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Revised Emergency Appeal Philippines: Central Visayas Earthquake

 International Federation
of Red Cross and Red Crescent Societies

Emergency Appeal n° MDRPH013

3.2 million people affected

100,000 people to be assisted

Glide n° [EQ-2013-000134-PHL](#)

CHF 499,911 allocated from DREF

CHF 3.58 million appealed for

Issued on 31 October 2014

Ends on 31 March 2015

17-month operational timeframe

Summary

This Revised Emergency Appeal seeks **CHF 3,583,780** (reduced from CHF 7.7 million) to enable the International Federation of Red Cross and Red Crescent Societies (IFRC) to support the Philippine Red Cross (PRC) in delivering assistance to **100,000 people** affected by the Central Visayas earthquake in Bohol. The [overall budget](#) includes CHF 86,100 for the deployment of a Shelter Cluster coordination team. This revision aligns the plan with financial resources received or projected to be mobilized, agreed implementation approaches and what is practically achievable within the anticipated timeframe. Details are available in the [IFRC Revised Plan of Action](#).



Some community members show their beneficiary identity cards as they queue to receive assistance in Bohol (Photo: PRC/Kieth Conteveros)

The disaster timeline

- 15 October 2013:** Earthquake hit Central Visayas, with epicentre in Sagbayan Municipality, Bohol province; PRC Chapter in Bohol launched immediate response.
- 16 October 2013:** PRC, IFRC and Movement partners undertook rapid assessments; PRC national headquarters mobilized additional personnel and supplies to Bohol.
- 19 October 2013:** IFRC advanced CHF 499,911 from the [Disaster Relief Emergency Fund \(DREF\)](#)
- 24 October 2013:** A [preliminary Emergency Appeal](#) launched for CHF 5.4 million to assist 50,000 people
- 8 November 2013:** As the quake emergency and relief response was underway, Typhoon Haiyan (locally known as Yolanda) struck Central Philippines, with some impact on Bohol
- 26 December 2013:** A [Revised Emergency Appeal](#) issued for CHF 7.7 million to assist 100,000 people
- 31 October 2014:** This Revised Emergency Appeal issued for CHF 3.58 million to assist 100,000 people.

The response to date

Relief: The response entailed distribution of non-food items to 10,000 families and was completed in February 2014.

Shelter: Interventions started with the provision of emergency shelter assistance in the form of tarpaulins and tents. As of February 2014, some 10,100 households had been provided with tarpaulins and 500 households with family tents. By June 2014, 1,700 households had received shelter repair assistance. Meanwhile, construction of core shelter, with latrines, is underway. Some 100 people have also received certified carpentry or masonry training and have been provided with tools of trade, contributing to improved access to shelter-related income generating opportunities..

Water, sanitation and hygiene promotion: Interventions focused on provision of safe drinking water, reduction in risk of water-borne and water-related diseases in communities and schools, and rehabilitation of water and sanitation facilities in schools. Over 3 million litres of safe drinking water were distributed to more than 60,000 families. Some 10,000 households were reached with basic hygiene promotion activities and 2,800 students in 10 schools with children hygiene and sanitation transformation (CHAST) activities. Water and sanitation facilities for 10 schools have been rehabilitated.

Health care: The response comprised provision of psychosocial support and deployment of temporary facilities to augment damaged health facilities in delivering services. Some 3,000 people were provided with psychosocial support, while more than 3,200 people with health care through health stations set up in three municipalities.

National Society institutional preparedness and capacity development: The Bohol chapter has been supported to enhance its capacity to respond better to future potential disasters. The chapter has been supported with training of its staff and volunteers, provided with one vehicle, supported to rehabilitate its office building, which was damaged by the earthquake and provided with equipment for its Red Cross action team (RCAT).

Community preparedness and risk reduction: All recovery interventions have aimed at building community resilience towards future disasters. Within the shelter programme, beneficiary households and other community members participated in orientation/awareness-raising sessions on building back safer principles. The programme does not only promote building back safer principles. Rehabilitation of water and sanitation facilities in schools has ensured that the facilities are built to earthquake and typhoon resilience standards.

The revised operational strategy

Needs assessment and beneficiary selection

Given the insufficient available resources to support all of the people in need, a decision has been taken with the National Society to identify and prioritize households that are the most vulnerable. This requires selecting geographically, within specific municipalities and barangays as well as an analysis of individual, household and group vulnerabilities. In coordination with the PRC, barangay recovery committees will act as advisory groups for the shelter sector to support identifying beneficiaries who can then be validated through community processes.

Operational strategy

Although Typhoon Haiyan did not heavily impact Bohol, it had a strong effect on this response as many actors moved their resources and focus from Bohol to address needs wrought by Haiyan. After the typhoon, there was little attention on the needs in Bohol and further funding opportunities diminished. A year after the earthquake, no further significant donations are expected towards this response. The revised plan has considered this reality and is re-aligning the intervention with what can be practically implemented in view of a realistic funding plan and available funds.

Activities linked to shelter and rehabilitation of water and sanitation facilities in schools have advanced and will progress in phases. Provision of shelter repair assistance has been fully completed while construction of core shelter continues. With rehabilitation of water and sanitation facilities in schools completed, what is remaining is formation of committees and provision of items for maintenance of the facilities.

