

DREF Plan of Action (EPoA)

Cuba: Population Movement

DREF Operation n°		MDRCU007	
Date of issue:	2 June 2022	Expected timeframe:	2 months
		Expected end date:	31 July 2022
IFRC Category allocated to the of the disaster or crisis: Yellow			
DREF allocated: 46,417 Swiss francs (CHF)			
Total number of people affected:	974	Number of people to be assisted:	660
Provinces affected:	Villa Clara, Holguín and Las Tunas	Provinces targeted:	Villa Clara, Holguín and Las Tunas
Host National Society presence: The Cuban Red Cross (CRC) has one national headquarters, 48,000 volunteers, 429 staff members and 1,637 local units ¹ .			
Red Cross Red Crescent Movement partners actively involved in the operation: the International Federation of Red Cross and Red Crescent Societies (IFRC), the International Committee of the Red Cross (ICRC).			
Other partner organizations actively involved in the operation: Cuban Civil Defense, Government Ministries (Health, Trade, Energy, Housing), Defense Committees, Civil Society Organizations.			

A. Situation analysis

Description of the disaster

More than 800 Haitian migrants, including several children and a baby, who were travelling on a cargo ship intending to migrate to the United States, landed on 24 May 2022, on the coast of Caibarién, in the province of Villa Clara (central Cuba). Similarly, another boat with 120 migrants landed in the province of Holguín on 28 May 2022, leaving a total of 974 Haitian migrants in need of support from the Cuban government.² According to migrants' testimonies, they sought to flee Haiti's violence and political and economic instability.

Volunteers and staff from the provincial branches of the Cuban Red Cross and local authorities were present when the situation was reported to provide medical attention and humanitarian



Red Cross volunteers providing first aid and primary health care to the Haitian population who arrived in a cramped boat in Santa Clara, Cuba. Source: 25 May 2022, Máximo Luz - Radio Caibarién.

¹ [IFRC FDRS: Cuban Red Cross](#)

² [IFRC GO Platform. Cuba: Population Movement. 25 May 2022.](#)

assistance. People were transferred to temporary collective centres once the nationally established protocols were followed. The Cuban Red Cross is supporting the Ministry of Public Health with registration, first aid to those in need, and ensuring everyone receives a medical check-up. Contact was established with the Haitian government to ensure their safe and voluntary return.

In recent months, the number of Haitians arriving on Cuban shores has increased significantly, with the country's eastern provinces being the most affected. The authorities and the National Society have assisted all migrants during their voluntary return process. However, they have stated that it is a great challenge given the country's limited availability of supplies and food.

The Cuban Red Cross has activated its staff at the national headquarters with a group of approximately 15 people to follow up and establish contact with the national authorities. Similarly, the provincial branches in Villa Clara and Holguin have mobilized about 40 volunteers to support the activities carried out by the Ministry of Public Health (MINSAP). The branch of Las Tunas has provided support in delivering the remaining humanitarian aid, which had been sent by the movement (IFRC and ICRC) at the beginning of 2022. This initial assistance could cover 310 people, leaving 660 pending to receive additional support.

Summary of the current response

Overview of Host National Society Response Action

The Cuban Red Cross coordinated with provincial, municipal and community authorities to provide assistance to the migrant population. Municipal and community response teams (GMOS and GCOS) were activated to assist with identification, relief and first aid. In addition, Psychosocial Support (PSS) and Restoring Family Links (RFL) brigades were also activated along with the volunteers of Cuban Red Cross' local branches, with the support of personnel from Provincial and Municipal branches. Since the beginning of 2022, the Cuban Red Cross has assisted 1,238 Haitian migrants by delivering basic hygiene kits, providing first aid, and accompanying all the groups during the voluntary return to Haiti. The National Society coordinated with the International Organization for Migration (IOM) on the return flight and attended the group to Haitian territory to ensure their safe return.

