**EMERGENCY APPEAL**

**Togo, Africa | Population Movement**

*Sensitization of women on resilience in Kpendjal, northern Togo. Nearly 60,000 have been displaced by the conflict. Photo: TRCS.*

<table>
<thead>
<tr>
<th>Appeal №:</th>
<th>IFRC Secretariat funding requirements:</th>
<th>CHF 4 million</th>
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<tbody>
<tr>
<td>MDRTG010</td>
<td>Federation-wide funding requirements:</td>
<td>CHF 6 million¹</td>
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<tr>
<td>Glide №:</td>
<td>People affected:</td>
<td>171,728</td>
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<tr>
<td>CE-2023-000033-TGO</td>
<td>People to be assisted:</td>
<td>58,000</td>
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<tr>
<td>DREF allocation:</td>
<td>Appeal launched:</td>
<td>30/11/2023</td>
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<tr>
<td>CHF 500,000</td>
<td>Appeal ends:</td>
<td>31/12/2024</td>
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¹ The Federation-wide funding requirement encompasses all financial support to be directed to the Togolese Red Cross Society in response to the emergency. It includes the operating Togolese Red Cross Society’s domestic fundraising requests and the fundraising appeals of supporting Red Cross and Red Crescent National Societies (CHF 2 million), as well as the funding requirements of the IFRC secretariat (CHF 4 million). This comprehensive approach ensures that all available resources are mobilized to address the urgent humanitarian needs of the affected communities.
Conflict in the Sahel region of northern Africa continues to spill over, causing the displacement of tens of thousands of people seeking safety and security, including into the Savanes region of Togo. Throughout 2023, the number of displaced persons in the Savanes region has continued to grow, from just a few thousand in January to nearly 60,000 by September. As the armed confrontation continues to intensify, with attacks on civilians, civilian infrastructure and aid convoys on the border, it is likely that people will continue to flee into safe areas in Togo. Exacerbating the situation, access to farming and pasture lands, access to health services and access to education are very limited under these circumstances, deepening their exposure to food insecurity, malnutrition and disease.

Many of the displaced in this conflict have already suffered months or even years of relentless attacks and have endured displacement before. Families have been separated and have lost loved ones. They have been traumatized by attacks and by the abrupt change in their living standards. Many women and girls have been exposed to gender-based violence and other types of violence committed by the combatants.

This new influx of displaced people is putting additional pressure on the scarce resources of host communities, which were already struggling with high levels of poverty, the spillover of the Sahel crisis and the growing impacts of climate change. In the Savanes region there are currently at least 18,500 internally displaced, and communities that are hosting refugees and internally displaced people (IDPs) have high levels of food insecurity. Yet it is unlikely that refugees will be able to return to their communities any time soon, thus there needs to be a holistic answer to their vulnerabilities, alongside structural support to host communities, to meet humanitarian needs and maintain social cohesion.

With support from the International Committee of the Red Cross (ICRC), the Togolese Red Cross Society (TRCS) has been negotiating with the Togolese authorities since early 2023 to access affected communities and the displaced, and has begun implementation of the IFRC-DREF-funded emergency response, targeting 10,000 people, including displaced and host communities, in the localities of Kpendjal, Kpendjal-Ouest and Tône, with food assistance, water, hygiene and sanitation, as well as health services and protection. This was alongside ICRC assistance already underway targeting 9,800 people from displaced and host communities with essential household items (EHIs), medicines and medical equipment in three primary health centres. This includes improved access to water, with seven pumps repaired, in partnership with TRCS.

Yet overall need is much greater and will likely increase. Thus, the Government of Togo has asked TRCS to scale up services across the board.

**TARGETING**

Situation reports by TRCS reveal that affected villages are mainly in the north-east of the Savanes region. Those displaced have sought refuge in safer villages in the eastern and southern areas of the Savanes, leaving behind their homes and livestock and arriving with minimal belongings. Host families have generously shared their resources but are struggling to meet the increased demand for food, leading to challenges in sustaining three meals a day.
TRCS will thus target 25,700 displaced and 32,300 in host communities in the districts of Kpendjal, Kpendjal-Ouest, Tône and Cinkasse, where large numbers of displaced have settled. These targets may be reviewed in the coming months as the situation progresses.

