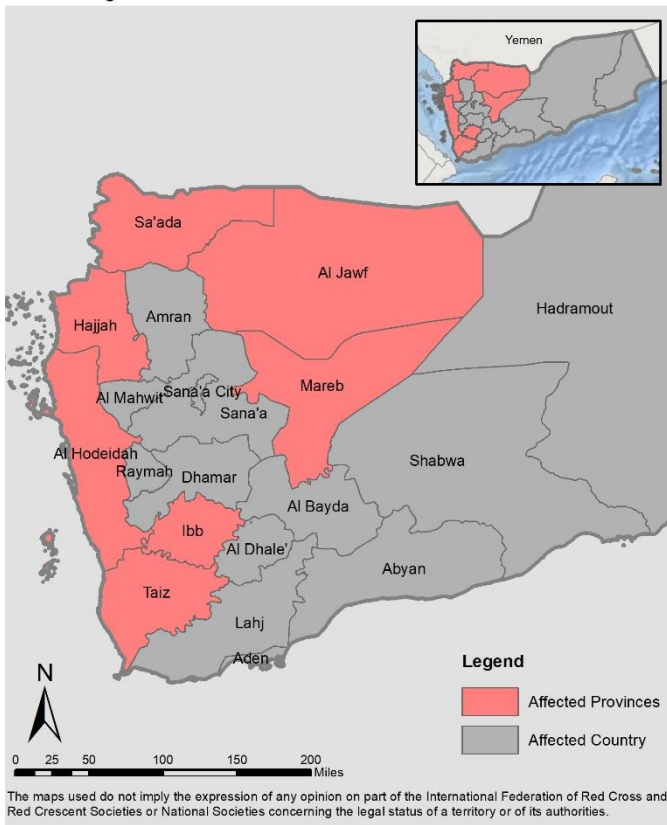




The Yemen Red Crescent team during an assessment in the flood-affected areas in Al Hodeida governorate, Yemen. (Photo credit – YRCS)

Appeal No: MDRYE014	IFRC Secretariat Funding requirements: CHF 16 million Federation-wide Funding requirements: CHF 20 million¹	
Glide No: FL-2024-000147-YEM	People [affected/at risk]: 8 million people (TBC)	People to be assisted: 600,000 people (TBD)
DREF allocation: CHF 1,000,000	Appeal launched: 27/08/2024	Appeal ends: 30/06/2025

¹ The Federation-wide funding requirement encompasses all financial support to be directed to the Yemen Red Crescent in response to the emergency. It includes the Yemen Red Crescent’s domestic fundraising requests and the fundraising appeals of supporting Red Cross and Red Crescent National Societies (CHF 4 million), as well as the funding requirements of the IFRC Secretariat (CHF 16 million). This comprehensive approach ensures that all available resources are mobilized to address the urgent humanitarian needs of the affected communities.



SITUATION OVERVIEW

Heavy rains have caused destruction and displacement in Yemen, exacerbating an already dire humanitarian situation. According to initial assessments by the Yemen Red Crescent Society (YRCS), 341,285 people have been directly affected by the heavy rains and flooding that recently hit the country, causing significant damage to residents and internally displaced persons' sites, their homes, temporary shelters, and infrastructure, impacting thousands of families, many of whom have been displaced for years. The floods have led to the destruction of a large number of mud houses and displaced persons' tents, destroyed numerous water sources, roads, disrupted livelihoods, submerged agricultural lands, caused severe damage to livestock, threatening food security, and moved unexploded ordinances into residential areas causing a high risk to people and humanitarian workers responding on the ground.

Reports indicated that the floods have damaged several health care facilities impacting people's access to essential health care services. Furthermore, Yemen has a long history of a fragile health system, which continues to suffer from acute watery diarrhoea and cholera cases as well as dengue fever. Currently, there are significant

concerns about potential outbreaks of waterborne diseases due to contaminated water sources. According to UNFPA, many health centres, including major hospitals such as Al Thawrah and Al Mahabisha Referral Hospitals in Al Hodeidah, have been impacted by the severe weather conditions. These facilities are facing critical shortages of essential supplies, including medical kits and intravenous fluids, which are crucial for managing the increased caseload of waterborne diseases and other flood-related health issues. According to the IOM in Marib, the floods damaged critical infrastructure, including the destruction of electrical systems, leading to power outages that have disrupted healthcare delivery. The situation is particularly dire in the 41 camps and internally displaced persons (IDP) sites across Marib, where the destruction of shelters and contamination of water sources have created a health emergency, exacerbating the challenges faced by displaced populations.

