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# Emergency Appeal

## Iraq: Population Movement

 International Federation  
of Red Cross and Red Crescent Societies

<b>Emergency Appeal n° MDRIQ005</b>	<b>Glide n° OT-2014-000074-IRQ</b>
<b>Date of launch:</b> 30 June 2014	<b>Expected timeframe:</b> 6 months, <b>Expected end date:</b> 30 December 2014
<b>DREF allocated:</b> CHF 364,486; <b>Appeal budget:</b> CHF 6,400,292	
<b>Total number of people affected:</b> 400,000 (based on figures from IRCS)	<b>Number of people to be assisted:</b> 180,000 persons
<b>Host National Society presence:</b> 200 staff and volunteers are involved in this operation, while IRCS has around 4,000 staff and active volunteers nationwide.	
<b>Red Cross Red Crescent Movement partners actively involved in the operation:</b> ICRC, French Red Cross, Turkish Red Crescent, Qatar Red Crescent, and a Swedish Red Cross consortium including Norwegian Red Cross and German Red Cross.	
<b>Other partner organizations actively involved in the operation:</b> UN agencies are working closely with the Ministry of Displacement and Migration (MoDM) in Baghdad and the Government of Kurdistan to ensure a coordinated assessment and response. (Refer to the Coordination section for details)	

***This Emergency Appeal seeks CHF 6,400,292 in cash, kind or services to enable the IFRC to support the Iraq Red Crescent Society to strengthen its response capacity to meet the needs of 180,000 beneficiaries for six months.***

**<click>:**

- [here](#) for the *Emergency Appeal budget*
- [here](#) for a *map of the affected area*
- [here](#) for *contact details*
- [here](#) to link to the *Emergency Plan of Action (EPoA) document*

## The disaster

.Early June, heavy fighting broke out between armed groups resulting in massive movement of population and in Iraq's second largest city, Mosul (population: 3 million), and spread rapidly throughout other cities. On June 10th, 2014, the security situation dramatically deteriorated specifically in Ninewa, Salah Al-Din, and Diyala governorates.

This has led to the displacement of more than 400,000 people to the Kurdistan Region of Iraq based on the figures from the Iraq Red Crescent Society.

The three routes taken by IDPs are from the west to the east of Mosul, to other parts of Ninewa governorate, and north to Dahuk and Erbil.

If the situation continues to deteriorate and further clashes in either Mosul, Diyala or Salah Al-Din governorates take place, further major displacements of the additional population is expected.



Children who fled from Tal Afar line up to receive their hot meals distributed by the IRCS in Sinjar, Dahuk branch.  
Photo: Ibrahim Malla/IFRC

Taking into account the increasing number of IDPs in Dahuk and Erbil; It is expected that this will be an additional challenge in the absorption capacity of either host families or in camps. Five camps are currently being established, with a maximum capacity of 7,000 families per camp (35,000 persons in total). Noting that there are still considerable numbers of IDPs being accommodated in schools, mosques and camps. The conflict in neighbouring Syria has also led to an influx of over 200,000 refugees, mostly in the Kurdistan region of Iraq, burdening host communities and infrastructure's capacity.

Many families and individuals are beginning to struggle to secure required financial resources to support themselves beyond the end of this month (June). A breakdown in infrastructure and basic services in some areas is observed, where people lack access to essential services (e.g. water and health etc.) These problems, exacerbated by a severe shortage of fuel, may also hamper the delivery of assistance to vulnerable population.

The Iraq Red Crescent Society (IRCS) has been responding to meet the most urgent humanitarian needs since the displacement began on the 10th of June.

The IFRC has also provided a DREF (CHF 364,486), to support the IRCS to replenish and provide NFI stocks for 20,000 people (4,000 families). Due to the continuity and the escalation of the situation the IRCS and IFRC decided to launch this Emergency Appeal.

Dr Yassin al-Ma'amouri, President of the Iraq Red Crescent Society, said the National Society was concerned about the conditions of thousands of families. "The fears grow from a deteriorating health situation and the spread of diseases among the displaced families, especially diarrhoea and intestinal colic in children, as well as depriving the majority of children of polio vaccination," he said.

