



OPERATIONS UPDATE #3

Madagascar, Africa | Tropical Storms and Cyclones

Emergency appeal N°: MDRMG018 Emergency appeal launched: 04/02/2022 Operational Strategy published: 25/02/2022	Glide N°: ST-2022-000138-MDG
Operation update #3 Date of issue: 23/09/2022	Timeframe covered by this update: From 04/02/2022 to 31/07/2022
Operation timeframe: 12 months (04/02/2022 - 28/02/2023)	Number of people being assisted: 50,000 (initially); 15,000 people (currently)
Funding requirements (CHF): CHF 3 million through the IFRC Emergency Appeal CHF 4 million Federation-wide	DREF amount initially allocated: DREF allocated: CHF 750,000 (DREF Loan – total amount released)

This Emergency Appeal seeks CHF 4,000,000 and stands at 69 percent funding to date. Further funding contributions are needed to enable the Malagasy Red Cross Society (MRCS), with the support of the IFRC and other Movement partners, to continue with the preparedness efforts of and provide humanitarian assistance and protection to the 50,000 people affected by the effects of Tropical Storms and Cyclones that have affected Madagascar.

1. SITUATION ANALYSIS

Description of the Crisis

The end of July 2022 marked 6 months since Madagascar has been affected by series of cyclones, storms, and heavy rains. According to OCHA (May 2022), six tropical weather systems hit Madagascar from January to April 2022, killing at least 214 people and affecting about 571,100 across the country.

On 17 January, Tropical Storm Ana arrived in Madagascar, bringing heavy rainfall and flooding that affected about 131,500 people and killed 55, mostly in the central and northern parts of the country. Subsequently, Tropical Cyclone Batsirai made landfall near Mananjary city on 5 February—affecting Atsimo Atsinanana, Vatovavy and Fitovinany regions—and Tropical Cyclone Emnati made landfall in Manakara town on 23 February, impacting the same areas. The two cyclones affected 423,800 people, including 121 people killed by Batsirai and 15 by Emnati. In between the

two cyclones, Tropical Storm Dumako impacted Madagascar on 15 February near Sainte Marie in Analanjirofo region, bringing flooding to north-eastern areas and causing 14 deaths. Tropical Storm Gombe then made landfall on 8 March with no significant damages, followed by moderate Tropical Storm Jasmine, which affected more than 4,800 people and killed 5 in the southern part of Madagascar after its arrival on 26 April.

Summary of the response

From the beginning, Malagasy Red Cross (supported by IFRC and PNS), responded to the Government appeal by mobilising the volunteers from risky zones. These volunteers also participated in data collection and assessment organised by the National Office for Risks and Disaster Management (BNGRC in French acronym). The National Society also attended different meetings with the Government and other stakeholders both at national and districts levels. To ensure immediate response to the needs, the NS prepositioned the NFIs at strategic zones and organised distributions in communities and sites of accommodation.

This Operations Update focuses therefore on the implementation progress for the period of 04 February – 31 July 2022 as per the [Operational Strategy](#) and Operation update #2.

Currently, the Red Cross response is focused on the two regions most affected by the two major cyclones of the season, such as the Vatovavy and Fitovinany regions. Most of the affected areas are now accessible by river for localities such as Andara and Nosy-Varika and by road for Vohipeno and Sandrohy.



Figure 1: The distribution of shelter and hygiene kits to affected families in Nosy-Varika

After revision, the operation aims to assist 3,000 families by offering them an integrated package of activities whose components are interrelated and complementary. These are:

- i. Assistance in means of subsistence through a distribution of multipurpose cash in 2 tranches.
- ii. Provision of kits and materials to enable them to build temporary shelters and/or reinforce their damaged houses.
- iii. Support to improve access to drinking water and good hygiene, which are the best means of preventing water-related diseases. This includes the distribution of wash kits, aqua tab for household water disinfection and purification, and mosquito nets to prevent malaria.
- iv. Conditional cash assistance for shelter and housing to help the most vulnerable families to repair/reconstruct their houses. This package is then accompanied by technical support and follow-up

through awareness-raising and accompaniment by trained volunteers who are mobilised at the bedside of the communities benefiting from these interventions.