Cuban Red Cross volunteers also contributed to the rapid assessment of the needs of people entering the country. The Cuban Red Cross is now seeking to provide material support to 660 people to contribute to the national assistance. The request has been coordinated with the National Response System and represents a portion of the overall request shared by the national authorities with involved organizations. All actions developed by the Cuban Red Cross are closely coordinated and linked with the COVID-19 National Response Plan. All actions designed by the Cuban Red Cross consider measures taken nationally to control the epidemic, such as individual protection, social distancing, and isolation measures.

The Cuban Red Cross is allowed to operate and respond in this context in coordination with the national authorities. The National Society and volunteers, as a part of the Defense Councils and response mechanisms in Cuba, are authorized to implement activities in the country, provided personal and collective measures are implemented to prevent the spreading of COVID-19 and other diseases such as cholera, HIV, and tuberculosis. Attention to people with dehydration symptoms and skin problems is provided.

Overview of Red Cross Red Crescent Movement Actions

The International Federation of Red Cross and Red Crescent Societies (IFRC) continuously provides support and technical assistance to the Cuban Red Cross analyzing the situation to offer the best possible solution for the support of these 974 people who arrived in Cuba. Initially, the Cuban Red Cross responded with its capacities and volunteers and supported the National Government assistance.

Since March 2020, the IFRC has been supporting the Cuban Red Cross with the response to the COVID-19 global pandemic with funding of the Cuba Country plan managed by IFRC's Latin Caribbean Country Cluster Delegation (CCD) and financing of IFRC's global emergency appeal.

The International Committee of the Red Cross (ICRC) supports the Cuban Red Cross and supports its restoring family links (RFL) activities and COVID-19 response through the ICRC regional delegation in Panama. ICRC and IFRC maintain constant coordination.

Overview of non-RCRC actors' actions

The Provincial and Municipal Defense Councils were activated to proceed to the immediate attention of the affected population in terms of supporting migrants with safe collective centres services, food, and care for pregnant women, children, people with disabilities and people of the third age.

