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Emergency Plan Of Action update

Lebanon: Population Movement

 International Federation
of Red Cross and Red Crescent Societies

Emergency appeal n° MDRLB004

**Operation start date: 1 October
2014**

Revised budget: CHF 18,003,496

Update n° 1

**Timeframe covered by this update:
October and November 2014**



Winterization kits distribution in Abu Latif Camp in Zahle. Photo by IFRC

Summary

According to UNHCR and other agencies as reported in Mid-October, there has been less refugees coming from Syria to Lebanon. The Danish Refugee Council (DRC) has experienced a drop of between 40-50% new arrivals during the period of January to June 2014. Other agencies have also experienced similar declines in the number of beneficiaries they are targeting for support. UNHCR usually used to have registration of New Comers on an average of 50,000 people per month but the last two months saw 31,000 people entering Lebanon per month. The main reasons for decline in New Comers is assumed to be as follows:-

- Control of illegal entrance.
- Restrictions at border
- Control by municipality

On 23 October, the cabinet endorsed a plan aimed at halting the flow of Syrian refugees into the country, except for “humanitarian cases,” noting that any displaced person who visits Syria after the decision will be stripped off their refugee status. Under the plan, Syrian refugees will be encouraged to “return to their country or to other countries.” As for the impact of the refugee crisis on the security situation in the country, security forces are continuing their efforts to control security at refugee settlements, noting that the municipalities have been tasked with conducting statistical surveys in these areas.

Due to the reduced inflow of Syrian refugees into Lebanon, UNHCR and its partners are planning to revise their Standard operating Procedures (SoP) for New Comers. They also are considering to work on a Contingency Plan. This will be affirmed after further consultation with their donors.

The security situation remains volatile. Fighting between armed factions and the government forces broke out in Tripoli from 25 October. The Lebanese Red Cross (LRC) was the only organization that had access to transport the wounded and dead during the conflict period

In addition, due to the security situation movement in some very sensitive areas has been restricted or limited thus delaying operation implementation.

On 21 November, the first major storm of the season hit Lebanon with downpours and heavy winds throughout the country. Heavy rains caused flooding in the Shekka tunnel north of Beirut, while big hailstones damaged cars in some

areas. Roads were also flooded in the Batroun Region. The local highway was also filled at one point with hailstones, while rainwater flooded schools and other establishments. In Tripoli-North Lebanon, the majority of potholes were flooded due to the poor infrastructure, resulting in traffic in the area. The first snowfall was also reported in the region. Similar scenes were witnessed at the Dinnieh Region as the heavy rain and consequent flooding caused traffic congestion, most notably at the Bakhoun-Taran Bridge. The thunderstorm was accompanied by a marked drop in temperature and the bitter cold in high areas has increased causing the refugees to suffer. This has created an urgent need for winterization support.

Following further discussions with Lebanese Red Cross (LRC) and the Palestine Red Crescent Society in Lebanon (PRCS/L), the Emergency Plan of Action (EPoA) has been revised to accommodate the changing needs. Below is an overview of the revisions:

- PRCS/L plans to procure 2 additional ambulances to cater for increased need for emergency support in Tyre and Bekaa.
- Reduction of food parcels to be distributed from 13,500 parcels in 2014..
- Removal of the 12,600 blankets that need to be prepositioned
- Adjustment of the number of items to be distributed under the different sectors

For additional information on the Revised EPoA, please click [here](#)

Financial Situation

The budget has been revised from CHF 18,644,090 to CHF 18,003,496.

[Click here to view the Revised Budget](#)

Coordination and partnerships

Partnership Coordination

Under the leadership and coordination of the LRC, the Partnership coordination mechanism in Lebanon is composed of three levels: Partnership Advisory Committee, Movement Coordination Forum and Partner Sectorial Meeting as detailed below:

The strategy and concept on Partnership Coordination has been developed by LRC with the support of IFRC.

