<table>
<thead>
<tr>
<th>Appeal №: MDRNG034</th>
<th>IFRC Secretariat Funding requirements: <strong>CHF 11 million</strong></th>
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<tr>
<td>Glide №: FL-2022-000271-NGA</td>
<td>Federation-wide Funding requirements: <strong>CHF 13 million</strong></td>
</tr>
<tr>
<td>People [affected/at risk]: <strong>2,800,000 people</strong></td>
<td>People to be assisted: <strong>500,000 people</strong></td>
</tr>
<tr>
<td>DREF allocation: <strong>CHF 245,622</strong></td>
<td>Appeal launched: <strong>21/10/2022</strong></td>
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<tr>
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<td>Appeal ends: <strong>31/10/2023</strong></td>
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SITUATION OVERVIEW

Nigeria is experiencing the worst floods in at least a decade, with a widespread impact in 29 of the country’s 36 states. Ongoing floods are damaging homes, infrastructure, destroying farmland and displacing people from their communities. The latest reports confirm that at least 2.8 million people have been affected, at least 603 lives have been lost, and more than 2,500 injured. Two million people have fled or were evacuated from high-risk areas, carrying only the belongings they could take with them, but finding themselves in extremely poor conditions and without sufficient safeguards, exposing them to heightened protection risks.

In addition to the displaced, the country is affected in multiple ways. Goods, such as food and fuel, cannot reach their destinations, as trucks and trains have been stuck for weeks. This market supply disruption will have even greater impact on the already high rate of inflation (23%). People cannot maintain their livelihoods, as they have lost access to farms, livestock, and shops. Services such as schools and health centres have been rendered unusable, or if still accessible, are being used as temporary shelters.

Nigeria receives heavy seasonal rains, but this year, rain has been pouring relentlessly since June, and it is forecast to continue well into November. Climate change is largely responsible for this phenomenon, which has been worsening year-on-year, but other factors have contributed to the extensive damage: poor urban planning, inadequate drainage systems, and improper waste management as well as poor maintenance of storm water infrastructure and collapsed dams. The government of Nigeria has warned about the potential catastrophic impacts of this year’s floods, and promptly shared information with communities. However, disaster risk reduction funds did not reach them on a scale or in time to avert a humanitarian disaster.

The immediate effect of this disaster is devastating, with millions of people in need of life-saving humanitarian services, such as shelter, water, sanitation, emergency health and food. The medium-term impact has yet to be understood, but the risks of epidemics (Nigeria has already experienced a spike in cholera this year), respiratory diseases, malnutrition, and protection are imminent. Furthermore, an economic collapse cannot be ruled-out, due to the massive losses in trade, food production, and livelihoods, which are expected to deeply impact the most vulnerable parts of the population, of which 19.4 million are already experiencing one of the most severe food insecurity crises in Africa.

The Nigeria Red Cross Society (NRCS) has undertaken preparedness and readiness activities since the floods began. Relief activities include evacuation of affected persons to safer ground, awareness activities on water, sanitation, and hygiene practices. Emergency first aid teams has been deployed in Cross River, Jigawa and Kebbi states. The 37 branches
of the NRCS have been engaged in rapid needs assessment of affected communities and have created a dashboard that is being updated.

The government in its letter conveyed to the UN through NEMA on the 6th of October 2022 sought the assistance of UN and other humanitarian partners for relief items such as food, nutritional food, non-food items (NFIs), emergency shelter, WaSH, medical supplies, and logistics support.

TARGETING

Data from NRCS rapid assessments conducted by volunteers in 22 branches across the country revealed that 2,782,431 people have been so far affected by the floods, with 2,022,301 displaced, and 245,453 living in collective shelters or internally displaced person (IDP) camps. A total of 2,867 communities are impacted in 29 states. The over 6,490,307 square meters (649.0307 hectares) of farmland destroyed by floods foreshadows grave humanitarian consequences.

This IFRC Emergency Appeal aims to reach 500,000 people through a multi-sectoral intervention addressing livelihoods and basic needs (preferably through multi-purpose cash assistance), health and WASH, and emergency shelter assistance. The intervention will leverage community engagement and accountability (CEA), and protection, gender, and inclusion (PGI) approaches to better engage and address the needs of communities, and involve them in the selection, mobilisation, and dissemination of information, as well as prevention and monitoring of protection risks.

