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DREF final report

Pakistan: Earthquake in Balochistan

 International Federation
of Red Cross and Red Crescent Societies

DREF operation n° MDRPK009
GLIDE n° [EQ-2013-000121-PAK](#)
31 March 2014

The International Federation of Red Cross and Red Crescent (IFRC) Disaster Relief Emergency Fund (DREF) is a source of un-earmarked money created by the Federation in 1985 to ensure that immediate financial support is available for Red Cross and Red Crescent emergency response. The DREF is a vital part of the International Federation's disaster response system and increases the ability of National Societies to respond to disasters.

Summary: A 7.7 magnitude earthquake hit the south western region of Pakistan on 24 September 2013. The earthquake had a focal depth of 10 kilometres (kms), and was followed by a series of aftershocks over the following days. The epicentre was 66 kilometres north-east of Awaran district capital, with tremors felt in the neighbouring Sindh Province. The Provincial Disaster Management Authority (PDMA) declared six districts of Balochistan as being earthquake-affected, with Awaran being the worst hit. Within three days, the Pakistan Red Crescent Society (PRCS) deployed assessment teams to the affected areas.



PRCS health team provided services to the earthquake affected population.
Photo: PRCS.

Based on the initial assessment reports, on September 30 2013, the PRCS, with the support of the International Federation of the Red Cross and Red Crescent Societies (IFRC), requested a disbursement of CHF 154,425 from the Disaster Relief Emergency Fund (DREF) to cover activities outlined in the DREF Plan of Action. These activities included procurement and distribution of 1,000 food parcels, distribution of non-food items to 1,000 families, transportation of food and non-food items, as well as provision of emergency health services through mobile health units.

Access to the earthquake affected area proved challenging on two fronts – firstly, the district of Arawan is

remote, and secondly, a long-standing insurgency involving separatist groups in the area heightened security concerns for the teams working there. IFRC personnel are not allowed to visit Balochistan because of the security situation. Field activities were therefore coordinated by the local PRCS provincial office with remote support from the IFRC delegation in Islamabad. According to the DREF Plan of Action, the timeframe for completion of activities was three months. However, the security situation led to the PRCS decision to end the operation prematurely on 8 November 2013.

The Awaran earthquake attracted the attention of private sector firms in country, many of which approached the PRCS with offers of financial support. In an effort to cultivate relationships with these local firms, with a view to securing longer-term support for the PRCS developmental programming, funding was accepted and used to support the emergency response of the DREF Plan of Action, particularly for the health component. Hence, the DREF was not fully utilized as some response operation was covered by these donors. Of the total DREF amount, CHF 64,524 was utilized. The balance of CHF 89,901 will be returned to the DREF pot.

The number of deaths resulting from the earthquake amounted to 386, with 816 injuries and 30,000 affected families¹. Overall, PRCS reached 72,890 earthquake affected persons with food, non-food and emergency health services. With the financial support from the DREF, the PRCS provided food and non-food items to 1,000 families. All activities were conducted in close coordination with the District Commissioner Awaran and the PRCS Provincial Branch.

The major donors to the DREF are the Canadian Red Cross Society and Canadian Government as well as the Spanish Red Cross and the Spanish Government. IFRC, on behalf of PRCS, would like to thank all donors for supporting the replenishment of this DREF.

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The situation

On Tuesday, 24 September 2013 at 16:29 hrs Pakistan Standard Time (PST), an earthquake of magnitude 7.7 hit the south western region of Pakistan. The earthquake had a focal depth of 10 kilometres (kms), and was followed by a series of aftershocks over the following days. The epicentre was 66 kilometres north-east of Awaran district capital, with tremors felt in the neighbouring Sindh Province. The Provincial Disaster Management Authority (PDMA) declared six districts of Balochistan as being earthquake-affected, with Awaran being the worst hit. A joint assessment conducted by 11 non-governmental organizations (NGOs) indicated that the earthquake affected more than 27,000 households (138,000 people) and damaged or destroyed nearly 20,000 houses². The Government of Pakistan National Disaster Management Authority (NDMA), in its November 18th 2013 Situation Report on the Awaran Earthquake Balochistan, cited 30,000 affected families.

