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Mongolia Annual Report

 International Federation
of Red Cross and Red Crescent Societies

MAAMN001

30 April 2014

**This report covers
the period 1
January to 31
December 2013**

ERT members are loading food relief items on the truck to be delivered to the most vulnerable communities in "Foot and Mouth" disease outbreak area, June 2013, MRCS



Overview

The Mongolian Red Cross Society (MRCS) made a decision to change its organizational structure. The change process involves taking several steps in accordance with the current statutes, rules and procedures. As an initial step to start the change in the MRCS, the National Council Meeting was held in November 2013 in Ulaanbaatar city. The main outcomes of the National Council Meeting were as follows: (i) positive feedback towards the upcoming change in MRCS; (ii) approved dates for the National Assembly (NA) of the MRCS; and (iii) topics to be covered during the NA including the revision of the Statute and Strategy 2020 of MRCS. To ensure its delivery of humanitarian services to the most vulnerable communities in-country, the MRCS has planned to implement structural changes following the approval of the new statute of the MRCS which has been accepted by the Joint Statute Commission.

International Disaster Response Law (IDRL) has been introduced to the leaders of the government of Mongolia in year 2010. IFRC delegation in Mongolia and MRCS took several steps forward in developing IDRL in Mongolia. The National Emergency Management Agency (NEMA) of Mongolia is developing the IDRL with close support from disaster law specialists from IFRC Asia Pacific zone office and delegation as well.

To enhance the cooperation with government organizations in widening humanitarian services to most vulnerable communities the MRCS is taking actions and readdressing the agreements made with the government of Mongolia and its amendments to law on MRCS.

Working in partnership

If relevant, list your main operational partners and relevant agreements with them (e.g. MOU). The table below may be used.

Operational Partners	Agreement
Australian Red Cross	Memorandum of Understanding
British Red Cross	Memorandum of Understanding
Norwegian Red Cross	Memorandum of Understanding
Finnish Red Cross	Memorandum of Understanding
Japanese Red Cross	Memorandum of Understanding
Netherlands Red Cross	Memorandum of Understanding
Chinese Red Cross	Memorandum of Understanding
DFID	Memorandum of Understanding
ECHO	Memorandum of Understanding
ICRC	Memorandum of Understanding
AusAID	Memorandum of Understanding
USAID	Memorandum of Understanding

Progress towards outcomes

Business line 1: To raise humanitarian standards

Outcome: The MRCS is a well-functioning National Society delivering relevant and efficient services in support of the Mongolian population in adherence with Red Cross Red Crescent Movement Principles and Policies.

Measurement			
Indicators	BL	Annual Target ^[1]	Year to Date Actual
1.1.1 National Society has finished revision of its statutes			Please see narrative below
1.1.2 National Society has contributed to the establishment to the establishment of federation wide reporting system			Please see narrative below

Comments on progress towards outcomes
<ul style="list-style-type: none"> 1.1.1. The MRCS has finished its revision of the Statute following the Guidance for national societies' statutes with close technical support from the IFRC and the draft has been approved by the Joint Commission of Statutes and will be presented to the National Assembly of the MRCS for approval in February 2014. In the revised statute the MRCS is shifting its organizational structure which will strengthen its membership based organizational structure and removing the National Council. 1.1.2. The MRCS has contributed to the Federation Wide Databank and Reporting System (FDRS) and submitted its core documents including the Law on MRCS legal environment, statutes and Strategy 2015. Further documents will be shared as planned in the next LTPF and also revised statutes and strategy 2020 will be updated after the approval by the National Assembly which will be held in February 2014.

Business line 2: To grow Red Cross Red Crescent services for vulnerable people

Outcome 1: MRCS is better prepared to adequately respond to major disasters including the provision of emergency health.

Measurement

[1] Targets set the degree of improvement on each indicator required to achieve the objective. In order to set the target you need to know the current level of performance ("baseline"). **Please note that targets in red are cumulative.**

Indicators	BL	Annual Target ^[1]	Year to Date Actual
1.1.1 The National Society improves its collaboration with state disaster response agencies.	Agreement with NEMA	Revise an agreement with NEMA	Revised agreement is drafted and under review by the MRCS senior leadership
1.1.2. The National Society actively participates in the UN cluster system to improve efficiencies in service delivery.	Please see narrative below		
1.2.1. The National Society has formulated operational procedures, guidelines and plans – in line with international standards – that enable the National Society to respond to major disasters at both national and local level. The National Society has trained, established and maintained the National Disaster Response Team (NDRT).		Contingency plan is revised and approved by the MRCS senior management.	Contingency Plan of the MRCS is under revision

Comments on progress towards outcomes

- 1.1.1. The MRCS has an agreement with National Emergency Management Agency (NEMA) of Mongolia signed in 2012, in year 2013 this agreement is under revision and following the new structure of the MRCS, the MRCS will propose new agreement to NEMA in year 2014.
- 1.1.2. The water and sanitation programme of the MRCS has the WASH cluster of the UN cluster system in addition to other clusters from the UN.
- 1.2.1. The contingency planning of the MRCS to respond to major disasters at the local level is developed but is under revision for further improvement to enhance its collaboration with stakeholders. SoP for the NDRT has been drafted and approved by the MRCS senior management team as well as the SoP for the regional disaster preparedness centres to respond to the regional level of disasters and emergencies. NDRT members are being identified and equipped. Refresher training for the NDRT members were held with technical support from the IFRC disaster management unit from the Asia Pacific Zone.

