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Emergency appeal operation update

Philippines: Typhoon Bopha

 International Federation
of Red Cross and Red Crescent Societies

Emergency appeal n° MDRPH011 GLIDE n° TC-2012-000197-PHL Operations update n° 7: 18-months summary 8 August 2014

Period covered by this update:
5 December 2012 to 30 June 2014

This update provides a snapshot of progress made under the water and sanitation, shelter and National Society preparedness for response components.

Appeal target: CHF 16,267,217

Appeal coverage: 50 per cent

[<Click for donor response list or contact details>](#)

Appeal history:

- 21 December 2012: An [emergency appeal](#) launched for CHF 16,267,217 to assist 40,000 families (some 200,000 people) for 18 months.
- 5 December 2012: A [preliminary emergency appeal](#) issued for CHF 4,523,369 to cover 10,000 families (some 50,000 people) for 11 months.
- Disaster Relief Emergency Fund (DREF): CHF 393,198 was allocated to support the National Society in its initial response

Summary: Philippine Red Cross (PRC), with support of the International Federation of Red Cross and Red Crescent Societies

(IFRC), continues to provide recovery assistance to survivors of Typhoon Bopha, some 18 months after the strongest tropical cyclone to hit Philippines in 2012. Rehabilitation of water and sanitation facilities in four schools is underway. The project entails construction or rehabilitation of sanitation blocks such as latrines and urinals, installation of boreholes (fitted with pumps), and provision of hand washing facilities. A total of 8,105 families repaired their damaged houses while 622 others have moved into their new homes after receiving assistance under this operation. Construction of 33 more core shelters is underway in Compostela Valley and Davao Oriental, while construction of 145 others in the two provinces is set to start during July. The batch to start will be the last of those planned. Based on funding received towards the appeal, only 8,100 families could be provided with shelter repair assistance, only 1,200 families can be provided with core shelter assistance and only four schools can be supported with rehabilitation of water and sanitation facilities.



A Red Cross volunteer monitors the construction of transitional wooden and concrete shelters in a relocation site in the province of Davao Oriental.

Photo: IFRC

Contributions towards the IFRC emergency appeal have been received from the Red Cross Red Crescent partners, government partners and institutional partners – including the European Commission's Humanitarian Aid and Civil Protection Department (DG ECHO), the Australian, Italian and Japanese governments. The partner National Societies who have contributed are American Red Cross, Belgian Red Cross (Flanders), British Red Cross, Canadian Red Cross Society/Canadian government, Danish Red Cross/Danish government, Finnish Red Cross/Finnish government, Japanese Red Cross Society, Red Cross of Monaco, New Zealand Red Cross/New Zealand government, Swedish Red Cross, and Taiwan Red Cross Organization. A contribution was also received from the WHO's Voluntary Emergency Relief Fund (VERF).

On behalf of the PRC, IFRC would like to thank partners and donors for their response to this appeal. Even though not all beneficiaries targeted can be assisted, owing to funding limitations, further contributions from donors are not encouraged. This is because the operation timeframe is set to end in October 2014, with no further extension envisioned. Donors are advised that while new contributions will be accepted, they would be re-allocated to the [Philippines Long-Term Planning Framework \(LTPF\) 2012-2015](#) at the close of this operation.

The situation

On 4 December 2012, the Typhoon Bopha (local name: Pablo) made landfall in the Philippines. Its passage across the country took five days and left extensive damage and devastation in its wake. The storm made multiple landfalls which delayed efforts to establish the extent of the damage. In addition, tidal waves pounded coastal areas, affecting coastal communities while heavy rains caused landslides and flash floods in the interior areas, especially in Compostela Valley. In total, some 6.3 million people were affected across 34 provinces.

The impact of Bopha was most felt in Mindanao Island's Davao Oriental and Compostela Valley provinces where not only did it batter the coastal areas with very high winds and a tidal surge it also triggered flash floods and mudslides, causing loss of lives, and wiping out homes, lifelines, livelihoods and infrastructure. The death toll surpassed 1,100 while more than 700 people were reported missing. Damage to shelter and livelihoods was extensive, with some 230,000 houses reported damaged or destroyed.