Several organisations, undertook response activities to the earthquake-affected population. The Pakistan Army, Frontier Corps and District Administration, along with the NDMA and Provincial Disaster Management Authority (PDMA) Balochistan provided emergency health services, search and rescue, as well as distribution of food and non-food items. These actions were complemented with support from the Pakistan Ministry of Health, local non-government organisations, the World Health Organisation the World Food Programme and the Pakistan Red Crescent Society. The Government of Pakistan did not request international assistance.

Coordination and partnerships

¹ Government of Pakistan National Disaster Management Authority Islamabad Awaran Earthquake Balochistan Situation Report #53 dated November 18 2013 - <http://www.ndma.gov.pk/Ex/Documents/18-11-2013Situationreport.pdf>

² http://reliefweb.int/sites/reliefweb.int/files/resources/Pakistan_Humanitarian%20Bulletin_October%202013.pdf

Within the Red Cross Red Crescent Movement (RCRC), the PRCS, with the support of the International Federation of the Red Cross and Red Crescent Societies, took lead in the coordination among the RCRC movement partners. The Disaster Management and Logistical Centre (DMLC) at PRCS national headquarters acted as the operational centre where briefings were held and from which operational updates were disseminated.

The PRCS maintained contacts with the National Disaster Management Authority (NDMA) and Provincial Disaster Management Authority (PDMA) Balochistan. The PRCS Chairman visited the earthquake-affected area on 3 October 2013, and together with senior officials of the NDMA, joined representatives of NADRA (National ID card issuing authority), the Assistant Commissioner of Awaran and security forces for a briefing on the situation in the earthquake affected areas. The selection of areas for PRCS response assistance was done in coordination with the district government authorities and the Awaran Disaster Response Forum (ADRF).

The IFRC provided updates to the international humanitarian community through the publication of operations updates.

Red Cross and Red Crescent action

Progress towards outcomes

With the support of the DREF, the PRCS delivered immediate assistance through the provision of food packets, NFIs, and emergency shelter supplies.

The food packs were procured locally while the NFIs and shelter supplies were mobilised from PRCS pre-positioned stocks.

Relief distributions (food and basic non-food items)

Outcome 1: The basic food and essential household needs of 1,000 earthquake affected families (approx. 7,000 people) are met in the affected districts (Awaran, Kech/Turbat) of Balochistan province.

Output 1.1: 1,000 earthquake affected families (approx. 7,000 people) have received basic food assistance.

Activities planned:

- Conduct rapid emergency needs assessment.
- Selection and verification of 1,000 families with community participation in planning and distribution process.
- Procurement, warehousing, and transportation of 1,000 food parcels at distribution sites according to distribution plan.
- Provide assistance to 1,000 families through distribution of food parcels.
- Establish a beneficiary feedback and monitoring system for the continuous improvement of the delivery system.
- Monitor and evaluate the relief activities and provide reporting on the distributions.

Output 1.2: 1,000 earthquake affected families (approx. 7,000 people) have been assisted with emergency shelter and essential household items which will be deployed from PRCS pre-positioned stock.

Activities planned:

- Conduct rapid emergency needs assessment.
- Selection and verification of 1.000 families with community participation in planning and distribution process.
- Mobilization of existing DP stocks from PRCS warehouse, to distribution sites according to distribution plan.
- Provide assistance to 1.000 families through distribution of emergency shelter and essential household items.
- Establish a beneficiary feedback and monitoring system for the continuous improvement of the delivery system.
- Monitor and evaluate the relief activities and provide reporting on the distributions.

Progress:

Beneficiaries' identification was conducted with the support of local communities. There was some initial reluctance on the part of beneficiaries to show their National Identity Card (NIC) cards to receive support from the PRCS. Given the sensitive security situation in the earthquake-affected area, this was understandable. However, 50 to 60 per cent of the beneficiaries were able to provide their NICs for registration. Adjustment was made for those with no identification document, with the endorsement from the District authorities.



PRCS distributed non-food items to the earthquake affected families of Awaran, Balochistan Province. **Photo:** PRCS.

Emergency shelters and essential household items were mobilised from PRCS Disaster Preparedness stocks pre-positioned in PRCS Quetta and Karachi warehouses. In addition, food parcels were procured locally for distribution to the earthquake affected population. With the support of the DREF, the PRCS provided food and non-food items to 1,000 families.

