Summary
This revised Emergency Appeal seeks a total of some CHF 1,087,723 (decreased from CHF 1,815,467) to enable the IFRC to support the Paraguayan Red Cross (PRY) to deliver assistance and support to some 15,000 people (3,000 families), with a focus on water, sanitation and hygiene promotion, psychosocial support, shelter and livelihoods. The revised plan reflects an increased number of beneficiaries, a reduced timeframe, and a change in some activities based on needs and available funds. The Appeal has a current coverage of 15 percent thanks to the contributions from the American Red Cross, the Japanese Red Cross Society, the Red Cross of Monaco, the Spanish Government, the Taiwan Red Cross Organisation and the Canadian Red Cross Society (from Canadian Government). On behalf of the National Society the IFRC would like to thank for these generous contributions for the operation.

Details are available in the Emergency Plan of Action (EPoA) <click here>

The disaster and the response to date

- March 2014: heavy rains affected 231,360 people in 5 departments in Paraguay.
- 20 June 2014: CHF 274,988 DREF allocated for 3 months.
- 7 July 2014: DREF expanded to 4 months and CHF 519,935.
- 11 July 2014: 12-month Emergency Appeal launched for CHF 1.8m to assist 22,500 people.

November 2014: IFRC issues revised appeal for CHF 1.08m for 15,000 people, for 10 months.

Affected households have received materials to build latrines.
Source: Paraguayan Red Cross.
The operational strategy

**Needs assessment and beneficiary selection:** After a rapid assessment, the Paraguayan Red Cross is conducting field visits to provide three-phased psychosocial support to affected populations in three targeted areas (Expopar, Cateura and Camino Mbigua) in the city of Asunción.

Housing remains a huge need in the affected communities. In most cases, temporary housing solutions were improvised using low-quality materials and no building code or safety standards as the affected families themselves built them. To improve the situation, tool kits and tarp are being distributed so beneficiaries can waterproof their homes to protect them from the rains that continue to affect the country. Moreover, Some families are starting to return to their still-flooded homes, which have not been properly treated nor cleaned. This revised plan aims to raise enough funds to be able to purchase community clean-up kits that can be managed by each shelter leader and used based on the needs of each family.

Despite the fact that water levels in the Paraguay river are going down, the initial situation has not changed in the region of Ñeembucú. According to the latest SEN reports, water levels have gone down, but people have lost their work tools, such as fishing gear and brick ovens. Livestock deaths were reported as well due to drowning or the lack of pastures for grazing. Access to some communities continues to be very difficult or has been completely wiped out, as in the case of Alberdi, Villa Franca and Villa Oliva. Moreover, crops are located in flooded areas, leaving the population without livelihoods and without the possibility of generating income to buy food or meet other basic needs.

**Operational strategy:** Given the insufficient available resources to support all of the people in need, a decision has been taken with the National Society to prioritize the most important sectors where the affected households require assistance. The overall objective is to minimize the effects caused by the rains in Asunción and Ñeembucú through the implementation of livelihoods, psychosocial support, shelter and water, sanitation, and hygiene promotion activities for 3,000 families (15,000 beneficiaries).

The operation includes the following lines of intervention:

1. **Water, sanitation and hygiene promotion:** The PRC helps the population improve their emergency hygiene practices, focusing on recommendations for properly handling and using safe water and disposing of excreta and solid waste in the temporary shelters. To begin this work, a Regional Response Unit (RRU) was mobilized to support the PRC in implementing hygiene promotion activities in Asunción, as well as in affected rural areas. To complement this, a Kit 2 has been mobilized from Panama for its distribution. Other complementary hygiene promotion items (buckets, aquatabs and water purification solutions) will be purchased locally.

   Two thousand families in Asunción have received hygiene kits and another 1,000 received water filters in Ñeembucú. At the Government’s request, a two-person Emergency Response Unit (ERU) from the IFRC was deployed and conducted an assessment of the need for its intervention - in the current emergency context - targeting 2,000 families (10,000 beneficiaries). Both entities (ERU and RRU) would implement a hygiene promotion campaign, a vector control campaign, and a solid waste disposal campaign in Asunción, as well as in rural areas (District of Ñeembucú).

