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DREF operation update (*revised EPoA*) Philippines: Typhoon Hagupit



DREF operation: MDRPH016	GLIDE n° TC-2014-000160-PHL
Date of issue: 26 February 2015	Date of disaster: 6 December 2014
Manager responsible for this DREF operation: Patrick Elliott, IFRC operations manager	Point of contact: Philippine Red Cross Gwendolyn Pang, secretary-general
Operation start date: 13 December 2014	Operation end date: 30 April 2015 (<i>revised</i>)
Operation budget: CHF 266,257	DREF allocated: 13 December 2014
Period covered by this update/revised plan: 6 December 2014 to 20 February 2015	
Number of people assisted: 35,000 people (7,000 households)	
Host National Society: Philippine Red Cross (PRC) is the nation's largest humanitarian organization and works through 100 chapters covering all administrative districts and major cities in the country, including the provinces covered by this operation. It has at least 1,000 staff at national headquarters and chapter levels, and approximately one million volunteers and supporters, of whom some 500,000 are active volunteers. At chapter level also, a programme called Red Cross 143 is in place to enhance the overall capacity of the National Society to prepare for and respond in disaster situations.	
Red Cross Red Crescent Movement partners actively involved in the operation: The National Society has been supported by the International Federation of Red Cross and Red Crescent Societies (IFRC), the International Committee of the Red Cross (ICRC), American Red Cross and the Spanish Red Cross in its response to the needs wrought by Typhoon Hagupit.	
Donations towards DREF: On behalf of the PRC, IFRC would like to thank the Netherlands Red Cross for its generous contributions towards the replenishment of the DREF. The major donors and partners of DREF include the Australian, American and Belgian governments, the Austrian Red Cross, the Canadian Red Cross/government, Danish Red Cross/government, the European Commission department for Humanitarian Aid and Civil Protection (ECHO), the Irish and Italian governments, the Japanese Red Cross Society, the Luxembourg government, the Monaco Red Cross/government, the Netherlands Red Cross/government, the Norwegian Red Cross/government, the Spanish Government, the Swedish Red Cross/government, the United Kingdom Department for International Development (DFID), the Medtronic and Z Zurich Foundations, and other corporate and private donors.	

A. Situation update

On 13 December 2014, the International Federation of Red Cross and Red Crescent Societies (IFRC) allocated CHF 256,267 from its Disaster Relief Emergency Fund (DREF) to support the Philippine Red Cross (PRC) in responding to the emergency and relief needs of people affected by Typhoon Hagupit (locally known as Ruby), which struck Central Philippines on the 6th December 2014. Specifically, the assistance to be provided entailed provision of emergency food items, essential non-food household items (blankets, jerry cans, mosquito nets and sleeping mats) and hygiene kits, and provision of tarpaulins to meet emergency shelter needs.

Hot meals and emergency food rations would be procured locally in the affected provinces as markets were found to be functioning and with adequate supplies of essential food items, while non-food items would be mobilized from disaster preparedness stocks. Since disaster preparedness stocks that were available in the PRC warehouses were being released for immediate distribution, the DREF allocation would help to ensure that such stocks were replenished in order to safeguard the National Society's capacity to respond to future potential disasters.

Two months on, the PRC's intervention continues. Up to 52,000 individuals who sought shelter in evacuation centres were served with hot meals while already some 24,300 affected households have been provided with food rations. Through the collective support provided by its various partners, the National Society has distributed blankets to more than 14,000 households, jerry cans to some 4,500 households, hygiene kits to more than 9,000 households, mosquito nets to more than 11,000 households, sleeping mats to some 13,000 households and tarpaulins to some 7,400 households.

In particular, the assistance that the PRC has provided utilizing the DREF allocation is focusing on the provinces of Agusan del Sur, Masbate, Northern Samar, Sorsogon and Surigao del Norte. Distributions are by large completed although they continue in areas where there were secondary impacts by Tropical Storm Jangmi (local name Seniang), which struck regions that were affected by Typhoon Hagupit during the last week of December 2014. In Agusan del Sur and Surigao del Norte, distributions could not be completed within the original schedule due to the Tropical Storm Jangmi.



Schools were used as evacuation shelters and relief distribution centres in the aftermath of Typhoon Hagupit. To date, most families have already gone back to their homes or sought shelter with relatives. (Photo: PRC/IFRC)

Following real-time assessments conducted alongside completed or ongoing distributions, the National Society is providing hygiene kits, non-food items and tarpaulins in quantities that are different from what was initially projected. Real time assessments, including consultations with people affected by Typhoon Hagupit, revealed a greater need for hygiene kits and jerry cans. As a result, this update adjusts some lines within the budget that were outlined in the DREF Operation Bulletin to include hygiene kits and re-align quantities of other items with what have been distributed [<see revised budget for details>](#). Under the DREF operation, at least 7,000 households are targeted with food rations, a total of 3,135 households with hygiene kits and non-food items and 500 households with tarpaulins.