"In terms of food aid, we face a great pressure in transporting food and relief items to the displaced families, due to the inaccessibility to many areas as the roads leading to the major cities continue to be blocked. However, we were able to support families in hard to reach areas like Sinjar and Amerli".

(Read more on: <https://www.ifrc.org/en/news-and-media/press-releases/middle-east-and-north-africa/iraq/iraqi-red-crescent-society-assists-thousands-of-displaced-families-after-alarming-deterioration-of-the-humanitarian-situation/>)

## The response

The Red Cross Red Crescent Movement has immediately activated its response mechanism to address the humanitarian needs as a result of the crisis. Below is a brief summary on these efforts:

The Iraq Red Crescent Society	<ul style="list-style-type: none"> <li>• The IRCS was the first organization to respond to the needs of the IDPs and rapidly activated its disaster response systems reaching 4,000 families in the first two days of the disaster. The Headquarters deployed a team of four IRCS Headquarter DM staff, plus the manager of Dahuk Branch and the disaster coordinators from Ninewa, Erbil, Sulaymaniyah, Dahuk, Kirkuk, and Salah Al-Din Branches. The national response team was divided into three teams (Sheikhan / Mosul, Badria / Dahuk, and Khazer / Erbil) and is conducting assessments of the needs in each area. The IRCS headquarter and other branches continue to provide technical advice and support</li> <li>• Financial and relief items resources were made available to the branches engaged in the operation, around 200,000 people were reached so far with water and food aid.</li> </ul>
IFRC	<ul style="list-style-type: none"> <li>• Has already provided funds through its Disaster Relief Emergency Fund (DREF) for 364,486 Swiss francs, to support the society in its efforts to</li> <li>• replenish and provide non-food items stocks for 20,000 people (4,000 families).</li> <li>• The IFRC Secretariat has in conjunction with its offices in Baghdad and Beirut, deployed three officers to Erbil to support the IRCS's assessment and response planning. This team is working closely with the Federation Country Representative in Baghdad. The surge team was able to meet many of the actors who are responding to the current needs.</li> <li>• As a result of this mission, this emergency appeal including the Emergency Plan of Action are now launched in close coordination with the IRCS in order to</li> <li>• provide more essential assistance to 180,000 displaced in Kurdistan region of Iraq</li> <li>• and to support the response capacity of the Iraq Red Crescent Society</li> </ul>

The Red Crescent of the Islamic Republic of Iran	<ul style="list-style-type: none"> <li>Humanitarian relief consignment including Providing 49,500 Kg including blanket, rice, sugar, canned food to IRCS</li> </ul>
Qatar Red Crescent	<ul style="list-style-type: none"> <li>WatSan activities in Kurdistan region of Iraq</li> </ul>
Turkish Red Crescent	<ul style="list-style-type: none"> <li>Has provided relief items in Sinjar.</li> </ul>
ICRC	<ul style="list-style-type: none"> <li>The ICRC has been helping displaced people since the beginning of the year. So far, the ICRC has provided food and other aid to over 150,000 people who have fled the fighting. The ICRC has carried out distributions in Anbar, Baghdad, Diyala, Karbala, Najaf, Babel, Al Qadissiya, Salah al-Din, Kirkuk, and Nineveh.</li> </ul>

The response articulated here reflects the information available at this point of the evolving operation, and will be adjusted based on the actual situation and further information from more detailed assessments.

Other key actors are also providing or planning to provide the needed support after conducting needs assessment in areas where most IDPs are residing. These efforts are summarized below:

- **In Erbil:** UNICEF is delivering emergency supplies for children in Iraq including tents, blankets, schools-in-a-box , recreation kits, hygiene kits and Early Childhood Development kits.
- **In Kalakh:** UNICEF, in coordination with IOM, distributed hygiene kits, jerry-cans in the transit camp.
- **In Al-Shikhan (northern Ninewa):** IOM distributed family emergency packages to displaced families and WFP and UNICEF respectively provided food packages and hygiene kits.
- **in Sinjar district:** UNICEF, in coordination with Disaster Managemenet and Crisis Center (DMC), have provided bottled water and hygiene kits to 6,000 IDPs families to date.
- **In Dahuk:** UNICEF distributed drinking water, latrines and showers.
- The WFP is launching an initial emergency operation to provide food assistance to 43,500 of the most vulnerable IDPs. In its initial response, WFP will deliver approximately 550 metric tons of food a month, at a cost of \$1.5 million.