Coordination and partnerships

Throughout implementation of activities under this operation, coordination has been maintained among Movement partners in addressing humanitarian needs. As well as IFRC and the International Committee of the Red Cross (ICRC), other partners who directly supported the Philippine Red Cross (PRC) in implementation are German Red Cross (GRC), The Netherlands Red Cross (NLRC) and Spanish Red Cross (SRC). These partners were continuously engaged at the headquarters in Manila and at field levels. Coordination has also been maintained with the Finnish Red Cross who supported procurement of water search and rescue (WASAR) equipment. At the moment, IFRC is the only Movement partner directly supporting PRC Typhoon Bopha recovery interventions in Compostela Valley and Davao Oriental provinces, as activities supported by other Movement partners concluded at the end of 2013 or early 2014. Nevertheless, close coordination is still maintained with the ICRC as regards security advisories in consideration of the operational context in Eastern Mindanao.

In implementing ongoing activities, PRC chapters in Compostela Valley and Davao Oriental as well as IFRC technical staff supporting the operation coordinate with disaster risk reduction and management councils at the provincial, municipal and barangay (neighbourhood) levels, as well as with other local authorities. The National Society continues to work closely with local government units, to coordinate with the Department of Social Welfare and Development (DSWD) and the Department of Education (DepEd).

Red Cross and Red Crescent action

Provision of recovery assistance under this operation has focused on the provinces of Agusan del Sur, Bukidnon, Compostela Valley, Davao Oriental and Palawan. At the time of closing shelter repair assistance interventions, a total of 8,105 families had repaired their damaged houses while 622 others have moved into their new homes, after receiving assistance to rebuild under this operation, out of the planned 800 concrete and wooden core shelters. Some 2,848 families were supported to re-establish sources of household income. Rehabilitation of water and sanitation facilities in four schools is underway. The ongoing project entails construction or rehabilitation of sanitation blocks such as latrines and urinals, installation of boreholes (fitted with pumps), and provision of hand washing facilities, including taps.

Besides providing direct assistance to affected families, this operation has also put effort in improving the capacity of participating chapters as well as improving the disaster response capacity of the National Society. In this regard, PRC has been equipped with one vehicle geared for floods and off-road conditions, 110 family tents, two dispensary tents, and two Rubb halls for multiple purposes. With support of Finnish Red Cross, equipment for

three water search and rescue (WASAR) teams have been procured. In the coming weeks, target chapters will be supported with training of staff and volunteers who will be part of their WASAR teams.

Progress towards outcomes

Relief distributions (food items)

Outcome 1: Immediate food needs of 17,000 typhoon-affected families (85,000 people) are met through the provision of appropriate food items within three months.

Output 1.1: The immediate food needs of 17,000 families are met through food distributions.

Progress

This outcome is achieved and activities have been completed. Food distributions were completed during the first quarter of 2013 and were reported in detail in [Operations Update 5](#). At the conclusion of food distributions, the immediate food needs of 17,000 families in Agusan del Sur, Bukidnon, Compostela Valley, Palawan and Siquijor had been met.

Relief distributions (non-food items)

Outcome 2: Essential household needs of 17,000 affected families (85,000 people) are met through the provision of appropriate non-food items within four months.

Output 2.1: The immediate needs of 17,000 families that have incurred losses or damage to household items are met through distribution of NFIs

Progress

This outcome is achieved and activities have been completed. Distributions were completed during the first half of 2013 and reported in detail in [Operations Update 5](#). Some 17,000 families in Agusan del Sur, Bukidnon, Compostela Valley, Palawan and Siquijor received non-food items.

Health

Outcome 3: The immediate health risks of 40,000 typhoon-affected families (200,000 people) are met through community-based activities within six months.

Output 3.1: Some 40,000 families have improved knowledge in the prevention and home care of waterborne, water related and other infectious diseases.

Progress

This outcome is achieved; activities have been completed and reported in detail in [Operations Update 5](#) and [Operations Update 6](#). A total of 40,020 families were reached in Agusan del Sur, Bukidnon, Compostela Valley, Davao Oriental, Palawan, Siquijor and Surigao del Sur through 667 community health volunteers.

Water and sanitation

Outcome 4: 5,000 families (25,000 people) as well as students and staff in five schools have improved access to water or sanitation facilities as well as improved environmental sanitation in 22 months.

Output 4.1: Affected families in communities have access to safe water and improved environmental sanitation.

Output 4.2: A total of 4,000 families that receive typhoon-resilient shelter assistance also have improved access to sanitation facilities.

Output 4.3: Students and staff in five schools have improved access to water and sanitation facilities.