Partnership Advisory Committee (PAC):

Chaired by the LRC Secretary General, the PAC consists of LRC, IFRC, ICRC and a number of Participating National Societies who have demonstrated a long-term commitment (minimum 5 years) in supporting the LRC in the implementation of its humanitarian services and in contributing to the LRC Strategic Framework for 2014-2018, in terms of Capacity building and sustainability. Its objective is to deliberate on both strategic and operational issues to enhance the operational and organizational capacities of the LRC through stronger partnerships. The agreed upon direction will be shared to all Movement partners during the Movement Coordination Forum. The PAC meets at least once a week and/or according to needs, at the LRC Headquarters.

Movement Coordination Forum (MCF):

Chaired by the LRC Secretary General, the MCF brings together the representatives of all the Movement partners working with the LRC. The MCF aims at promoting effective exchange of information to enhance coordination, coherence and synergy among the Movement partners in Lebanon. Meetings are convened at least once in two weeks and/or according to needs at the LRC Headquarters.

Partner Sectorial Meeting (PSM):

Partner Sectorial Meeting will be created per key sector of activities implemented by LRC with the support of Movement partners. PSM will provide a mechanism where Partners' counterparts will work closely with LRC department managers enhancing joint working and mutual learning from experiences in the follow up on implementation of agreed plans and budgets. Under the leadership of the LRC department managers, the Partners' counterparts will contribute to the effective implementation of agreed plans and budgets by providing technical support, training, advice and coaching whenever needed. It will also promote a dynamic process among Partners for joint identification of needs and/or specific challenges. Any new project and/or orientation will require approval by the LRC Secretary General.

Partner Sectorial meetings will be held at least once a month. Main outcomes and proposals will be communicated to the Movement Coordination Forum for decision making when required. In addition, bilateral meetings between Partner counterparts and LRC department managers will take place as regularly as required to ensure effective follow up on the implementation of agreed plans and budgets.

There are 17 Movement partners present in Lebanon working either regionally or directly with LRC. A focal partner has been appointed by LRC for each sector to support the National Society. Likewise a Sector Committee for Logistics has been functioning from November 2014.

IFRC, through its Lebanon Operations Coordinator, facilitates and supports LRC to strengthen Movement coordination to ensure a better utilization of partners' resources in responding to the increasing needs of both refugees and host communities. This also includes close coordination with PRCS branch in Lebanon ensuring that Palestinian refugees are also included to benefit from the Syria crisis operation as well as vulnerable population affected by the Crisis. This ensures that support is complementary and avoids duplication of activities and resources. IFRC has its representation in Ramallah that is maintaining coordination with PRCS Ramallah and Lebanon. On 30 October, IFRC supported PRCS/L in organizing a meeting among Movement Partners to discuss the priorities and needs for 2015. The 5 PNSs supporting PRCS/L and ICRC as well as IFRC participated in the meeting.

Movement Partners (Bilateral and multilateral)

The Lebanese Red Cross, Palestine Red Crescent, and the IFRC would like to thank all partners who contributed to the emergency response in Lebanon via the previous regional appeal, Lebanon, Jordan and Iraq; Population Movement Appeal, including American Red Cross, Australian Red Cross /from Australian Government, British Red Cross/Great Britain - Private Donors, Canadian Red Cross Society/Canadian Government, Danish Red Cross, Finnish Red Cross/from Finnish Government, French Red Cross, German Red Cross/German Government, Irish Red Cross, Icelandic Red Cross/Icelandic Government, Italian Red Cross, Japanese Government, Japanese Red Cross Society, Kuwait Red Cross, Netherlands Red Cross/Netherlands Government, Norwegian Red Cross, Red Crescent Society of Islamic Republic of Iran, Red Cross of Monaco, Spanish Red Cross, Swedish Red Cross, Swiss Red Cross and ICRC, Austrian Red Cross.