## Coordination and partnerships

The key Red Cross and Red Crescent actors active in the response to this operation are:

Iraq Red Crescent Society, French Red Cross, Swedish Red Cross in consortium with Norwegian Red Cross and German Red Cross, Qatar Red Crescent, Red Crescent of the Islamic Republic of Iran, Turkish Red Crescent, ICRC and IFRC.

Following the fruitful discussions with the ICRC, it has been observed that there is work being done by all components of the Movement to enhance cooperation and operational consistency between Movement partners. Both international components of the Movement are in discussion to support the response to this crisis in a coordinated manner and are working to improve joint communications, through a planned PNS conference call and other possible joint communications. Practical discussions are also underway between both organizations to establish the complementarities and possible areas of collaboration. Some ICRC staff in Baghdad have been relocated to the Erbil sub-delegation to support the ICRC operation in Kurdistan Region of Iraq.

The cluster system has been activated by the UN and various agencies including UNFPA, WFP, ACTED, Save the Children, Norwegian Refugee Council, UNICEF, UNHCR and others are carrying out assessments to identify needs and gaps and develop contingency plans should the situation continue to escalate. IFRC is engaged in the coordination efforts through the cluster system, in order to avoid duplication and is supporting IRCS to engage.

## The operational strategy [<click here for the current plan of action>](#)

Based on the assessment and discussions with IRCS and other stakeholders, the following operational strategy is recommended at the current time. The timeframe will be for the duration of the plan / appeal six months (extendable):

- Enhance the emergency preparedness of the IRCS in Kurdistan region (Sulaymaniyah, Dahuk, and Erbil governorates). This will be achieved by replenishing the existing three warehouses stocks to their maximum capacity of 7,000 families/warehouse/branch. In addition, two additional warehouses will be established with the capacity of 7,500 each, which will be a stockpile of at least 50% of total

- capacity. Emergency stocks will primarily be food and non-food items. This will enable immediate assistance to be provided to at least 36,000 families.
- ii) Assist IRCS in building operational capacity to provide assistance to the population, which is or might be affected by the population movement (IDP's).

As outlined above, the main strategy at present, is in line with the capacity of the National Society and is complementary to the work of other actors. This is to focus on the pre-positioning of food and non-food assistance. The pre-positioned items would include:

- **Household package for a family:** 4 blankets, 1 kitchen set, 1 hygiene kit, 2 Jerry cans, 1 thermos, 1 lantern and 1 stove.
- **Food basket for a family (approx. 20 days):** 5 kg rice, 2 kg sugar, 1 kg lentil, 1 kg beans, 1 Lt oil, 1/2 kg spaghetti, 1/2 kg pasta, 1 kg tomato paste, 1/2kg tea.

On the other hand, In order to strengthen the National Society's capacity to respond to the needs of IDPs, the assessment team has focused planned support around the strengthening of National Disaster Response Teams (NDRT). These teams exist in the National Society but will be strengthened through this planned support and will conduct needs assessments to determine the appropriate time and situation in which to use the pre-positioned stocks.