An integrated package of humanitarian services - including protection - will be delivered through humanitarian service points (HSPs), with outreach to vulnerable families across different districts. In addition, displaced populations and host communities will benefit from TRCS's work to improve water and sanitation facilities and to reinforce shelters and houses, as well as community-based health promotion services. TRCS will prioritize children, pregnant and lactating women, the elderly and people with reduced mobility. Within host communities, they will give attention to women-headed households, unaccompanied children and the elderly. When defining the targets, TRCS will coordinate with the Government, local authorities, the Red Cross Movement and other humanitarian actors to ensure complementarity of resources.

**PLANNED OPERATIONS**

Through this Emergency Appeal the International Federation of Red Cross and Red Crescent Societies (IFRC) aims to support the Togolese Red Cross Society in the response to the population movement in the Savanes region. The strategy will be to support 58,000 people in need, providing assistance in the areas of: protection and prevention (including integrated services to migrants); health; water, sanitation and hygiene (WASH); in the prefectures hosting the largest numbers of affected people including Kendjal, Kpendjal-Ouest, Cinkasse and Tône, for a period of 18 months starting March 2023. This will focus on the following areas:

<table>
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<tr>
<th>Protection and Prevention</th>
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<td>Setting up humanitarian service points (HSPs), with outreach to violence-affected and vulnerable communities. These HSPs will contribute to the delivery of:</td>
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<tr>
<td>- First aid and psychosocial support services (PSS) for the displaced, and referral pathways for acute cases;</td>
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<tr>
<td>- Provision of an integrated relief package, including food, shelter kits and essential household items (EHI), water and hygiene items, and mosquito nets; and</td>
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<td>- Restoring family links (RFL), in coordination with the ICRC</td>
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<th>Health and Care including Water, Sanitation and Hygiene (WASH)</th>
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<td><em>(Mental Health and Psychosocial Support/Community Health)</em></td>
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<td>TRCS will ensure that health risks are mitigated in affected communities, particularly for the most prevalent diseases such as cholera and malaria. It will also facilitate access to adequate water and sanitation, promoting a safe environment. Activities are:</td>
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<td>- Community-based health promotion, linked with assessed risk of disease, especially malaria and cholera; and</td>
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<tr>
<td>- Rehabilitation and/or installation of boreholes, water distribution points and safe latrines.</td>
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**Enabling approaches**

The sectors outlined above will be supported and enhanced by the following enabling approaches:

<table>
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<th>Coordination and partnerships</th>
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<td>Regular meetings between all movement partners will take place, under the leadership of TRCS, including IFRC, ICRC and partner National Societies, to align support and actions. In emergency response, information will be shared</td>
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regularly in line with Strengthening Movement Coordination and Cooperation (SMCC) principles and the newly adopted Seville Agreement 2.0.

Technical and operational complementarity between IFRC membership and ICRC will be maintained and this operation will ensure Movement cooperation is enhanced through cooperation with external partners.

**IFRC Secretariat services**

The Secretariat will provide technical support to TRCS though the regional delegation and Abuja delegation. In this Emergency Appeal, the following services will be provided:

- Support TRCS in strengthening its auxiliary role, through effective implementation and improvement of its Disaster Law framework
- Strengthening Information Management (IM) and PMER services to ensure adequate decision-making
- Deploying additional HR support via the surge, in operations management, technical expertise and support services
- Support in developing Humanitarian Diplomacy and Advocacy for the protection of International Humanitarian Law (IHL) and International Disaster Response Law (IDRL)

**National Society Strengthening**

Movement partners continue to support TRCS in institutional development and organizational strengthening, as well as disaster management. Through this appeal, TRCS will invest in the following areas:

- Strengthening the capacities of TRCS volunteers to deliver the planned services, including Community Based Health and First Aid, CBHFA, WASH and HSPs
- Conducting orientation on Preparedness for an Effective Response and associated action plans, assessing gaps and reinforcing its auxiliary role with the Government of Togo and other stakeholders
- Enhancing financial management including in branches affected, and strengthening branches in the Savanes region
- Reenforce National Disaster Response Teams (NDRTs) to act quickly and effectively when new risks materialize, including floods, waves of displaced people and epidemics

The planned response reflects the current situation and is based on the information available at the time of this Emergency Appeal launch. Details of the operation will be updated through the Operational Strategy to be released in the coming days. The Operational Strategy will also provide further details on the Federation-wide approach, which includes response activities of all contributing Red Cross and Red Crescent National Societies, and the Federation-wide funding requirement.