Furthermore, because distribution of hygiene kits and non-food items is still underway in Agusan del Sur and Surigao del Norte — dispatch of the items to these two provinces was delayed owing to the impact of Tropical Storm Jangmi in the last week of December 2014 running into January 2015 — this update also extends the operation's timeframe by one month, i.e. until 30 April 2015. The extension is to allow for adequate time to undertake post-distribution surveys in the five provinces covered by the operation as well as to allow for the receipt of hygiene kits and mosquito nets in-country. Hygiene kits, mosquito nets and tarpaulins, for replenishment of PRC's disaster preparedness stocks, are being procured from outside the Philippines via the IFRC zone logistics unit (ZLU) based in Kuala Lumpur, Malaysia.

Summary of the current response

Progress towards outcomes

The PRC response continues. Up to 52,000 individuals who sought shelter in evacuation centres were served with hot meals while already some 24,300 affected households have been provided with food rations. Through the collective support provided by its various partners, the National Society has distributed blankets to more than 14,000 households, jerry cans to some 4,500 households, hygiene kits to more than 9,000 households, mosquito nets to more than 11,000 households, sleeping mats to some 13,000 households and tarpaulins to some 7,400 households.

Under the DREF operation, at least 7,000 households are targeted with food rations, a total of 3,135 households with hygiene kits and non-food items, and 500 households with tarpaulins. As of this reporting period, more than 7,000 households had been provided with food rations — exceeding the initial target — while 2,000 households had been provided with jerry cans and hygiene kits, with 1,500 of them also receiving sleeping items (blankets, mosquito nets and sleeping mats). A total of 498 households have received tarpaulins, against the revised target of 500 households. Table 1 provides an overview of the overall response by the PRC to Typhoon Hagupit and activities that are specifically supported by this DREF operation.

Table 1: An overview of the overall PRC response and those supported specifically under this DREF operation

Activity	Overall PRC response (households)	Supported by this DREF allocation (households)
Food rations	24,300	7,000
Hygiene kits	2,000	2,000
Blankets	14,000	3,000
Jerry cans	4,500	2,000
Mosquito nets	9,000	4,000
Sleeping mats	13,000	4,000
Tarpaulins	7,400	498

Overview of Red Cross Red Crescent Movement in-country

The PRC works is supported in-country by IFRC and ICRC as well as the American Red Cross, Australian Red Cross, British Red Cross, Canadian Red Cross Society, Finnish Red Cross, French Red Cross, German Red Cross, Japanese Red Cross Society, Netherlands Red Cross, Norwegian Red Cross, Republic of Korea National Red Cross, Spanish Red Cross, Swiss Red Cross and the Qatar Red Crescent Society. Most of these Movement partners are involved in the overall Typhoon Haiyan recovery operation.

In its response to the needs wrought by Typhoon Hagupit, the PRC has been supported by IFRC (through the DREF allocation and in-country technical support), ICRC, American Red Cross and Spanish Red Cross. IFRC has an overall Red Cross Red Crescent Movement coordinator in place who liaises frequently and supports coordination with the PRC, ICRC, Partner National Societies in-country, and external organizations as needed.

Overview of non-Red Cross Red Crescent actors in-country

As auxiliary to the public authorities, PRC maintains a strong relationship with government bodies through participation or collaboration with (i) the National Disaster Risk Reduction and Management Council (NDRRMC); (ii) the provincial, municipal and barangay (village) disaster risk reduction and management councils; and (iii) the local government units defined in the Disaster Risk Reduction and Management act from 2010. PRC participates in NDRRMC meetings and coordinates with the Department of Social Welfare and Development (DSWD), the Department of Health (DoH), other relevant government departments, and the NDRRMC at provincial, municipal and barangay levels.

Both PRC and IFRC coordinates with other humanitarian actors by participating in Humanitarian Country Team (HCT) forums held both during disasters and non-emergency times. PRC and IFRC are involved in relevant Cluster information sharing, planning and analysis at all levels while IFRC supports PRC coordination efforts through representation in other relevant Clusters as required. For Typhoon Hagupit response, the Inter-Agency Standing Committee (IASC) Eventually, clusters were not formally activated by the Government.