Progress

The progress made under outputs 4.1 was reported in detail in [Operations Update 5](#) and [Operations Update 6](#). In all, under this operation, PRC distributed more than one million litres of safe drinking water to 18,000 families in Compostela Valley using trucks that refilled 30 storage tanks on a daily schedule. The National Society also supported small-scale rehabilitation of three water sources.

Linked to shelter, this operation is supporting construction of pour-flush latrines and septic tanks as integral components of the typhoon-resilient shelter, specifically the model that combines wooden and concrete materials. See the section below on typhoon-resilient shelter for details.

Meanwhile, rehabilitation of water and sanitation facilities in four schools (two each in Compostela Valley and Davao Oriental provinces) is underway (this is the maximum number that can be supported with the funding mobilized to date). The ongoing project entails construction or rehabilitation of sanitation blocks such as latrines and urinals, installation of boreholes (fitted with pumps), and provision of hand washing facilities, including taps. In designing the project, close collaboration was maintained with the Department of Education and the relevant school principals. The engineering departments of the municipalities in which the four schools are located were also consulted and participated in technical surveys on the types of facilities provided. Once the project is completed, it will contribute to improve access to water and sanitation facilities by pupils and staff. Improved water and sanitation facilities will also position the schools to serve effectively as evacuation centres for potential future disasters. The increased facilities will be able to cater for an additional caseload of evacuees.

Shelter
Outcome 5: 19,000 affected families have safer shelter solutions through the provision of locally appropriate materials, tools and guidance on improved building techniques within 22 months.
Output 5.1: Affected 15,000 families whose houses were damaged by the typhoon have received shelter repair materials.
Output 5.2: Some 4,000 families whose houses were destroyed as a result of Typhoon Bopha have rebuilt transitional shelters applying typhoon-resilient techniques.

Progress

The shelter sector of this operation has two components: provision of shelter repair assistance (for families whose homes were partially damaged) and provision of typhoon-resilient core shelter (materials and guidance for families whose homes were destroyed). The methodology of delivering shelter assistance was explained in detail in [Operations Update 6](#). This update provides the numbers reached or planned to date.

Shelter repair assistance

Delivery of shelter repair assistance was conclusively completed during the first quarter of 2014, following monitoring. At conclusion, a total of 8,105 families had repaired their damaged houses after receiving assistance under this operation, i.e. 1,944 families in Agusan del Sur, 1,006 families in Bukidnon, 3,050 families in Compostela Valley, 1,605 families in Davao Oriental and 500 families in Palawan.

Core shelter assistance

Two models are being implemented for provision of core shelter assistance. The first model is an all-wooden structure targeted for families whose houses were destroyed, in inner barangays, where transport of heavy (concrete) materials would be somewhat restrictive. In all, 400 units of this model were planned (200 each in Compostela Valley and Davao Oriental). The second model combines the use of wooden and concrete materials and targets families in accessible areas where transport of heavy materials is not a major constraint.

Provision of core shelter assistance using the all-wooden structure was completed by December 2013, with 200 constructed in Compostela Valley and 200 in Davao Oriental. Implementation of this model was done jointly with the German Red Cross and Spanish Red Cross within the context of a consortium funded by DG ECHO.

Core shelter assistance using the model that combines the use of wooden and concrete materials is being undertaken jointly by PRC and IFRC. As of 30 June 2013, 622 families had moved into their new homes after receiving assistance to rebuild under this operation, while 33 other houses are at various stages of construction in Compostela Valley and Davao Oriental.

Table 1. Families assisted to build new typhoon-resilient homes

Province	Wooden	Concrete & wood combination	Total
Agusan del Sur	-	100	100
Compostela Valley	200	286	486
Davao Oriental	200	236	436
Total	400	622	1,022

Construction of 145 final houses in Compostela Valley (50 units) and Davao Oriental (95 units) is set to start during July. These will be completed within the operation timeframe. This will bring the total number of core

shelters to be provided under this operation to 1,200, i.e. 400 all-wooden and 800 using a combination of wooden and concrete materials. The number was increased following a new pledge received from the American Red Cross during the second quarter of 2014. The families to be assisted used to live in areas that have since been classified as 'no-build zones'. Safer land on which they can rebuild has since been secured through collaboration between PRC and local authorities.

Livelihoods

Outcome 6: Coping mechanisms of 5,000 affected families are improved in 18 months through voucher or cash-based solutions for restoring livelihoods.

Output 6.1: Some 5,000 affected families have restored their livelihoods, strengthening their self-reliance through the provision of vouchers or cash grants.