2. **Psychosocial Support (PSS):** PRC volunteers are currently working with national counterparts and a hired consultant to coordinate expanding PSS activities in the temporary housing centres in Asunción.
3. Livelihoods: Livelihood activities are currently being conducted in Ñeembucú. This involves distributing food in two phases (August-October) to almost 1,000 beneficiaries in order to rapidly assist fishermen and farmers who lost their livelihoods. Seeds and fertilizer will be provided in November-December to recover livelihoods for 3,000 families (15,000 beneficiaries). This is a tentative date, since this will be determined based on how the El Niño phenomenon evolves. An agronomist will be hired, who will be responsible for identifying, recording and distributing relief items. Paraguayan Red Cross volunteers from the Ñeembucú branch have conducted two livelihoods workshops for volunteers. This branch possesses the basic knowledge to support the operation and the community work necessary for this line of intervention.

4. Shelter: At the request of the Minister of Emergencies, the IFRC shelter specialists to analyse a potential strategy and activate a shelter group to improve the management and coordination of activities in this sector. Within this plan of action, the deployment of additional support to the Government in the event that a formal request is received is being considered. The distribution of shelter kits to 1,000 families has been completed, in addition to the distribution of non-food items, especially hygiene kits, blankets, tools, clothing and kitchen kits.

5. Logistics and IDRL: Unfortunately Paraguay is continuously affected by many recurring disasters. Due to this, a decision was made to integrate a disaster preparedness component into the current appeal. This is based on two pillars: the creation of logistical capacity within the country through the pre-positioning of relief supplies; and increasing the capacity to receive and manage international disaster aid through International Disaster Response Law (IDRL). Disaster risk reduction measures were also considered that are community-based and within the scope of the National Society. However, the necessary funds to carry out these activities have not been received which can have a positive impact on the populations' degree of resilience to adverse and recurring events such as these. In early 2015, the carry out of the logistics and IDRL activities will be determined depending on the funds available.

Proposed sectors of intervention

A detailed description of the sectors covered by the operation is in the revised plan of action. The sectors outlined below are those in which there are planned or ongoing activities, and where funding gaps exist. Subsequent reports – operations updates and final report – will be based on the revised plan of action.

**Health and care**

**Outcome 1: The immediate risk to the health of the affected population is reduced.**

**Output 1.1** The immediate risks to the health of affected populations are reduced.

**Output 1.2** Psychosocial support provided to the target population

Activities implemented and planned:
- Detail assessment in the camps
- Refresher training in PSP to volunteers
- PSP activities in shelter to target population
- Emergency health PSS deployment

**Shelter and settlements**

**Outcome 1: The immediate shelter and settlement needs of the target population are met**

**Output 1.1** Essential shelter kits (non-food items) are provided to the target population

Activities implemented and planned:
- Assessment in the prioritized shelters.
- Targeting and registration of beneficiaries using ODK and Mega V.
- Procurement and transport of shelter kits.
- Provide volunteers with training in temporary shelter setup.
- Develop distribution plan of shelter kits.
- Distribution of shelter kits.
### Outcome 2: The shelter coordination objectives are met
#### Output 2.1 Essential shelter technical support is provided to the Paraguayan emergency situation

**Activities implemented and planned:**
- Deployment of an information manager
- Deployment of a technical advisor
- Coordination activities

### Food security Nutrition Livelihoods

#### Outcome 1: Livelihoods of farmers affected by the floods are reactivated

**Output 1.1** Productive assets/inputs for primary production are provided in accordance with the seasonal calendar, via in-kind distribution, cash grants or vouchers

#### Outcome 2: Immediate food needs of the disaster affected

**Output 2.1** Appropriate food rations are distributed to vulnerable households

**Activities implemented and planned:**
- Identification and prioritization of communities
- Tender, purchase and distribution of food and seeds
- Hiring of agronomist
- Monitoring of the livelihoods activities
- Conduct the beneficiary satisfaction survey using the ODK tool

### National Society capacity building

#### Outcome 1: The Paraguayan Red Cross has increased the number of volunteers with disaster management abilities

**Output 1.2** To strengthen the National Society’s capacity in disaster response.

**Activities implemented and planned:**
- Emergency Operation Centre management training
- General NIT/NDRT training

### Early warning and emergency response preparedness

#### Outcome 1: Contributing to the enhancement of the Paraguayan Red Cross’ logistics capacities and the Paraguayan legal framework for disaster response management.