2. OPERATIONAL STRATEGY

Update on the Strategy

As per the previous update and Plan of Action, the initial plan aimed to support 50,000 people (10,000 households) affected by tropical storms, cyclones and rains through the provision of essential emergency inputs in a safe and dignified manner, to accelerate their spontaneous recovery and strengthen their preparedness and resilience to the impacts of future storms and cyclones.

The plan has been then reviewed based on the needs and capacity; and the new target is 3,000 households in 2 areas most impacted by cyclone BATSIRAI in the following key sectors: Emergency Shelter, Livelihoods and Basic Needs, Health and Care, Water, Sanitation and Hygiene (WASH), Disaster Risk Reduction (DRR), Environmental Sustainability, as well as a need to ensure mainstreaming of Protection, Gender, and Inclusion (PGI), and Community Engagement and Accountability (CEA).


Efforts are also being prioritized to strengthen the capacity of the MRCS at HQ and branch level to ensure an effective and quality response across all these sectors; as well as better prepare them for events that may occur in the future.

Through these intervention zones, the Malagasy Red Cross has been able to support 3,260 families so far, including 809 in the rural commune of Sandrohy (Mananjary District), 1,061 in the urban commune of Vohipeno, who have received the complete package detailed above (cf. assessment) and the 345 families displaced from the Mananjary and Manakara accommodation sites who have benefited from either a tarpaulin and a Shelter Tools Kit (STK), either one or the other depending on the gaps in items donated by other partners to ensure both complementarity and effectively increase the range of coverage among beneficiary households. In addition, 400 tarpaulins were given to Save the Children for the distribution in Mananjary district (120) and Nosy Varka districts (280). All these households also received a WASH kit and a first tranche of 100,000Ar (approximately Euro 24.25) for multiple use per household. The second installment and the entire distribution is planned in August and September 2022.

For the Malagasy Red Cross and its partners, the approach is not only to distribute non-food items and monetary inputs to these beneficiaries. There are also the virtues of the integrated package of activities that cover a large part of the immediate needs of households. In the medium and long term, the movement has made available to these beneficiaries 270 volunteers trained on various themes to be at the bedside of their respective communities in order to help and accompany them to appropriate, to anchor and specially to disseminate techniques and good practices related to health, WASH and the construction of cyclone-resistant shelter.

3. DETAILED OPERATIONAL REPORT

STRATEGIC SECTORS OF INTERVENTION

	Shelter, Housing and Settlements	Female > 18: 652	Female < 18: 1,088
		Male > 18: 1,058	Male < 18: 1,552
Objective:	<i>Providing short to medium-term shelter and settlement assistance to vulnerable communities, specifically those displaced, in compliance with minimum standards.</i>		
Key indicators:	Indicator	Actual	Target
	# of targeted households provided with direct emergency shelter and settlement assistance	3 260 HHs	3,000 HHs
	# of targeted households provided with shelter and HHI support through conditional cash or voucher assistance	00	3,000 HHs
	# of families reached with shelter construction technical guidance	3 260 HHs	4,000 HHS
	# of volunteers/skilled workers/community members trained in shelter and building back better	108	TBD
	# of temporary accommodation sites supported	5	20
	# of sunblock tarpaulin distributed	00	115
	# of people reached with the distribution of sunblock tarpaulins	00	115HHs
	# of sensitization sessions conducted on use of distributed cash for shelter	00	At least 4 sessions

A total of 3,260 have received emergency shelter and settlement assistance, which equates to 108% of the target (3,000). The distributions were conducted in the Vatovavy region, in Sandrohy (809 households), plus 345 families living in transit camps in Mananjary. Please note that 400 tarpaulins were given to Save the Children for the distribution in the district of mananjary (120) and Nosy Varka (280). Other distributions were done in the Fitovinany region in Vohipeno and Manankara where 1,061 HH were reached. . Further, 645 HHs were also reached with emergency shelter and settlement assistance Nosy-Varka, in the region of Vatovavy. Each household received a shelter toolkit comprising, a claw hammer, handsaw, hoe, machete, nails, rope, shears, shovel, and tie wire; as well as two tarpaulins. Further distributions of emergency shelter and settlement assistance are planned for the communities targeted by the operation over the coming weeks in the two communes Nosy Varka and Andara in the region of Vatovavy.