**Summary table of planned sector interventions, outcomes, and main activities:**

<b>Water, sanitation &amp; hygiene promotion</b>
<b>Outcome 1: Hygiene items provided to 36,000 internally displaced families (180,000 persons) as soon as needed</b>
<b>Key activities:</b>
Conduct an assessment by IRCS staff / volunteers in coordination with the authorities and Movement Partners to identify targeted distribution of stocks as needed
Procure and pre-position and stock pile the Hygiene kits and Jerry cans for immediate distribution to the IDPs as the need arises
Organize hygiene promotion awareness sessions targeting IDPs who are exposed to risk of communicable diseases.
Monitor the evolving situation to respond to the hygiene needs and use of stocks and hygiene promotion
<b>Shelter and settlements</b>
<b>Outcome 1: Immediate most essential non-food items to meet the needs of 36,000 internally displaced families (180,000 persons) are met as soon as needed</b>
<b>Key activities:</b>
Conduct an assessment by IRC staff / volunteers in coordination with the authorities and Movement Partners to identify targeted distribution of stocks as needed
Procure and pre-position/store NFI's for immediate distribution to the IDPs
Monitor the evolving situation to respond to the non-food needs and use of stocks
<b>Food security, nutrition and livelihoods</b>
<b>Outcome 1: Immediate food needs of 36,000 internally displaced families (180,000 persons) are met as soon as needed</b>
<b>Key activities:</b>
Conduct an assessment by IRCS staff / volunteers in coordination with the authorities and Movement Partners to identify targeted distribution of stocks as needed
Procure and pre-position non-perishable food in monthly increments for distribution as required to the IDPs
Monitor the evolving situation to respond to the food needs and use of stocks
<b>Disaster preparedness and risk reduction</b>
<b>Outcome 1: The disaster management capacity of the National Society is strengthened to enable it to respond to the consequences of the crisis</b>
<b>Key activities:</b>
Support the IRCS at the branch level in updating contingency, crisis and response plans.
Conduct relief and logistics training for staff and volunteers as required
Conduct basic/rapid needs assessment training/refreshers for National Disaster Response Teams as required.

## Operational support services

In order for the intervention to meet its objectives, Additional technical support and services will be also provided by the IFRC as needed and in coordinated manner to IRCS. These services are:

- Human Resources
- Logistics and supply chain
- Information technology (IT)
- Communications
- Information management (IM):
- Emergency reporting
- Resource mobilization in emergency operations
- Administration and Finance
- Security

The IFRC will also support the IRCS, by recruiting a team of three people to assist with the delivery of the response. This will comprise an Operations Coordinator, a Logistics delegate and a Reporting delegate.

## Reporting, monitoring and evaluation

Monitoring and evaluations will be done regularly by the National Society staff and IFRC team, with adherence to IFRC's standard guidelines and focus on a results-based monitoring system. The monitoring team will ensure objectives are achieved based on the designed response plan. Monitoring reports will be produced and published during the intervention to update on the progress against objectives as well as any change in operation that might occur. The IFRC continues to engage and have open communications with the Iraq Red Crescent Society and beneficiaries to ensure a continuous improvement of the efficiency, effectiveness, relevance, sustainability, accountability, and impact of the assistance delivered. A Final Report will be made available three months after the end of the operation (by 30 March 2014).

## Budget

See attached IFRC Secretariat budget (Annex 1) for details.

This appeal budget reflects the IFRC Secretariat planned activities to support IRCS wider plan and appeal. Partner National Societies in MENA Zone have been consulted during the development of the plan.

Walter Cotte  
Under Secretary General  
Programme Services Division

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Secretary General

## Contact information

**For further information specifically related to this operation please contact:**

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### For Performance and Accountability (planning, monitoring, evaluation and reporting enquiries)

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Click here

1. Emergency Appeal budget and map [below](#)
2. Click [here](#) to return to the title page

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## How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
  2. Enable healthy and safe living.
  3. Promote social inclusion and a culture of non-violence and peace.
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# EMERGENCY APPEAL