On 7 August, the Ministry of Planning and International Cooperation issued an urgent request to regional and international partners and international humanitarian organizations for support.

According to YRCS reports, covering the period from 28 July to 14 August, approximately 48,755 families were directly affected by the rains and floods. In Al Hudaydah, 12,915 families were affected, with 30 deaths and five missing persons. Hajjah saw 10,480 families affected, while in Sa'ada, 3,451 families were impacted, resulting in two deaths. In Taiz, 6,494 families were affected, with 15 fatalities. Marib reported 12,305 affected families, Al Jawf 1,740 families, and Ibb 1,370 families.

Since the onset of the floods, the YRCS has been responding on the ground, gaining acceptance and access in areas with restricted or limited presence of other humanitarian actors. With support from Red Cross Red Crescent Movement partners, the YRCS has assisted 5,484 families by providing essential household items such as mattresses, blankets, kitchen sets, buckets, and hygiene kits. Additionally, the YRCS has distributed food parcels to 2,030 families and tarpaulin sheets and mosquito nets to 1,212 families. Together with civil defence, the YRCS is continuing search and rescue activities in the affected areas.

With over 4.56 million people projected to face high levels of acute food insecurity, the situation remains critical as heavy rains persist and are forecast to continue towards the end of August and into September 2024. The current overview of the situation in Yemen has significant gaps, including incomplete data on affected families and a lack of specific information for certain districts and areas, making it challenging to fully assess the impact of current events. Access issues and security concerns further complicate data collection. As assessments continue and as the rains continue, the number of

affected people is most likely to significantly increase and without significant international support, the situation is expected to further deteriorate.

TARGETING

The recent floods have impacted several governorates in Yemen, with Hodeida, Hajjah, Taiz, Al Jawf, and Marib being the most affected governorates. The floods have caused complete or partial destruction of shelters, significant damage to health facilities and infrastructure, including water sources and sanitation facilities. The floods also resulted in the movement of unexploded ordinances into residential areas, posing a risk to the affected population and humanitarian service providers. Additionally, livelihoods have been disrupted and agricultural lands submerged, causing severe damage to livestock and threatening food security. Nearly 8 million people are impacted by the floods, including those indirectly affected and those who are at-risk in flood-prone areas, with around 48,000 families in need of urgent assistance, most of whom have been living in displacement for years.

This Emergency Appeal aims at providing aid to 600,000 people most affected by the floods. The assistance will focus on those whose homes and temporary shelters were completely or partially destroyed, people whose livelihoods were affected, those who are in need of Water, Sanitation and Hygiene (WASH) and health services, and those who are at risk of exposure to the impact of further anticipated flooding and those at risk of exposure to unexploded ordinances. The assessments by humanitarian partners, local authorities, and the National Society are still ongoing due to the challenges in access to some areas due to the damage to the roads and infrastructure and other restrictions. The number of people affected, and people targeted will likely increase after the conclusion of the assessments and further continuation of the rains/floods. Targeting will be based on assessments of households' vulnerabilities and assistance will be determined based on the needs of the population taking into consideration age, gender and disability.

During the initial recovery phase, activities will also focus on strengthening the disrupted livelihoods among the affected population. These efforts will be designed based on the outcomes of assessments of food security and employment prospects conducted throughout both the response and recovery stages.

PLANNED OPERATIONS

Through this Emergency Appeal the International Federation of Red Cross and Red Crescent Societies (IFRC) aims to support Yemen Red Crescent Society in the response to Yemen floods.

The overarching approach to this operation is to integrate short, sharp and focused interventions as much as possible within ongoing services and programmes of YRCS using the resources under this emergency appeal and targeting those affected by the floods, new activities can be also initiated as

needed. This also includes where possible and relevant leveraging on the work that has been done under the ECHO PPP (Disaster Risk Management, Epidemic and pandemic preparedness and response (Health) response and Risk communication and community engagement and accountability) in Yemen and other initiatives around community health, livelihoods and cash and voucher assistance, and disaster preparedness. This will allow a smooth process and transition to the longer-term programmatic work of the National Society while addressing the current surge in humanitarian needs due to the current and anticipated floods so this will not be a stand-alone but integrated as per the above explanation where relevant and possible.