The Emergency Appeal will cover 18 of the 29 flood-affected states in Nigeria. This wide geographic scope will allow the NRCS to prioritise the most affected areas, acknowledging that the flood situation will continue to evolve. The states targeted in this appeal include Adamawa, Akwa Ibom, Anambra, Bayelsa, Benue, Borno, Cross River, Delta, Enugu, Imo, Kebbi, Kogi, Lagos, Nasarawa, Niger, Rivers, Taraba, and Yobe state. The prioritisation of the intervention areas is based on the magnitude of the impact of the floods, and the number of partners present in the areas, attempting to fill the gaps in services where they are most acute.

A total of 27,000 HH will be reached with a multipurpose cash transfer in 18 states. The Shelter response will target 1,500 HH in 5 states. 36,000 HH will be targeted with health and care services in 18 states. 20,334 HH will be targeted with water sanitation and hygiene services in 18 states.

The inclusion of households in the targeting will be on the basis of meeting vulnerability criteria, prioritising people whose houses have been destroyed, people living in IDP camps with insufficient assistance, or households whose members have completely lost their livelihoods. Activities will also meet the specific needs of the elderly, children, people with disabilities, pregnant and lactating women, especially those that are unaccompanied, and marginalised groups like refugees and undocumented migrants.
PLANNED OPERATIONS

Through this Emergency Appeal, the International Federation of Red Cross, and Red Crescent Societies (IFRC) aims to support the NRCS in its response to the floods. The strategy of the Federation-wide response will be to support up to 500,000 people and focus on the provision of integrated basic needs assistance as well as Health & Care and WASH. Increased attention is required to reach the most vulnerable, ensuring protection, including from sexual exploitation and abuse, the risk of which increases during displacement.

### Integrated Assistance (Shelter and Multi-purpose Cash Transfers: targeting 27,000 households)

The floods have washed away entire villages and settlements, especially in rural and peri-urban areas where houses were mostly made of mud, bamboo, and other materials unable to withstand the floods rendering them highly vulnerable to heavy rains and flooding. As people were forced to leave their homes, they also left behind most of their personal belongings, livelihoods, and have lost access to basic hygiene items and any foodstuffs. It is clear that the floods will aggravate an already very fragile food security situation for many households.

The operation will respond to urgent shelter needs by distributing shelter kits and household items, while promoting local recovery solutions to build back safer and more resilient homes. The NRCS will also provide unconditional multi-purpose cash transfers to households in flood-affected areas, including migrants and IDPs, addressing multi-sectoral immediate and early recovery needs. The cash will be delivered through three financial service providers that have been contracted to provide the cash transfer services. The NRCS has extensive capacity in the delivery of cash assistance which they have demonstrated in previous large-scale emergencies like the 2018 floods, and the 2021 Covid response in Nigeria.

Finally, women and youth will be trained in economic empowerment skills and income-generation activities that can sustain them before, during, and after emergencies, while women in communities will be trained in the “Road to Wealth” economic empowerment programme using an abridged version of the WORTH model. The model is a capacity empowerment program that builds capacity among participants to improve their own lives through a savings and loans scheme that members can access for their basic needs and livelihood activities.

The response will include:
- The transfer of NGN50,000 multipurpose cash transfers to 27,000 households in 18 flood affected states.
- The Shelter component will prioritize the rehabilitation of 500 damaged houses in 5 states.
- Provision of shelter materials to 1000 affected households to be able to erect temporary shelters.

### Health & Care, including Water, Sanitation, and Hygiene (WASH) (Health and WASH: targeting 83,000 households)

Pre-existing health epidemics, such as cholera and other risks, are heightened due to the floods and the lack of drainage, waste management and appropriate sanitation. Vector-borne, infectious, and respiratory diseases will in all likelihood increase in the immediate-term. Water points are contaminated, and hygiene cannot be practiced properly. Activities will consist of first aid and psychosocial support, the establishment of oral rehydration points (ORPs) in IDP camps, and settlements, health prevention, and awareness campaigns using existing NRCS community structures.
To control water and vector-borne diseases, the NRCS will be providing mosquito nets. This also includes a focus on the provision of sanitation and safe water. Aqua tabs will be distributed while rehabilitating and protecting water points. The NRCS will work with the IFRC to deploy water purification equipment (KIT5) which has the capacity to provide purified drinking water to about 5,000 people.

