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## DREF operation final report India: Jammu & Kashmir Earthquake

 International Federation  
of Red Cross and Red Crescent Societies

**DREF operation n° MDRIN011**  
**GLIDE n° [EQ-2013-000056-IND](#)**  
**24 January 2014**

The International Federation of Red Cross and Red Crescent (IFRC) Disaster Relief Emergency Fund (DREF) is a source of un-earmarked money created by the Federation in 1985 to ensure that immediate financial support is available for Red Cross and Red Crescent emergency response. The DREF is a vital part of the International Federation's disaster response system and increases the ability of National Societies to respond to disasters.

**Period covered for this update: 13 May to 13 Oct 2013**

CHF 258,670 has been allocated from the International Federation of Red Cross and Red Crescent Societies' (IFRC) Disaster Relief Emergency Fund (DREF) to support the Indian Red Cross Society (IRCS) in delivering immediate assistance to some 10,000 beneficiaries (approximately 1,000 families).

**Summary:** An earthquake with a 5.8 magnitude struck Jammu and Kashmir state on 1 May which caused severe damage to houses and other infrastructure in Doda and Kishtwar districts. Government reports as of 5 May confirmed 11,856 damaged houses and leaving at least an equal number of families in need of temporary shelter. The Indian Red Cross Society (IRCS) immediately mobilized relief supplies like tent and woollen blankets from its disaster preparedness (DP) stocks from Bahadurgarh warehouse near the capital city New Delhi. This operation is to enable prompt response for the earthquake affected areas through deployment of disaster response teams, support distribution and replenishment of the DP stocks.



IRCS tents being set up in Doda district by Red Cross volunteers for earthquake affected families. **Photo:** IRCS.

A month into the earthquake relief operation, a larger disaster (monsoon flash floods) struck the northern state of Uttarakhand in June 2013. This resulted in IRCS having to shift its immediate focus on the Uttarakhand flood relief operation while concurrently managing the ongoing earthquake operation. Challenges in the Uttarakhand operation required much attention and had stretched the human resources of IRCS.

Despite the difficulties, this earthquake operation was completed within the operation timeframe of 13 October 2013. Local human resources were effectively mobilized for the operation, whereby part of the field operation cost was saved.

Of the total allocated DREF, CHF 200,816 was spent. The balance of CHF 57,854 will be returned to DREF pot.

The major donors and partners to the DREF are the Canadian Red Cross/ Government, Belgian Red Cross/Government and Tsunami Residue Fund. Besides DREF, the Iranian Red Crescent has donated 1,500 family tents in-kind to IRCS bilaterally.

IFRC, on behalf of the National Society, would like to extend thanks to all donors and partners for their generous contributions to the Jammu and Kashmir earthquake relief operation.

[<click here to view contact details; and here for DREF final financial>](#)

## The situation

A 5.8 magnitude earthquake struck Jammu and Kashmir on 1 May 2013, causing severe damage to thousands of residential houses and government buildings, with many aftershocks. Government assessment on 5 May estimated 11,856 houses damaged and 70 people suffered mild to serious injuries.

Although immediate relief assistance was provided by the district administration to the affected families, the stocks were insufficient to continually meet the needs of large number of affected families

During the visit by the IRCS's Chairman to Doda district and field assessment, discussion was held with local government the immediate gap was identified and addressed by IRCS through mobilizing 1,000 tents and 2,000 blankets from its disaster preparedness stocks to the affected area.

Jammu and Kashmir is a traditionally earthquake prone area, and has experienced tremors of medium intensity over time. The most recent one was on 6 November 2013 measuring 4.0 on the Richter scale shook the north eastern regions of the state. However, there were no reports of any loss of life or damage to property.

## Coordination and partnerships

IRCS Jammu and Kashmir state branch worked very closely with the local authorities. Kishtwar district is up to 4,500 meters above sea level, and population is scattered which posted great challenge to reach the most vulnerable people. The Indian Red Cross Society has been coordinating closely with local government to optimize the use of available resources. IRCS is continually upholding the fundamental principles of the Movement as well as IFRC standards in respond to emergency in the country.



Relief supplies flagged off for Doda by Mr. Gulam Nabi Azad, Chairman of IRCS and Union Minister of Health and Family Welfare. **Photo:** IRCS.

Due to security concerns, there are movement restrictions in the affected areas. Proper coordination established with the district administration and ministries helped quickened movement of relief goods with fast-track documentation processes. The communication established with the state government through the central government ministries for the prompt movement of relief goods from Delhi to Doda district also helped in expedite transporting relief supplies of 1,000 tents and 2,000 blankets.