Progress

The progress made under this outcome was reported in detail in [Operations Update 6](#). The National Society provided a total of 2,848 families with conditional cash grants, which they utilized to re-establish self-designed livelihood solutions for earning income. No further assistance is planned under this component.

National society preparedness for response

Outcome 7: The disaster preparedness and response capacity of PRC national headquarters and selected chapters in affected areas strengthened within 18 months.

Output 7.1: PRC national headquarters and chapters in operational areas have improved their disaster response capacities.

Progress

Activities under this component implemented until December 2013 were reported in detail in [Operations Update 6](#). During the first half of 2014, the National Society's focal person for shelter undertook a knowledge sharing visit to Bohol in support of the ongoing Central Visayas earthquake operation. During the visit, the focal person provided orientation on the implementation of shelter interventions for staff and volunteers of the local chapter. This was a practical application of the knowledge gained through this operation.

With support of Finnish Red Cross, equipment for three water search and rescue (WASAR) teams have been procured. In the coming weeks, target chapters will be supported with training of staff and volunteers who will be part of their WASAR teams.

Logistics

Throughout the operation, the IFRC in-country logistics team – in coordination with the zone logistics unit (ZLU) in Kuala Lumpur – has been supporting PRC in the local procurement of items, international mobilization of items (mosquito nets, hygiene kits and CGI sheets), identifying, negotiating and liaising with suppliers, and tracking the movement of goods from suppliers or Red Cross warehouses to individual distribution points. The team continues to support PRC in local procurement of core shelter materials as well as engaging contractors for the rehabilitation of water and sanitation facilities in schools.

Communications – Advocacy and Public Information

All previous articles and photos issued can be found on the Philippine field operations page of [IFRC public website](#) and [IFRC Flickr stream](#). Regular updates and stories were also posted on [PRC's website](#). Visibility and publicity materials like stickers, planners and calendars were produced and provided. Project signage was also put in the completed houses. Tarpaulins and banners with general project visibility were posted in strategic community places and used during distribution and community activities.

Contact information

For further information specifically related to this operation please contact:

- **Philippine Red Cross (phone +63 2 525 5654; fax +63 2 527 0857):**
 - Gwendolyn Pang, secretary-general; email: gwendolyn.pang@redcross.org.ph
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 - Marcel Fortier, head of delegation; email: marcel.fortier@ifrc.org
- **IFRC regional office for Southeast Asia, Bangkok (phone +66 2661 8201):**
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 - Christine Strater, Operations Coordinator; email: christine.strater@ifrc.org
 - Florent Chané, zone logistics coordinator; email: florent.chane@ifrc.org
 - Peter Ophoff, head of planning, monitoring, evaluations and reporting (PMER); email: peter.ophoff@ifrc.org

Please send all pledges for funding to zonerm.asiapacific@ifrc.org

Click

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How we work

All IFRC assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organisations \(NGOs\) in Disaster Relief](#) and the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.



IFRC's work is guided by [Strategy 2020](#) which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

Disaster Response Financial Report

MDRPH011 - Typhoon Bopha

Timeframe: 05 Dec 12 to 31 Oct 14

Appeal Launch Date: 05 Dec 12

Interim Report

Selected Parameters

Reporting Timeframe	2012/12-2014/06	Programme	MDRPH011
Budget Timeframe	2012/12-2014/10	Budget	APPROVED
Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

I. Funding

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
A. Budget		16,267,218				16,267,218	
B. Opening Balance							
Income							
Cash contributions							
American Red Cross		244,525				244,525	
Australian Government		87,400				87,400	700
Belgian Red Cross (Flanders)		3,033				3,033	
British Red Cross		354,931				354,931	
Danish Red Cross (from Danish Government*)		356,938				356,938	
European Commission - DG ECHO		3,159,682				3,159,682	
Finnish Red Cross (from Finnish Government*)		599,504				599,504	
Italian Government Bilateral Emergency Fund		241,692				241,692	
Japanese Government		1,117,318				1,117,318	
Japanese Red Cross Society		216,956				216,956	
New Zealand Red Cross		86,340				86,340	
New Zealand Red Cross (from New Zealand Government*)		385,750				385,750	
Red Cross of Monaco		12,335				12,335	
Swedish Red Cross		708,891				708,891	
Taiwan Red Cross Organisation		56,429				56,429	
The Canadian Red Cross Society		164,822				164,822	
The Canadian Red Cross Society (from Canadian Government*)		241,164				241,164	
VERF/WHO Voluntary Emergency Relief		2,000				2,000	
C1. Cash contributions		8,039,711				8,039,711	700
Other Income							
IFRC at the UN Inc allocations		88,200				88,200	
C4. Other Income		88,200				88,200	
C. Total Income = SUM(C1..C4)		8,127,911				8,127,911	700
D. Total Funding = B + C		8,127,911				8,127,911	700

