


www.ifrc.org
Saving lives,
changing minds.

Emergency appeal operation update

Philippine: Typhoon Bopha

 International Federation
of Red Cross and Red Crescent Societies

Emergency appeal n° MDRPH011
GLIDE n° [TC-2012-000197-PHL](#)
Operation update n°8
30 January 2015

Period covered by this Ops Update: 1 July 2014 to 31 October 2014

Appeal target: CHF 16,267,217

Appeal coverage: 50 per cent

Appeal history:

- 21 December 2012: An [emergency appeal](#) launched for CHF 16,267,217 to assist 40,000 families (some 200,000 people) for 18 months
- 5 December 2012: A [preliminary emergency appeal](#) issued for CHF 4,523,369 to cover 10,000 families (some 50,000 people) over 11 months
- Disaster Relief Emergency Fund (DREF): CHF 393,198 was allocated to support the National Society in its initial response

Summary: Typhoon Bopha (locally known as Pablo) affected more than 6.3 million families across 34 provinces in southern Philippines in December 2012, killing more than 1,100 people and destroying or damaging more than 230,000 houses along its path. The emergency appeal operation which the International Federation of Red Cross and Red Crescent Societies (IFRC) launched to support the Philippine Red Cross (PRC) in assisting people affected by Bopha came to a close on October 2014.



A Red Cross typhoon-resilient shelter built with concrete and wooden materials. A total of 800 of this type were built in Bopha affected areas.

Photo: IFRC

The emergency appeal operation which the International Federation of Red Cross and Red Crescent Societies (IFRC) launched to support the Philippine Red Cross (PRC) in assisting people affected by Bopha came to a close on October 2014.

In summary, the following assistance was provided through this appeal operation:

- Food packages distributed to 17,000 families
- Non-food items (blankets, sleeping mats, jerry cans, hygiene kits) were provided to 17,000 families
- Hygiene promotion sessions reached some 40,000 families
- Shelter repair assistance was given to some 8,100 families
- Typhoon-resilient core shelters were built for 1,200 families
- Livelihoods assistance was provided to some 2,800 families
- Water and sanitation facilities were rehabilitated/constructed in four schools
- Water search and rescue (WASAR) and information technology equipment were provided to three chapters while one chapter was equipped with a vehicle suited for off-road conditions
- The Compostela Valley chapter of PRC received support to construct an office building.

This Operations Update is issued to inform the reporting timeframe extension for the final report which was initially scheduled to be issued on 31 January 2015. This is to allow the inclusion of key findings and recommendations from the operation's end-line evaluation. The evaluation had earlier been scheduled to be undertaken during November and December 2014 but could not go ahead as planned owing to the number of events and commitments that PRC was addressing at the time. The evaluation is now being scheduled to be undertaken by late February to early March 2015.

With the overall operation completed in October 2014, the [final financial report](#) is attached along with this Operations Update. The current income is CHF 8,199,577 or 50 per cent of the total Appeal budget, of which CHF 8,195,521 was spent. The cost for the end-line evaluation will, however, be covered by other funding source.

Pending issuance of the final report, it is important to note that the donations received towards the Appeal were insufficient to deliver the level of assistance that was envisioned in the plan. The shortfall of funding resulted in significant changes to the planned operation, particularly impacting the target number of beneficiaries. PRC, with the support of IFRC, managed to provide assistance to:

Assistance	Target (families)	Actual (families)	Coverage against target
Shelter repair	15,000	8,105	54%
Core shelter	4,000	1,200	30%
Livelihood	5,000	2,848	57%
Rehabilitation of WatSan facilities	5 schools	4 schools	80%

With the two-month reporting extension, the final report is expected to be available on 31 March 2015.

The situation

On 4 December 2012, Typhoon Bopha (locally known as Pablo) made landfall over the south eastern part of Mindanao Island in the Philippines, devastating communities in its path and affecting more than 6.3 million families across 34 provinces. In addition, tidal waves pounded coastal areas, affecting coastal communities while heavy rains caused landslides and flash floods in interior areas, especially in Compostela Valley. The storm made multiple landfalls which delayed efforts to establish the extent of damage in its wake. In its aftermath, the typhoon left behind devastated provinces, particularly ravaging the provinces of Compostela Valley and Davao Oriental, wherein fatal flash floods and mudslides were reported. Lifelines, livelihoods and infrastructures were severely affected, with 1,100 deaths and some 230,000 houses damaged or destroyed.

