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# Emergency appeal

## Italy: Population Movement

 International Federation  
of Red Cross and Red Crescent Societies

Appeal n° MDRIT002

85,000 people to be assisted

Appeal launched May 2015

Glide n° OT-2015-000050-ITA

CHF 2.7m Appeal budget

Ends February 2016

CHF 283,305 DREF allocated

## Summary

This **Emergency Appeal** seeks **2,710,576 Swiss francs** in cash to be channelled multilaterally through the IFRC Secretariat which will support the **Italian Red Cross Society** to assist an estimated **85,000 people**, with a focus on **emergency health, restoring family links (RFL), psychosocial support (PSS), national society institutional preparedness and capacity development**. This appeal reflects the situation as it stands now. It may be updated and adjusted based on new developments and more detailed assessments.

Details are available in the Emergency Plan of Action (EPoA) [<click here>](#)

## The disaster and the response to date

**From January 2015:** sporadic arrivals of migrants on the European shores of the Mediterranean basin

**End of March – beginning of April 2015:** intensified migration flow to the southern shores of Italy.

**18 April 2015:** a boat carrying an estimated 800 migrants capsized about 180 km south of the Italian island of Lampedusa. Less than 30 people survived, making it the largest loss of lives of its kind on the Mediterranean Sea.

**25 April 2015:** CHF 283,305 released from the DREF

During **the first weekend of May 2015**, 6,000 people were rescued and assisted as they attempted to reach Europe – the highest such figure in recent years.

**8 May 2015:** Emergency Appeal launched for CHF 2.7 million.



Italian Red Cross staff receiving migrants in Southern Italy. Photo: IFRC

## The operational strategy

In accordance with its auxiliary role, the Italian Red Cross has provided continued assistance to migrants arriving in the three southern regions of Puglia, Calabria and Sicily. Volunteers have provided health care and logistical support, distributed basic supplies and transported the sick to hospitals and clinics. Upon arrival, migrants spend short periods at reception facilities. Here the National Society provides initial medical assistance and treatment, psychosocial support and help confirm peoples' identification.

This Emergency Appeal operation will primarily target migrants and asylum seekers arriving in Sicily, Puglia and Calabria on either Italian Coast Guard vessels or on commercial or private vessels. Those arriving on commercial or private vessels need special care and attention as these vessels are not fully equipped to provide emergency care for migrants.

The Italian Red Cross seeks to support all those migrants who land in Italian ports. However, during the disembarkation operations, volunteers and staff will prioritize the most vulnerable according to the following criteria: rescued people in need of urgent medical care, children, nursing mothers, and pregnant women.

The increase in the number of people arriving in recent weeks has already depleted stocks pre-positioned by the Italian Red Cross. Given the fact that the number of arrivals is widely predicted to surge over the summer months, this operation will replenish and expand Italian Red Cross's emergency stocks in anticipation of the potential need to rapidly scale-up operations in the face of a deteriorating humanitarian situation.

Based on the above, the main operational components of this Emergency Appeal operation are:

- Monitoring of the situation with local authorities;
- Distribution of food items and water;
- Distribution of non-food items;
- Distribution of hygiene kits;
- Provision of first aid and basic health care;
- Restoration of family links;
- Provision of psychosocial support to affected people;
- National Society capacity building.

## Proposed sectors of intervention



### Coordination and partnerships



For many years, the Italian Red Cross has been at the frontline of humanitarian response to the needs of migrants and refugees in cooperation with other stakeholders. The Italian Red Cross provides humanitarian, social and medical assistance to refugees, displaced and migrant populations. The Italian Red Cross's assistance is based on [the IFRC's migration policy](#).

The National Society focuses its support to migrants based on their needs, regardless of their legal status. Its approach to migrants, both regular and irregular, is based on saving lives and providing service support activities for their integration into the host community.