Among government and other humanitarian organizations who responded to this earthquake operation were district police department of Doda district, which under civic action programme distributed corrugated galvanized iron (CGI) sheets to the affected people. Ten State Disaster Response Teams (SDRF) with members from different technical departments and headed by a district level senior officer were

dispatched to assess the damage/losses as per the guidelines of SDRF. The designated teams after

surveying the affected areas/blocks prepared the list of the affected families/sufferers falling in their respective areas/blocks.

The Jammu and Kashmir state government was quite prompt in taking action after the disaster and announced a financial assistance of INR 25 crores (approx. CHF 3.6 million) for the earthquake victims. Likewise the chief minister announced the relief scheme to be the same as that provided for the flash floods affected people in Leh in 2010. Additionally, the central government expedited release of INR 334 crores (approx. CHF 48 million) funds under the state disaster relief fund. The Iranian Red Crescent Society has donated 1,500 tents to IRCS for replenishment of the Doda earthquake relief operation as well as for future stock prepositioning.

## Red Cross and Red Crescent action

### Relief distributions (food and basic non-food items)

**Outcome: The status of 1,000 affected families is improved through timely provision of appropriate relief items within 5 months.**

#### Outputs:

- Deploy national disaster response team to coordinate on ground.
- In coordination with the district authorities, select the most affected families for assistance.
- Distribute relief tents and blankets to the identified beneficiaries.
- Replenishment of 500 family tents and 2,000 blankets.
- Monitor and evaluate the relief activities and provide reporting on relief distributions.

#### Impact:

- The immediate deployment of NDRT by the IRCS NHQ has enabled the National Society to be at the forefront in implementing the emergency relief operation in coordination with the district authorities. Distribution of relief supplies<sup>1</sup> were able to reach the 1,000 target families and alleviated further suffering of the affected communities. The tents were mobilized from IRCS prepositioned stock in which half of the total distributed tents had been replenished by the DREF. The DREF had also replenished the 2,000 distributed blankets. IFRC Zone Logistics Unit had facilitated the replenishment of non-food relief items (NFRIs) while the Indian Railways had provided free-of-charge domestic transport service for the NFRIs. The cost saving has enabled IRCS to replenish the stocks in its NHQ warehouse in Bahadurgarh.
- As for selection criteria of beneficiaries, IRCS in coordination with the district authorities had targeted the most vulnerable families (with damaged houses) and vulnerable groups (disabled persons, elderly) with priority for assistance. The beneficiaries were particularly grateful for the timely distribution of NFRIs as the winter approached. Many of them were able to stay warm and were prevented from the most common fatality during the cold winter between November and March. These temporary shelters also gave them better sense of security where their villages have been severely disrupted.

**Table 1: Summary of NFRIs distribution by IRCS**

Areas of distribution	No. of blankets distributed
Doda	500
Bhalesa (Headquarters Gandoh)	500
Thathri	500
Bhadarwah	500
<b>Total</b>	<b>2,000</b>

The distribution of the 1,000 tents was completed within the affected districts listed above.

<sup>1</sup> Non-food relief distribution consisted of 1 tent and 2 blankets per family.

## Emergency shelter

**Outcome: 1,000 earthquake affected families have temporary shelter within 5 months.**

### Outputs:

- Orient community volunteers and district administration staff on site selection and installation of tents.

### Impact:

- Two experienced personnel from IRCS NHQ were deployed to Doda district and they successfully trained four volunteers and government officials on the installation of tents. The trained persons, with the assistance of the Red Cross and community volunteers, had helped in installation of the 1,000 tents together with the affected communities. The affected communities were encouraged to be involved in the installation of the tents as part of the approach to community ownership of the action. As the affected areas are hard to reach coupled with IRCS stretched human resources, the district administration was particularly helpful in supporting IRCS in overcoming the logistic and manpower challenges in relief distribution and installation of the tents. No conflict was documented between IRCS and the local administration during the emergency relief operation. Although IRCS was actively involved in emergency relief in Doda district, IRCS with the support of ICRC also has launched First Medical Responders Program in the affected area.