Needs analysis and scenario planning

Needs assessments

As PRC rolled out its response to Typhoon Hagupit, during the last week of December 2014, a new disturbance — Tropical Storm Jangmi (local name Seniang) — struck regions that were affected by Typhoon Hagupit. In particular, the provinces of Agusan del Sur and Surigao del Norte felt disruptions and as a result distribution of planned items in these two Provinces could not be completed within the original schedule.

Beneficiary selection

No change – as in the initial plan of action.

Feasibility and delivery capacity

No change – as in the initial plan of action.

Risk analysis

Risk	Status and mitigation measures
Adequate support (technical, material, and financial) is available for the operation	Adequate support in being provided
Future disasters do not impact upon the same areas affected by Hagupit and/or different areas, distracting resources and implementation schedules	Tropical Storm Jangmi impacted same regions that were affected by Typhoon Hagupit. A one-month extension has been sought to enable completion of implementation.
Access and logistics for delivery of materials, including to remote locations, is not hampered by rough sea and/or bad weather conditions	Tropical Storm Jangmi impacted the same regions that were affected by Typhoon Hagupit, resulting in transportation delays. A one-month extension has been sought to enable completion of implementation. The extension will allow adequate time for the receipt of hygiene kits and mosquito nets in-country.
Health issues such as dengue do not affect availability of programme management staff and volunteers	No significant health issues have been reported

B. Revised operational strategy and plan

The DREF allocation will enable PRC to provide emergency food rations (comprising rice, noodles and canned protein foods), distribute essential non-food household items (blankets, jerry cans, mosquito nets and sleeping mats) and hygiene kits, and provide tarpaulins to meet emergency shelter needs of those affected by Typhoon Hagupit. Emergency food rations have been procured by the respective PRC chapters locally in the affected provinces as markets were found to be functioning and with adequate supplies of essential food items. Since disaster preparedness stocks that were available in the PRC warehouses were being released for immediate distribution, the DREF allocation will help to ensure that such stocks were replenished in order to safeguard the National Society's capacity to respond to future potential disasters. Blankets, jerry cans, and sleeping mats for replenishment are being procured in-country at PRC's national headquarters level. Hygiene kits, mosquito nets and tarpaulins, for replenishment of PRC's disaster preparedness stocks, are being procured from outside the Philippines via the IFRC ZLU in Kuala Lumpur, Malaysia.

Because distribution of hygiene kits and non-food items is still underway in Agusan del Sur and Surigao del Norte — dispatch of the items to these two Provinces was delayed owing to the impact of Tropical Storm Jangmi in the last week of December 2014 running into January 2015 — the operation's timeframe is now extended by one month, i.e. until 30 April 2015. The extension is to allow for adequate time to undertake post-distribution surveys in the five Provinces covered by the operation as well as allow for the receipt of hygiene kits, mosquito nets and tarpaulins in-country. A final report will be made available by 31 July 2015, i.e. three months after the end of the operation.

Overall objective

This DREF operation is to support the PRC in **meeting the immediate food and non-food needs of people affected by Typhoon Hagupit**. The intervention prioritizes households that suffered considerable damage to their homes and were compelled to seek shelter elsewhere, including in evacuation centres. The most vulnerable affected households will be provided with emergency food items, essential household relief items and emergency shelter materials as needed.

C. DETAILED OPERATIONAL PLAN

Quality programming

Outcome 1: Continuous and detailed assessment and analysis is used to inform the design and implementation of the operation													
Output 1.1 Initial needs assessments are updated according to current findings													
<i>Activities planned</i>	Week	1	2	3	4	5	6	7	8	9	10	11	12
1.1.1 Conduct assessments													
1.1.2 Prepare sectorial plans with activities meeting specific beneficiary needs, including consideration of identified vulnerability factors													
1.1.3 Develop operational objectives and activities which reflect the needs and concerns of disaster-affected people													
Output 1.2: Selected food and non-food items are considered where appropriate and incorporated into the plan													
<i>Activities planned</i>	Week	1	2	3	4	5	6	7	8	9	10	11	12
1.2.1 Inform programme design with existing organizational experience and existing beneficiary needs													
1.2.2 Include in sectorial plans that the distribution of selected food and non-food items has been considered and incorporated where appropriate based on consultation with beneficiaries													

Progress: Volunteers and staff of the PRC chapters involved in the operation have undertaken — and continue to undertake — real-time assessments alongside distributions. These real-time assessments, including consultations with people affected by Typhoon Hagupit, revealed a greater need for hygiene kits and jerry cans. This plan is being revised/updated based on the recommendations of the real-time assessments.