The IFRC decided to support vulnerable families living in temporary relocation sites (public shared shelters and camps) by distributing shelter kits to enable families to return to their land or host families where they build a temporary shelter and allow the government to close the sites. Two families living in the Manakara station and 343 households in the 18 Mananjary sites received the kits. The Manakara site and 15 sites in Mananjary are now closed.



*Figure 2: A temporary shelter built by the community in Sandrohy using traditional technics
(Photo credit: Pascal Panoseti, IFRC)*

A total of 108 volunteers/skilled workers/community members were trained in shelter and building back Safer with the use of the Shelter tool kits to build temporary shelters. This includes MRC Shelter and WASH Assistants, MRC Community volunteers, the community leaders (Mayors) and community members to be able to assist the families who received shelter kits for the reconstruction of their houses. As a contribution to the coordination efforts, the same training was carried out to 8 staffs from the Catholic Relief Service (CRS), 3 from Medair, and 3 government representatives from the Vato Vavy Region to support the families who left the relocation sites.

The Community volunteers from Sandrohy, Vohipeno and Andara have been trained also on the monitoring sheets they have to fill weekly to register sensitization sessions conducted in affected communities as they visit and check the correct use of the shelter kits.

Following the training of Sandrohy, Vohepino and Andara, the knowledge acquired in BBS was applied to build model shelters adding diagonal and horizontal bracing at each angle of the house, which will remain as a model

house in each of the Fokontany¹ of the commune. This process will be applied in all the targeted communes to have a model house in each Fokontany.

The national cash strategy for the shelter sector which was approved by the government and co-leads on the 30 March 2022 increased the amount of the conditional cash for shelter from 150,000 Ariary to 350,000 per household and specified the amount for each installment. Based on the approved strategy, the MRC will provide the first tranche of 200,000Ar to each of the selected beneficiaries. The remaining amount of 150,000Ar will be given three weeks later after having carried the post distribution monitoring.



Figure 3: A shelter reinforced with bracings under construction in Sandrohy
(Photo credit: Pascal Panoseti, IFRC)

Table 1: Summary of the distribution of Essential Households items and Shelter tool kits

Regions	Distribution site	Number of Fokontany covered	Number of households reached	Number of people reached
FITOVINANY	Vohepino & Manakara	9	1,061	5,305
VATOVAVY	Sandrohy	7	809	4,045
VATOVAVY	Mananjary	1	345	1,725
VATOVAVY	Andara	8	0	0
VATOVAVY	NosyVarka	2	645	3,225
TOTAL		27	2,860	14,300


¹ Administrative subdivision inside a commune in Madagascar.

Livelihoods	Female > 18: 652	Female < 18: 1,088
	Male > 18: 1,058	Male < 18: 1,552


Objective: *Restoring household livelihoods by supporting small-scale micro-economic activities*

Key indicators:	Indicator	Actual	Target
		# of households reached with cash for livelihood activities	0
	Minimum percentage of targeted households who acknowledge usefulness of cash for livelihoods	0	At least 80% or 800 HHs


This activity has been held on to allow a specific assessment before implementation. Since now the communities are back to their homes and normal livelihoods, this assistance will be reviewed and actions will be proposed according to the budget and be based on coverage against the Emergency Appeal. The livelihoods plan and implementation including the provision of cash assistance for seeds and other materials to assist affected families develop community gardens. Training of volunteers and communities on climate-sensitive livelihoods and income generation practices will be conducted.