**Protection and Prevention** (Protection, Gender, and Inclusion (PGI), Community Engagement and Accountability)

The operation will ensure accessible and inclusive assistance throughout technical sectors with the application of the dignity access participation and safety (DAPS) framework and minimum standards for PGI in emergencies. The response will contribute to securing the safety and well-being of the affected communities, in particular, the most marginalised including displaced and refugee populations. This will be done by establishing protection mechanisms including prevention of sexual exploitation and abuse (PSEA) and safeguarding and sexual and gender-based violence (SGBV) referral mechanisms.

All sectors will include the IFRC's community engagement and accountability standards, and social science tools to convey an appropriate design of the response and promote ownership on the part of the affected population.

**Enabling approaches**

The sectors outlined above will be supported and enhanced by the following enabling approaches:

**Coordination and Partnerships**
- Maintain a coordination platform between the IFRC, NRCS, NEMA, and other relevant stakeholders to discuss activities and outputs.
- Internal coordination with branches to keep them informed and involved on the planned operation and mapping of partners conducting similar interventions to avoid duplication of target locations.
- Collaboration and networking with other technical working groups involved in the response.

**Secretariat Services**
- Key areas of support to the NRCS includes planning, monitoring, evaluation, & reporting (PMER) and information management, logistics, security, risk management, and operations coordination. This will be done through the IFRC secretariat cluster team present in Abuja, which can be strengthened through the IFRC surge roster, if appropriate.
- The IFRC secretariat will ensure a coordinated and effective Federation-wide approach.

**National Society Strengthening**
- The operation will invest in and support the strengthening of the National Society's systems and structure at all levels. This support will help bridge gaps related to financial management, logistics, HR management, ICT, database management, and volunteer management systems. This operation will work in overcoming the gaps identified in the 18 implementation branches and contribute to branch development in the geographic areas of the operation by providing basic infrastructure.
- Strengthen the risk management framework of the operation, covering National Society capacities (at HQ and Branch Level).

The planned response reflects the current situation and is based on information available at the time of this Emergency Appeal launch. Details of the operation will be updated through the Operational Strategy to be released in the upcoming days. The Operational Strategy will also provide further details
on the Federation-wide approach which includes response activities of all contributing Red Cross and Red Crescent National Societies, and the Federation-wide funding requirement.

**RED CROSS RED CRESCENT FOOTPRINT IN COUNTRY**

**Nigerian Red Cross Society**

<table>
<thead>
<tr>
<th>Core areas of operation</th>
<th>Number of staff:</th>
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<tbody>
<tr>
<td></td>
<td>550</td>
</tr>
<tr>
<td></td>
<td>Number of volunteers:</td>
</tr>
<tr>
<td></td>
<td>800,000</td>
</tr>
<tr>
<td></td>
<td>Number of branches</td>
</tr>
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<td>37</td>
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Across the country, the NRCS has mobilised over 5,000 volunteers and 514 staff who are actively supporting State Emergency Management Agencies in evacuation, camp management, and relief (where applicable). Volunteers have also been providing psychosocial support and first aid, as well as a hygiene promotion service to displaced people living in camps and other settlements.

The NRCS has been implementing early action and readiness under a DREF operation (anticipatory pillar) since August. A DREF grant of CHF 245,000 has covered early action in 3 states (Cross River, Jigawa, Kebbi), and response activities in two states (Cross River, Jigawa). The early action activities including training of volunteers on disaster management, first aid, psychosocial first aid, CEA, PGI and CVA. Community engagement meetings with stakeholders and NRCS branches have been conducted. Planning for cash transfer activities to 1,000 beneficiaries in Cross River and Jigawa state is underway, including registration.

The NRCS is also responding to the food insecurity crisis in the north-west and north-central states of the country, under the IFRCs Africa Regional Hunger Crisis Emergency Appeal. The planned activities under this new Emergency Appeal for the flood response will be complementary to the food insecurity response in certain states. Similar intervention modalities will be adopted, such as multi-purpose cash assistance paid through financial service providers.

The ICRC is collaborating with the Nigerian Red Cross Society (NRCS) and authorities in the State Ministries of Health in Borno, Adamawa, and Yobe States to respond to the ongoing cholera outbreak and is monitoring the situation in other parts of the country. According to the Nigerian Center for Disease Control (NCDC), there were a total of 10,754 cases of cholera and 256 deaths nationwide at the beginning of October 2022. Borno and Yobe States have been worst affected in the country, where the situation has been further compounded by the onslaught of some of the heaviest rains in past decade leading to massive flooding. Cholera community mobilization was carried out by the NRCS with ICRC support in Borno, Adamawa, and Yobe States. Activities involve community awareness of preventive measures via radio in local languages, posters, house-to-house campaigns, and the distribution of 626,000 (410,000 + 216,000) chlorine tablets for household water purification, 93,505 jerrycans and 340,500 pieces of soaps distributed in communities Damboa, Rann, Dikwa, Custom
House and Monguno in Borno State. Through these activities about 2 million beneficiaries were reached at household level, and more than 440 NRCS volunteers have been trained.