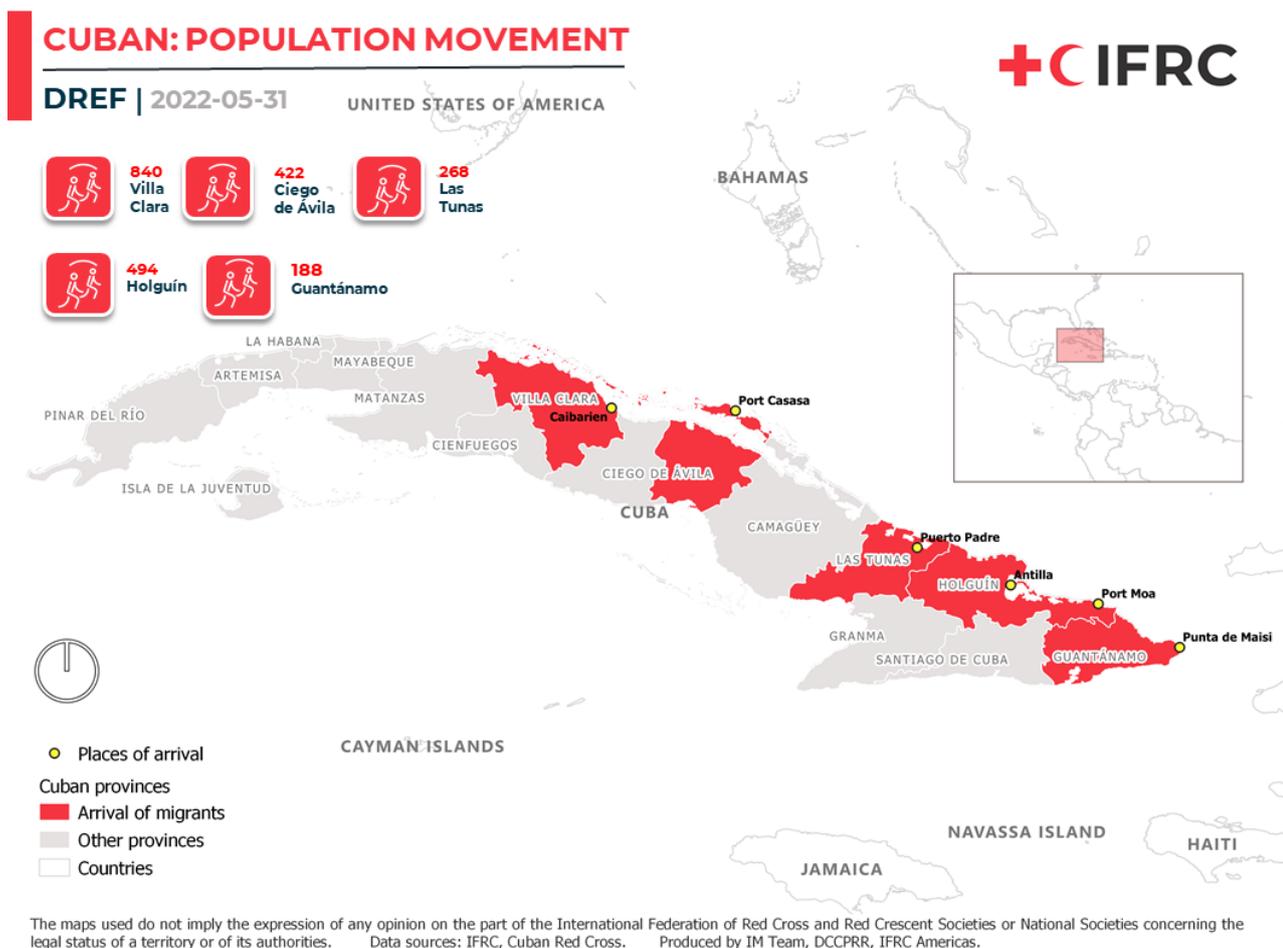
The Cuban Red Cross, as part of the National Defense Council, coordinates and works with National authorities. Specific coordination with the armed forces and the Ministry of Public Health is key to the development of the activities carried out by the National Society. All first aid and patient transfer support, as well as the delivery of kits, are carried out considering the list drawn up jointly for the registration of migrants. Management Centres for Risk Reduction and Civil society actors coordinate the plan and assist with the Cuban Red Cross. The plan of action has been designed and coordinated with local governments and formal and informal leaders to favour a better

Needs analysis, targeting, scenario planning and risk assessment

Needs analysis

The Cuban Red Cross has supported historically Haitian migrants arriving in the country with services in the collective centres, medical attention, water, sanitation, and hygiene (WASH), and protection measures. The staff and volunteers of the Cuban Red Cross continuously support government actions while responding to the needs of the affected population. After a long journey, during which they had to wait almost two months to leave their home country (Tortuga Island), the migrants arrived in Cuba, mainly suffering from dehydration and skin lacerations. Some of them came with gastrointestinal diseases, and some women were pregnant. The most severe cases were referred to health centres. The facilities where they have been temporarily transferred are those of a tourist camp, which has the necessary facilities to accommodate these people. However, given the economic difficulties that Cuba is going through, the facilities do not have most of the supplies required, including access to drinking water. Emphasis has been placed on the sanitation of the facilities, the distribution of personal hygiene items, and food provision for all persons.

So far, in 2022, 2,212 migrants have entered the country. The following map shows the zones of entry:



Summary of Haitian citizens arrival to Cuban coasts by 2022

Last update: 24/5/2022

NO.	DATE OF ARRIVAL	TOTAL NUMBER OF PEOPLE	MALE	FEMALE	BOYS	GIRLS	PLACE OF ARRIVAL	PROVINCE	LOCATION WITHIN THE PROVINCE
1	8/2/2022	288	154	83	23	28	PUERTO CASASA , CAYO COCO , MORON	CIEGO DE AVILA	CABALLOS 8
2	27/2/2022	81	76	5	0	0	PUERTO CARBON , MOA	HOLGUIN	CAMPAMENTO EL MIRADOR
3	5/3/2022	283	161	72	28	22	BAHIA YAGUANEQUE , MOA	HOLGUIN	CAMPAMENTO MOTEL CARIBE83, MOA, CAMPAMENTO PUNTA DE MAISI - 200 GUANTANAMO
4	19/3/2022	1	1	0	0	0	PUNTA DE MAISI	GUANTANAMO	CAMPAMENTO DE PUNTA DE MAISI
5	26/3/2022	268	175	50	32	11	PUNTA TOMATE, PUERTO PADRE	LAS TUNAS	CAMPAMENTO DE VILLA MAR Y VILLA CABAÑA
6	27/3/2022	54	37	12	5	0	PUERTO CASASA , CAYO COCO , MORON	CIEGO DE AVILA	CEBALLOS 7

7	3/4/2022	80	50	15	8	7	CAYO COCO , MORON	CIEGO DE AVILA	CEBALLOS 8
8	14/4/2022	187	111	49	20	7	PUNTA DE MAISI	GUANTANAMO	CAMPAMENTO DE PUNTA DE MAIS
9	24/5/2022	840	480	290	55	15	CAIBARIEN	VILLA CLARA	
10	28/5/2022	130	105	7	16	2	ANTILLA	HOLGUIN	
	TOTAL /2022	2,212	1,350	583	187	92			

Targeting

Of the 2,212 people who have entered since the beginning of the year, 1,238 persons have been supported in the voluntary return process to their original countries. A new flow of 974 people arrived in Cuba in May 2022 and are still in Cuba, receiving support from the government and several institutions. Among the Haitians affected are many women and children facing the adversities of displacement.

The Cuban Red Cross had prepositioned 310 hygiene kits and distributed them to people allocated in collective centres, jointly with authorities in the province of Las Tunas. In addition, the Cuban government requested support from the Red Cross to provide 660 hygiene kits to people being sheltered in Villa Clara, Holguín and Las Tunas.

Scenario planning

Scenario	Humanitarian consequence	Potential Response
<i>The situation remains the same.</i>	<i>No additional needs.</i>	<i>The Cuban Red Cross responds the population's needs according to the Plan of Action and in support of the National and local authorities.</i>
<i>Number of deportees and migrants continues.</i>	<i>Migration's humanitarian needs stretch the national capacity, and there is a need to scale up the assistance provided.</i>	<i>The Cuban Red Cross would include additional assistance and request for additional support from the DREF.</i>
<i>Meteorological events occur affecting the provinces where migrants are currently in collective centres.</i>	<i>Additional burdens and restrictions are combined with the risks already imposed by the COVID-19 pandemic, and people's vulnerability will be significantly increased.</i>	<i>The Cuban Red Cross will respond as part of the National Disaster Preparedness and Response system. Due to the hurricane season, it will require additional support through the DREF to attend events.</i>
<i>Civil Unrest or violent events develop, which may affect the health and wellbeing of migrants in Cuba.</i>	<i>Number of migrants in the region are affected by violence or civil unrest events threatening their lives.</i>	<i>Regional response (such as Emergency Appeal) including actions of the Cuban Red Cross are implemented to attend to the humanitarian needs of migrants.</i>

Operation Risk Assessment

There are significant risks facing the situation of migrants in the region which affect the arrivals in Cuba:

- The recent migration is occurring during the first months of the 2022 hurricane season when people are exposed to severe meteorological events.
- COVID-19 cases are still present in Cuba despite the vaccination efforts and containment measures.

- Health risks related to the pre-conditions of the migrant population (malnutrition, unvaccinated, no control of non-communicable diseases) and timely access to health and hygiene services.
- Increased migration flows to Cuba and other countries in the region.³
- Measures taken by the United States Government concerning Haitian migrants.

If any of these risks are triggered, the National Society will evaluate the revision of the plan.

The following risks and mitigation actions have been identified in the Cuban Red Cross's Response Plan to COVID-19.

