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## Emergency Plan of Action (EPoA) Kenya: Civil Unrest - Mandera and Wajir

 International Federation  
of Red Cross and Red Crescent Societies

<b>DREF Operation</b>	<b>Operation n° MDRKE028</b> <b>Glide n° OT-2014-000072-KEN</b>
<b>Date of issue: 10 JUNE 2014</b>	<b>Date of disaster: 15 May 2014</b>
<b>Operation manager (responsible for this EPoA): Dennis KJELDSEN, IFRC Regional Operations Coordinator</b>	<b>Point of contact : James Mwangi, Manager DM Operations, KRCS</b>
<b>Operation start date: 09 June 2014</b>	<b>Expected timeframe: 3 months</b>
<b>Overall operation budget: CHF 266,282</b>	
<b>Number of people affected: 78,004</b>	<b>Number of people to be assisted: 13,806</b>
<b>Host National Society(ies) presence (n° of volunteers, staff, branches):</b>	
<b>Red Cross Red Crescent Movement partners actively involved in the operation (if available and relevant):</b>	
<b>Other partner organizations actively involved in the operation: Government of Kenya county authorities. UNICEF and UNFPA providing in-kind Support.</b>	

## A. Situation analysis

### Description of the disaster

The counties of Mandera and Wajir have experienced recurring inter-clan clashes over the past year. The conflict between Garre and Degodia clans living in the two neighbouring counties was initially driven by competition for grazing land and compounded by desire for political dominance following the outcome of 2013 General Elections. In Mandera county, the hostilities led to deaths of 95 people in 2013 with an additional 104 sustaining different forms of injuries. The hostilities were quelled in August 2013 following efforts by the central government to beef up security, as well as interventions in the line of peace building and conflict resolution carried out by the central and county governments, religious leaders, community leaders as well as other stakeholders in the county. The conflict also led to displacement of 2,894 households (17,364 persons) and an additional 6,354 households (38,488 persons) affected by the clashes in the four (4) most affected Sub-Counties namely Banissa, Mandera West, Mandera North and Mandera South.

Tensions began building up in March along the Mandera-Wajir border, near Burmayo, over territorial boundary dispute between the two counties. A new wave of violence followed in the month of May 2014, which led to loss of 14 lives in one week as follows: Burmayo (3 persons), Towfiq-Rhamu (5 persons), Gunana (2 persons), Bolowle-Takaba (3 persons) and Guba Banissa (1 Person). A total of 38 people suffered varying forms of injury from these attacks. Besides these attacks, 8 police officers were killed when suspected Al-Shabaab militia ambushed a police vehicle at Arabia, along the Lafey Mandera road in the third week of May, killing the 8 officers and setting their vehicle ablaze.

Retaliatory attacks followed in the last week of May with 12 confirmed dead in Gulana village (Wajir county) and 2 deaths on the Mandera side of the border. 20 houses were burnt down in Gulana. In the first two days of June 2014, follow-up attacks were reported leading to killing of 18 more people and 8 critical injuries. The conflict along the border between Mandera and Wajir left a total of 11,894 households (71,364 persons) either displaced or affected on Wajir side. In Mandera South, recent clashes with communities living in Wajir North, a total of 552 households (3,312 persons) have been displaced, and an additional 1,090 households (6,640 persons) affected by the clashes.

## Summary of the current response

The KRCS is working closely with the county governments in Wajir and Mandera to deliver humanitarian assistance to those displaced and affected by the clashes. In Mandera, during the attacks carried out in the month of May, evacuations of the injured from Banissa and Malkamari was done to the county hospital in Mandera in close coordination with the ministry of health at the county level. In Wajir, KRCS is conducting medical outreach services in close coordination with the ministry of health, and has distributed food donated by the county government. UNICEF has also donated 250 family kits (NFIs to be distributed in Wajir). In the two counties, the central government has deployed additional security officers to restore calm and normalcy

Currently, an Inter-agency, multi-sector assessment is going on in Wajir, with preliminary findings confirming the number of deaths, injuries and estimated number of displaced, using the tools and approach developed under the Kenya Initial Rapid Assessment (KIRA) initiative. KRCS is the lead agency in the assessment and was requested by the county government to take this role. In Mandera KRCS are conducting an assessment independently. The assessments are expected to be concluded on the 13 June, though preliminary assessment findings are informing the current operation. The assessment report will consolidate the prioritised needs per sector, and will form the basis for comprehensive planning, and updating/reviewing actions proposed under this DREF application.