Distribution of food was undertaken between 8 October and 8 November in the Awaran district. The PRCS 2013 Monsoon Contingency Plan outlines the contents of the 61kg-standard food pack to be used in food distributions. However, due to the sudden onset of the disaster, the urgency to provide assistance, and the opportunity to make use of different sources and channels of support, four different food packs were distributed in the size of 61kg³, 53kg⁴, 25kg⁵ and 20kg⁶. Box 1 below refers.

The DREF Balochistan Earthquake Operation supported distribution of the PRCS 61kg-standard food pack to 1,000 families in the village of Teertej, Awaran.

³ PRCS Standard food package (61kg) contents are: 20kg wheat flour, 15kg rice, 6kg split chickpea pulse, 6kg pink lentils, 1kg salt, 1kg tea, 7kg sugar, 5kg ghee

⁴ PRCS Non-standard food package (53kg) contents are: 20kg wheat flour, 10kg rice, 5kg split chickpea pulse, 4kg pink lentils, 2kg dates, 3kg ghee, 6kg sugar, 1.5kg tea, 1.5 litre milk

⁵ PRCS Non-standard food package (25kg) TRC Supported contents are: 10kg red lentils , 10kg chick peas, 5kg rice

⁶ PRCS Non-standard food package (20kg) TRC Supported contents are: 10kg red lentils , 10kg chick peas

Tehsil	UC	Village/Moza	# of families	Donor	Size of food packs
Awaran	Awaran	Labach	1,000	PRCS	61kg
		Pirandar, Chedagi	1,640 ⁷	PRCS-TRC	20kg
	Teertajj	Teertej	1,000	PRCS-IFRC	61kg
		Bazdad	353	Zong	53kg
		Cheri Malar, Sari Malar, khanay Zeelag	2,660	PRCS-TRC	20kg
	Gishkor	Zeek, Gishkor, Sandom , Hore	2,400	Telenor	61kg
		Maashi	700	PRCS/ TRC	20kg
	Grand total			9,753	

The PRCS 2013 Monsoon Contingency Plan defined the standard NFI package for Balochistan province - one tent, two tarpaulin sheets, one kitchen set, two 10-litre jerry cans, five blankets, one hygiene kit and two mosquito nets.

In the first phase of the operation, the standard NFI package was distributed, along with one stove, one hurricane lamp and one shelter tool kit. However in second phase of NFI distributions, in consultation with local authorities and other humanitarian organizations, the tents were removed from the package, as was one mosquito net as these items were already distributed to the affected population by other organisations.

Meanwhile, NFI distribution was undertaken to 1,000 families in Awaran district between 1 and 8 October.

The relief distributions were carried out by eight PRCS staff members, four volunteers and the assistance of local communities/ labourers. PRCS NHQ deployed four national disaster response team (NDRT) members (one from NHQ, one from PHQ Azad Jammu and Kashmir State, and two from the operational areas in Balochistan) for monitoring and facilitation during the relief response operation.

Activities were suspended on 12 October for the Eid-UI-Adha celebrations (Muslim religious festival). The operation resumed on 22 October.

The NDRT team undertook a post-distribution visit to Teetej UC where NFIs had been previously distributed. The feedback received from the beneficiaries regarding the content and quality of the items received from PRCS was positive. Beneficiaries acknowledged the relief teams' efforts to provide assistance personally, given the security situation of the area and the difficult terrain.

Challenges:

- Safe storage in Awaran was a challenge at the start of the operation but this was quickly resolved through the rental of house in the area. This house was used both as a storage facility and also provided accommodation for the PRCS response teams.
- The security situation in the area was an ongoing challenge. The Pakistan government and law enforcement agencies limited access to and movements within remote areas.

⁷ Approximately 150 families received also 5 kgs of rice.

Emergency health

Outcome: Immediate health risks of the earthquake affected population are reduced.

Outputs: Basic curative and preventive health services are provided through mobile medical services.

Activities planned:

- Conduct rapid health assessments and monitor evolving situation.
- Deploy to and operate mobile medical units in severely affected but underserved areas.
- Refer severe/critical cases to appropriate health facilities.
- Coordinate with district health department/authorities and health partners.

Progress:

In response to the earthquake, PRCS delivered emergency health services for six weeks from 27 September to 7 November, which reached a total of 4,619 people from the Union Councils of Awaran, Teertaj and Gishkor in Awaran District.