Other partners

Lebanese Ministry of Energy and Water, Ministry of Health, United Nations Development Programme (UNDP), UNICEF, UNHCR, Islamic Danish Refugee Council, the Islamic Committee of the International Crescent (ICIC), UNRWA among others.

Movement Advisory Platform (MAP)

LRC participated in the Mini MAP meeting held in Geneva in October 2014. The following were the action points specifically related to Lebanon:

- Movement-wide reporting (MWR) will be piloted in Lebanon using the 4W's (who, what, where and when) as the base. The trial phase will determine if adaptations will be required or if the tool could be upgraded or replaced with an alternative system to address the reporting needs across region in relation to the crisis.
- The outcome of the trial phase in Lebanon will be presented in the next MAP meeting.

Operational implementation

General Overview

While most of the funded activities mentioned in the Emergency Appeal are being implemented, there is still big need to fill the gap for the support in winterization activities. With the recent statement from WFP regarding decreasing the number of refugees receiving food distribution, LRC has been looking for the possibilities of funding to upscale the food distribution activities. LRC has also been facing challenges in clearing imported goods and discourages Partners from providing in-kind donations.

Hygiene Promotion and Water Supply¹

Outcome: Reduced risk of waterborne and water related diseases in Halba, Baalbek and Rachaya.

Progress and challenges: Progress on implementation will be provided in subsequent updates.

Hygiene Promotion and Water Supply				
Output Indicators²	Target	Achievements		Cumulative
		October 2014	November 2014	
# LRC staff and volunteers in DMU and MS department trained in WASH.	50	-	-	-
# of people with access to clean water	850 families	-	-	1000 families
# of water point rehabilitated or constructed		-	-	-
# Water committees established and members of the committees trained		-	-	-

¹ Planning is underway and activities for 2015 will be updated once they are finalized

² Bilateral support from Netherlands, Norwegian Red Cross and ICRC as well as Norwegian Red Cross and IFRC through Swedish RC funding

# of people sensitized on WASH		-	-	-
# of community events organized in the IS		-	-	-
# of community action team members trained		-	-	-
# of site improved (mitigation works against floods)		-	-	-
# of working garbage management system		-	-	-

Relief and Winterization

Outcome: Immediate food needs of the most vulnerable Syrian refugees are met

Progress and challenges: Progress on implementation will be provided in subsequent updates. based on the revised budget, the food distributions will be conducted in the year 2015 only, instead of from the third quarter of 2014

Food Distribution				
Output Indicators	Target	Achievements		Cumulative
		October 2014	November 2014	
# of Syrian refugee households benefitting from food parcel distributions	4,500	N/A	N/A	N/A

Outcome: Immediate relief items during winter for the most vulnerable Syrian refugees are met

Progress and challenges: The distribution of blankets and tarpaulins started in November. As the custom exemption process has been taking a lot of time, the distribution of blankets and tarpaulins had to be carried out from the existing contingency stock of LRC. These will be replenished once the fresh stocks are imported or procured in country.

The tender process for the procurement of stoves have completed and delivery is ongoing. Likewise, the distribution of stoves have also started in some areas. As price of stoves turned out to be lower than budgeted, 720 additional stoves have been procured.

The tender for fuel vouchers had to be redone due to insufficient number of bidders in the first tender. However, the second tendering process was not successful as there was only one bidder. This situation has been shared with IFRC Geneva to advice on the way forward in the procurement process.

Relief and Winterization				
Output Indicators	Target	Achievements		Cumulative
		October 2014	November 2014	
# of Syrian refugee households reached with essential winterization items (tarpaulins, fuel stoves, blankets and fuel vouchers) only blankets and tarpaulins were distributed.	30,000	500 families-	711 families-	1211 families-

Emergency health

Outcome: Improved access to basic health, first aid, emergency treatment and transport of Syrian refugees and Lebanese host population and the capacity of 46 EMS stations is increased

Progress and challenges: Progress on implementation will be provided in subsequent updates.