The strategy of the IFRC response will focus on assisting 600,000 people and will include the following areas:

**Integrated assistance
(Shelter, Livelihoods and Multi-purpose Cash)**



- Provide essential support to affected population, including displaced persons (IDPs) and host communities, through multi-purpose cash assistance where feasible and markets are functional or the distribution of vital in-kind relief items such as food parcels, essential household items, and shelter assistance.
- Strengthen community resilience and coping mechanisms by offering cash assistance and, when necessary, essential in-kind agriculture inputs like seeds, fertilizers, tools, and materials. These measures will be designed and implemented with active consultation and involvement of the community and local stakeholders.
- Mine risk education/awareness and restoring family links in areas affected by the floods and surrounding areas.



**Health & Care including Water, Sanitation and Hygiene (WASH)
(Mental Health and psychosocial support / Community Health)**

- Address the urgent health needs of the affected communities by providing essential healthcare services including emergency medical services (EMS), risk communication and community engagement (RCCE), First Aid, as well as various other health-related services available at both mobile and stationary health facilities operated by Yemeni RC.
- Support YRCS public health in emergencies including the control of outbreaks and epidemics in the affected and surrounding areas.
- Offer mental health and psychosocial support (MHPSS) for the significantly impacted population from the distress resulting from the impact of the floods, added to the loss of loved ones, and the challenging displacement circumstances, leading to symptoms such as stress, anxiety, and sleep disorders, among others.
- Provide comprehensive WASH assistance and services, which includes ensuring access to clean and safe water through water trucking and restoration of water sources, the provision of sanitation facilities in affected informal and formal settlements/camps and communities, and in schools and health facilities in flood affected areas where necessary. This also includes hygiene promotion services, distribution of essential hygiene items, with special consideration given to culturally appropriate feminine hygiene products for women and girls and WASH household items (e.g. Buckets & Jerry cans, water tanks).

Protection and Prevention

(Protection, Gender and Inclusion (PGI), Community Engagement and Accountability, Migration, Environmental Sustainability, Risk Reduction, Climate adaptation and recovery, Education)

- Engage with local communities/local first line responders to strengthen their preparedness for response capacities.
- Developing and implementing risk reduction activities (early warning and early action, disaster risk reduction and flood mitigation).
- Assist the initial recovery phase and recovery activities, including the strengthening of disrupted livelihoods among the affected population. These efforts will be designed based on the outcomes of assessments of food security and employment prospects conducted throughout both the response and recovery stages, while adhering to pertinent environmental considerations.
- Where feasible, conduct a Protection, Gender, and Inclusion (PGI)-informed multi-sector needs assessments to ensure safe and equitable access to assistance and basic services by considering different needs based on gender and other diversity factors, such as disability and impairment.
- Actively engage affected communities throughout the operation to ensure the integration of Community Engagement and Accountability (CEA) early in the response.
- Insurance coverage and solidarity mechanism for the volunteers as well as other protective measures such as protective clothing and equipment to ensure access and safety.
- Ensure the IDPs and migrants affected by the flooding are also fully included in all services provision under the response.



Enabling approaches

The sectors outlined above will be supported and enhanced by the following enabling approaches:

Coordination and Partnerships

- Comprehensive Federation-wide operational strategy for the response: reporting, administration, and technical services.
- Reinforce collaboration and alliances within the Red Cross Red Crescent Movement (RCRC Movement) and with pertinent external stakeholders, which encompass the private sector, foundations, governments, UN agencies and the relevant thematic clusters.



IFRC Secretariat Services

- IFRC and YRCS work together to coordinate international support for the operation.
- IFRC assists YRCS with various aspects like Finance, Administration, Human Resources, Legal, Information Technology and Digital Transformation, Supply Chain and Procurement, Business Continuity, and Security.
- Collaboration on humanitarian diplomacy efforts and joint activities together with IFRC Network and the ICRC.
- A comprehensive monitoring and reporting system overseen by IFRC captures all the work done by the IFRC Network, with YRCS at the center.



- Coordination happens at different levels, from local to global, facilitated by IFRC's offices.

National Society Strengthening

- Contribute to strengthening the operational capacities of the National society at headquarters, branches and sub-branches in the affected areas and branches at risk of being affected by the recurrent disasters.
- Development of an operational plan aligned with the National Society Development (NSD) framework with the support of IFRC for strengthening the National Society Headquarters and branches' agility and readiness to respond to emergencies, disasters, identified needs of the most vulnerable communities and to have sustainable branches for accessibility and acceptability within the communities through permanent presence and outreach programmes.
- Strengthening the Youth and Volunteer management and care systems within the Yemen RC at all levels through local community participation for the retention of trained volunteers, availability of reliable local human resources for outreach activities, acceptability of the local communities, for effective service delivery, and accessibility of the National Society across the region.
- Based on the PER assessment, prioritize the plan of action recommendation to better prepare for the anticipated and continued floods and disasters in the country.