Potential Risk	Mitigation measures
Staff health: risk of contracting COVID-19 through clinical or community activities.	<ul style="list-style-type: none"> • Information and training for staff and volunteers. • Personal protective equipment for the National Society's health personnel. • Modification of work patterns to reduce the risk of exposure of non-health workers in affected high-risk areas. • Minimize non-essential travel.
Negative media coverage of the management of the intervention operation.	<ul style="list-style-type: none"> • Proactive communication with the media and stakeholders. • Community engagement and accountability. • Thorough needs analysis, planning, prioritization, and reporting.
Expansion of activities into areas new to the National Society, outside the technical field.	<ul style="list-style-type: none"> • Determination of red lines not to be crossed, based on a do-no-harm approach and depending on the existing technical capacity of the National Society. • Participatory assessment • Community engagement and accountability plan
Social unrest and community resistance; stigmatization of humanitarian workers and volunteers.	<ul style="list-style-type: none"> • Collection and analysis of community feedback. • Community engagement and accountability. • Evidence-based measures concerning community stakeholders and the media.

B. Operational strategy

Overall Operational objective:

The Cuban Red Cross aims to support the Cuban government's humanitarian assistance to the incoming migrants. Assisting migrants in need with humanitarian relief through disseminating information on humanitarian assistance for migrants and distributing different kits (food, hygiene, and COVID-19 protection) as required. The Cuban Red Cross is part of the National Civil Defense and response mechanisms through which it provides humanitarian assistance to migrants in the country and promotes restoring family links. Considering the migrant community language barrier, activities will be promoted within the PGI standards by the Cuban Red Cross.

Human Resources

The operation will be implemented under the direct supervision of the Cuban Red Cross' President, who will be the focal point for coordinating with the IFRC Head of Latin Caribbean Delegation for the implementation of this operation. The IFRC Americas Regional Office DCPRR team, through its Disaster Manager for the Caribbean region, will monitor the operation remotely. The IFRC Americas Regional Office DCPRR team, through its Disaster Manager

³ If people decide to return voluntarily, they are all guaranteed a return flight through IOM. In the case that some do not want to return, the government oversees the process for staying.

for the Caribbean region, will monitor the operation remotely. The Disaster Risk Management Coordinator of the Latin Caribbean CCD will be the focal point for the operation. The Americas Regional Logistics Unit will provide all their feedback and support regarding the shipping of humanitarian kits and visibility for the assistance. The visibility that will be provided to the volunteers will be a red body suit, t-shirt and cap.

40 volunteers from the affected branches have been mobilised, and 15 people from headquarters will be supporting the assistance. Similarly, staff from the three affected branches also carry out support and monitoring activities. Approximately 100 NS staff and volunteers will support this operation.

Logistics and supply chain

Logistics activities aim to effectively manage the supply chain of the operation, as necessary, including transport coordination, procurement and customs clearance aligned to IFRC's logistics standards, processes, and procedures.

The Cuban context is particular, and authorisation to import the goods is necessary before shipments to the country. The IFRC Americas Regional Logistics Unit is coordinating the mobilisation of first aid kits and hygiene kits in the following days.

The Humanitarian Corridor of the Caribbean, an initiative financed by DG-ECHO and implemented by WFP/IFRC and the Dominican Red Cross, was activated immediately following the Earthquake that struck Haiti on 14 August. The IFRC prepositioned household items in the humanitarian warehouse managed by the Dominican Red Cross in Santo Domingo that are available for shipping to support the Cuban Red Cross assistance as this National Society is also part of this Humanitarian Corridor. A rapid assessment was made on sending the kits from the Dominican Republic or Panama. According to the delivery times and availability of transport, the option chosen was to ship items from Panama to provide timely assistance to the affected people.

The IFRC Regional Logistics Unit, through its procurement department in Panama, will provide the Cuban Red Cross with hygiene kits, visibility supplies, and their shipment to Cuba. It will support the National Society and assist with quality control of the purchases made according to the authorisation levels required in purchasing and shipment procedures and requirements.