The society also has carried out relief interventions in the two counties, including distribution of Non-Food Items (targeting the displaced households), distribution of food donated by the county governments and provision of primary health care services targeting the displaced and affected populations.

The KRCS has distributed 500 standard Non-Food Items to communities displaced by the conflict in Mandera county in the second and third week of May. KRCS also evacuated the injured to Mandera County hospital to receive treatment. In addition 218 standard NFI kits have been distributed in Wajir county (140 NFI kits distributed in Tarbaj and 78 kits distributed in Elhadow) to the displaced households from KRCS stocks, and an additional 250 kits donated by UNICEF are scheduled to be distributed in the course of the first. The KRCS also deployed medical outreach teams to the two counties, each with Basic and Supplementary Inter-Agency Emergency Health Kits (IEHK). The teams comprised of a medical doctor, clinical officer, nurses, pharmaceutical technologists and public health officers.

The KRCS has also distributed foodstuff donated by the county government as shown in the table below:

**Table 1: Foodstuffs donated by county government of Wajir and distributed by the KRCS**

Food type	Quantity	Remarks
Rice	1,000 bags	Each bag weighs 50 kg
Beans	108 bags	Each bag weighs 50 kg
Cooking oil	200 cartons	Each carton contains 18 litres of oil

The KRCS response continues and will be rapidly scaled up with the issue of a DREF grant.

## Needs analysis, beneficiary selection, risk assessment and scenario planning

Mandera and Wajir Counties were two among the counties that the KRCS had identified as potential hotspots for eruption of violence related to the 2013 General Elections. Two communities, the Degodia and Garre clans were pitched against each other over resources, specifically pasture land and water, and following the outcome of the general elections, the conflict escalated due to struggle for political dominance in elective positions. The conflict, though initially took place in Mandera county, later spread to the neighbouring Wajir county, where the two clans also live. The conflict was brought to an end following the signing of a peace agreement between the two communities, which followed months of engagement of the two communities in dialogue, efforts which were spearheaded by the central government, the county government of Mandera, religious and community leaders as well as other stakeholders in the county. The conflict left 95 people dead, about 104 with injuries and property of unknown value destroyed, vandalized or looted mainly in four sub-counties that were affected by the conflict.

The conflict led to serious disruption of livelihoods with recent assessment showing a total of 9,248 households (55,488 persons) affected or displaced across the four most affected Sub-Counties in Mandera including Banissa, Mandera West, Mandera North and Mandera South. In Mandera South, which saw the

most recent fighting along the border with Wajir North, a total of 552 households (3,312 persons) have been displaced, and an additional 1,090 households (6,640 persons) affected by the clashes. The conflict also led to evacuation of humanitarian workers as the situation was complicated by repeated terror attacks around Mandera town. As a result of these disruptions, the county was categorised as among the most food insecure in the last quarter of 2013 and first quarter of 2014. Although the cessation of clashes led to uneasy calm, the county continued to experience acts of aggression and terror from neighbouring Somalia as shown in the table below:

**Table 2: Incidents reported in Mandera county in April and May**

Date	Place of incident
6 April 2014	County revenue barrier near Moi Girls Secondary and Barwaqo revenue barrier attacked by armed men, offices destroyed.
11 April 2014	Mandera Town Administrator's office attacked and destroyed
2 May 2014	Main electricity generating power plant in Mandera town attacked. A similar attack carried out in Warir town, Wajir county
14 May 2014	A public service vehicle ambushed, 3 people killed and 28 injured
17 May 2014	Mandera police station attacked by attackers armed with RPGs and automatic rifles
19 May 2014	A police vehicle ambushed, on its way to rescuing hijacked vehicles, 8 police officers killed