The [revised plan of action](#) consists of six sectors grouped in seven outcomes: relief; emergency and recovery shelter; water, sanitation and hygiene promotion; health; National Society institutional preparedness and capacity development, and; community preparedness and risk reduction. The proposed interventions are fully in line with PRC and IFRC policies, procedures, and commitments, and seek to provide support to vulnerable households in the most affected municipalities of Bohol. The operation focuses on 15 affected municipalities – Antiquera, Bilar, Buenavista, Calape, Catigbian, Clarin, Danao, Inabanga, Loon, Maribojoc, Sagbayan, San Isidro, Sevilla, Sikatuna and Tubigon – and supports more than 75 per cent of the overall PRC Bohol earthquake response plan.

Proposed sectors for the remaining period of intervention

A detailed description of the sectors covered by the operation is in the revised plan of action. The sectors outlined below are those in which there are planned or ongoing activities, and where funding gaps exist. Subsequent reports – operations updates and final report – will be based on the revised plan of action.



Early warning; Response preparedness; Risk reduction

Outcome: National Society level of preparedness for future disasters and capacity to deliver sustainable programming and services strengthened.

The expected result:

- Increased skillsets and material capacity are available for the Bohol chapter to respond to future disasters and deliver programmes and services.

Activities planned (grouped under three main focus areas):

- Skillset improvement through training and mentoring in technical skill enhancement and accountability.
- Enhanced material capacity through improved facilities and essential equipment for future disasters.
- Chapter development, which is tailored to enhance the strengths and increase the capacities of target chapters.

Outcome: Communities' resilience to disasters is protected and restored

The expected results:

- Risk reduction measures are incorporated in disaster recovery programmes.
- Community and school based disaster contingency plans are developed and pre-tested.

Activities planned:

- All recovery interventions will aim at building community resilience towards future disasters, with community-based risk reduction embedded within all programmes. Within the shelter programme, beneficiary households will be invited and encouraged to participate in orientation/awareness-raising sessions on building back safer principles.
- The programme will not only promote building back safer principles among the target households alone, but also support the expansion of such knowledge to other community members, including carpenters, masons and members of barangay committees. Rehabilitation of water and sanitation facilities in schools will ensure that the facilities are built to earthquake and typhoon standards.
- In order to ensure 'best practice' for recovery through utilizing a community-led approach, PRC will continue to develop barangay-level committees or barangay recovery committees. These committees are representative of local groups and communities, as well as gender and diversity, especially by those identified as the most vulnerable.



Health and care

Outcome: The immediate and medium-term risks to the health of affected populations are reduced.

The expected result:

- Mainstream and crosscutting psychosocial support are provided in the affected communities.

Activities planned:

- Conduct training of trainers (ToT) of facilitators (staff and volunteers) on stress management, peer support, lay counselling, child protection and community-based psychosocial support.
- Conduct guided workshops and sport/recreational activities for children.
- Facilitate psycho-education group sessions for adults and refer those with special psychological needs to

professional practitioners.

- Conduct peer support sessions for staff and volunteers.
- Organize 'rest and recreation' days as well as team building activities for staff and volunteers.



Water; Sanitation; Hygiene promotion

Outcome: Risk of waterborne, water-related and vector-borne diseases in targeted communities reduced.

The **first** expected result:

- Increased access to adequate sanitation facilities in communities and schools.

Activities planned to attain the first result:

- Support construction of 500 pour-flush latrines and septic tanks as integral components of core shelters.
- Coordinate with the Department of Education (DepEd), local authorities and principals to identify 10 schools that will be supported in rehabilitation of sanitation facilities.
- Rehabilitate water and sanitation facilities in the 10 target schools and equip them with solid waste disposal bins.

The **second** expected result:

- Increased knowledge, attitude and practice on safe water, sanitation and hygiene by target population in communities and schools.

Activities planned to attain the second result:

- Recruit and train 100 new community health volunteers or mobilize existing community health volunteers to participate in hygiene promotion activities.
- Conduct general assessments followed by detailed baseline and endline surveys in target communities.
- Conduct hygiene promotion activities in five municipalities and 10 schools.
- Reproduce and distribute information, education and communication (IEC) materials to complement hygiene promotion activities in communities and schools.



Shelter and settlements

Outcome: The target population has durable and sustainable shelter.

The **first** expected result:

Durable shelter that meets agreed standards is provided to target households.

Activities planned to attain the first result:

- Identify, revalidate and register households that will receive shelter assistance
- Provide the selected households with orientation on the programme, the distribution process, and guidance on building back safer principles
- Construct model houses in selected localities to demonstrate safer construction techniques and to provide beneficiaries with visual demonstration on how to build core shelters
- Provide target households with core shelter materials, technical guidance and labour support worth approximately CHF 2,200 per household
- Undertake regular monitoring to ensure that households that receive core shelter materials, technical guidance and labour have completed construction applying building back safer principles.

The **second** expected result:

- Orientation/awareness raising sessions on safer shelter are provided to households in target communities.

