



This Revised Emergency Appeal complements the Palestine Red Crescent Society's response efforts in occupied Palestinian territories and their appeal to support those affected by the ongoing hostilities.

Appeal No: MDRS5002	IFRC Secretariat Funding requirements: CHF 185 million Federation-wide Funding requirements: CHF 200 million¹	
Glide No: CE-2023-000186-PSE	People [affected/at risk]: 6,700,000 (TBD) people	People to be assisted: 700,000 (TBD) people²
DREF allocation: CHF 3 million	Appeal launched: 18/10/2023	Appeal ends: 31/12/2025³
Appeal Revision:	Revision # 2	Date: 15/08/2024

¹ The revised Federation-wide funding requirement encompasses all financial support to be directed to the Operating National Societies in response to the emergency. It includes the operating National Societies' domestic fundraising requests and the fundraising appeals of supporting Red Cross and Red Crescent National Societies of CHF 15 million (increased from CHF 14 million), as well as the funding requirements of the IFRC secretariat of CHF 185 million (increased from 86 million). This comprehensive approach ensures that all available resources are mobilized to address the urgent humanitarian needs of the affected communities.

² The number of people to be assisted under this emergency appeal is increased from 500,000 to 700,000 people with this revision.

³ The timeframe of this emergency appeal is extended from 31 December 2024 to 31 December 2025 with this revision.

SITUATION OVERVIEW

On 7 October 2023, an escalation of hostilities occurred across the Gaza Strip and the West Bank. Over 10 months later, the escalation continues, and the overall humanitarian situation in Gaza is rapidly plunging into desperation. While 2.23 million people⁴ (the estimated population of the Gaza Strip) are affected and an estimated 1.78 million people are internally displaced, the Ministry of Health (MoH) in Gaza reported that 39,175 people have been killed, with 90,403 injured as of the 25 July 2024.⁵ Significant damage to critical infrastructure and essential services, including hospitals, is resulting in a humanitarian catastrophe.

Supplies of fuel, food and water are practically non-existent in Gaza and only a fraction of what is needed is arriving through the border with Egypt. Aid into Gaza remains insufficient, with multiple challenges, including a lack of fuel to receive aid shipments on the Gazan side, several communications shutdowns, and stringent restrictions – safe and unimpeded passage for humanitarian actors to bring lifesaving support into Gaza is critical.

The hostilities have led to the large-scale internal displacement of populations in Gaza with many people being forced to seek refuge in the south of Gaza close to the Egyptian border. As the organisation mandated by the Egyptian authorities to coordinate and manage incoming humanitarian aid into the Gaza Strip via Egypt, the Egyptian Red Crescent (ERCS) continues to play a tremendous role at the border, coordinating and managing all incoming humanitarian aid. With support from the International Federation of the Red Cross and Red Crescent Societies (IFRC), the ERCS is setting up more logistics hubs in strategic locations, but with the closure of the Rafah crossing in May, the movement of relief items has been severely obstructed. The ERCS is also providing humanitarian assistance to medical evacuees and those accompanying them.

While the security situation in Jordan remains relatively stable, the situation in the West Bank has been deteriorating, and becoming increasingly

volatile. This poses challenges in terms of access to basic services and humanitarian aid. While the Jordan National Red Crescent Society (JNRCS) started strengthening its preparedness and readiness capacity to provide support when and as needed, since the Rafah crossing closure in Egypt in May, the JNRCS logistics hub started receiving and delivering increased humanitarian aid from Red Cross Red Crescent members to the Palestine Red Crescent Society (PRCS) in the Gaza Strip. Due to the current contextual challenges, the JNRCS is further scaling-up its logistics capacity and operations in Jordan to ensure the sustainable delivery of humanitarian aid.

The recent increase in hostilities along Lebanon's southern border and the rising tensions with Israel have led to immense humanitarian needs across Lebanon. Since 9 October, the conflict has caused significant damage to infrastructure, 195 casualties, and 914 people wounded. Moreover, approximately 102,523 people from south Lebanon have been displaced as of 8 August 2024.⁶ The Lebanese Red Cross (LRC) is scaling-up its response efforts to offer comprehensive services to people affected by the conflict in Lebanon while investing in its operational readiness for any further escalation.

