

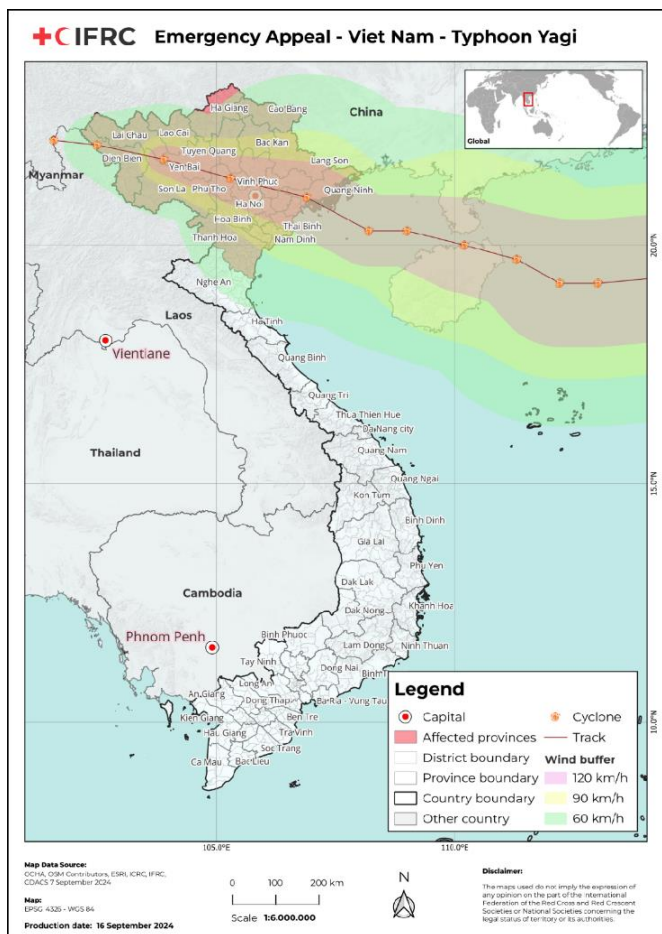


Viet Nam Red Cross Society staff and volunteers delivering relief assistance to the affected community in Thai Nguyen province. (Photo: VNRC)

Appeal No: <b>MDRVN024</b>	IFRC Secretariat Funding requirements: <b>CHF 4 million</b> Federation-wide Funding requirements: <b>CHF 4.5 million<sup>1</sup></b>	
Glide No: <a href="#">TC-2024-000161-VNM</a>	People [affected/at risk]: <b>19 million people</b>	People to be assisted: <b>130,000 people</b>
DREF allocation: <b>CHF 900,000</b>	Appeal launched: <b>18/09/2024</b>	Appeal ends: <b>30/9/2025</b>

<sup>1</sup> The Federation-wide funding requirement encompasses all financial support to be directed to the Viet Nam Red Cross Society in response to the emergency. It includes the Viet Nam Red Cross Society's domestic fundraising requests and the fundraising appeals of supporting Red Cross and Red Crescent National Societies (CHF 500,000), as well as the funding requirements of the IFRC secretariat (CHF 4 million). This comprehensive approach ensures that all available resources are mobilised to address the urgent humanitarian needs of the affected communities.

# SITUATION OVERVIEW



Typhoon Yagi made landfall in Quang Ninh Province and Hai Phong City on 7 September 2024, bringing torrential rain and winds exceeding 200km/h. Although the typhoon dissipated by 8 September, it left behind severe flooding and landslides due to large upstream floods and prolonged downpours, particularly in northern mountainous provinces and urban areas like Hanoi.

On 14 September, the Viet Nam Disaster and Dikes Management Authorities (VNDDMA) reported significant impacts from Typhoon Yagi and the Southwest Monsoon across northern Viet Nam. The report confirmed 262 fatalities, 83 missing persons, and 1,908 injuries, with over 130,000 people evacuated. In total, 19 million people across 26 northern provinces were affected, including in Lao Cai, Yen Bai, Phu Tho, Bac Giang, Lang Son, Son La, Cao Bang, Quang Ninh, Hoa Binh, Tuyen Quang, and Thai Nguyen which, which suffered the greatest

damage. Three provinces—Lao Cai, Tuyen Quang, and Yen Bai—have declared a state of emergency.

The VNDDMA also reported 305 incidents affecting dikes across 14 provinces and cities, a sharp increase from the 172 incidents reported on 12 September. The typhoon and subsequent flooding damaged 168,253 houses and submerged 73,248 more.

As of 12 September, the VNDDMA reported the evacuation of 74,536 households, equivalent to 130,246 individuals. Despite the floodwaters receding slowly in the main rivers of the Northern Delta, the risk of further flooding remains high.

In addition, numerous buildings, offices, and schools sustained roof damage, while telecommunication poles, mobile broadcasting stations, and urban trees were heavily affected. Two-hundred and twenty-one sections of power lines were damaged, and more than 5,305 power poles were knocked down.