 Multi-purpose Cash	Female > 18: 652	Female < 18: 1,088
	Male > 18: 1,058	Male < 18: 1,552

Objective: *Ensure access to food and other basic needs through provision of multipurpose cash grants to families*

Key indicators:	Indicator	Actual	Target
		# of households reached with cash for basic needs including food	2 515 HHs
	# of volunteers briefed and involved in the cash for food activities	94	100
	# of market assessments conducted	4	2


# of market monitoring conducted	4	12
<p>The distribution of multi-purpose cash has so far reached 2,515 HHs including 809HHs in Sandrohy, and 645 HHs in Nosy Varka in the region of Vatovavy and 1,061HHs in Vohipeno and Manakara covering 27 Fokontany². Each household received a 1st tranche of US \$24 (or 100,000Ar). This amount was defined in coordination with BNGRC and other members of the Cash Working Group, based on the cumulated vulnerability of the households as per the agreed targeting guidelines and procedures. The 2nd distributions of the same amount are ongoing. A PDM (Post Distribution Monitoring) has been conducted after each distribution to assess the efficiency and impact of the previous distributions. The cash was distributed via an existing Financial Service Provider (FSP) – <i>Telma</i>, which has been recruited by MRCS to carry out the activity to reduce the risk associated with transporting cash in remote areas, which can put the Red Cross staff and volunteers in danger. Further distributions of cash assistance are carried out as part of a comprehensive package of support (alongside emergency shelter and household assistance).</p> <p>Training of volunteers on cash assistance programming was organised ahead of any scheduled distribution to ensure proper support and coordination in the field. In total 94 volunteers were trained for this purpose.</p>		

 Health & Care <i>(Mental Health and psychosocial support / Community Health / Medical Services)</i>	Female > 18: 652	Female < 18: 1,088	
	Male > 18: 1,058	Male < 18: 1,552	
Objective:	<i>The immediate risks to the health of the affected population are reduced and the psychosocial impacts of the emergency are lessened</i>		
Key indicators:	Indicator	Actual	Target
	Estimated % of target beneficiaries reached with community healthcare support	27.34% or 9,572 people	70% of 35,000 people
	# of volunteers trained on CBHFA	49	100

² Administrative subdivision

# of volunteers trained on WASH	46	100
# of staff and volunteers trained in quality, targeted PS support skills and interventions	0	50
Estimated # of target beneficiaries reached with PFA within specified time frame from exposure to a crisis event.	TBD	TBD
# of MoH CHWs trained and integrated to RCRC response for coordinated	TBD	TBD
# of volunteers trained and equipped for MAM and SAM detection	0	50

A total of 9,572 people (2,261 HHs) has been reached with community healthcare support in the three target areas including Vohipeno in the region of Fitovinany, Sandrohy, and Nosy varka in the region of Vatovavy, representing 27.34% of the target of 35,000 people. Further, 49 volunteers were trained on CBHFA out of which 13 were trained for the Training of trainers (ToT).

	Water, Sanitation and Hygiene	Female > 18: 652	Female < 18: 1,088
		Male > 18: 1,058	Male < 18: 1,552
Objective:	<i>The risks of water-related diseases in the communities targeted in the recovery phase are reduced in a sustainable manner</i>		
Key indicators:	Indicator	Actual	Target
	% of targeted population who have access to clean and safe water	95.33%	100%
	% of households that report being satisfied with the distribution process	75%	70%

% of households that had treated their drinking water at the time of PDM using objective tests	80%	70%
# of households who receive water conservation and storage materials	2,860 HHs	3,000 HHs
# of volunteers trained in BTIT, preparing them for cholera response	22	100
# of Sanitation kits Distributed	TBD	6
# of households receiving mosquito nets (2 mosquito nets)	2,860	2,000 HHs
# of households reached with soap	2,860	3,000 HHs
# of families receiving personal hygiene kits	2,860	3,000 HHs
# of women and girls receiving dignity kits for 3 months	0	7,800
# of health and hygiene promotion sessions conducted	18	32
# of people reached with hygiene promotion activities	15,133	15,000
# of volunteers supporting Hygiene promotion	23	100

A total of 2,860 households received buckets and jerry cans as part of the emergency shelter package and settlement assistance that was provided in the four targets areas including Vohipeno, Sandrohy, Andara and Nosy Varka. In the same vein, 491, people were reached by the awareness-raising through 15 sessions of focus group activities.

A module for training volunteers on hygiene promotion has been developed, used in the four target areas. To date a total of 15, 133 people have been reached with hygiene promotion activities. In addition, 70 volunteers were trained on WASH.