Emergency Medical Services (EMS)				
Output Indicators ³	Target	Achievements		Cumulative
		October 2014	November 2014	
# of EMS staff and volunteers trained in PMER		-	-	-
Electronic reporting system for EMS in place and operational	Yes/no	-	-	-
# of active dispatchers trained in Emergency Medical Dispatch (EMD)		-	-	-
The central dispatch center is fully equipped with software and necessary equipment	Yes/no	-	-	-
# of operational ambulances		-	-	-
EMS stations, ambulances and warehouses are fully equipped	Yes/no	-	-	-
RFP for telecoms upgrade is prepared and operational	Yes/no	-	-	-

³ Bilateral support from Danish RC, German RC, Netherlands RC/ECHO, Norwegian RC, Swiss RC and ICRC as well as Ministry of Health, Alfa Co and Private Donors

EMS software in place and operational	Yes/no	-	-	-
% decrease in EMS response time		-	-	-
# of day rescue teams in place and operational		-	-	-
# of volunteers equipped with first aid kits		-	-	-

Outcome: Improved access to safe blood among Syrian refugees and vulnerable host populations and the 12 LRC blood banks' readiness to provide blood services is

Progress and challenges: Progress on implementation will be provided in subsequent updates.

Blood Services				
Output Indicators ⁴	Target	Achievements		Cumulative
		October 2014	November 2014	
# of Syrian refugees and vulnerable host populations provided with blood	12,000	-	-	-

Outcome: Increased access to medical services among vulnerable Syrian refugees and Lebanese host communities

Progress and challenges: Progress on implementation will be provided in subsequent updates.

Mobile Medical Units (MMUs)				
Output Indicators ⁵	Target	Achievements		Cumulative
		October 2014	November 2014	
# of people reached with medical and social assistance through MMUs	21,000	-	-	-
# of people reached with health promotion	12,000	-	-	-
# of people vaccinated	1,400	-	-	-
# of patients referred	800	-	-	-
# reached through LRC health centers		-	-	-

Outcome: Living environment is enhanced for the most vulnerable refugees from Syria and their host communities and the psychological distress is minimized

Progress and challenges: Progress on implementation will be provided in subsequent updates.

Psychosocial support				
Output Indicators ⁶	Target	Achievements		Cumulative
		October 2014	November 2014	
# of people who receive psychosocial support.	18,000	-	-	-

Disaster Preparedness and Capacity building

Outcome: LRC operational readiness to respond urgently to an increase in influx of refugees or any emergency situation is strengthened

Progress and challenges: Progress on implementation will be provided in subsequent updates.

Disaster Preparedness and Capacity building				
Output Indicators	Target	Achievements		Cumulative
		October 2014	November 2014	
# of LRC DM staff and volunteers trained (type of training) ⁷	64	-	-	-
# DMU units adequately equipped for immediate response	8	-	-	-
# of people who can be reached with contingency stock	25,000	-	-	-
# of warehouses available to stock relief items	6	-	-	-

⁴ Bilateral support from German RC and ICRC

⁵ Planned support in 2015 to be provided by Norwegian RC, Spanish RC, Danish RC and Netherlands RC as well as Canadian RC through IFRC

⁶ Bilateral support from Danish RC

⁷ Netherlands RC is supporting relief trainings

# of DM cars available to conduct distributions in areas where refugees reside	3	-	-	-
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Logistics Capacity Development

Outcome: The LRC Logistics Department is strengthened to provide support during the Syria Crisis as well as to build stability and sustainability for future operations

Progress and challenges: Progress on implementation will be provided in subsequent updates.

Logistics Capacity Development				
Output Indicators ⁸	Target	Achievements		Cumulative
		October 2014	November 2014	
# of staff trained in procurement		-	-	-
# of operational warehouses at LRC		-	-	-
# of staff trained in warehouse management		-	-	-
# of staff trained in fleet management		-	-	-
# of LRC vehicles installed with GPS		-	-	-

Communications and humanitarian Diplomacy

Outcome: LRC is able to provide better communication internally among Movement partners and externally through media coverage.