Outcome 2 : MRCS is better positioned and has stronger capacity to achieve the vital goal of helping to protect the most vulnerable, and increasing and safeguarding humanitarian space.

Measurement			
Indicators	BL	Annual Target ^[1]	Year to Date Actual
2.1.1. The MRCS has effectively advocated the Mongolian government for the enactment of the legislation relating to IDRL for Mongolia.		IDRL is drafted to the Cabinet of Mongolia	IDRL is developed and in drafting process
2.1.2. The National Society has introduced the IDRL concept	Please see narrative below		

[1] Targets set the degree of improvement on each indicator required to achieve the objective. In order to set the target you need to know the current level of performance (“baseline”). **Please note that targets in red are cumulative.**

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for government decision makers.	
2.1.3. The National Society has actively advocated needs for making necessary changes to the legal environment for major disaster.	Please see narrative below

Comments on progress towards outcomes

- 2.1.1. NEMA is making a law on disaster protection and with close technical support from IFRC, the IDRL was stated in this draft law as Chapter #7 "Humanitarian Assistance".
- 2.1.2. To initiate the IDRL process in Mongolia, the introduction of IDRL concept for the government decision makers has started from year 2010 by the introduction meeting on IDRL and several following meetings with government officials has been carried out by the IFRC delegation office in 2013 and resulted in development of the IDRL.
- 2.1.3. A proposal of additional amendment in Law on legal status of the MRCS was presented to the government but has been pending due to the Parliament election. But this gave an opportunity to the MRCS to further review its amendments to enhance its auxiliary role to the government. Currently the MRCS is reviewing its proposal with legal advisors and also initiated establishment of the Parliamentarians Friends group to support the amendments to pass the cabinet and parliament of Mongolia.

Business line 3: To Strengthen the specific Red Cross Red Crescent contribution to development

Outcome: MRCS improves health awareness and enhances disaster resilience of a wider community through its integrated community-based approach (combination of community-based health and first aid (CBHFA), water and sanitation, livelihoods, community-based disaster preparedness (CBDP) and other community-based programmes) and branch development.

Measurement			
Indicators	BL	Annual Target ^[1]	Year to Date Actual
1.1.1. Training curriculum, guidelines, standards of service delivery at community level has been developed taking into consideration the existing capacities and resources within MRCS.	Please see narrative below		
1.1.2. Integrated training events have been planned and implemented.	Please see narrative below		
1.1.3. Training events have been coordinated among partners to maximize their impact.		5 trainings	5 trainings
1.2.1. The National Society has revised its volunteer management policy.	First approved in 2007	In planning process	In planning process
1.2.2. The National Society has started to introduce initiatives to ensure volunteer safety and security.		2,000 volunteers will be covered by the	1,419 volunteers are covered by the Volunteer Insurance from

[1] Targets set the degree of improvement on each indicator required to achieve the objective. In order to set the target you need to know the current level of performance ("baseline"). **Please note that targets in red are cumulative.**

		Volunteer Insurance from the IFRC	the IFRC
1.3.1. MRCS's Social Care Policy has further developed to clearly identify its role and responsibility and in so doing implementing the services in selected areas.		In planning process	In planning process
1.3.2. The National Society has formulated an agreement with the Mongolian government and key stakeholders in order to ensure sustainability and long-term impact of the programme activities.		Revive an agreement between MRCS and Mongolian government signed in year 2012	In the process of reviving with supplemental influence from Parliamentarian Friends group
1.3.3. The "Red Cross Social Care Centres" provide more comprehensive services and act as reference centres in the identified communities, enriched through the integration of programmes (such as CBHFA, HIV/AIDS) and in so doing addressed the identified needs within particular communities with relevant and timely services targeting the most vulnerable groups including the elderly, physically and mentally challenged, single parents, at-risk youth, and extremely poor.		Expand the service delivery of "Red Cross Social Care Centres" to non-project targeted areas	19 middle-level branches are delivering services in project targeted areas which has established "Red Cross Social Care Centres" and as well as in non-project target areas

Comments on progress towards outcomes

- 1.1.1. The CBHFA project, community-based social care project as well as risk reduction and community resilience project contributed to a certain extent to shaping the healthy behaviour and safe living environment in its targeted communities. Through these projects MRCS were able to utilize its current capacity to address the urgent needs of communities by utilizing community-based approaches.
- 1.1.2. First aid modules and psychosocial first aid training were integrated and utilized in disaster management programme and Red Cross Youth programmes as well as for emergency response teams in seven regional disaster preparedness centres in-country.
- 1.2.1. Volunteer Investment and Value Audit have been carried out by IFRC in year 2012 and 2013 to build a precise base foundation for the revision of volunteer management policy of the MRCS.
- 1.3.1. At least 40 per cent of middle level branches of the MRCS will have a Memorandum of Understanding with local social welfare departments of the local governments on having grants to implement activities to address needs of the most vulnerable groups.