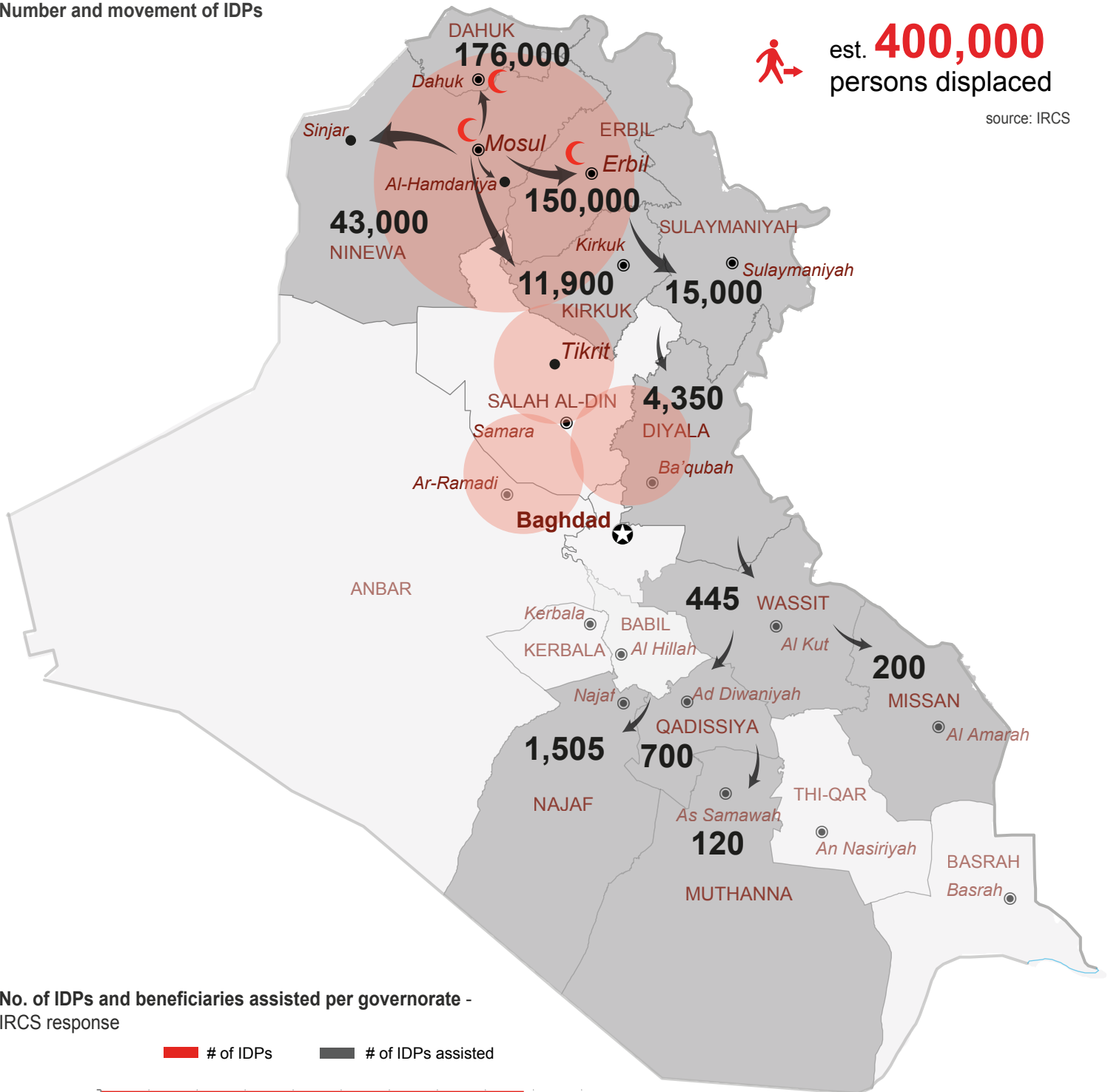
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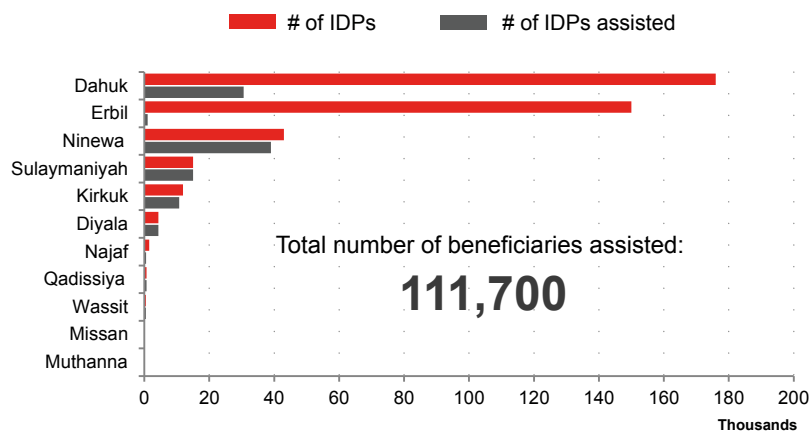
Budget Group	Multilateral Response	Inter-Agency Shelter Coord.	Bilateral Response	Appeal Budget CHF
Shelter - Relief	0			0
Shelter - Transitional	0			0
Construction - Housing	0			0
Construction - Facilities	0			0
Construction - Materials	0			0
Clothing & Textiles	1,008,000			1,008,000
Food	540,000			540,000
Seeds & Plants	0			0
Water, Sanitation & Hygiene	756,000			756,000
Medical & First Aid	0			0
Teaching Materials	3,600			3,600
Utensils & Tools	1,080,000			1,080,000
Other Supplies & Services	1,440,000			1,440,000
Emergency Response Units	0			0
Cash Disbursements	0			0
<b>Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES</b>	<b>4,827,600</b>	<b>0</b>	<b>0</b>	<b>4,827,600</b>
Land & Buildings	0			0
Vehicles	0			0
Computer & Telecom Equipment	63,600			63,600
Office/Household Furniture & Equipment	80,000			80,000
Medical Equipment	0			0
Other Machinery & Equipment	0			0
<b>Total LAND, VEHICLES AND EQUIPMENT</b>	<b>143,600</b>	<b>0</b>	<b>0</b>	<b>143,600</b>
Storage, Warehousing	0			0
Distribution & Monitoring	0			0
Transport & Vehicle Costs	354,112			354,112
Logistics Services	0			0
<b>Total LOGISTICS, TRANSPORT AND STORAGE</b>	<b>354,112</b>	<b>0</b>	<b>0</b>	<b>354,112</b>
International Staff	295,500			295,500
National Staff	19,500			19,500
National Society Staff	24,000			24,000
Volunteers	32,000			32,000
<b>Total PERSONNEL</b>	<b>371,000</b>	<b>0</b>	<b>0</b>	<b>371,000</b>