Syria is already facing more than 13 years of protracted crisis, including the impacts from climate change and the February 2023 earthquake. These events are exhausting the coping capacities of communities. Since 22 October, hostilities have been increasing in Syria, mainly in rural Damascus, Aleppo, and Homs, including at civilian airports. The Syrian Arab Red Crescent (SARC) continues their preparedness efforts to be able to scale-up support to the affected populations.

As the situation continues to unfold across the Middle East, the IFRC is continuing its response, preparedness and logistics scale-up in Egypt, Jordan, Lebanon, and Syria, and including PRCS branches in these countries as relevant as well as the PRCS hospital in Cairo, under this revised Emergency Appeal.

This comes in complementarity with the PRCS appeal for their operations primarily in the Gaza Strip.

⁴ Palestinian Central Bureau of Statistics

⁵ UN Office for the Coordination of Humanitarian Affairs (UN OCHA)

⁶ <https://dtm.iom.int/lebanon> (08 August 2024)

EMERGENCY APPEAL REVISION

On 18 October, the IFRC launched an Emergency Appeal, which was revised on 13 December – ensuring support for the PRCS Operation and Appeal – in the coordination and scale-up of its response readiness in the neighbouring countries.

Complementing and supporting the PRCS's operations and appeal, this Emergency Appeal aims to present a comprehensive overview of the IFRC network's response in Egypt, Jordan, Lebanon, and Syria, including PRCS branches in these countries and more advanced ways to collaborate with current and potential partners based on the response and needs, in addition to scaling-up the coordination and regional readiness efforts. The IFRC network has been and will continue to be, actively working in coordination and complementarity with other humanitarian actors, including UN agencies, and in particular UNRWA, which plays a critical and unique role in Gaza and the neighbouring countries.

In light of the continued escalation and worsening humanitarian crisis, the total funding requirement of **this Federation-wide Emergency Appeal has been increased from CHF 100 million to CHF 200 million**, of which CHF 185 million is the IFRC Secretariat's funding requirement (increased from CHF 86 million), **with an extended timeframe to 31 December 2025**. This increase, in the scope and size of the Emergency Appeal to reach 0.7 million affected people, is primarily to:

- Address and support the population movement due to the hostilities while ensuring maximum flexibility to allow agile and adaptable responses based on the evolution of the situation.
- Scale up the logistic service, pre-positioning, and readiness in Lebanon and Jordan, in addition to the sub-regional readiness together with Operating National Societies.
- Include direct and flexible support to address different scenarios in Gaza or towards/and in neighbouring countries.
- Transition from preparedness to an increase in response actions in Lebanon as hostilities increase in the country, in line with the LRC's revised response plan.

In addition to the humanitarian pipeline from Egypt, this revision also focuses on the scale-up of the IFRC's support to the JNRCS logistics operation in Jordan as the JNRCS logistics pipeline to Gaza plays an important role in delivering more humanitarian aid. Notably, the importance of both pipelines is not limited to the current emergency phase but highly likely to play a critical role in the future recovery and rehabilitation programming in Gaza, subject to the evolution of the situation, and in coordination with the PRCS.

This revised Emergency Appeal will also support people who have been medically evacuated from the Gaza Strip to neighbouring countries and **those accompanying them, host communities when appropriate, and any associated displaced people affected by the conflict's spillover** in surrounding countries.

To ensure the relevant technical support and effective coordination of this operation, this appeal also contributes to boosting the IFRC Secretariat's capacity, at both the country and regional levels, to support the timely scale-up of operations based on evolving humanitarian needs, including robust security management and safeguarding capacities.

TARGETING

While the PRCS continues to provide humanitarian support within Gaza under the National Society's operation and appeal, this Emergency Appeal aims to support the response of the IFRC membership in the neighbouring countries, as the major local humanitarian actors in their contexts.