Protection, Gender and Inclusion

Female > 18: **652**

Female < 18: **1,088**

Male > 18: **1,058**

Male < 18: **1,552**

Objective :

Communities identify the needs of the most at risk and particularly disadvantaged and marginalized groups, due to inequality, discrimination and other non-respect of their human rights and address their distinct needs

	Indicator	Actual	Target
Key Indicators:	Minimum percentage of targeted population reached with PGI/SGBV awareness	70%	70%
	% of assessments conducted to inform programmatic changes which also considers PGI approaches	60%	100%
	# of staff and volunteers trained in PGI and PSEA	18	30
	# of PGI orientations conducted	0	3

A total of 18 MRC volunteers have been trained on PGI and PSEA and mobilization to conduct orientations and other mainstreaming activities are being carried out (assessments, awareness-raising, and training of staff and volunteers). The volunteer training on PGI/PSEA was conducted by the IFRC Surge for CEA, who was deployed to support the operation. At least 70% of the target population have been reached so far with PGI /SGBV awareness. Awareness activities are being carried out through home visits, individual dialogue, focus groups discussions and community meetings. In addition, 2 staffs of the MRC were trained on PSEA by the UNFPA.

Risk Reduction, climate adaptation and Recovery

Female > 18: **652**

Female < 18: **1,088**

Male > 18: **1,058**

Male < 18: **1,552**


Objective :

To contribute to the reduction of vulnerabilities in future disasters and to build safer and sustainable communities

	Indicator	Actual	Target
Key Indicators :	# of volunteers trained in EWEA systems	0	100

# of contingency plans on cyclones prepared in collaboration with PIROI	0	TBD
# of RCRC clubs/branches established in schools/communities	0	6
# of community resilience groups set up	0	300

Based on the budget, a Risk Reduction, Climate adaptation, and Recovery plan will be developed in September, to prepare build capacity of branches for efficient response to future events. This will include branch contingency planning and simulation exercises; strengthening of anticipatory/early warning early action mechanism and systems; seasonal disaster preparedness planning and orientation exercise; as well as the training of Branch Disaster Response Teams (BDRTS) / National Disaster Response Teams (NDRTs). This will be accompanied by activities to raise awareness and strengthen capacity on community-based disaster risk reduction, climate adaptation and risk in schools, and support to targeted communities with context-based climate change adaptation actions. A training on DREF procedures, mechanisms will also be organised to allow NS staff and volunteers be familiar with the DREF tool.

 Environmental Sustainability	Female > 18: 652	Female < 18: 1,088
	Male > 18: 1,058	Male < 18: 1,552

Objective: *To support the restoration and preservation of natural resources and eco-systems for sustainable socio-economic development.*

Key indicators:	Indicator	Actual	Target
	# of trees planted in affected areas	0	5,000
# of staff and volunteers trained in environmental management	0	100	

Depending on the rain season and funding capacity, an Environmental Sustainability plan is being developed and will focus on the planting and caring of multipurpose tree seedlings (including mangroves and bamboo), as well as the orientation of staff, volunteers, and communities in the targeted districts on environmental management. This is intended to help restore and preserve the ecosystem, as well as protect communities from the impacts of cyclones by acting as a natural barrier.

Enabling approaches

	National Society Strengthening	Female > 18: NA	Female < 18: NA
		Male > 18: NA	Male < 18: NA
Objective:		<i>Support National Society Development activities including preparedness and response capacity.</i>	
Key Indicators:	Indicator	Actual	Target
	Operational Support Services (supply chain, IT, PMER, Finance)	4	4
	National Society preparedness and response capacity	1	3
	Set up of a digital volunteer's management system	In Progress	1
	Expansion / Rehabilitation of Malagasy Red Cross Head Quarter office:	ongoing	1
<p>The NS has recruited key positions to manage the operations both at the headquarter and branch level. The digital registration of volunteers is ongoing, and 500 volunteers have been insured. The NS HQ is being rehabilitated with new paint, and replacement of old water and electric installations.</p>			