Shelter and settlements (and household items)

Outcome 1: The immediate shelter needs of 500 households from the disaster-affected population are met.																	
Output 1.1: Standard IFRC tarpaulins are distributed to 500 vulnerable households																	
<i>Activities planned</i>	Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
1.1.1 Identify, register, verify and mobilize beneficiaries for distributions.																	
1.1.2 Mobilize and transport emergency shelter items (tarpaulins) to affected areas.																	
1.1.3 Distribute emergency shelter items to 500 affected households, monitor and report.																	
1.1.4 Conduct a post-distribution survey.																	
Output 1.2: Standard IFRC household non-food items are distributed to 3,135 vulnerable households.																	
<i>Activities planned</i>	Week	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16
1.2.1 Identify, register, verify and mobilize beneficiaries for distributions.																	
1.2.2 Mobilize and transport non-food items (plastic mats, blankets, mosquito nets and jerry cans) and hygiene kits to affected areas.																	
1.2.3 Distribute non-food items and hygiene kits to 3,135 affected households, monitor and report.																	
1.2.4 Conduct a post-distribution survey.																	

Progress: Through the collective support provided by its various partners, the National Society has distributed blankets to more than 14,000 households, jerry cans to some 4,500 households, hygiene kits to more than 9,000 households, mosquito nets to more than 11,000 households, sleeping mats to some 13,000

households and tarpaulins to some 7,400 households. Specifically under this DREF operation, PRC has distributed non-food items (plastic mats, blankets, mosquito nets and jerry cans) and hygiene kits to some 2,000 families in the provinces of Northern Samar, Masbate and Sorsogon. Table 2 provides details of the distribution of non-food items and hygiene kits to typhoon-affected households.

Table 2: Number of households provided with non-food items and hygiene kits

Province	Mosquito nets	Blankets	Sleeping mats	Jerry cans	Hygiene kits	Tarpaulins
Masbate	500	500	500	500	1,000	0
Northern Samar	1,000	1,000	1,000	1,000	1,000	498
Sorsogon	n/a	n/a	n/a	500	n/a	n/a
Agusan del Sur	-	-	-	-	-	-
Surigao del Norte	-	-	-	-	-	-
Total	1,500	1,500	1,500	2,000	2,000	498

Distribution of hygiene kits and non-food items is still underway in Agusan del Sur and Surigao del Norte. Dispatch of items to these two Provinces was delayed owing to the impact of Tropical Storm Jangmi in the last week of December 2014 running into January 2015. Distributions in Agusan del Sur and Surigao del Norte will be completed by March 2015 upon which a post-distribution survey covering the five provinces will be undertaken. Details will be provided in the final report.

Food security, nutrition and livelihoods

Outcome 1: Immediate food needs of 7,000 households from the disaster-affected population are met.

Output 1.1: Appropriate food rations are distributed to 7,000 vulnerable households.

<i>Activities planned</i>	Week	1	2	3	4	5	6	7	8	9	10	11	12
1.1.1 Identify, register, verify and mobilize beneficiaries for food distributions.													
1.1.2 Mobilize and transport food parcels to affected areas.													
1.1.3 Distribute food parcels to affected households, monitor and report.													
1.1.4 Conduct a post-distribution survey.													

Progress: Through the collective support provided by its various partners, PRC served 52,000 individuals who sought shelter in evacuation centres were served with hot meals. Subsequently, the National Society distributed two-to-three day food rations to some 23,400 affected households. The food rations distributed were procured by the respective PRC chapters locally in the affected provinces as markets were found to be functioning and with adequate supplies of essential food items. The process of determining allocation of distributions per partner is currently underway, and as such the breakdown — per Province — of food rations covered by this DREF operation will be provided in the final report.

Contact information

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How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

DREF OPERATION

24/02/2015

MDRPH016 Philippines Typhoon Hagupit

Budget Group	DREF Grant Budget CHF
Shelter - Relief	78,882
Clothing & Textiles	26,412
Food	52,623
Utensils & Tools	12,296
Other Supplies & Services	2,179
Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES	172,392
Storage, Warehousing	4,358
Distribution & Monitoring	16,343
Transport & Vehicle Costs	10,895
Logistics Services	20,000
Total LOGISTICS, TRANSPORT AND STORAGE	51,596
National Society Staff	9,620
Total PERSONNEL	9,620
Travel	3,835
Office Costs	1,307
Communications	1,090
Professional Fees	327
Financial Charges	8,500
Other General Expenses	1,340
Total GENERAL EXPENDITURES	16,399
Programme and Supplementary Services Recovery	16,250
Total INDIRECT COSTS	16,250
TOTAL BUDGET	266,257