In view of the continued escalation of hostilities and increasing humanitarian needs, this revised Emergency Appeal will focus on:

- Scaling up of the logistic pipelines from Egypt and Jordan in support of the PRCS response in the Gaza Strip.
- The response and preparedness activities in neighbouring National Societies within their contexts as part of this IFRC-wide revised Emergency Appeal to enhance their operational capacities while scaling-up their response and readiness to the crisis. This support includes humanitarian aid to cover basic needs encompassing health, food, water, shelter, and protection. In addition, this Emergency Appeal will support the provision of humanitarian assistance to other affected populations of the conflict, including internally displaced people (IDPs) primarily in Lebanon.

While the total number of people affected in this context continues to evolve due to the repeated displacements and ongoing developments within the Occupied Palestinian Territory (oPt) and in neighbouring geographies, this revised Emergency Appeal aims to provide assistance to an estimated 700,000 people. To enable this support, the logistics capacity and pipelines of the ERCS and JNRCS will be strengthened, including the capacity to facilitate supply chains, warehousing, and the transportation of humanitarian goods to the Gaza Strip.

The people targeted through National Societies by this Emergency Appeal fall into two categories:

- 1) Direct support to medically evacuated persons and those accompanying them from Gaza.
- 2) Direct support to people from Egypt, Lebanon, Jordan, and Syria affected by the ongoing tensions and conflict spillover, including internally displaced people and host communities.

Among all of these groups, a special focus will be on the most vulnerable individuals including unaccompanied minors, female-headed households with children, the elderly, injured, and people with disabilities.

This operation also provides indirect support to the affected populations in Gaza through the continued scale-up of the ERCS and JNRCS logistics operation.

Due to the nature of the situation and the developing crisis, the number of countries included in this Emergency Appeal might evolve to include additional affected populations in the region. The Operational Strategy, which will also be revised, will detail country-level actions and overall geographical coverage.

PLANNED OPERATIONS

The main objective of the scale-up, increased funding ask, and extended implementation timeframe is to provide humanitarian support to the affected populations while the situation continues to evolve and to better enable and increase logistics support through the JNRCS logistics pipeline. This support is carried out in very close cooperation with the PRCS. At the same time, support for the logistics activities of the ERCS and JNRC, and response and preparedness in neighbouring countries, continues.

In addition to the focus on direct humanitarian assistance to the affected populations, this revised Emergency Appeal will continue to scale up ongoing response activities and response readiness efforts of neighbouring National Societies (Lebanese Red Cross, Egyptian Red Crescent, Syrian Arab Red Crescent, and Jordan National Red Crescent) to provide assistance to the affected populations across the four countries covered in this appeal, in line with the following four main pillars:

- 1) Health and care, and water, sanitation, and hygiene services (WASH).
- 2) Integrated multi-sectoral assistance and support (which includes shelter, livelihoods through modalities such as multi-purpose cash and/or in-kind assistance).
- 3) Protection and prevention, with a specific emphasis on safeguarding and child protection.
- 4) Coordination of partnerships and National Society development.

The above will also be ensured by strengthening the Secretariat's capacity to support the timely scale-up of operations based on different evolving scenarios.

In this Emergency Appeal, specific attention will be given to enhancing the logistics capacities of both the IFRC and National Society, ensuring they are equipped to handle the expected increase in humanitarian aid going into Gaza, including the necessary improvements in warehousing and transportation.

For the Jordanian National Red Crescent's logistics hub scale-up, the plan strategically allocates resources towards enhancing infrastructure, with major projects, including the development of warehouse structures and the preparation of trucking yards to improve storage and transportation capabilities. The initiative also includes upgrading the transport fleet and equipment, recruiting and training staff and volunteers for effective logistics management, and streamlining the process for domestic preparedness and shipping cargo to oPt.

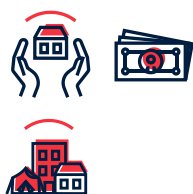
Strengthening these logistics pipelines also includes the stockpiling of needed contingency materials and goods, as well as establishing local procurement and/or financial service provider agreements should a scale-up of relief and response actions be required. These stocks, as well as agreements, can then be used and triggered where relevant in a flexible manner according to the needs of possible population movements as well as addressing humanitarian needs and going at scale should more access become possible.