Coordination and partnerships

Movement coordination:

Throughout the implementation of activities under this operation, coordination was maintained with Movement partners in addressing humanitarian needs. In addition to IFRC and ICRC, other partners who directly supported the PRC in implementation are German Red Cross, The Netherlands Red Cross and Spanish Red Cross. These partners continuously engaged with the headquarters in Manila and Mindanao, including by holding meetings to share their plans and methodologies.

In addition to in-country coordination, IFRC provided targeted updates to Partner National Societies as per their requests. During the operation, PRC and IFRC supported monitoring visits by the British Red Cross, Canadian Red Cross, Danish Red Cross and Finnish Red Cross, which included field visits to the most affected areas in Agusan del Sur, Compostela Valley and Davao Oriental.

Coordinating with authorities: As auxiliary to the public authorities, PRC maintains a strong relationship with government bodies through participation or collaboration with: (i) the National Disaster Risk Reduction and Management Council (NDRRMC); (ii) provincial, municipal and barangay (village) disaster risk reduction and management councils and (iii) local government units as defined in the Disaster Risk Reduction and Management Act of 2010 (Republic Act 10121). Throughout implementation, PRC participated in NDRRMC meetings and coordinated with the Department of Social Welfare and Development (DSWD), Department of Agriculture, Department of Education (DepEd) and local government units.

Inter-agency coordination: PRC and IFRC consistently participated in the Humanitarian Country Team meetings and maintained coordination with the United Nations Office for the Coordination of Humanitarian Affairs. The Red Cross Red Crescent partners also consistently participated in inter-agency coordination meetings organized by the various clusters that were activated for the response.

Shelter cluster coordination: In line with its commitment to the inter-agency coordination framework, IFRC deployed a shelter coordination team (SCT) to Mindanao in December 2012. The SCT, comprising of a cluster coordinator, an information manager and a technical advisor, was active until May 2013 when its roles were handed over to DSWD. SCT provided technical guidance on appropriate shelter interventions, identified gaps and potential overlapping, and liaised with the government, donors and organizations undertaking shelter interventions to ensure consistency of the response with humanitarian principles. The team also ensured that the shelter cluster was well represented in the UN appeal process and linked closely with other clusters to promote a holistic approach.

Red Cross and Red Crescent action

Overview

Through this appeal, food and non-food items were provided to more than 17,000 families while 40,020 families were reached with health and hygiene promotion activities through the mobilization of 667 community health volunteers. PRC also distributed tarpaulins to 1,400 families and provided safe drinking water to more than 18,000 families living in 'tent cities' and ensured that the families had access to proper water and sanitation facilities. The relief phase covered the provinces of Agusan del Sur, Bukidnon, Compostela Valley, Palawan and Siquijor, and was completed in the first quarter of 2013.

Implementation of recovery interventions focused on the provinces of Agusan del Sur, Bukidnon, Compostela Valley, Davao Oriental and Palawan, with the bulk of interventions concentrated on Compostela Valley and Davao Oriental, which were the worst-affected provinces. At conclusion, a total of 8,205 families had received shelter repair assistance, 1,200 families rebuilt safer core shelters and 2,848 families received livelihoods assistance. Water and sanitation facilities in four schools, two each in Compostela Valley and Davao Oriental, were also rehabilitated through this operation.

Cash was used as a modality in the provision of shelter repair assistance, livelihoods assistance and labour for rebuilding safer, typhoon-resilient shelters. Rehabilitation of water and sanitation facilities in schools was undertaken by third party contractors, with supervision undertaken by engineers and staff of PRC and IFRC.

Achievements

Relief distributions (food items)

Outcome: Immediate food needs of 17,000 families (85,000 people) are met through provision of appropriate food items within three months

Output: The Immediate food needs of 17,000 families are met through food distributions

Progress

This outcome is achieved during the first quarter of 2013 and reported in detail in [Operations Update 5](#).

Relief distributions (basic non-food items)

Outcome: Essential household needs of 17,000 affected families (85,000 people) are met through the provision of appropriate non-food items within four months.

Output: The immediate needs of 17,000 families that have incurred losses or damage to household items are met through distribution of non-food items

Progress

This outcome is achieved during the first half of 2013 and reported in detail in [Operations Update 5](#).