Consultants	7,500			7,500
Professional Fees	0			0
<b>Total CONSULTANTS &amp; PROFESSIONAL FEES</b>	<b>7,500</b>	<b>0</b>	<b>0</b>	<b>7,500</b>
Workshops & Training	140,000			140,000
<b>Total WORKSHOP &amp; TRAINING</b>	<b>140,000</b>	<b>0</b>	<b>0</b>	<b>140,000</b>
Travel	85,000			85,000
Information & Public Relations	25,000			25,000
Office Costs	6,000			6,000
Communications	6,000			6,000
Financial Charges	2,000			2,000
Other General Expenses	0			0
Shared Office and Services Costs	41,852			41,852
<b>Total GENERAL EXPENDITURES</b>	<b>165,852</b>	<b>0</b>	<b>0</b>	<b>165,852</b>
Partner National Societies	0			0
Other Partners (NGOs, UN, other)	0			0
<b>Total TRANSFER TO PARTNERS</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
Programme and Services Support Recovery	390,628	0		390,628
<b>Total INDIRECT COSTS</b>	<b>390,628</b>	<b>0</b>	<b>0</b>	<b>390,628</b>
Pledge Earmarking & Reporting Fees				0
<b>Total PLEDGE SPECIFIC COSTS</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>TOTAL BUDGET</b>	<b>6,400,292</b>	<b>0</b>	<b>0</b>	<b>6,400,292</b>
<b>Available Resources</b>				
Multilateral Contributions				0
Bilateral Contributions				0
<b>TOTAL AVAILABLE RESOURCES</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>NET EMERGENCY APPEAL NEEDS</b>	<b>6,400,292</b>	<b>0</b>	<b>0</b>	<b>6,400,292</b>



## Number and movement of IDPs



## No. of IDPs and beneficiaries assisted per governorate - IRCS response



### Legend

- affected areas
- governorates with IDPs due to the recent clashes
- ★ capital
- administrative capital