At the same time, the Emergency Appeal continues to support response readiness, preparing neighbouring National Societies in anticipation of further escalations and related humanitarian needs. It will also contribute to boosting the Secretariat's capacity to allow a timely scale-up of operations. The scale-up of this Emergency Appeal funding ask is in response to the significantly increased tensions in the region in recent months, scale-up in hostilities in Lebanon as well as the protracted closure of the Rafah crossing, and the need to establish a larger scaled humanitarian relief pipeline through Jordan. This appeal also maintains the originally planned support for people who have been medically evacuated from Gaza and the West Bank to neighbouring countries and those who are accompanying them, host communities when appropriate, and internally displaced people in Lebanon, Syria, and Jordan affected by the conflict spillover at the borders.

The IFRC will ensure that the Red Cross and Red Crescent Movement (Movement) takes a coordinated and proactive approach to supporting the initiatives of National Societies aimed at sustainable development and growth. While implementing the Operational Strategy, a holistic, sustainable approach will be incorporated that ensures positive long-term impacts on National Societies, going beyond the strategy's terms and timeframe.

Support will be provided to each National Society to scale up their efforts to ensure immediate quality, inclusive, and expanded life-saving interventions to the most affected populations, and will focus on the following areas:

**Integrated assistance
(Shelter, Livelihoods, and Multi-purpose Cash)**



This Emergency Appeal will ensure the continued provision of essential assistance to the populations affected by the conflict; including medical evacuees and those accompanying them, IDPs, and host communities through shelter solutions, cash assistance and/or the distribution of in-kind relief items, such as food, household essentials, and shelter support as determined by needs assessments in each area with maximum flexibility to primarily support the displaced populations.



**Health & Care including Water, Sanitation, and Hygiene (WASH)
(Mental Health and Psychosocial Support/Community Health)**

This will include the National Societies' response and readiness to address the urgent health needs of the affected communities by providing essential healthcare services, including emergency medical services (EMS), blood transfusion services (BTS), risk communication and community engagement (RCCE), first aid, as well as other health-related services. Ensuring mental health

and psychosocial support (MHPSS) to the affected population is a key priority, with a special focus on the impacts to children, as well as the provision of primary, secondary, and tertiary health care through designated clinics and hospitals, and by deploying mobile medical units.

Comprehensive WASH services will be provided, including targeted efforts to ensure access to clean and safe water, the provision of sanitation facilities, and the restoration of infrastructure, where necessary. This also includes hygiene promotion services and the distribution of essential hygiene-related materials, with special consideration given to culturally appropriate feminine hygiene products for women and girls.

Specific actions will be implemented to enhance the readiness to deliver on these interventions, including the development of health and hygiene promotion messages/educational information and communication materials, procurement and pre-positioning of kits and protective gear for staff and volunteers, as well as training for volunteers and staff.

**Protection and Prevention
(Protection, Gender, and Inclusion (PGI), Community Engagement and Accountability, Migration, Environmental Sustainability, Risk Reduction, Climate Adaptation and Recovery, and Education)**

Restoring Family Links (RFL) services will be provided to help people contact or reunite with their loved ones, in addition to information on how to receive basic health care and psychosocial support, safe referral service mechanisms, including legal and protection needs, and other services depending on the needs assessment. Specific vulnerabilities linked to displacement will be given due attention, including by setting up Humanitarian Service Points at the borders to provide access to essential services for people on the move. National Societies will be supported in employing a people-centred approach, in line with IFRC practice and commitments. Community engagement and accountability (CEA) will be a critical component of the operation, to make sure that the support provided is based on people’s diverse needs. It will also be crucial to keep people safe and away from harm, leave no one behind, and neglect no protection risk. It is essential to assess the risks, needs, vulnerabilities, and capacities related to protection, gender, and inclusion (PGI) while ensuring that robust and trustworthy safeguarding mechanisms are in place to avoid exploitation, abuse, and violence, and that these considerations be integrated into the delivery of services and support. Part of this will involve the establishment of child-friendly spaces.



All preparedness, readiness, and response interventions under this Emergency Appeal will be guided by best practices and principles. Given the concerns and uncertainties surrounding the situation, the IFRC will focus on scenarios and risk analysis to guide the preparedness and response interventions of the National Societies.