* Funding source data based on information provided by the donor

II. Movement of Funds

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
B. Opening Balance							
C. Income		8,127,911				8,127,911	700
E. Expenditure		-7,379,051				-7,379,051	
F. Closing Balance = (B + C + E)		748,860				748,860	700

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III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability		
A							B	A - B
BUDGET (C)			16,267,218				16,267,218	
Relief items, Construction, Supplies								
Shelter - Relief	3,555,000		1,848,321				1,848,321	1,706,679
Shelter - Transitional	7,139,530		968,532				968,532	6,170,998
Construction Materials			1,052				1,052	-1,052
Clothing & Textiles	241,700		214,821				214,821	26,879
Food	391,000		273,150				273,150	117,850
Water, Sanitation & Hygiene	429,000		331,962				331,962	97,038
Medical & First Aid			-305				-305	305
Utensils & Tools	90,952		55,427				55,427	35,525
Other Supplies & Services	100,000		171				171	99,829
Cash Disbursement	1,175,000		386,792				386,792	788,208
Total Relief items, Construction, Sup	13,122,182		4,079,923				4,079,923	9,042,259
Land, vehicles & equipment								
Vehicles	30,000		21,696				21,696	8,304
Computers & Telecom	15,000		3,467				3,467	11,533
Total Land, vehicles & equipment	45,000		25,163				25,163	19,837
Logistics, Transport & Storage								
Storage	229,100		68,057				68,057	161,043
Distribution & Monitoring	48,000		6,445				6,445	41,555
Transport & Vehicles Costs	75,300		111,853				111,853	-36,553
Logistics Services	30,000		23,654				23,654	6,346
Total Logistics, Transport & Storage	382,400		210,009				210,009	172,391
Personnel								
International Staff	648,005		593,155				593,155	54,849
National Staff	284,889		136,874				136,874	148,015
National Society Staff	21,600		15,639				15,639	5,961
Volunteers	168,000		102,036				102,036	65,964
Total Personnel	1,122,494		847,704				847,704	274,790
Consultants & Professional Fees								
Consultants	84,196		81,300				81,300	2,895
Professional Fees	12,667		35,965				35,965	-23,298
Total Consultants & Professional Fees	96,862		117,265				117,265	-20,403
Workshops & Training								
Workshops & Training	63,012		41,818				41,818	21,193
Total Workshops & Training	63,012		41,818				41,818	21,193
General Expenditure								
Travel	137,475		92,815				92,815	44,661
Information & Public Relations	30,640		27,881				27,881	2,759
Office Costs	56,256		38,182				38,182	18,073
Communications	21,939		17,321				17,321	4,619
Financial Charges	88,750		77,634				77,634	11,116
Other General Expenses	9,000		3,919				3,919	5,081
Shared Office and Services Costs	76,953		96,371				96,371	-19,418
Total General Expenditure	421,014		354,123				354,123	66,891
Contributions & Transfers								
Cash Transfers National Societies			1,185,980				1,185,980	-1,185,980
Cash Transfers to 3rd Parties	20,000		10,000				10,000	10,000

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III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability		
A							B	A - B
BUDGET (C)			16,267,218				16,267,218	
Total Contributions & Transfers	20,000		1,195,980				1,195,980	-1,175,980
Operational Provisions								
Operational Provisions			32,213				32,213	-32,213
Total Operational Provisions			32,213				32,213	-32,213
Indirect Costs								
Programme & Services Support Recover	992,743		448,773				448,773	543,970
Total Indirect Costs	992,743		448,773				448,773	543,970
Pledge Specific Costs								
Pledge Earmarking Fee			20,281				20,281	-20,281
Pledge Reporting Fees	1,511		5,800				5,800	-4,289
Total Pledge Specific Costs	1,511		26,081				26,081	-24,569
TOTAL EXPENDITURE (D)	16,267,218		7,379,051				7,379,051	8,888,167
VARIANCE (C - D)			8,888,167				8,888,167	