As these attacks continued, spontaneous attacks were reported in various locations close to the border between Mandera and Wajir counties in the second week of May 2014, resulting in the killing of 14 people as shown in the table below:

**Table 3: Persons killed or injured near Wajir-Mandera Border in Mandera county**

Date	Place of incident	Casualties	Death
13 May 2014	Burmayo	-	3
15 May 2014	Towfiq- Rhamu	5	5
16 May 2014	Gunana	1	2
19 May 2014	Bolowle-Takaba	3	3
21 May 2014	18 km's away from Guba-Banisa sub-county.	1	1
<b>Total</b>		<b>10</b>	<b>14</b>

Tensions building up were reported in the fourth week of May, and culminated in what is believed to be retaliatory attacks along the Wajir Mandera county border. The clashes were reported as related to territorial dispute between communities living along the area in dispute. The clashes directly affected 10 locations in Tarbaj District namely; Lehely, Bojigaras, Mansa, Burmayo, Ogoralle, Ber janai, Dunto, Basaneja, Gunana and Belowle (Wajir North). The clashes in Wajir County further affected other centres that have had an influx of displaced persons which include Sarman, Elben, Tarbaj, Kutulo, Batalu, Danaba, Quadama and Gulani. The table below shows the outcome of the clashes experienced in the last week of May and the first few days in June.

**Table 4: Results of the clashes:**

Date	Type of Incident	Critical casualties	Dead	Damage
29 May 2014	Inter – clan clashes in Gulana village, Wajir	7	12	20 houses burnt
2 June 2014	Waqberi	8	18	30 houses burnt
<b>Total</b>		<b>18</b>	<b>30</b>	<b>50</b>

#### Other direct consequences of the clashes

- It is estimated that 100 houses have been looted in Wajir (furniture, clothes, kitchen utensils etc.) after their owners fled, in addition to the 50 that have been burnt.
- Primary and secondary schools are reported to have been closed in 10 most affected locations mainly driven by fleeing of teachers.
- Dispensaries and Health Centres have also been reported as closed in 15 locations, after the health workers fled fearing the attacks.
- Major sanitation problems have been reported in all the affected areas.

- Food insecurity is high in affected areas, mainly due to failure of short rains in the fourth quarter of 2013 and the long rains expected in the second quarter of 2014.
- Water scarcity is being experienced in most of affected the areas, as surface points failed to recharge as a result of failed rains.
- Stock out/shortage of drugs reported in a number of health facilities including those which have been closed.
- Displaced persons lack shelter while others have been integrated into neighbouring communities.