Enabling approaches

The sectors outlined above will be supported and enhanced by the following enabling approaches:

Coordination and Partnerships



- There will be a comprehensive, synchronised Federation-wide resource strategy for the response covering fundraising initiatives, reporting, grant management, and technical support.
- Collaborations and synergies within the Red Cross Red Crescent Movement will be coordinated, as will collaborations with external stakeholders, including the private sector, foundations, governments, international financial institutions, and United Nations agencies.

IFRC Secretariat Services



- The IFRC and National Societies will work together to coordinate international support for the operations and reach an enhanced regional response capacity.
- The operations will promote collaboration on humanitarian diplomacy, advocacy efforts, and joint activities in support of the National Society.
- Coordination will be enhanced at different levels, from local to global, facilitated by the IFRC, including through the European Humanitarian Response Capacity (EHRC)-IFRC Coordination Cell bridging the gap of priority needs in Gaza with the contributions of EU member states.
- The IFRC will ensure that personnel are available to provide efficient and effective appeal and pledge management (through surge, etc.) as required and in collaboration with the National Societies.
- Scale-up of the country and regional response capacity.
- Enhance the security management capacity in support of the membership to enable the scaling-up of operations.
- Implement a strong risk management approach to identify and address risks.
- Ensure that a robust data management and monitoring framework is in place.
- Reinforce safeguarding and child-protection capacity and considerations throughout the operation's design and delivery.

National Society Strengthening



- Provide support to volunteers and volunteer management.
- Provide support for the fleet and logistics in the affected areas.
- Provide support to systems development and enhancement.
- Provide support to enhance the readiness of the responding National Societies, including training of staff and volunteers engaged in the operation.
- Strengthen information management systems for stronger data collection and reporting.
- Support National Societies in strengthening in-country coordination mechanisms.
- Support National Societies with humanitarian diplomacy and communications efforts.
- Support National Societies with the components of safeguarding and child protection.

The planned response reflects the current situation and is based on the information available at the time of this Emergency Appeal revision and relevant scenarios. Details of the operation will be updated through the revised Operational Strategy in coordination with each included National Society and Movement partners. The Operational Strategy will also provide further details on the Federation-wide approach, which includes the response activities of all contributing Red Cross and Red Crescent National Societies, and the Federation-wide funding requirement.

RED CROSS RED CRESCENT FOOTPRINT IN-COUNTRY

The JNRCS, LRC, ERC, and SARC are officially recognized independent National Societies.

National Society	Jordanian RC Established in 1947	Syrian Arab RC Established in 1942	Lebanese RC Established in 1945	Egyptian RC Established in 1911
Staff	52	6,077	456	363
Volunteers	312	9,309	15,000	30,000

IFRC Membership coordination

Federation-wide coordination structures are well-established in the respective countries. These existing structures will facilitate the contributions of the Participating National Societies to the overall National Society plans for this complex emergency. At the regional level, the IFRC has set up a coordination architecture and actively engages with the membership to work together to support a collective and strategic response.

Effective coordination is essential to respond to the growing humanitarian needs in Gaza and beyond, particularly between the ERCS, JNRCS, and PRCS. The ERCS, mandated by the Egyptian authorities, is the main consignee of all humanitarian goods destined for Gaza via the Egypt corridor, while the PRCS is the actor receiving goods in Gaza. As an additional corridor has opened up, namely through Jordan, the JNRCS plays an essential role for the supply of goods to the PRCS in Gaza. Thus, close communication and coordination have been established between the three National Societies, with strong support from the IFRC to ensure seamless collaboration.

Within Egypt, the IFRC is supporting the ERCS in their coordination efforts with the wider humanitarian community, especially through its participation in the Global Logistics Cluster.

The IFRC is also supporting strategic coordination between the PRCS, ERCS, and JNRCS, and rolling-out decisions at the operational level to ensure both the effectiveness and efficiency of the humanitarian aid coordination. This is further complemented by technical working groups that identify and address specific sectoral/technical challenges.