On 21 April 2015, IFRC Secretary General Elhadj As Sy visited Catania, Sicily, to meet with the National Society's leadership, staff and volunteers as well as the survivors of the 18 April tragedy.

The Italian Red Cross maintains strong relations with the IFRC Secretariat's Europe Office. The IFRC deployed an audio-visual delegate and a communications delegate to support the preparation of a range of communications products in anticipation of this Emergency Appeal.

The ICRC sent a Restoring Family Links (RFL) Advisor to Rome to prepare a Plan of Action with the Italian Red Cross's Head of RFL and other stakeholders. The ICRC and the IFRC work together to support the Italian Red Cross, focusing on the Movement response to the needs of migrants in the field of Protection, Assistance and Humanitarian Diplomacy.

Coordination among Movement partners is ensured through regular email communication, telephone and other communication means. Reception services are delivered in partnership with a range of Italian authorities and international humanitarian agencies, including the International Organization for Migration (IOM), the Office of the United Nations High Commissioner for Refugees (UNHCR), Save the Children, and Médecins Sans Frontières (MSF).

## Quality programming

### Outcome 1: Continuous monitoring of the situation

Output 1.1: The Italian Red Cross's Sicily, Calabria and Puglia branch level Regional Operational Room will be monitoring and deploying the team based on the situation

Activities planned:

- Ongoing assessments and monitoring.
- Mobilize volunteers for the implementation of activities upon the information
- Monitoring visits by Italian Red Cross and IFRC
- Transport of relief items based on needs



## Shelter, settlements and household items

### Outcome 2: Non-food assistance is provided to people seeking asylum and other migrants

Output 2.1: 85,000 migrants receive basic emergency items

Activities planned:

- Local procurement, transportation and distributions in the Sicily branch
- Pre-positioning of supplies in warehouses and distribution upon arrival of migrants



## Food security



## Nutrition



## Livelihoods

### Outcome 3: Food is provided at ports according to assessed needs

Output 3.1: Food is distributed by Italian Red Cross to migrants as they arrive at ports

Activities planned:

- Local procurement, transportation and distribution of food upon the arrival of the migrants
- Monitoring and evaluation of food distribution activities, and reporting on distributions



## Restoring Family Links (RFL)



### Outcome 4: Family links are restored wherever people are separated from, or are without news of, their families

Output 4.1: Family tracing and messaging services are provided to the evacuated people

Activities planned:

- Identification of families in need for RFL
- Handling of tracing requests and provision of family messaging service
- Communication unit is established
- Updating training for the volunteers
- Procuring equipment for RFL staff

In terms of costs needed for the RFL activities, the financial support for human resources will be covered by the ICRC for an initial three months and afterwards it will be covered by this Emergency Appeal.



## Health and care

### **Outcome 5: Beneficiaries and staff/volunteers are provided with Psychosocial Support Services (PSS)**

Output 5.1: PSS are provided to people in need (migrants and asylum seekers and Italian Red Cross volunteers and staff)

Activities planned:

- Italian Red Cross PSS specialists are mobilized
- Italian Red Cross volunteers receive additional training on PSS and are supported in their daily activities.
- Ensuring a permanent presence of Italian Red Cross PSS-trained volunteers in the ports
- Identification of people at risk or severely affected and their referral to a second-line counselling service
- PSS to Italian Red Cross staff and volunteers working in the response is provided on demand.

### **Outcome 6: Beneficiaries are provided with first aid and basic health care**

Output 6.1: First aid and basic health care is provided to those in need

Activities planned:

- First aid and basic health care of Italian Red Cross are mobilized
- Permanent presence of Italian Red Cross first aid volunteers at ports
- Identification of people at risk or severely affected individuals and their referral to the hospital including transportation



## Water and sanitation

### **Outcome 7: The risk of sanitation-related diseases has been reduced through the distribution of basic hygiene kits**

Output 7.1 85,000 migrants receive basic hygiene kits upon arrival

Activities planned:

- Local procurement, transportation and distributions upon the arrival of the migrants
- Monitor and evaluate the sanitation activities and provide reporting on distributions



## National Society capacity building

### **Outcome 7: The capacity of the National Society to respond to the consequences of the crisis situations is strengthened**

Output 7.1: Italian Red Cross has been strengthened to provide efficient response during the disembarkation of migrants/asylum seekers.