Progress and challenges: Progress on implementation will be provided in subsequent updates.

Visibility				
Output Indicators	Target	Achievements		Cumulative
		October 2014	November 2014	
Communication SOP and guidelines in place and adopted by Movement partners	Yes/No	-	-	-
% of partners who have access and using the LRC communication portal		-	-	-
Mobile communications unit in place and operational	Yes/No	-	-	-
# of social media campaigns conducted		-	-	-
# of media reports released (provide web links)		-	-	-
# of newsletters produced annually		-	-	-
# of bulletins produced annually		-	-	-
# of staff who participate in the emergency communication workshop		-	-	-
# and type of communication products produced and disseminated (if different from above)		-	-	-

Outcome: Enhanced positioning of Movement towards becoming a key partner for Major Donors

Progress and challenges: The LRC Secretary General attended a regional meeting held on Humanitarian Diplomacy.

Positioning				
Output Indicators	Target	Achievements		Cumulative
		October 2014	November 2014	
# of representation meetings at international level		-	-	-
# of HD products shared with partners		-	-	-
# of local events hosted by LRC/IFRC		-	-	-
# of local events LRC/IFRC participated in		-	-	-
# of management staff trained in HD		-	-	-
# of LRC staff trained in negotiation skills		-	-	-

⁸ Bilateral support from German RC and ICRC. IFRC also supporting LRC

In Lebanon – Palestine Red Crescent Society/Lebanon Branch (PRCS/L)

Health

Outcome: The immediate health risks of the Refugees and other vulnerable people are reduced and prevented through the provision of emergency basic health care services by filling the gaps in health service provision and promoting proper hygiene practices.

Progress and challenges: The tendering process of hygiene kits and printing of hygiene awareness materials is ongoing.

The activities under this sector have been revised to include procurement of 2 ambulances for Tyre and Bekaa so as to contribute to ensuring the targeted population is reached with rapid medical treatment.

Provision of emergency basic health care services				
Output Indicators	Target	Achievements		Cumulative
		October 2014	November 2014	
# of people provided with rapid medical treatment of injures and diseases	17,000	-	-	-
# of people who receive hygiene awareness messages		-	-	-
# of people provided with hygiene kits	500	-	-	-

Relief and winterization

Outcome: Immediate relief items during winter for the most vulnerable Palestine refugees are met

Progress and challenges: The PRCS/L is in the process of calling for quotations for the procurement of blankets and tarpaulins for 850 households. PRCS/L is also conducting selection of most vulnerable beneficiaries who will receive the winterization items.

Provision of winterization items				
Output Indicators	Target	Achievements		Cumulative
		October 2014	November 2014	
# of vulnerable Palestine refugees reached winterization items ((1 tarpaulin per household and 1 blanket per person).	10,000	-	-	-

Contact information

For further information specifically related to this operation please contact:

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1. Emergency Appeal
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How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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Saving lives, changing minds.



The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

Disaster Response Financial Report

MDRLB004 - Lebanon - Population Movement

Timeframe: 30 Oct 14 to 31 Dec 15

Appeal Launch Date: 30 Oct 14

Interim Report

Selected Parameters

Reporting Timeframe	2014/10-2014/11	Programme	MDRLB004
Budget Timeframe	2014/10-2015/12	Budget	BUDGET9
Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

I. Funding

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
A. Budget		18,003,496				18,003,496	
B. Opening Balance							
Income							
Cash contributions							
<i>Finnish Red Cross (from Finnish Government*)</i>		848,103				848,103	
<i>Japanese Government</i>		101,027				101,027	-22,504
<i>Qatar Red Crescent Society</i>		48,252				48,252	
<i>Swedish Red Cross</i>		418,319				418,319	
<i>The Canadian Red Cross Society (from Canadian Government*)</i>		10,889				10,889	
C1. Cash contributions		1,426,589				1,426,589	-22,504
C. Total Income = SUM(C1..C4)		1,426,589				1,426,589	8,092
D. Total Funding = B + C		1,426,589				1,426,589	8,092