**Table 5: Summary of preliminary findings of the assessment carried out by the KRCS in Wajir.**

Centre	General Situation	Displaced	Affected	From/To	Resettlement	Priority
Mansa	<ul style="list-style-type: none"> <li>• Mass displacement, only few people remained behind to protect their property,</li> <li>• Health facility closed,</li> <li>• Primary and secondary schools closed.</li> <li>• Shops closed, no market, general food distribution (GFD) in store, Aldef team there,</li> <li>• No distribution – reason, no one to be served.</li> <li>• Water pan, shallow, 9km away – borehole. Short term</li> </ul>	No IDPs.	150HH	Sarman, Elben, Tarbaj, Wajir  Donkey cart transporting food.	1.Security	1.Security 2. .Food 3. Lack of information – people being misinformed
Elben	<ul style="list-style-type: none"> <li>• People camping under trees, school,</li> <li>• Dispensary – functioning. Water – earth pan can last for 2 weeks,</li> <li>• Access to Mansa centre is a problem.</li> <li>• Cases of diarrhoea, cough reported.</li> </ul>	300 HHs	625HH	Burmayo, Ogoralle, Mansa, Harawa ( Towns)		Security, shelter, food, health and sanitation
Sarman	<ul style="list-style-type: none"> <li>• Major influx from 7 centres,</li> <li>• No shelter and no designated area for setting up IDP camps</li> <li>• Health – diarrhoea diseases reported, suspected to be due to a contaminated water source in the nearby water pan, children are malnourished (though not as a direct result of the conflict. KRCS conducting outreach services</li> <li>• Food – general food distribution (GFD) going on for settled population – Aldef,</li> <li>• Registration of displaced was chaotic</li> <li>• Primary and secondary schools closed, as teachers fled due to fear of attack.</li> <li>• Sanitation a major problem – open defecation noted during the assessment.</li> <li>• The market remains accessible.</li> </ul>	275 HHs Some people shifted with their animals women, children, old age.	780HH	Basaneja, Gunana, Dunto, Ber janai, Ogoralle, Mansa and Burmayo.	Red cross – treated 150 persons	1. Security 2. Food 3. Shelter 4. Sanitation 5. Health
Kutulo	<ul style="list-style-type: none"> <li>• Security meeting with the officer commanding the army, tension and anxiety has remained high</li> <li>• Deserted homes(manyattas) in Lehely noted, construction of school stopped,</li> <li>• A girls' secondary school has been closed, primary school still open.</li> <li>• No place earmarked for IDPs, the IDPs have integrated into the host community.</li> <li>• Shelter is a key issue.</li> <li>• No registration taking place</li> <li>• Health centre closed as staff fled, no drugs at the</li> </ul>	180 HHs	340HH	Bojigaras 32 KM, Lehely – 9km		1. Security 2. Shelter 3. Food 4. Health

	<p>facility.</p> <ul style="list-style-type: none"> <li>Children and women mainly affected</li> </ul>					
Wargadud	Borehole existing and a water pan	120HHs	330HH	Bojigaras, Lehely, Mansa		Security, shelter, food, health and sanitation
Warade/Kabadulla/Masalale	Mass displacement to other locations, few if any people remained behind.	245HH	2,000 HHs			Security, shelter, food, health and sanitation
Central	Registration completed, Distribution on-going	240HH	800HHs	Wagberi, Wajir Bor, Argane, Arbaqeramso		Security, shelter, food, health and sanitation
Batalu	Mass displacement to other locations, few if any people remained behind.	85HH	200HHs			Health services and food
Gulani	Mass displacement to other locations, few if any people remained behind.	45HH	200HHs	Belowle		Security, shelter, food, health and sanitation
Quadama	Mass displacement to other locations, few if any people remained behind.	39HH	200HHs			Shelter, health and food
Danaba	Mass displacement to other locations, few if any people remained behind.	155HH	720HHs			Security, shelter, food, health and sanitation
Pastoralists		35HH	3,800HHs			Security, shelter, food, health and sanitation
<b>Totals</b>		<b>1,749 HHs</b>	<b>10,145 HH</b>			
		<b>10,494 persons Displaced Persons</b>	<b>60,870 persons indirectly affected</b>			

**Table 6: Population displaced in Mander South**

Sub-County	Ward	Displaced population(A rea displaced from)	Households Displaced	Households Affected	
Mandera South	Shimbir Fatuma	Burmayo north	35	196	
		burmayo south	42	200	
		Garse dam	24	40	
		Warido	17	30	
		Tutes	20	42	
		Wargadud	Quramadow	30	110
			SukelaTinfa	34	100
			ERES Kinto	28	50
			HarSanga	30	62
			Buke	19	70
			HarAdi	31	33
			Fincharo	16	30
			Qalanqalesa	23	30
	Dololo		18	20	
	Kobadadi		27	15	
	<b>TOTAL</b>		<b>394</b>	<b>1,028</b>	
	Fincharo	Kutayu	25	31	
		Nyatalio	24	0	
		Qalanqalesa	20	0	
		Dololo	30	0	
		Egu	34	0	
		QarsaDimu	25	31	
		<b>TOTAL</b>		<b>158</b>	<b>62</b>
Total Households in Mander South			<b>552</b>	<b>1,090</b>	
Total Individuals			<b>3,312</b>	<b>6,540</b>	