Activities planned:

- Procurement of five lighting balloons
- Procurement of defibrillators
- Procurement of field tents and equipment
- Procurement of one 4x4 car
- Support for IT, through the provision of computers, scanner

### **Outcome 8: The functionality of the Lampedusa branch is guaranteed**

Output 8.1: A temporary office is set up for the Lampedusa branch

Activities planned:

- Location identified
- Signing the rental contract for 9 months



## Programme support services

- **Human resources:** The operation is expected to involve more than 5,000 Red Cross volunteers and staff in Italy. Depending on how the situation evolves, additional branches may become involved and more teams could be deployed to the affected area. This Emergency Appeal allocation covers related staff and volunteer travel and accommodation costs. The IFRC will provide support through its Europe Office with the Disaster Management Unit and other specialized staff to provide technical support.
- **Logistics:** The Italian Red Cross will use the IFRC's Global Logistic Service for all the procurement and also a procurement specialist will be deployed to increase the National Society's procurement capacities. All procured items will be stocked in a rented warehouse of the Italian Red Cross funded through the Emergency Appeal. In addition, in the framework of this Emergency Appeal, the Italian Red Cross will rent an office space (with storage capacities) in Lampedusa.
- **Information and communication technologies (IT):** IT materials such as computers and scanner will be provided to the National Society to increase its IT capacity during the disembark operations.
- **Communications:** The Italian Red Cross is receiving a high degree of media coverage. Its activities are also being promoted on its own social media and digital platforms. The Italian Red Cross Public Relations Department, in collaboration with the IFRC's Europe Communications Officer are maintaining a constant flow of information in close cooperation with the Geneva-based IFRC Communications Department. The IFRC and the Italian Red Cross will develop a harmonized communication and advocacy strategy targeting all key stakeholders including local communities, national and international media, National Societies, and prospective donors. Communications related to this operation and Emergency Appeal will feed into a global communication and advocacy campaign that will be launched by the IFRC in the coming weeks.
- **Reporting, monitoring and evaluation:** Monitoring will be undertaken by the Italian Red Cross' Migration Office in conjunction with the regional branches of the Italian Red Cross and their partners. Field visits will be undertaken to verify the operation. The distribution of relief items will be carried out exclusively by Red Cross staff and volunteers who will be in direct contact with beneficiaries. A monitoring mission from the IFRC Secretariat's Europe Office will deploy to support the National Society. Narrative and financial reports will be produced according to IFRC requirements.
- **Administration and finance:** The operation will be managed by the Italian Red Cross's provincial branches directly involved in the operation under the guidance of the national headquarters and in accordance with the already existing internal financial management and administration procedures of the Italian Red Cross that ensure the accountability of the whole National Society. This process will be supported by the IFRC Secretariat. Provisions have been made for communication and visibility costs related to the operation as well as the financial charges and general expenses (please refer to the budget).



## Budget

See attached IFRC Secretariat budget (Annex 1) for details.

Walter Cotte  
Under Secretary General  
Programme Services Division

Elhadj Amadou As Sy  
Secretary General

## Reference documents



Click here for:

- [Emergency Plan of Action \(EPoA\)](#)

**Contact Information**

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## How we work

All IFRC assistance seeks to adhere to the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable. The IFRC's vision is to inspire, **encourage, facilitate and promote at all times all forms of humanitarian activities** by National Societies, with a view to **preventing and alleviating human suffering**, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:



**Save lives,**  
protect livelihoods,  
and strengthen recovery  
from disaster and crises.



Enable **healthy**  
and **safe** living.