The planned response reflects the current situation and is based on the information available at the time of this Emergency Appeal launch. Details of the operation will be updated through the Operational Strategy to be released in the upcoming days. The Operational Strategy will also provide further details on the Federation Wide approach which includes response activities of all contributing Red Cross and Red Crescent National Societies, and the Federation-wide funding requirements.

After 30 June 2025, response activities to this disaster will continue under the [IFRC Network Yemen Country Plan for 2025](#). The IFRC Network Country Plans show an integrated view of ongoing emergency responses and longer-term programming tailored to the needs in the country, as well as a Federation-wide view of the country's action. This aims to streamline activities under one plan, while still ensuring that the needs of those affected by the disaster are met in an accountable and transparent way. Information will be shared in due time, should there be a need for an extension of the crisis-specific response beyond the above-mentioned timeframe.



RED CROSS RED CRESCENT FOOTPRINT IN COUNTRY

Yemen Red Crescent Society

Core areas of operation	
Number of staff:	818
Number of volunteers:	6,734
Number of branches	22

The Yemen Red Crescent Society (YRCS) is a key humanitarian actor in Yemen, with a well-recognised presence throughout the country. It was first established in the south of Yemen in 1968 and in the north in 1970. In 1990, following the unification of Yemen, both were integrated into one national society. Following the continuous expansion of its humanitarian capacities and its network, YRCS now has branches in all 22 Yemeni governorates (Sa'dah, Al-Jawf, Amran, Hajjah, Al-Mahwit, Sana'a, Sana'a Governorate, Raymah, Dhamar, Marib, Al-Bayda, Al-Dhale, Al-Hodeidah, Ibb, Taiz, Lahj,

Abyan, Aden, Hadramout, Shabwah, Al-Mahrah and Socotra) with some 818 staff in the Headquarter, Branches and Health facilities and over 6,734 active volunteers. It is one of the very few organizations with access to deliver humanitarian support throughout the territory of Yemen, and its volunteer network, rich in cultural understanding and local language skills, brings unmatched community-based expertise. In its auxiliary role to the public authorities, the YRCS regularly provides support in responding to emergencies such as floods, droughts, and outbreaks and transporting injured people. The National Society has ongoing programmes in health, water, sanitation, and hygiene (WASH), food security and livelihoods, disaster preparedness and response, disaster risk reduction, climate and the environment, cash and voucher assistance, and anticipatory actions (AA). It also provides humanitarian relief to the most vulnerable, especially those affected by conflict and natural hazards. In implementing its interventions, the YRCS works in close coordination with its Red Cross Red Crescent Movement partners in Yemen and through remote support.

IFRC Membership coordination

National Societies supporting YRCS multilaterally through the IFRC include British Red Cross, Canadian Red Cross, Italian Red Cross, Japanese Red Cross, Netherlands Red Cross, and Swedish Red Cross. In addition, YRCS has bilateral cooperation agreements with other partners present in the country, including Danish Red Cross, German Red Cross, Norwegian Red Cross, and Qatar Red Crescent. IFRC support YRCS in NSD, Health, epidemic & pandemic preparedness and response, Community Based Health and First Aid (CBHFA), WASH, Disaster preparedness and response, Disaster Risk Management (DRM), Environment & Climate, Anticipatory actions, PGI, Humanitarian Diplomacy and membership coordination. The Norwegian Red Cross support to YRCS includes Health, including community-based health and outreach activities, first aid, CEA, Cash, finance development and disaster response support. The Danish Red Cross support to YRCS includes Health, epidemic & pandemic preparedness and response, MHPSS, also contribution to disaster response, and the German Red Cross support YRCS in Health, WASH, PGI, CEA, and contribution to disaster response. Participating National Societies

(PNSs) have reaffirmed their commitment to supporting the YRCS and demonstrated their readiness to support the national society's response efforts. The above-mentioned support to YRCS is the existing support of IFRC and the membership. Details of the new operation will be updated through the Operational Strategy to be released in the upcoming days.