Health

Outcome: The immediate health risks of 40,000 typhoon-affected families (200,000 people) are met through community-based activities within six months.

Output: Some 40,000 families have improved knowledge in the prevention and home care of waterborne, water related and other infectious diseases

Progress

This outcome is achieved and reported in detail in [Operations Update 5](#) and [Operations Update 6](#).

Water and Sanitation

Outcome: 5,000 families (25,000 people) as well as students and staff in five schools have improved access to water or sanitation facilities as well as improved environmental sanitation in 22 months.

Outputs:

- Affected families in communities have access to safe water and improved environmental sanitation
- A total of 4,000 families that receive typhoon-resilient shelter assistance also have improved access to sanitation facilities
- Students and staff in five schools have improved access to water and sanitation facilities

Progress

Access to safe water and improved environmental sanitation

The progress made under outputs 4.1 was reported in detail in [Operations Update 5](#) and [Operations Update 6](#).

Sanitation facilities linked to shelter

This operation is supporting construction of pour-flush latrines and septic tanks as integral components of the typhoon-resilient core shelter, specifically the model that combined the use of wooden and concrete materials. All the 800 core shelters constructed using a combination of wooden and concrete materials have pour-flush latrines and septic tank as integral components. As such, the 800 families that moved into their new homes – following completion of their core shelters – have access to essential household sanitation facilities.

Restoring/improving access to sanitation in schools

The operation also included a component to rehabilitate/construct water and sanitation facilities in schools that were damaged by the typhoon. Construction of water and sanitation facilities covered a total of four schools – two each in Compostela Valley and Davao Oriental. The facilities in each school comprised of four latrines (two for females and two for males), a urinal facility (for males) and two hand washing facilities. Furthermore, in Compostela Central Elementary School an electric water pump and 21-gallon tank were installed to ensure availability of water for flushing, cleaning and hand-washing in the facilities rehabilitated as there was no pre-existing water supply.

Shelter

Outcome: 19,000 affected families have safer shelter solutions through the provision of locally appropriate materials, tools and guidance on improved building techniques within 22 months.

Outputs:

- 15,000 families whose houses were damaged by the typhoon have received shelter repair materials
- 4,000 families whose houses were destroyed as a result of the Typhoon Bopha have rebuilt transitional shelters applying typhoon-resilient techniques

Progress

Shelter repair assistance

The progress made under outputs 5.1 was reported in detail in [Operations Update 7](#).

Core (typhoon-resilient) shelter assistance

Overall, 1,200 families were provided with core, typhoon-resilient, shelters under this operation. Two models were implemented in the provision of typhoon-resilient shelter. The first model was an all-wooden structure and targeted families whose houses were destroyed but in inner barangays where transport of heavy (concrete) materials would be somewhat restrictive. For the first model, 400 units of this model were constructed (200 each

in Compostela Valley and Davao Oriental). Implementation of this model was done jointly with the German Red Cross and Spanish Red Cross within the context of a consortium funded by DG ECHO. The second model combined the use of wooden and concrete materials and targeted families in accessible areas where transport of heavy materials was not a major constraint. For the second model, 800 units were constructed, i.e. 100 in Agusan Del Sur, 350 in Compostela Valley and 350 in Davao Oriental.

Livelihoods

Outcome: Coping mechanisms of 5,000 affected families are improved in 18 months through voucher or cash-based solutions for restoring livelihoods.

Output: 5,000 affected families have restored their livelihoods, strengthening their self-reliance through the provision of vouchers or cash grants

Progress

This outcome is achieved and reported in detail in [Operations Update 6](#).

National Society preparedness for response

Outcome: The disaster preparedness and response capacity of PRC national headquarters and selected chapters in affected areas strengthened within 18 months.

Output: PRC national headquarters and chapters in operational areas have improved their disaster response capacities.

Progress

This outcome is achieved and reported in detail in [Operations Update 6](#) and [Operations Update 7](#).

Logistics

Throughout the operation, the IFRC in-country logistics team – in coordination with the zone logistics unit (ZLU) in Kuala Lumpur – supported PRC in the local procurement of items, international mobilization of items, identifying, negotiating and liaising with suppliers, and tracking the movement of goods from suppliers or Red Cross warehouses to individual distribution points. Relief distributions drew largely from pre-positioned stocks, and the procurement process relating to replenishing those items is completed. Blankets, sleeping mats and jerry cans were procured locally while hygiene kits, corrugated galvanized iron (CGI) sheets, Rubb halls, family tents and dispensary tents were procured via the ZLU in Kuala Lumpur, Malaysia.