**Output 1.1** A logistic storage capacity is implemented in Paraguay on a disaster preparedness basis.

**Output 1.2** The auxiliary role of the Paraguayan Red Cross will be reinforced through providing technical legal advice to its government on International Disaster Response Law (IDRL) to increase the capacity to receive and manage international disaster assistance.

**Activities implemented and planned:**
- Logistics monitoring is put in place to ensure sustainability.
- Create a task force comprised by governmental entities and civil society representatives.
- Conduct interviews with relevant stakeholders in the country with a role in the international disaster response.
- Conduct consultative national workshops with stakeholders (governmental entities and civil society representatives)
- Development of a plan of action to implement recommendations based on the IDRL Guidelines.
- Development of a detailed IDRL study identifying the main gaps in the domestic legislation in receiving and managing international disaster assistance.
Budget

See attached IFRC Secretariat revised budget (Annex 1) for details; with approximately CHF 788,098 of contributions received, the net multi-lateral needs amount to approximately CHF 299,625. The DREF launched to jump start the operation was for CHF 519,935 – this was an exceptional amount in recognition of the circumstances and due to the funding coverage, will not be reimbursed to the DREF. The IFRC and the Paraguayan Red Cross express their gratitude to the American Red Cross, the Canadian Red Cross Society (from Canadian government), the Japanese Red Cross Society, the Red Cross of Monaco, the Spanish government and the Taiwan Red Cross Organisation for their contributions to this Emergency Appeal. At the same time, the Finnish Red Cross has provided bilateral support to the National Society for its response efforts.

Partners are encouraged to provide support to ensure that all targets under the revised plan can be met.

Walter Cotte
Under Secretary General
Programme Services Division

Elhadj Amadou As Sy
Secretary General

Contact Information

For further information specifically related to this operation please contact:

In the Paraguayan Red Cross: Luis Díaz de Bedoya, president of the Paraguayan Red Cross, phone: 59521-222-797; email: presidencia@cruzroja.org.py

In the IFRC Regional Representation Office in Santiago:
- Gustavo Ramirez, Regional representative for Chile and Paraguay; phone: +541 1495 17420; email: gustavo.ramirez@ifrc.org.

In the Americas zone:
- Benoit Porte, Pan-American Disaster Response Unit (PADRU) coordinator, email: benoit.porte@ifrc.org; mobile: +507 6679 3238

In Geneva
- Christine South, operations quality assurance senior officer; +41 22 730 45 29; christine.south@ifrc.org

For Resource Mobilization and Pledges:
- Ursula Araya, relationship management coordinator; email: ursula.araya@ifrc.org

For In-Kind donations and Mobilization table:
- Stephany Murillo, zone senior logistics officer - Global Logistics Service; phone: +507 317 3050 ext. 335; email: stephany.murillo@ifrc.org

For Performance and Accountability (planning, monitoring, evaluation and reporting enquiries)
- Priscila Gonzalez; planning and monitoring senior officer; email: priscila.gonzalez@ifrc.org

How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere) in delivering assistance to the
most vulnerable. The IFRC’s vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC’s work is guided by Strategy 2020 which puts forward three strategic aims:

- **Save lives**, protect livelihoods, and strengthen recovery from disaster and crises.
- Enable **healthy and safe living**.
- **Promote social inclusion and a culture of non-violence and peace**.
<table>
<thead>
<tr>
<th>Budget Group</th>
<th>Multilateral Response</th>
<th>Inter-Agency Response</th>
<th>Bilateral Response</th>
<th>Appeal Budget CHF</th>
</tr>
</thead>
<tbody>
<tr>
<td>Shelter - Relief</td>
<td>39,949</td>
<td>39,949</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Shelter - Transitional</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Construction - Housing</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Construction - Facilities</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Construction - Materials</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Clothing &amp; Textiles</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Food</td>
<td>177,046</td>
<td>177,046</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Seeds &amp; Plants</td>
<td>326,855</td>
<td>326,855</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Water, Sanitation &amp; Hygiene</td>
<td>120,755</td>
<td>120,755</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Medical &amp; First Aid</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Teaching Materials</td>
<td>4,540</td>
<td>4,540</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Utensils &amp; Tools</td>
<td>4,540</td>
<td>4,540</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other Supplies &amp; Services</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Emergency Response Units</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Cash Disbursements</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES</strong></td>
<td>673,684</td>
<td>0</td>
<td>0</td>
<td>673,684</td>
</tr>
<tr>
<td>Land &amp; Buildings</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Vehicles Purchase</td>
<td>31,778</td>
<td>31,778</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Computer &amp; Telecom Equipment</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Office/Household Furniture &amp; Equipment</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Medical Equipment</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other Machinery &amp; Equipment</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Total LAND, VEHICLES AND EQUIPMENT</strong></td>
<td>31,778</td>
<td>0</td>
<td>0</td>
<td>31,778</td>
</tr>
<tr>
<td>Storage, Warehousing</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Distribution &amp; Monitoring</td>
<td>79,943</td>
<td>79,943</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Transport &amp; Vehicle Costs</td>
<td>15,435</td>
<td>0</td>
<td>15,435</td>
<td></td>
</tr>
<tr>
<td>Logistics Services</td>
<td>18,809</td>
<td>18,809</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Total LOGISTICS, TRANSPORT AND STORAGE</strong></td>
<td>114,187</td>
<td>0</td>
<td>0</td>
<td>114,187</td>
</tr>
<tr>
<td>International Staff</td>
<td>26,330</td>
<td>26,330</td>
<td></td>
<td></td>
</tr>
<tr>
<td>National Staff</td>
<td>5,084</td>
<td>5,084</td>
<td></td>
<td></td>
</tr>
<tr>
<td>National Society Staff</td>
<td>25,240</td>
<td>25,240</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Volunteers</td>
<td>9,815</td>
<td>9,815</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other Staff Benefits</td>
<td>2,860</td>
<td>2,860</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Total PERSONNEL</strong></td>
<td>69,329</td>
<td>0</td>
<td>0</td>
<td>69,329</td>
</tr>
<tr>
<td>Consultants</td>
<td>0</td>
<td>27,238</td>
<td>27,238</td>
<td></td>
</tr>
<tr>
<td>Professional Fees</td>
<td>3,632</td>
<td>3,632</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Total CONSULTANTS &amp; PROFESSIONAL FEES</strong></td>
<td>3,632</td>
<td>27,238</td>
<td>0</td>
<td>30,870</td>
</tr>
<tr>
<td>Workshops &amp; Training</td>
<td>25,377</td>
<td>25,377</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Total WORKSHOP &amp; TRAINING</strong></td>
<td>25,377</td>
<td>0</td>
<td>0</td>
<td>25,377</td>
</tr>
<tr>
<td>Travel</td>
<td>64,917</td>
<td>0</td>
<td>64,917</td>
<td></td>
</tr>
<tr>
<td>Information &amp; Public Relations</td>
<td>1,090</td>
<td>1,090</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Office Costs</td>
<td>2,179</td>
<td>0</td>
<td>2,179</td>
<td></td>
</tr>
<tr>
<td>Communications</td>
<td>4,086</td>
<td>0</td>
<td>4,086</td>
<td></td>
</tr>
<tr>
<td>Financial Charges</td>
<td>272</td>
<td>272</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other General Expenses</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Shared Office and Services Costs</td>
<td>3,568</td>
<td>3,568</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Total GENERAL EXPENDITURES</strong></td>
<td>76,112</td>
<td>0</td>
<td>0</td>
<td>76,112</td>
</tr>
<tr>
<td>Partner National Societies</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other Partners (NGOs, UN, other)</td>
<td>0</td>
<td>0</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Total TRANSFER TO PARTNERS</strong></td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Programme and Supplementary Services Recovery</td>
<td>64,616</td>
<td>1,770</td>
<td>66,387</td>
<td></td>
</tr>
<tr>
<td><strong>Total INDIRECT COSTS</strong></td>
<td>64,616</td>
<td>1,770</td>
<td>0</td>
<td>66,387</td>
</tr>
<tr>
<td>Pledge Earmarking &amp; Reporting Fees</td>
<td>0</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Total PLEDGE SPECIFIC COSTS</strong></td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td><strong>TOTAL BUDGET</strong></td>
<td>1,058,714</td>
<td>29,008</td>
<td>0</td>
<td>1,087,723</td>
</tr>
</tbody>
</table>

### Available Resources
- **Multilateral Contributions**
- **Bilateral Contributions**

### TOTAL AVAILABLE RESOURCES
- **Multilateral Contributions**
- **Bilateral Contributions**

### NET EMERGENCY APPEAL NEEDS
- **Multilateral Contributions**
- **Bilateral Contributions**