After 31 December 2024, response activities to this disaster will continue under the IFRC Network Togo Country Plan for 2025. The IFRC Network Country Plans show an integrated view of ongoing emergency responses and longer-term programming tailored to the needs in the country, as well as a Federation-wide view of the country's action. This aims to streamline activities under one plan, while still ensuring that the needs of those affected by the disaster are met in an accountable and transparent way. Information will be shared in due time, should there be a need for an extension of the crisis-specific response beyond the above-mentioned timeframe.
Togolese Red Cross Society

Core areas of operation

<table>
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<tr>
<th>Staff</th>
<th>92 (17 women)</th>
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<tr>
<td>Volunteers</td>
<td>42,908, with 18,000 members of Mothers' Clubs</td>
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<tr>
<td>Branches</td>
<td>240</td>
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The Togolese Red Cross Society was founded in 1959 and recognized as a public institution in 1960 by the Togolese government. It was recognised by ICRC in 1961 and accepted as a full member of the International Federation of the Red Cross and Red Crescent Societies in the same year. With the mission of preventing and alleviating human suffering, improving the condition of the most vulnerable, responding to disasters impartially, without any discrimination, including nationality, race, sex, class, language, religion or political opinion and spreading humanitarian rights among the population, the TRCS has the largest network of volunteers and members in the country, structured into 240 local branches.

At the institutional level, TRCS has a decentralized structure with semi-autonomous local structures. With a National Steering Committee elected in June 2022 for a period of 5 years, TRCS also has five regional committees that adopt policies, give guidance and ensure supervision and effectiveness.

IFRC Membership Coordination

Partner National Societies present in the country and those providing multilateral support via the Secretariat, IFRC reference centres, hubs and laboratories, are:

- **Swiss Red Cross**: present in Togo with one delegate and 26 staff. It supports activities in Health, WASH, climate change adaptation, disaster management and National Society Development.

- **German Red Cross**: present in country with two delegates and 16 national staff. It supports activities in climate change adaptation and Disaster Risk Reduction in two regions.

- **Italian Red Cross**: from 2021 to 2023, the Italian Red Cross (CRI) gave a grant to TRCS for capacity building of mothers' clubs in the Kara region. In 2024 they intend to continue support on development of TRCS and disaster management.

- **French Red Cross**: as part of the collaboration with the French Red Cross, TRCS receives trainees from the Regional Institute of Health and Social Training at the trainee reception centre located in Vogan, in the Maritime region.

Red Cross Red Crescent Movement coordination

ICRC has a mission in Lomé covering Togo and Benin, with 2 mobile staff and 15 resident staff. With the support of the Abidjan Regional Delegation, it implements cooperation, prevention and protection activities, which include visits to people deprived of freedom, as well as protection of family links, promotion of international humanitarian law and physical rehabilitation.
All activities included in this appeal are being closely coordinated with the ICRC’s current and planned operations in the Savanes region, including economic security, WASH and Health, implemented in partnership with the TRCS.

Regular meetings between all movement partners take place, including IFRC, ICRC and partner National Societies, to align support and actions. In emergency response, information is regularly shared in line with the principles of Strengthening Movement Coordination and Cooperation (SMCC) and the newly adopted Seville Agreement 2.0.

**External coordination**

TRCS benefits from the support of, and contributes to, the mandate of various national networks and platforms, such as:

- **NACP**: TRCS is on the board of the National Agency for Civil Protection, a government agency on disaster management, and contributes to implementation. The agency works with the Red Cross and its volunteers in numerous programmes and activities.

- The Concertation Council for Water and Basic Sanitation in Togo is a network of NGOs created in 2013 in Lomé at the initiative of TRCS and civil society organizations working on basic sanitation issues in the country. Originally aimed to boost basic sanitation, for a long time lacking in Togo. But over the years, it has added the water sub-sector. The council carries out advocacy for the protection of resources, and right to water, hygiene and sanitation for all.

- **CSO HIV-AIDS**: Through this platform, TRCS receives operating funds from the Centre Convivial d’Ecoute des Jeunes (CCEJ) in Mango and Vogan. This aims to raise awareness on HIV/AIDS and provide PSS and counselling to people affected.

Other non-Movement partners are United Nations agencies and other international organizations, including UNFPA, UNICEF, UNHCR, IOM, FAO, UNDP and WFP, and international NGOs such as Plan International Togo, GIZ, CBM, Africa CDC an Gavi alliance.
Contact information

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