Communications – Advocacy and Public Information

The IFRC in-country communication worked closely with its communication counterparts in the Bangkok and Kuala Lumpur offices to highlight the needs of the affected communities and the Red Cross Red Crescent response, ensuring a steady flow of timely and accurate information targeted at key stakeholders including the media, National Societies, and prospective donors. Articles and photos issued can be found on the [IFRC website](#).

Contact information

For further information specifically related to this operation please contact:

- **Philippine Red Cross (phone: +632 525 5654; fax: +632 627 0857):**
 - Gwendolyn Pang, Secretary-General; email: gwendolyn.pang@redcross.org.ph
- **IFRC Philippine delegation, Manila (phone +632 336 8622):**
 - Kari Isomaa, Head of Delegation; email: kari.isomaa@ifrc.org
- **IFRC regional office for Southeast Asia, Bangkok (phone +66 2661 8201):**
 - Anne Leclerc, Head of Regional Office; email: anne.leclerc@ifrc.org
- **IFRC Asia Pacific Zone Office, Kuala Lumpur (phone +60 3 9207 5700, fax +60 3 2161 0670)**
 - Necephor Mghendi, operations coordinator; +60 1 2224 6796; email: necephor.mghendi@ifrc.org
 - Peter Ophoff, Head of Planning, Monitoring, Evaluations and Reporting (PMER); email: peter.ophoff@ifrc.org



Click here

1. **Final financial report [below](#)**
2. **[Return](#) to the title page**

How we work

All IFRC assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGOs\) in Disaster Relief](#) and the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.



The IFRC's work is guided by [Strategy 2020](#) which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
 2. Enable healthy and safe living.
 3. Promote social inclusion and a culture of non-violence and peace.
-

Disaster Response Financial Report

MDRPH011 - Typhoon Bopha

Timeframe: 05 Dec 12 to 31 Oct 14

Appeal Launch Date: 05 Dec 12

Interim Report

Selected Parameters

Reporting Timeframe	2012/12-2014/12	Programme	MDRPH011
Budget Timeframe	2012/12-2014/10	Budget	APPROVED
Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

I. Funding

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
A. Budget		16,267,218				16,267,218	
B. Opening Balance							
Income							
Cash contributions							
American Red Cross		244,525				244,525	
Australian Government		88,100				88,100	
Belgian Red Cross (Flanders)		3,033				3,033	
British Red Cross		354,931				354,931	
Danish Red Cross (from Danish Government*)		356,938				356,938	
European Commission - DG ECHO		3,159,682				3,159,682	
Finnish Red Cross (from Finnish Government*)		650,612				650,612	
Hewlett Packard Co. Foundation		44,100				44,100	
Italian Government Bilateral Emergency Fund		241,692				241,692	
Japanese Government		1,117,318				1,117,318	
Japanese Red Cross Society		216,956				216,956	
Mondelez International		44,100				44,100	
New Zealand Red Cross		86,340				86,340	
New Zealand Red Cross (from New Zealand Government*)		385,750				385,750	
Red Cross of Monaco		12,335				12,335	
Swedish Red Cross		708,891				708,891	
Taiwan Red Cross Organisation		56,429				56,429	
The Canadian Red Cross Society		164,822				164,822	
The Canadian Red Cross Society (from Canadian Government*)		241,164				241,164	
VERF/WHO Voluntary Emergency Relief		2,000				2,000	
C1. Cash contributions		8,179,719				8,179,719	
Inkind Personnel							
Finnish Red Cross		19,858				19,858	
C3. Inkind Personnel		19,858				19,858	
C. Total Income = SUM(C1..C4)		8,199,577				8,199,577	
D. Total Funding = B + C		8,199,577				8,199,577	

* Funding source data based on information provided by the donor

II. Movement of Funds

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
B. Opening Balance							
C. Income		8,199,577				8,199,577	
E. Expenditure		-8,195,521				-8,195,521	
F. Closing Balance = (B + C + E)		4,056				4,056	