Activities planned to attain the second result:

- Conduct training for PRC volunteers and staff enabling them to better support and monitor implementation of shelter activities in communities.

- Conduct awareness-raising sessions on how households targeted by shelter interventions can improve their houses to be safer against future earthquakes and storms.

The **third** expected result:

- Shelter-related income generating opportunities are provided to the affected communities.

Activities planned to attain the third result:

- Skilled and unskilled workers from the community will be engaged to support beneficiary household in construction of core shelters on cash-for-work basis. Already 100 people have been supported to obtain vocational training in carpentry or masonry and provided with tools of trade. Some of them engaged in the programme as members of the shelter project technical team.



National Society capacity building

Outcome: National Society level of preparedness for future disasters and capacity to deliver sustainable programming and services strengthened.

The **first** expected result:

- Increased skillsets are available for the Bohol chapter to respond to future disasters and deliver programmes and services.

Activities planned to attain the first result:

- Organize/support technical trainings and/or training of trainers (ToT) for volunteers and staff of Bohol chapter in support services and programme sectors
- Provide coaching and mentoring to Bohol chapter staff and volunteers participating in implementation of activities under this operation (with delegates and technical staff of IFRC as resource persons).

The **second** expected result:

- Increased material capacity is available for the Bohol chapter to deliver programmes and services.

Activities planned to attain the second result:

- Progress has been made as the chapter is continuously being supported with training of its staff and volunteers, was provided with one vehicle, supported to rehabilitate its office building which was damaged by the earthquake and provided with equipment for its Red Cross action team (RCAT). Mentoring and on-the-job training will continue throughout the operation.

Budget

See the attached [IFRC Secretariat budget](#) for details.

Based on the revised budget and support received to date, the net Appeal needs are **CHF 475,717**. Partners are encouraged to provide support to ensure that all targets under the revised plan can be met.

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Secretary General

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Click for

1. Revised emergency appeal [budget](#) below
2. [Return](#) to the title page

How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGOs) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to **inspire, encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the **maintenance and promotion of human dignity and peace in the world**.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



Save lives,
protect livelihoods,
and strengthen recovery
from disaster and crises.



Enable **healthy**
and **safe** living.



Promote **social inclusion**
and a culture of
non-violence and **peace**.

EMERGENCY APPEAL

21/10/2014

MDRPH013 PHILIPPINES : CENTRAL VISAYAS EARTHQUAKE

Budget Group	Multilateral Response	Inter-Agency Shelter Coord.	Bilateral Response	Appeal Budget CHF
Shelter - Relief	723,788	0		723,788
Shelter - Transitional	867,401	0		867,401
Construction - Materials	4,101	0		4,101
Clothing & Textiles	200,474	0		200,474
Water, Sanitation & Hygiene	285,819	0		285,819
Medical & First Aid	3,284	0		3,284
Teaching Materials	421	0		421
Utensils & Tools	67,235	0		67,235
Other Supplies & Services	7,037	0		7,037
Cash Disbursements	161,185	0		161,185
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	2,320,745	0	0	2,320,745
Vehicles	22,401	0		22,401
Computer & Telecom Equipment	17,234	1,058		18,292
Office/Household Furniture & Equipment	693	0		693
Total LAND, VEHICLES AND EQUIPMENT	40,328	1,058	0	41,386
Storage, Warehousing	38,716	0		38,716
Distribution & Monitoring	20,491	0		20,491
Transport & Vehicle Costs	122,984	2,676		125,660
Logistics Services	47,624	0		47,624
Total LOGISTICS, TRANSPORT AND STORAGE	229,815	2,676	0	232,491
International Staff	232,728	14,686		247,414
National Staff	57,057	1,057		58,114
National Society Staff	37,467			37,467
Volunteers	57,670			57,670
Total PERSONNEL	384,922	15,743	0	400,665
Consultants		34,391		34,391
Professional Fees	5,118	401		5,519
Total CONSULTANTS & PROFESSIONAL FEES	5,118	34,792	0	39,910
Workshops & Training	78,670	9,630		88,300
Total WORKSHOP & TRAINING	78,670	9,630	0	88,300
Travel	19,556	4,153		23,709
Information & Public Relations	47,444	1,319		48,763
Office Costs	35,036	2,689		37,725
Communications	8,182	793		8,975
Financial Charges	26,314	134		26,448
Other General Expenses	3,752	0		3,752
Shared Office and Services Costs	65,883	1,781		67,664
Total GENERAL EXPENDITURES	206,167	10,869	0	217,036
Programme and Services Support Recovery	212,275	4,860		217,135
Total INDIRECT COSTS	212,275	4,860	0	217,135
Pledge Earmarking & Reporting Fees	24,132	1,980		26,112
Total PLEDGE SPECIFIC COSTS	24,132	1,980	0	26,112
TOTAL BUDGET	3,502,172	81,608	0	3,583,780
Available Resources				
Multilateral Contributions	3,026,454	81,608		3,108,062
TOTAL AVAILABLE RESOURCES	3,026,454	81,608	0	3,108,062
NET EMERGENCY APPEAL NEEDS	475,717	0	0	475,717