* Funding source data based on information provided by the donor

II. Movement of Funds

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
B. Opening Balance							
C. Income		1,426,589				1,426,589	8,092
E. Expenditure		-735,110				-735,110	
F. Closing Balance = (B + C + E)		691,479				691,479	8,092

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Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability		
	A					B	A - B	
BUDGET (C)						18,003,496		18,003,496
Relief items, Construction, Supplies								
Shelter - Relief	704,469							704,469
Clothing & Textiles	2,587,200							2,587,200
Food	5,024,160							5,024,160
Water, Sanitation & Hygiene	209,038							209,038
Medical & First Aid	2,042,676							2,042,676
Utensils & Tools	35,144							35,144
Other Supplies & Services	2,818,698							2,818,698
Total Relief items, Construction, Sup	13,421,385							13,421,385
Land, vehicles & equipment								
Vehicles	545,000							545,000
Computers & Telecom	50,330		1,427			1,427		48,902
Office & Household Equipment	50,000		428			428		49,572
Total Land, vehicles & equipment	645,330		1,855			1,855		643,474
Logistics, Transport & Storage								
Storage	66,989							66,989
Distribution & Monitoring	769,202							769,202
Transport & Vehicles Costs	17,375							17,375
Logistics Services	124,200							124,200
Total Logistics, Transport & Storage	977,766							977,766
Personnel								
International Staff	580,000		40,167			40,167		539,833
National Staff			421			421		-421
National Society Staff	601,108							601,108
Volunteers	50,250							50,250
Total Personnel	1,231,358		40,588			40,588		1,190,770
Consultants & Professional Fees								
Consultants	45,000							45,000
Professional Fees	25,000		115			115		24,885
Total Consultants & Professional Fees	70,000		115			115		69,885
Workshops & Training								
Workshops & Training	273,174							273,174
Total Workshops & Training	273,174							273,174
General Expenditure								
Travel	7,000		2,600			2,600		4,400
Information & Public Relations	87,800		285			285		87,515
Office Costs	118,782		298			298		118,484
Communications	9,959		886			886		9,073
Financial Charges			-31			-31		31
Other General Expenses			270			270		-270
Shared Office and Services Costs	62,138		3,208			3,208		58,930
Total General Expenditure	285,679		7,516			7,516		278,163
Contributions & Transfers								
Cash Transfers National Societies			633,777			633,777		-633,777
Total Contributions & Transfers			633,777			633,777		-633,777
Indirect Costs								
Programme & Services Support Recover	1,098,805		44,433			44,433		1,054,372

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Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability		
	A					B	A - B	
BUDGET (C)			18,003,496			18,003,496		
Total Indirect Costs	1,098,805		44,433			44,433	1,054,372	
Pledge Specific Costs								
Pledge Earmarking Fee			6,338			6,338	-6,338	
Pledge Reporting Fees			487			487	-487	
Total Pledge Specific Costs			6,825			6,825	-6,825	
TOTAL EXPENDITURE (D)	18,003,496		735,110			735,110	17,268,386	
VARIANCE (C - D)			17,268,386			17,268,386		

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Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

IV. Breakdown by subsector

Business Line / Sub-sector	Budget	Opening Balance	Income	Funding	Expenditure	Closing Balance	Deferred Income
BL2 - Grow RC/RC services for vulnerable people							
Disaster response	18,003,496		1,426,589	1,426,589	735,110	691,479	8,092
Subtotal BL2	18,003,496		1,426,589	1,426,589	735,110	691,479	8,092
GRAND TOTAL	18,003,496		1,426,589	1,426,589	735,110	691,479	8,092