Promote **social inclusion**  
and a culture of  
**non-violence and peace.**

# EMERGENCY APPEAL

08/05/2015

MDRIT002 Italy: Population Movement

Budget Group	Multilateral Response	Inter-Agency Shelter Coord.	Bilateral Response	Appeal Budget CHF
Shelter - Relief	60,000			60,000
Shelter - Transitional				0
Construction - Housing				0
Construction - Facilities	49,720			49,720
Construction - Materials				0
Clothing & Textiles	678,450			678,450
Food	76,500			76,500
Seeds & Plants				0
Water, Sanitation & Hygiene	736,320			736,320
Medical & First Aid	37,000			37,000
Teaching Materials				0
Utensils & Tools	6,000			6,000
Other Supplies & Services	40,950			40,950
Emergency Response Units				0
Cash Disbursements				0
<b>Total RELIEF ITEMS, CONSTRUCTION AND SUPPLIES</b>	<b>1,684,940</b>	<b>0</b>	<b>0</b>	<b>1,684,940</b>
Land & Buildings				0
Vehicles	12,000			12,000
Computer & Telecom Equipment	18,500			18,500
Office/Household Furniture & Equipment				0
Medical Equipment				0
Other Machinery & Equipment				0
<b>Total LAND, VEHICLES AND EQUIPMENT</b>	<b>30,500</b>	<b>0</b>	<b>0</b>	<b>30,500</b>
Storage, Warehousing	50,000			50,000
Distribution & Monitoring				0
Transport & Vehicle Costs	25,000			25,000
Logistics Services	70,000			70,000
<b>Total LOGISTICS, TRANSPORT AND STORAGE</b>	<b>145,000</b>	<b>0</b>	<b>0</b>	<b>145,000</b>
International Staff				0
National Staff				0
National Society Staff	408,829			408,829
Volunteers	63,500			63,500
<b>Total PERSONNEL</b>	<b>472,329</b>	<b>0</b>	<b>0</b>	<b>472,329</b>
Consultants				0
Professional Fees	35,000			35,000
<b>Total CONSULTANTS &amp; PROFESSIONAL FEES</b>	<b>35,000</b>	<b>0</b>	<b>0</b>	<b>35,000</b>
Workshops & Training	31,100			31,100
<b>Total WORKSHOP &amp; TRAINING</b>	<b>31,100</b>	<b>0</b>	<b>0</b>	<b>31,100</b>
Travel	36,000			36,000
Information & Public Relations	87,000			87,000
Office Costs	6,300			6,300
Communications	10,400			10,400
Financial Charges				0
Other General Expenses				0
Shared Office and Services Costs				0
<b>Total GENERAL EXPENDITURES</b>	<b>139,700</b>	<b>0</b>	<b>0</b>	<b>139,700</b>
Partner National Societies				0
Other Partners (NGOs, UN, other)				0
<b>Total TRANSFER TO PARTNERS</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
Programme and Supplementary Services Recovery	165,007	0		165,007
<b>Total INDIRECT COSTS</b>	<b>165,007</b>	<b>0</b>	<b>0</b>	<b>165,007</b>
Pledge Earmarking & Reporting Fees	7,000			7,000
<b>Total PLEDGE SPECIFIC COSTS</b>	<b>7,000</b>	<b>0</b>	<b>0</b>	<b>7,000</b>
<b>TOTAL BUDGET</b>	<b>2,710,576</b>	<b>0</b>	<b>0</b>	<b>2,710,576</b>
<b>Available Resources</b>				
Multilateral Contributions				0
Bilateral Contributions				0
<b>TOTAL AVAILABLE RESOURCES</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>NET EMERGENCY APPEAL NEEDS</b>	<b>2,710,576</b>	<b>0</b>	<b>0</b>	<b>2,710,576</b>



# Italy: Population movements