These services were provided initially through a PRCS mobile health team from Sindh provincial branch, which was deployed on 26 September. The team which consisted of two doctors and four paramedics started providing health services from 27 September for one-week period. Health services were continued by two health teams from Balochistan provincial branch, each team consisting of one doctor and two paramedics. During the period, one team supported the District Headquarters (DHQ) hospital in Awaran and the other provided mobile health unit (MHU) services to approximately 20 villages. Most of the cases presented were injuries, wounds, acute respiratory infections, acute diarrhoea, skin and eye infections, as well as psychological conditions.

The Emergency Health activities were initially prepared in the DREF Plan of Action; however it was later funded by other donors.



PRCS Health Teams providing emergency health services to the earthquake affected population. **Photo:** PRCS.



PRCS Health Teams providing emergency health services to the earthquake affected population. **Photo:** PRCS.

Challenges:

Security concerns, and the accompanying movement restrictions, as already mentioned, were an on-going challenge. Non-availability of female medical health care providers was also a significant challenge in the affected areas as outreach to women with a more comprehensive female-oriented package of health services was hampered.

Logistics

The Logistics department provided technical support to ensure the efficient delivery of goods and services to the population most affected by the earthquake. NFIs were supplied by PRCS pre-positioned stocks from Karachi and Quetta warehouses, whilst IFRC provided support for the procurement of 1,000 standard PRCS food parcels through this DREF. After completing laboratory tests for quality and safety assurance, the food parcels were dispatched by the supplier to the Karachi warehouse in Sindh Province, before further delivery to the affected persons in Balochistan by PRCS.



NFIs were mobilised from disaster preparedness stock prepositioned at PRCS warehouses in Sindh and Quetta then dispatched for distribution to earthquake-affected families.

Photo: PRCS.

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How we work

All IFRC assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGOs\) in Disaster Relief](#) and the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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The IFRC's work is guided by [Strategy 2020](#) which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

Disaster Response Financial Report

MDRPK009 - Pakistan - Earthquake in Balochistan

Timeframe: 30 Sep 13 to 30 Dec 13

Appeal Launch Date: 30 Sep 13

Final Report

Selected Parameters

Reporting Timeframe	2013/9-2014/2	Programme	MDRPK009
Budget Timeframe	2013/9-2014/2	Budget	APPROVED
Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

I. Funding

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
A. Budget		154,425				154,425	
B. Opening Balance							
Income							
<u>Other Income</u>							
<i>DREF Allocations</i>		154,425				154,425	
C4. Other Income		154,425				154,425	
C. Total Income = SUM(C1..C4)		154,425				154,425	
D. Total Funding = B + C		154,425				154,425	

* Funding source data based on information provided by the donor

II. Movement of Funds

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
B. Opening Balance							
C. Income		154,425				154,425	
E. Expenditure		-64,524				-64,524	
F. Closing Balance = (B + C + E)		89,901				89,901	

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MDRPK009 - Pakistan - Earthquake in Balochistan

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Final Report

Selected Parameters

Reporting Timeframe	2013/9-2014/2	Programme	MDRPK009
Budget Timeframe	2013/9-2014/2	Budget	APPROVED
Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability		
	A					B	A - B	
BUDGET (C)			154,425			154,425		
Relief items, Construction, Supplies								
Food	47,000		45,779			45,779	1,221	
Medical & First Aid	10,000						10,000	
Total Relief items, Construction, Sup	57,000		45,779			45,779	11,221	
Logistics, Transport & Storage								
Distribution & Monitoring	20,000		11,351			11,351	8,649	
Transport & Vehicles Costs	49,000		779			779	48,221	
Logistics Services	3,000						3,000	
Total Logistics, Transport & Storage	72,000		12,130			12,130	59,870	
Personnel								
National Staff	8,000						8,000	
Volunteers	5,000						5,000	
Total Personnel	13,000						13,000	
Consultants & Professional Fees								
Professional Fees			2,531			2,531	-2,531	
Total Consultants & Professional Fees			2,531			2,531	-2,531	
General Expenditure								
Information & Public Relations			66			66	-66	
Office Costs			26			26	-26	
Communications	3,000		55			55	2,945	
Total General Expenditure	3,000		146			146	2,854	
Indirect Costs								
Programme & Services Support Recover	9,425		3,938			3,938	5,487	
Total Indirect Costs	9,425		3,938			3,938	5,487	
TOTAL EXPENDITURE (D)	154,425		64,524			64,524	89,901	
VARIANCE (C - D)			89,901			89,901		