## Logistics

**Outcome: Relief supplies are delivered to the distribution point.**

### Outputs:

- Hire trucks for transportation of relief supplies.
- Replenish distributed 500 tents and 2,000 blankets using IFRC standard procurement procedures

### Impact:

- Nine trucks were hired to transport relief supplies (1,000 tents and 2,000 blankets) from IRCS NHQ warehouse in Bahadurgarh (Delhi) to Doda district on 7 and 8 May 2013, and these relief supplies reached Doda district on 11 May.
  - As for the replenishment of the relief supplies, 500 tents had been procured and delivered to IRCS Kolkata regional warehouse. The consignment was sent to Bahadurgarh by free rail transport facility available with IRCS. Furthermore, 2,000 blankets had been procured locally and delivered to Bahadurgarh warehouse.
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## Contact information

**For further information specifically related to this operation please contact:**

### Indian Red Cross Society:

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## How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.



The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
  2. Enable healthy and safe living.
  3. Promote social inclusion and a culture of non-violence and peace.
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**Disaster Response Financial Report**

MDRIN011 - India - Jammu

Timeframe: 13 May 13 to 13 Oct 13

Appeal Launch Date: 13 May 13

Final Report

**Selected Parameters**

Reporting Timeframe	2013/5-12	Programme	MDRIN011
Budget Timeframe	2013/5-12	Budget	APPROVED
Split by funding source	Y	Project	*

All figures are in Swiss Francs (CHF)

**I. Funding**

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
<b>A. Budget</b>		258,670				258,670	
<b>B. Opening Balance</b>		0				0	
<b>Income</b>							
<u>Other Income</u>							
<i>DREF Allocations</i>		258,670				258,670	
<b>C4. Other Income</b>		258,670				258,670	
<b>C. Total Income = SUM(C1..C4)</b>		258,670				258,670	
<b>D. Total Funding = B +C</b>		258,670				258,670	

\* Funding source data based on information provided by the donor

**II. Movement of Funds**

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
<b>B. Opening Balance</b>		0				0	
<b>C. Income</b>		258,670				258,670	
<b>E. Expenditure</b>		-200,816				-200,816	
<b>F. Closing Balance = (B + C + E)</b>		57,854				57,854	

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### III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability		
	A					B	A - B	
<b>BUDGET (C)</b>			<b>258,670</b>			<b>258,670</b>		
<b>Relief items, Construction, Supplies</b>								
Shelter - Relief	200,593		158,125			158,125	42,468	
Clothing & Textiles	10,000		9,457			9,457	543	
<b>Total Relief items, Construction, Sup</b>	<b>210,593</b>		<b>167,582</b>			<b>167,582</b>	<b>43,011</b>	
<b>Logistics, Transport &amp; Storage</b>								
Storage	349		11,986			11,986	-11,637	
Logistics Services	8,721		8,312			8,312	410	
<b>Total Logistics, Transport &amp; Storage</b>	<b>9,070</b>		<b>20,298</b>			<b>20,298</b>	<b>-11,228</b>	
<b>Personnel</b>								
Volunteers	20						20	
<b>Total Personnel</b>	<b>20</b>						<b>20</b>	
<b>Workshops &amp; Training</b>								
Workshops & Training	3,838						3,838	
<b>Total Workshops &amp; Training</b>	<b>3,838</b>						<b>3,838</b>	
<b>General Expenditure</b>								
Travel	18,402		424			424	17,978	
Information & Public Relations	436		209			209	227	
Office Costs	174						174	
Communications	349		27			27	321	
Financial Charges			19			19	-19	
<b>Total General Expenditure</b>	<b>19,362</b>		<b>680</b>			<b>680</b>	<b>18,682</b>	
<b>Indirect Costs</b>								
Programme & Services Support Recove	15,787		12,256			12,256	3,531	
<b>Total Indirect Costs</b>	<b>15,787</b>		<b>12,256</b>			<b>12,256</b>	<b>3,531</b>	
<b>TOTAL EXPENDITURE (D)</b>	<b>258,670</b>		<b>200,816</b>			<b>200,816</b>	<b>57,854</b>	
<b>VARIANCE (C - D)</b>			<b>57,854</b>			<b>57,854</b>		

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## IV. Breakdown by subsector

Business Line / Sub-sector	Budget	Opening Balance	Income	Funding	Expenditure	Closing Balance	Deferred Income
<b>BL2 - Grow RC/RC services for vulnerable people</b>							
Disaster response	258,670	0	258,670	258,670	200,816	57,854	
Subtotal BL2	258,670	0	258,670	258,670	200,816	57,854	
<b>GRAND TOTAL</b>	<b>258,670</b>	<b>0</b>	<b>258,670</b>	<b>258,670</b>	<b>200,816</b>	<b>57,854</b>	