Communications and Community Engagement

National and international media have widely covered the arrival of migrants from Haiti in Cuba. Cuban Red Cross' spokespersons have informed about their humanitarian response, and the NS is keen to amplify on social media the impact of its work. IFRC's comms unit has asked AP and Radio Caibarién for authorization to use the pictures gathered by their correspondents. Key Messages on the emergency are available.

The experience of the Cuban Red Cross responding to the needs of Haitian immigrants has served to communicate in the most effective possible ways while respecting the language (Creole) and cultural aspects of the migrants.

- Cuban doctors who have served in Haiti were included in the operation.
- The National Society has deployed staff from headquarters fluent in French and Creole to support the operation
- Within the group of migrants, some people fluent in Spanish have been identified to transmit messages of general interest and disseminate information on health, hygiene and basic water and sanitation.

The Cuban Red Cross volunteers actively implement community approaches to strengthen the primary health care system. In response to the COVID-19 pandemic, civil unrest and hurricane season events, the following actions are implemented:

- Participatory assessment, including information needs and preferred channels

- Empowerment of individuals and communities
- Inclusion of vulnerable and/or stigmatized people
- Use of local knowledge
- Improving the effectiveness of interventions

Security

The Cuban Red Cross is part of the Government response actions following security measures at the local, municipal, and provincial levels. The IFRC Country Cluster Americas Regional Office provides technical assistance to the Cuban Red Cross for Security.

Planning, Monitoring, Evaluation and Reporting (PMER)

The IFRC Latin Caribbean Country Cluster Delegation's PMER Senior Officer, with support from the Americas Regional Office, will provide support to the Cuban Red Cross to implement the PMER in emergencies framework and assist the operation's needs for planning, monitoring, evaluation, and reporting.

Administration and Finance

IFRC Latin Caribbean CCD's Finance Delegate and Senior Officer, with support from the Americas Regional Office, will provide financial and administrative assistance to the Cuban Red Cross during the implementation of this operation. The IFRC Finance and Administrative personnel based in Haiti, currently also responding to the Haiti Earthquake operation, have been working with the Cuban Red Cross and its financial management of the assistance actions through the IFRC.

C. Detailed Operational Plan



Health

People targeted: 660

Male: 400

Female: 260

Requirements (CHF): 8,754

Needs analysis: The arrival of migrants in Cuba through the entry points is a situation that further aggravates public health. The increased vulnerability of migrants travelling in precarious conditions and being exposed to environmental conditions (sun, cold, saltpeper) for several days without water or food led them to suffer dehydration, hypothermia, and skin problems. The aim is to provide first aid to the migrant population and transfer the most severe cases to the Ministry of Public Health facilities.

Risk analysis: Migrants are at risk of suffering from any kind of illness or effects arising from the journey and the conditions of travel.

Population to be assisted: Provide basic health care in coordination with the Ministry of Health to the affected population, the Fundamental Principles and Mandate of the IFRC; International Red Cross and Red Crescent Movement's Strategic Framework on Disability Inclusion; IFRC's Minimum Standard Commitments to Gender and Diversity in Emergencies; the Code of Conduct; CRC's Social Inclusion, Culture of Peace and Non-Violence Policy; and other documents related to the Movement and other organizations that allow providing quality humanitarian assistance with dignity.

P&B Output Code	Health Outcome 1: Immediate health risks to affected populations are reduced through improved to medical treatment.					# of people r Target: 660
	Health Output 1.1: Improved access to health care and emergency health care for the target population and communities.					# of First Aid Target: 20
	Activities planned Week	1	2	3	4	# of people tr Target:20
AP016	Distribution of First aid kits to the provinces that have received more people and are providing assistance: Guantanamo, Holguin, Ciego de Avila, Las Tunas y Villa Clara.					



Water, sanitation and hygiene

People targeted: 660

Male: 400

Female: 260

Requirements (CHF): 24,137

Needs analysis: The arrival of migrants in Cuba through the entry points is a situation that further aggravates public health and the problems caused by the COVID-19 pandemic and other health issues in the country. The increased vulnerabilities of migrants traveling in precarious conditions with limited and/or no access to hygiene and sanitation facilities, soap, or other means to protect themselves. The aim is to minimize the risk of contagion

in both directions by providing Hygiene kits to migrants. The Cuban Red Cross, in its auxiliary role, has coordinated the provision of items to be delivered to the communities, and the government coordinates health promotion awareness activities.