At Hajj Camp for IDPs in Maiduguri, Borno State the ICRC in collaboration with NRCS was involved in rehabilitation of four existing water yards; installation of solar-powered pump; rehabilitation of water collection points and soak pits; drilling and installation of two boreholes; construction of elevated tank and reticulation; construction of five blocks of latrines to address open defecation; hygiene promotion and donation of 24,000 pieces of soap and 3,400 jerry cans and 1,100 tarpaulins to those living in makeshift shelters. Additionally, the ICRC has distributed antibiotics, intravenous fluids for cholera treatment, and installed seven handwashing points in Borno State. In Yobe State which has the second highest number of cholera cases in the country, the ICRC provided treatment facilities with supplies of protective equipment, antibiotics, intravenous fluids, and other medical supplies. While in Adamawa State, the ICRC has supported primary health care centres and cholera treatment units with medical drugs and consumables, 15,800 pieces of soaps for handwashing at household level, and trained 113 NRCS volunteers on latrine disinfection and chlorine testing.

IFRC Membership coordination

The IFRC secretariat has an established delegation in Abuja, Nigeria, providing support to its member National Society (NRCS), in preparedness, response and longer-term programmes. In recent years, the IFRC supported the NRCS in rolling out a country-wide response to COVID-19, as well as other epidemics, such as cholera. Furthermore, since 2021 the IFRC is supporting the scale-up of the response to the food insecurity crisis, focusing on the North-West and North-Central regions of Nigeria, under the IFRC Africa Regional Hunger Crisis Emergency Appeal. In anticipation of these floods, a DREF was released, allowing the National Society to conduct the necessary readiness activities. In this response, the IFRC will continue to provide technical and operational coordination to the NRCS through its operations team. As an auxiliary to the public authorities, the NRCS is a primary national partner for responding to disasters across the country and facilitates disaster preparedness activities. The NRCS will lead the implementation of all activities supported by this Emergency Appeal, which will be implemented with the support and coordination of the IFRC and other IFRC members.

The IFRC secretariat will ensure a coordinated Federation-wide approach for this flood response. The British Red Cross (BRC) is in-country and integrated under the IFRC secretariat, providing technical support in different sectoral areas, while the Italian Red Cross and Norwegian Red Cross are also closely coordinating their support for the NRCS with the IFRC. Existing Membership coordination mechanisms will be used to coordinate the Federation-wide approach.

Red Cross Red Crescent Movement coordination

The ICRC has an office in Abuja and is operational in armed conflict and OSV affected areas of the Country. It also has sub delegations in Port Harcourt, Maiduguri, Jos, and Yola. Regular Movement coordination meetings are ongoing as part of Movement Coordination mechanism, ensuring a coordinated Movement approach to support the NRCS in preparedness, readiness, and response efforts. The ICRC is supporting the NRCS in reinforcing its emergency response through emergency first aid teams (EFAT) and restoring family links. To reaffirm coordination and complementarity of partners activities in the targeted states, NRCS, together with the IFRC, ICRC and BRC, have established a management committee to help in coordinating the efforts of Movement partners towards an effective response to the flood emergencies nationwide,
External coordination

At the national level, the NRCS will work with the National Emergency Management Agency to coordinate emergencies while State Emergency Management Agencies will coordinate at the state level. The Federal Ministry of Humanitarian Affairs, Disaster Management and Social Development, through its agency (NEMA), along with other philanthropic and charity organisations (including individuals and religious bodies) have been providing relief materials to affected communities. Relief materials provided include food stuffs, household items, shelter, and evaluation and medical services, amongst others.

The proposed response will complement the efforts of current stakeholders and agencies providing support to those affected by the 2022 floods. This will be informed by stakeholder mapping, assessments, and regular coordination with relevant stakeholders actively supporting and responding to the flood situation in the operational areas. Both the IFRC secretariat and NRCS are active in national-level humanitarian coordination platforms, including the Humanitarian Country Team (HCT) and various clusters and sector working groups.
Contact information

For further information specifically related to this operation, please contact:

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Reference

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