**Table 7: Schools closed due to clashes in Mandera County**

No	Name of School closed in Mandera West Sub County	Enrolment	No. of Teachers		Schools closed in Banissa Sub-county	Enrolment
1	Dandu Pry	729	8	1	Derkale Pry	396
2	Dandu Boys Sec	142	4	2	Burashum Pry	237
3	Karsahama Pry	438	3	3	Tarama Pry	303
4	Didkoba Pry	396	2	4	Kukuba Pry	323
5	Harbuyo Pry	58	1	5	Dirbor Pry	204
6	Bachile Pry	230	3	6	Merille Pry	248
7	Kubdishan Pry	253	2	7	Chiroqo Pry	312
8	Datach Tune Pry	51	1	8	Guba Pry	443
9	Bolowle Pry	254	2	9	Tarbei Pry	141
10	Sukela Pry	298	1	10	Yattani Pry	272
11	Sambur Pry	195	2	11	Chiracha	351
12	Alokoba Pry	238	1		<b>Total</b>	<b>3,230</b>
13	Kobadadi Pry	298	2			
14	Iyan Abkula Pry	256	1			
15	Wayamadera	40	1			
16	Lagsure Pry	421	5			
17	Kotkoto Pry	458	2			
18	Wangai Dahan Pry	584	5			
	<b>Total</b>	<b>5,339</b>	<b>46</b>			

**Table 8: Schools relocated to convenient centre /school**

No.	From	To	Pupils
1.	Darwed Pry	- Madarasatul Zaid bin thabit Takaba	444
2.	Wangaidahan Pry	- Takaba pry	458
3.	Kotkoto Pry	- Rockyhill pry	332
4.	Lagsure Pry	- Gutole pry	421
5.	Bolowle Pry	- Didkuro	234
6.	Sukela Pry	- Didkuro	278
7.	Bachille	- Gither	56
8.	Dandu	- Gither	78

All areas where schools were closed, the settlements were also deserted with parents moving with their children.

Based on the information available, the needs identified include provision of shelter, replenishment of supplies (NFI kits and the IEHK) already deployed to the field to support initial response, continuation of medical outreach services to the displaced population, and to bridge the service gaps occasioned by displacement of health service providers for fear of attack, which has made the health care services inaccessible. The services will include treatment of the wounded and ailing, as well as evacuation of those requiring surgical procedures to existing county hospitals.

KRCS will also provide portable water to the displaced populations (considering the two counties were reporting to be water stressed due to failure of the long rains that were expected in April and May) and construct emergency latrines in designated areas where displaced populations are residing. KRCS is also providing logistics towards distribution of relief commodities and moving the mobile clinics. The two counties are located in parts of the country considered hard to reach with poorly developed infrastructure including roads

### **Beneficiary selection**

The KRCS response operation addresses the needs of displaced households either located with host communities or in IDP camps to be established. The operation targets 1,749 households in Wajir County (see table 5 for details) and 552 households in Mandera South County (see table 6 for details).

## **B. Operational strategy and plan**

### **Overall objective**

To deliver immediate assistance to 2,301 households displaced by inter-clan clashes in Mandera and Wajir counties in North-East Kenya





sanitation awareness, as well as to keep the community engaged in management of waste in the camps and in their surroundings																		
Procure vector control agents and carry out vector control activities in the camps																		