Business line 4: To heighten Red Cross Red Crescent influence and support for our work

Outcome: MRCS's communications are utilized to highlight key areas of interest and concern for the Red Cross Red Crescent Movement stressing its competitive advantage in the humanitarian market place.

Measurement			
Indicators	BL	Annual Target ^[1]	Year to Date Actual
1.1.1. The National Society has improved its collaboration and communication with partner media agencies in Mongolia.		Campaigns are organized and local	Campaigns are organized and local pledges are

[1] Targets set the degree of improvement on each indicator required to achieve the objective. In order to set the target you need to know the current level of performance ("baseline"). **Please note that targets in red are cumulative.**

		pledges are announced	announced
1.1.2 The National Society has established different means to establish new partnership in accordance with IFRC policy .		Planned to organize PNS meeting in mid-2014	In planning process
1.2.1 The National Society has secured funding to support its initiatives through long - term commitments and diversified sources from existing and new partners.		Plan is reviewed and approved by the senior leadership of MRCS.	MRCS has conducted internal SWOT analysis among programmes to initiate planning to secure funding to support its initiatives.
1.2.2 Resource Mobilization strategy has been developed		In planning process	In planning process

Comments on progress towards outcomes

- None

Business line 5: To deepen our tradition of togetherness through joint working and accountability

Outcome 1: Partnership agreements are executed with relevant partners under a comprehensive cooperation framework.

Measurement			
Indicators	BL	Annual Target ^[1]	Year to Date Actual
1.1.1. Locally relevant cooperation framework has been adopted (Operational Alliance, CAS)		In planning process	In planning process
1.1.2. Partnership meeting have been held at regular intervals and communication between partners is timely and relevant		Rescheduled to mid- 2014	Rescheduled to mid-2014

Outcome 2: MRCS practices systematic planning, monitoring, evaluations and reporting (PMER) approach in order to ensure greater accountability to donors, partners and people reached.

Measurement			
Indicators	BL	Annual Target ^[1]	Year to Date Actual
2.1.1. A PMER toolkit has been developed, tested and in use		In planning process	In planning process
2.1.2. The National headquarters and branches are regularly trained on PMER practices.		1 training per year for CBHFA project	1 training per year for CBHFA project implementing

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		implementing branches	branches
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Comments on progress towards outcomes

- 2.1.1. With technical support from PMER team from IFRC Asia Pacific Zone, the MRCS is piloting an example PMER system in disaster risk reduction project and with a goal to mainstream and develop generic PMER for MRCS.

Stakeholder participation and feedback

An integral part of the programme and project delivery is the ongoing consultation with key stakeholder groups of the MRCS. Community members are consulted on the relevance of the services being provided and their input is used as essential aspects in the design and review of process. Community participation will be increased as national VCA is conducted and outcomes are presented to stakeholders. Therefore, community involvements strengthened as herders consultations and regional consultations were conducted in areas with most needs to strengthen their resilience and places where voices of communities less heard to the public.

Key Risks or Positive Factors

Key Risks or Positive Factors	Priority High Medium Low	Recommended Action
The Statute of the MRCS has been revised following the recommendations and support from the Joint Statute Commission and IFRC. The National Council Meeting was held in November 2013, and approved agenda including the Revision of the Statute and Strategy 2020 of the MRCS for the upcoming National Assembly of the MRCS. During the National Council Meeting, Mr. Samdandovj Rabdan has resigned from the Secretary General's position and Mrs. Bolormaa.N vice president of the MRCS has been appointed as Secretary General of the MRCS up until next National Assembly.	H	Continue observation and provide all necessary support to the National Society.
Following the parliament election in 2012, the change of government officials as well as priorities of the government actions led to delay of the implementation of an agreement between the MRCS and Government of Mongolia.	M	MRCS needs to revive the agreement between the Government of Mongolia to urge the government to consider its obligations stated in contract.
The foot and mouth disease outbreak in Western provinces of Mongolia with devastating impact on herders who lost their only income resource due to this infection. The response from the government to stop the epidemic was by disposing the infected cattle and setting up quarantine which lacked support in reducing human suffering.	M to L	MRCS with close support from IFRC delivered food assistance to vulnerable herder families in quarantine areas but the MRCS needs to strengthen its disaster and emergency relief operations in communities to deliver lifesaving services to the most needed communities.

Lessons learned and looking ahead

- It is essential that the MRCS continues to explore the available opportunities to enhance their cooperation with the Mongolian government authorities and private sectors to secure their sustainability as an organization. It is also of vital importance that the partners of the MRCS work more closely and collaborate in supporting the interests of the MRCS and most vulnerable communities supported by the MRCS towards the Strategy 2013 of the MRCS and IFRC strategy 2020.

Financial situation

[Click here to go directly to the financial report.](#)

How we work

All IFRC assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGO's\)](#) in Disaster Relief and the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of nonviolence and peace.

Find out more on www.ifrc.org

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