Red Cross Red Crescent Movement coordination

Currently, RCRC Movement partners in-country include the IFRC, ICRC, Danish Red Cross, German Red Cross, Norwegian Red Cross, and Qatar Red Crescent. IFRC membership coordination is guided by the framework of overall RCRC Movement coordination. All Movement partners work closely together with the ICRC as security leads, given the country's context and will continue to work and operate accordingly. Overall, Movement partners in Yemen coordinate their efforts through technical working groups such as Health, Disaster and Crisis Management, WASH, NSD, PMER Technical Working Groups (TWGs) and direct communication. Under the current Movement Coordination Agreement (MCA), signed in 2019 and renewed in 2021 until 2024, Movement partners meet formally through (i) thematic Movement Technical Working Groups (MTWG), (ii) Movement Operational Cooperation Group (MOCG) meetings, and (iii) Movement Strategic Platform (MSP) meetings. These three platforms—technical, operational coordination, and strategic—serve to identify gaps and needs to meet the actual priorities of YRCS and the needs of people affected and ensure the support provided is timely, accurate, and integrated. The two level of coordination the MTWGs and MOCG will also be applied and maintained for this appeal, also emergency task force meetings will be conducted at initial stage of the response under the umbrella of MOCG. ICRC and the Movement partners in Yemen have reaffirmed their commitment to supporting the YRCS and demonstrated their readiness to support the national society's response efforts.

IFRC supports YRCS in implementing the NSD programme, to which other partners contribute technical capacities and resources. These include institutional and sectorial technical development and link to the annual operational plans and overall developmental aims in line with YRCS's NSD Framework-agreed priorities. Areas for development include branch, volunteer, youth, and leadership development, as well as development in finance, logistics, procurement, human resources, planning, monitoring, evaluation, and reporting (PMER), and communications. In some of these areas, the lead is taken by a Participating National Society, such as the Norwegian Red Cross for finance, where the IFRC is providing some coordinated support to reinforce integrity.

The ICRC existing support to YRCS includes in the sectors of Health, Economic Security (EcoSec), Multipurpose cash assistance, WatHab, Disaster response, restoring family links (RFL), weapon contamination (WEC), Mine risk education, safer access, Humanitarian diplomacy and support to the branches in conflict areas.

External coordination

The YRCS participates in different clusters in several thematic areas including WASH, Health, Shelter/household items, Camp Coordination and Camp Management (CCCM), food security, cash and market working group, advocating and coordinating support with the various humanitarian agencies in-country such as UN agencies, local and international NGOs. IFRC participates in some of the Clusters and working groups in coordination with YRCS, and in the Yemen Humanitarian Country Team (HCT) regular meetings as an observer member, where participating organizations share their perspectives and experiences in the overall humanitarian situation in Yemen together with their respective interventions, recommendations, and challenges, ICRC is also an observer member of the Yemen HCT.

The YRCS and IFRC will ensure to coordinate the response efforts under this appeal with the above-mentioned relevant coordination mechanisms when and where needed to avoid duplication of efforts and resources and to ensure smooth and coherent response.

Contact information

For further information specifically related to this operation, please contact:

At the Yemen Red Crescent Society:

- **Secretary General** (or equivalent); Muhammad Hassan Al Faqeeh, Acting Executive Director, email: fakeeh-mo@yemenredcrescent.org, phone number: +967 771444902
- **Operational coordination:** Abdullah Saleh Ali Al-Azap, National Disaster and Crisis Management Coordinator, email: a.azap@yemenredcrescent.org, phone number: +967 733998300

At the IFRC:

- **IFRC Regional Office:** Dr Hosam Faysal, Regional Head of Health, Disasters, Climate & Crises (HDCC) Unit - MENA, email: hosam.faysal@ifrc.org
- **IFRC Regional Officer:** Nader Bin Shamlan, Thematic Lead Operations Coordination, email: nader.binshamlan@ifrc.org
- **IFRC Country Delegation:** Dr. Tamer Ramadan, Head of IFRC country Delegation, email: Tamer.Ramadan@ifrc.org.
- **IFRC Geneva:** Lea Christensen NIEL, Senior Officer Operations Coordination, email: lea.nielsen@ifrc.org

For IFRC Resource Mobilization and Pledges support:

- **IFRC Regional Office:** Yara Yassine, Regional Head, Strategic Partnerships and Resource Mobilization, email: Yara.Yassine@ifrc.org

For In-Kind Donations and Mobilization table support:

- **Global Humanitarian Services and Supply Chain Management** – Cornelis Jan Dees, Regional Head of GHS and SCM, email: cornelis.dees@ifrc.org

Reference



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