## Shelter and settlements (and household items)

<b>Outcome 1:</b> <b>Shelter and non-food item needs are adequately met for 2,301 households displaced and affected by conflict in Mandera and Wajir counties.</b>																	
<b>Output 1.1</b> Replenishment on NFI Kits																	
Activities planned Week / Month	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	
Procurement of NFI stocks to replenish the stocks earlier pre-positioned																	
Manage procurement processes for relief supplies																	
<b>Output 1.2</b> Distribution of foods and non-food items																	
Activities planned Week / Month	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	
Support establishment and provide services in IDP camps																	
Support coordination of other actors in IDP camps and maintain close coordination with county and central governments																	
Support logistics and volunteers in distribution of food donated by county and central governments																	
<b>Output 1.3.</b> The capacity of the KRCS to implement the emergency operation is adequately supported through procurement, transportation and storage of relief items as well as transportation of staff and volunteers																	
Activities planned Week / Month	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	
Provide primary transportation of relief supplies from the central and regional warehouses to Mandera and Wajir county branch warehouses																	
Provide secondary transportation services from county branch warehouses to distribution points																	
Provide transportation services for staff and volunteers from the branch offices to service delivery points																	

## Restoring family links

<b>Outcome 1:</b> <b>Tracing and family reunification</b>																	
<b>Output 1.1</b> Tracing services conducted for vulnerable populations																	
Activities planned Week / Month	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	
Support tracing services for restoration of family links among the displaced, establish protection services for unaccompanied minors																	

## Budget

## Contact Information

### For further information specifically related to this operation please contact:

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Please send all pledges for funding to [zonerm.africa@ifrc.org](mailto:zonerm.africa@ifrc.org)

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## How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGOs) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

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The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
  2. Enable healthy and safe living.
  3. Promote social inclusion and a culture of non-violence and peace.
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# DREF OPERATION

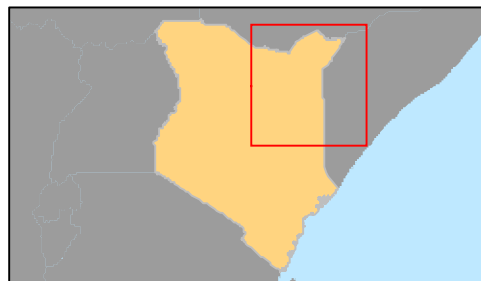
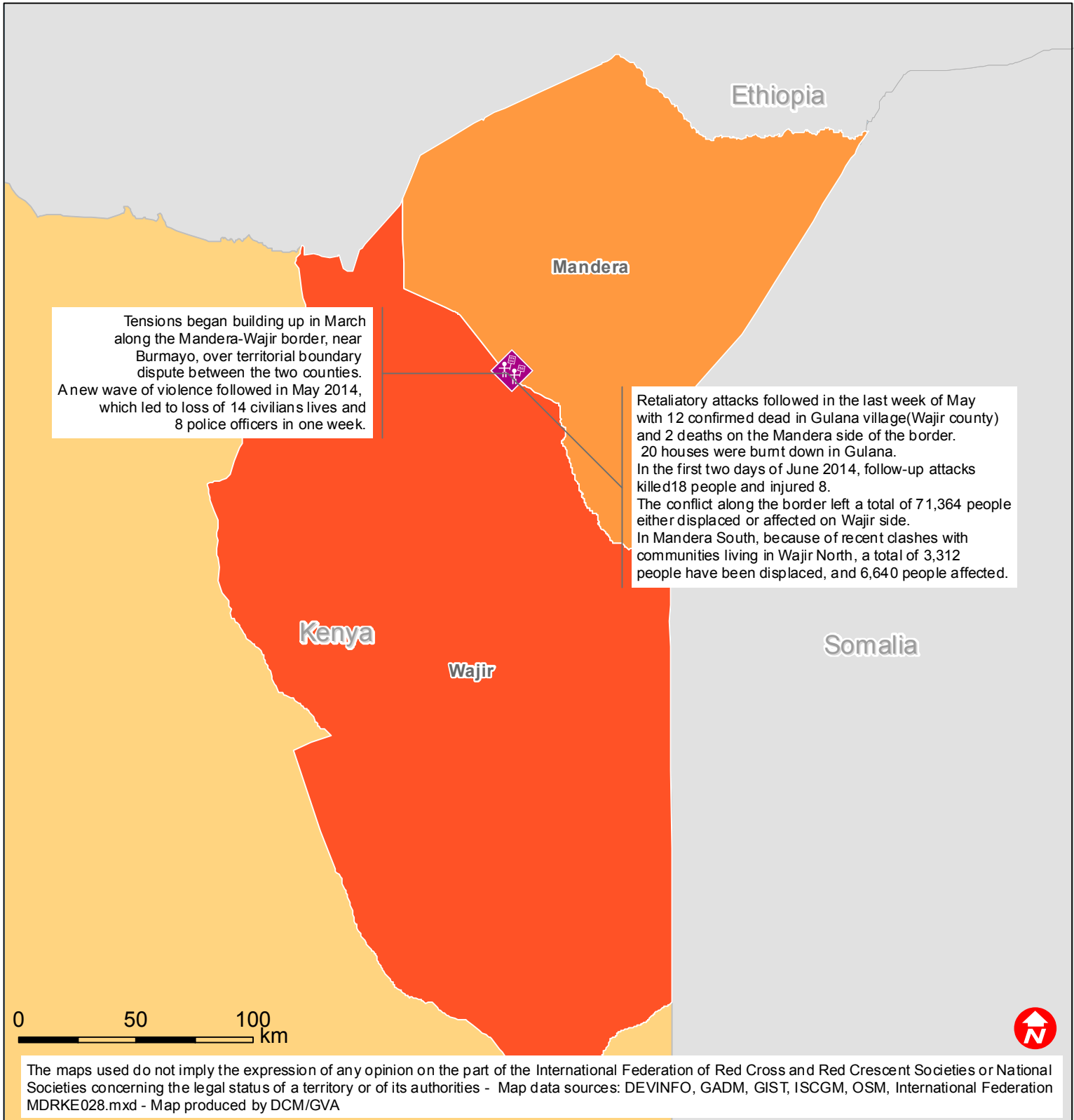
10-Jun-14