	Coordination and Partnerships	Female > 18: NA	Female < 18: NA
		Male > 18: NA	Male < 18: NA
Objective :		<i>Strengthen Coordination and Partnerships within the Movement and with relevant external actors</i>	
Key indicators:	Indicator	Actual	Target
	# of membership Coordination mechanisms in Madagascar	1	1
	# of existing mechanisms enabling the engagement with external partners	1	TBD
	# of mechanisms enabling influencing and Humanitarian Diplomacy in the country	TBD	TBD
<p>Reference to the operation update #2</p>			



Shelter Cluster Coordination

Female < 18: **NA**

Female > 18: **NA**

Male < 18: **NA**

Male > 18: **NA**

Objective :

The humanitarian shelter and settlements sector are well coordinated, supporting a comprehensive, quality, coherent, and consistent shelter and settlements response

Key Indicators :

Indicator

Actual

Target

Shelter cluster is coordinated by IFRC with cluster coordinator deployed

1

1

Since the beginning of the operation, IFRC coordinates the Shelter Cluster in coordination with the Government (BNGRC) and other humanitarian actors through meetings, correspondences and exchanges.



Secretariat Services

Female > 18: **NA**

Female < 18: **NA**

Male > 18: **NA**

Male < 18: **NA**

Objective :

Strengthen Secretariat services to the operation to ensure MRCS provides relevant, timely, accountable services to those affected.

Indicator

Actual

Target

% of Human Resources provided to the operation

In Progress

100%

Key Indicators :

% of adequate resources provided on crosscutting themes/support services namely Logistics, Security, Finance, PMER

100%

100%

% of staff benefiting from Security orientation and briefing upon arrival in Madagascar

100%

100%

Several rapid response personnel have been deployed as part of a Federation Wide scale-up of support to the operation. This has comprised mobilization of staff from the extended IFRC Africa Regional Office – Disasters, Climate and Crises (DCC) unit, from other CCDs, African National Societies, as well as member National Societies.

To ensure a sustainable support to the NS, the Operation Manager has been recruited (6 months) to accompany the operation in longer-term approach. The Shelter officer recruitment is underway to follow up and manage shelter activities. The IOI cluster staff continue to provide technical assistance as well to ensure that the operation is implemented efficiently.



Community Engagement and Accountability

Female > 18: **652**

Female < 18: **1,088**

Male > 18: **1,058**

Male < 18: **1,552**

Objective:

Adopt standardized approaches for Community Engagement and Accountability, including the collection of community feedback to understand their perspectives, as well as to promote their participation in decision making, and implementation of the response

	Indicator	Actual	Target
Key indicators:	% of assessments conducted to inform programmatic changes which also considers CEA approaches	50%	100%
	# of staff and volunteers trained on CEA	18	30
	# of CEA sessions conducted on the operation	2	3
	# of feedback mechanisms set up in districts	4	6
	% of feedback received through mechanisms set up which are addressed	70%	at least 80%

A CEA rapid response surge has been deployed for one month and 2 weeks to support the NS better to have an CEA and PGI plan. The NS staff and volunteers have been trained on different CEA/PGI aspects, feedback mechanisms, and Gender inclusion. This was also an opportunity for the NS to collect and address different feedback and revert to the communities with solutions or clear explanations. The NS has set up 4 channels to collect community feedbacks. These include: a WhatsApp group, through complaint boxes at community level and through volunteers during home visits, focus group discussions, individual conversations, or community meetings. The MRC was able to collect 510 feedbacks from the populations. They were all treated, and the responses of the feedback were returned to the community during community meetings when most of the feedbacks are similar. In case the feedback is confidential, they are being addressed either by the Red Cross leaders or by the NS CEA focal point and the responses are return to the community in a confidential manner during home visits. Since the beginning of this operations, most of the feedbacks collected are expressions of satisfaction of the work of the Red Cross. The second group are observations, the 3rd groups are questions and suggestions/recommendations and also, request to better understand what is happening in the ground or why some people are receiving assistance while others are not. In rare cases, the NS also received rumours, believes.

FUNDING

An income of CHF 1,517,526 has been received so far for the Emergency Appeal.

Expenditures: 491,023 (32%)

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How we work

All IFRC assistance seeks to adhere the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief, the **Humanitarian Charter, and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable, to **Principles of Humanitarian Action** and **IFRC policies and procedures**. The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.