Risk analysis: People are at risk of contracting and spreading the COVID-19 virus and its variants already present in the Caribbean as well as other communicable diseases.

Population to be assisted: Provide humanitarian assistance to the affected population, taking into account the Minimum Standards set out in the Sphere Manual; the Fundamental Principles and Mandate of the IFRC; International Red Cross and Red Crescent Movement's Strategic Framework on Disability Inclusion; IFRC's Minimum Standard Commitments to Gender and Diversity in Emergencies; the Code of Conduct; CRC's Social Inclusion, Culture of Peace and Non-Violence Policy; and other documents related to the Movement and other organizations that allow providing quality humanitarian assistance with dignity.

P&B Output Code	WASH Output 1.5: Hygiene-related goods (NFIs) which meet Sphere standards and training on how to use those goods is provided to the target population	# of people pr			
		1	2	3	4
	Activities planned Week				
AP030	Purchase and distribution of 660 personal hygiene kits, sufficient for 1 month(s) to 660 people.				

Strategies for Implementation

Requirements (CHF): 13,526

P&B Output Code	S1.1: National Society capacity building and organizational development objectives are facilitated to ensure that National Societies have the necessary legal, ethical and financial foundations, systems and structures, competences and capacities to plan and perform	# of volunteers Target: 100			
		1	2	3	4
	Output S1.1.4: National Societies have effective and motivated volunteers who are protected				
	Activities planned Week / Month				
AP040	Adequate visibility for staff in the field.				
-	Lessons Learned Workshop (remote)				
P&B Output Code	Outcome S2.1: Effective and coordinated international disaster response is ensured	# of volunteers			
		1	2	3	4
	Output S2.1.3: National Societies' compliance with the Principles and Standards for Humanitarian Assistance is improved.				
	Activities planned Weeks				
AP049	Monitoring visit to provide technical support to the NS				
AP049	Documents translation				
AP049	Financial charges				
AP049	PADRU communications				
AP049	CCD Office costs				
AP049	PADRU Office costs				
P&B Output	Outcome S3.1: The International Federation secretariat, together with National Societies, uses its uni local, national and international levels that affect the most vulnerable.				

Code	Output S3.1.1: The IFRC and National Societies are visible, credible, and effective advocates for human				
	Activities planned Weeks	1	2	3	4
AP053	Dissemination of Cuban Red Cross actions in the field				

For further information, specifically related to this operation please contact:

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How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief, the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable, to **Principles of Humanitarian Action** and **IFRC policies and procedures**. The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

Budget

See annex below.

DREF OPERATION

MDRCU007 - CUBA - POPULATION MOVEMENT

02/06/2022

Budget by Resource

Budget Group	Budget
Water, Sanitation & Hygiene	15.180
Medical & First Aid	4.900
Relief items, Construction, Supplies	20.080
Storage	1.104
Transport & Vehicles Costs	8.700
Logistics Services	1.000
Logistics, Transport & Storage	10.804
Volunteers	3.000
Personnel	3.000
Travel	6.000
Information & Public Relations	1.400
Office Costs	1.200
Communications	600
Financial Charges	500
General Expenditure	9.700
DIRECT COSTS	43.584
INDIRECT COSTS	2.833
TOTAL BUDGET	46.417

Budget by Area of Intervention

AOF1	Disaster Risk Reduction	
AOF2	Shelter	
AOF3	Livelihoods and Basic Needs	
AOF4	Health	8.754
AOF5	Water, Sanitation and Hygiene	24.137
AOF6	Protection, Gender and Inclusion	
AOF7	Migration	
SFI1	Strengthen National Societies	3.195
SFI2	Effective International Disaster Management	9.905
SFI3	Influence others as leading strategic partners	426
SFI4	Ensure a strong IFRC	
TOTAL		46.417