On 18 October, the IFRC approved the release of 0.5 million Swiss francs from its Disaster Response Emergency Fund (DREF) to support the Lebanese Red Cross in scaling up its readiness to address potentially urgent life-saving needs should the situation continue to deteriorate.

Additional DREF support was allocated as loans to the SARC, ERCS, and JNRCS, for a total of 2.25 million Swiss francs and 0.25 million for regional coordination support. The PRCS received one million Swiss francs from DREF to support its operation which was closed by 31 July 2024.

Red Cross Red Crescent Movement coordination

Given the nature of the current context, robust and constant coordination with the International Committee of the Red Cross (ICRC) is ensured at all levels to maximise the impact of the Red Cross Red Crescent Movement in this multi-country crisis. This Emergency Appeal is part of a Movement-wide approach, based on the response priorities of the National Societies supported through this appeal, and in consultation with all Federation members contributing to the response, and the ICRC.

The Emergency Appeal will facilitate linkages between all response activities (including activities funded domestically or through bilateral contributions and partnerships to the Operating National Societies) and assist in leveraging the capacities of all members of the Federation in the countries, ensuring complementary work with the ICRC to maximize the collective humanitarian impact.

Movement Partners – Operating National Societies, the ICRC, IFRC, and several Participating National Societies have a longstanding partnership, reflecting a complementarity approach. The IFRC also supports all National Societies in the MENA region through its regional office based in Beirut and country delegations on a wide range of institutional, policy, and programmatic issues.

In addition to country-level coordination, the Movement's collective response receives overall strategic guidance through the convening of regional and global coordination forums. The collective response of the Movement to the people affected by the escalation of hostilities on 7 October will build on pre-existing Movement coordination mechanisms. These will be scaled-up and adapted to address and respond to the evolving context and rapidly increasing humanitarian needs.

Strategic-level exchanges and meetings will continue to ensure timely and relevant strategic guidance to the operations. The primary responsibility of the convening role is to facilitate a coordinated and inclusive approach, bringing to the table all Movement components willing to contribute to the collective response to the overall crisis, based on their available resources and expertise. In addition, strategic coordination between the ICRC and IFRC remains a priority at all levels of operational implementation, at the country, regional, and headquarters levels.

External coordination

In partnership with the Operating National Society and the ICRC, the IFRC has engaged in inter-agency coordination through the Humanitarian Coordination Team (HCT), which includes all relevant UN agencies and international non-governmental agencies since the start of this crisis. The IFRC is also engaged at the global leadership level under the Inter-Agency Standing Committee (IASC) structure.

In addition to engagements at the global leadership level with external partners, the National Societies provide humanitarian services in close cooperation with external stakeholders in the respective geographies, including the relevant national agencies, national and international humanitarian aid organisations, and local as well as central departments of relevant ministries. Within Egypt, the IFRC is supporting the ERCS in its coordination efforts with the wider humanitarian community, especially by participating in the Global Logistics Cluster.

This Emergency Appeal will also help the IFRC in supporting National Societies to further enhance their auxiliary role and ensure strong partnerships with key external organisations while also helping build their capacity.

The IFRC welcomes further and ongoing cooperation with Red Cross and Red Crescent National Societies, government donors, the United Nations system, the European Union, multilateral development banks, other intergovernmental partners, and the private sector on resourcing this Emergency Appeal.

While the impacts of this crisis continue to evolve, the wider ripple effects, beyond a country-level focus, will require that the humanitarian agencies ensure they are ready and able, at the regional level, to respond to possible future developments. Thus, the IFRC regional office is engaged in MENA's wider regional response readiness planning with OCHA and other key agencies.

After 31 December 2025, response activities to this emergency will continue under the IFRC Network Country Plans for [Egypt](#), [Lebanon](#), [Jordan](#), and [Syria](#) for 2026. The IFRC Network Country Plans show an integrated view of ongoing emergency responses and longer-term programming tailored to the needs in the country, as well as a Federation-wide view of the country's actions. This aims to streamline activities under one plan, while still ensuring that the needs of those affected by the disaster are met in an accountable and transparent way. Information will be shared in due time, should there be a need for an extension of the crisis-specific response beyond the above-mentioned timeframe.

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Reference



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