MDRKE028 Kenya: Civil Unrest - Mandera and Wajir

Budget Group	DREF grant budget
Shelter - Relief	6,000
Shelter - Transitional	0
Construction - Housing	0
Construction - Facilities	0
Construction - Materials	0
Clothing & Textiles	2,500
Food	0
Seeds & Plants	0
Water, Sanitation & Hygiene	61,400
Medical & First Aid	28,300
Teaching Materials	0
Utensils & Tools	13,200
Other Supplies & Services	0
Emergency Response Units	0
Cash Disbursements	0
<b>Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES</b>	<b>111,400</b>
Land & Buildings	0
Vehicles Purchase	0
Computer & Telecom Equipment	0
Office/Household Furniture & Equipment	0
Medical Equipment	0
Other Machinery & Equipment	0
<b>Total LAND, VEHICLES AND EQUIPMENT</b>	<b>0</b>
Storage, Warehousing	0
Distribution & Monitoring	1,220
Transport & Vehicle Costs	37,720
Logistics Services	0
<b>Total LOGISTICS, TRANSPORT AND STORAGE</b>	<b>38,940</b>
International Staff	0
National Staff	0
National Society Staff	60,610
Volunteers	13,500
<b>Total PERSONNEL</b>	<b>74,110</b>
Consultants	0
Professional Fees	0
<b>Total CONSULTANTS &amp; PROFESSIONAL FEES</b>	<b>0</b>
Workshops & Training	1,500
<b>Total WORKSHOP &amp; TRAINING</b>	<b>1,500</b>
Travel	0
Information & Public Relations	4,000
Office Costs	8,730
Communications	7,200
Financial Charges	150
Other General Expenses	4,000
Shared Support Services	
<b>Total GENERAL EXPENDITURES</b>	<b>24,080</b>
Programme and Supplementary Services Recovery	16,252
<b>Total INDIRECT COSTS</b>	<b>16,252</b>
<b>TOTAL BUDGET</b>	<b>266,282</b>



# Kenya: Civil unrest



-  Tensions and attacks
-  Manderla
-  Wajir