Disaster Response Financial Report

MDRPH011 - Typhoon Bopha

Timeframe: 05 Dec 12 to 31 Oct 14

Appeal Launch Date: 05 Dec 12

Interim Report

Selected Parameters

Reporting Timeframe	2012/12-2014/12	Programme	MDRPH011
Budget Timeframe	2012/12-2014/10	Budget	APPROVED
Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability		
	A					B	A - B	
BUDGET (C)			16,267,218			16,267,218		
Relief items, Construction, Supplies								
Shelter - Relief	3,555,000		1,733,253			1,733,253	1,821,747	
Shelter - Transitional	7,139,530		1,317,315			1,317,315	5,822,215	
Construction Materials			3,282			3,282	-3,282	
Clothing & Textiles	241,700		214,821			214,821	26,879	
Food	391,000		273,150			273,150	117,850	
Water, Sanitation & Hygiene	429,000		381,828			381,828	47,172	
Medical & First Aid			-264			-264	264	
Utensils & Tools	90,952		55,427			55,427	35,525	
Other Supplies & Services	100,000		190			190	99,810	
Cash Disbursement	1,175,000		494,171			494,171	680,829	
Total Relief items, Construction, Sup	13,122,182		4,473,173			4,473,173	8,649,009	
Land, vehicles & equipment								
Vehicles	30,000		21,696			21,696	8,304	
Computers & Telecom	15,000		3,467			3,467	11,533	
Total Land, vehicles & equipment	45,000		25,163			25,163	19,837	
Logistics, Transport & Storage								
Storage	229,100		70,534			70,534	158,566	
Distribution & Monitoring	48,000		12,207			12,207	35,793	
Transport & Vehicles Costs	75,300		136,963			136,963	-61,663	
Logistics Services	30,000		23,654			23,654	6,346	
Total Logistics, Transport & Storage	382,400		243,359			243,359	139,041	
Personnel								
International Staff	648,005		652,522			652,522	-4,518	
National Staff	284,889		162,403			162,403	122,486	
National Society Staff	21,600		17,329			17,329	4,271	
Volunteers	168,000		134,628			134,628	33,372	
Total Personnel	1,122,494		966,882			966,882	155,612	
Consultants & Professional Fees								
Consultants	84,196		81,300			81,300	2,895	
Professional Fees	12,667		51,446			51,446	-38,779	
Total Consultants & Professional Fees	96,862		132,746			132,746	-35,884	
Workshops & Training								
Workshops & Training	63,012		43,783			43,783	19,229	
Total Workshops & Training	63,012		43,783			43,783	19,229	
General Expenditure								
Travel	137,475		99,240			99,240	38,236	
Information & Public Relations	30,640		28,434			28,434	2,207	
Office Costs	56,256		46,982			46,982	9,274	
Communications	21,939		19,061			19,061	2,878	
Financial Charges	88,750		87,119			87,119	1,631	
Other General Expenses	9,000		4,322			4,322	4,678	
Shared Office and Services Costs	76,953		122,231			122,231	-45,278	
Total General Expenditure	421,014		407,388			407,388	13,626	
Contributions & Transfers								
Cash Transfers National Societies			1,363,276			1,363,276	-1,363,276	
Cash Transfers to 3rd Parties	20,000		10,000			10,000	10,000	

Disaster Response Financial Report

MDRPH011 - Typhoon Bopha

Timeframe: 05 Dec 12 to 31 Oct 14

Appeal Launch Date: 05 Dec 12

Interim Report

Selected Parameters

Reporting Timeframe	2012/12-2014/12	Programme	MDRPH011
Budget Timeframe	2012/12-2014/10	Budget	APPROVED
Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability		
	A					B	A - B	
BUDGET (C)			16,267,218			16,267,218		
Total Contributions & Transfers	20,000		1,373,276			1,373,276	-1,353,276	
Indirect Costs								
Programme & Services Support Recovr	992,743		496,984			496,984	495,758	
Total Indirect Costs	992,743		496,984			496,984	495,758	
Pledge Specific Costs								
Pledge Earmarking Fee			24,469			24,469	-24,469	
Pledge Reporting Fees	1,511		8,300			8,300	-6,789	
Total Pledge Specific Costs	1,511		32,769			32,769	-31,258	
TOTAL EXPENDITURE (D)	16,267,218		8,195,521			8,195,521	8,071,697	
VARIANCE (C - D)			8,071,697			8,071,697		