Over 250,000 hectares of rice fields, crops, and fruit trees were destroyed, and approximately two million poultry, 10,000 livestock, and 2,250 aquaculture cages were lost.

According to UNICEF, around three million people currently lack access to safe drinking water and sanitation, and 550 health facilities have been damaged, increasing the risk of disease outbreaks.

OCHA reported that over 130,200 internally displaced individuals, especially vulnerable groups such as women, children, and the elderly, are in urgent need of temporary shelter solutions, such as tents, to provide safe and adequate accommodation. Additionally, more than 19 million people, including 5.5 million children, live in the hardest-hit provinces. This includes more than 150,000 children with disabilities in the affected areas, as indicated by UNICEF.

Schools across 12 northern provinces, including Hanoi, have been closed. More than 800 schools have been damaged, placing two million children at risk of disruptions to learning and protection, according to UNICEF. The situation has also led to the destruction of vital support services and food assistance programmes for students.

A week after the storm's landfall, the northern region continues to suffer from severe landslides, widespread flooding, and collapsing infrastructure, including damaged dikes and bridges. Between 6 and 12 September, the region experienced heavy rainfall, exceeding 600mm, with the highest amounts recorded in

Lao Cai Yen Bai, Son La, and Thai Binh provinces.

The full extent of Typhoon Yagi's impact and the related needs are still being assessed by the National Society and other partners, as ongoing landslides and flash floods continue to affect communities across the country. Viet Nam Red Cross (VNRC) Emergency teams are racing against time to ensure the safety of residents and continue search, rescue, and relief interventions in the disaster-hit areas.

## TARGETING

The most vulnerable households severely impacted by the typhoon are being prioritised by the VNRC for assistance, based on the impact of the disaster, the identified urgent needs, and the capacities of its branches in the affected areas. While the loss of livelihoods and damaged houses are key criteria, the initial and early recovery assessments, as well as branch capacities, will also be considered when identifying the people to prioritise for cash relief assistance.

Based on the available information regarding damages and needs, as well as the gaps identified by the relevant government agencies and the National Society's mandate and capacities, **seven provinces** are being targeted by the VNRC for its Emergency Appeal operation: Lao Cai, Yen Bai, Cao Bang, Phu Tho, Thai Nguyen, Bac Giang, and Lang Son. This operation aims to reach **130,000** of the most affected people in these targeted provinces.

In addition to the loss of livelihoods and/or damaged houses, other important selection criteria for the targeted population will include the loss of food sources, household assets used for livelihoods, partial or total damage to homes, inundation, and loss of life or injuries.

The VNRC has also been targeting vulnerable groups in coordination with local Red Cross Chapters, including children, the elderly, people with disabilities, people suffering from major illnesses, and migrant workers who are currently suffering from the impacts of the flash floods and landslides. For its integrated assistance (see below), the VNRC will prioritise support for children affected by the disaster. An equal number of men and women are expected to receive assistance, with the majority of households being from mountainous and remote regions. The selection of people to be reached will be coordinated with local authorities and other stakeholders to prevent any overlap.



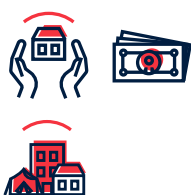
# PLANNED OPERATIONS

Through this Emergency Appeal, the International Federation of Red Cross and Red Crescent Societies (IFRC) aims to support the VNRC's disaster response operation to address the impact of Typhoon Yagi in the northern provinces. The strategy of the VNRC Emergency Appeal operation will focus on the following areas:

## **Integrated assistance**

*(Shelter, Livelihoods, and Multi-purpose Cash)*

Relief phase: During the VNRC's initial response, relief interventions are focused on providing immediate assistance to save lives and meet urgent needs in the aftermath of the disaster. For this Emergency Appeal operation, this includes the delivery of food and essential household items, multi-purpose cash grants, as well as livelihood and shelter support through conditional cash grants. Thanks to its collaborative framework with Vietnam Post, a financial service provider with a nationwide network in all provinces extending to the local level, the VNRC can disburse funds utilising its existing logistics system. Upon request and direction from the National Society, Vietnam Post will distribute cash grants to the targeted affected households. The National Society has developed these tools over the last 15 years, giving it the necessary flexibility to respond quickly and appropriately to emergency needs, ensuring that affected communities receive critical assistance such as food, basic household items, and temporary shelter.



Recovery phase: For affected communities, early recovery began immediately after the disaster. VNRC branches, which have been working with these communities for decades, are dedicating their resources and energy to helping them get back on their feet and lay the foundation for a long-term recovery. The VNRC's recovery interventions will focus on helping those affected self-recover, in ways that make them more resilient to future disasters (i.e. the Build Back Better approach), enabling them to rebuild their lives and sustainably regain their livelihoods. The VNRC will provide longer-term livelihood and shelter assistance to facilitate the transition from relief to recovery, and later transitioning to community-based programming. The use of cash-based assistance enables those affected to make choices that best suit their needs, promoting both resilience and self-sufficiency in the recovery process. As children are part of the most vulnerable groups affected by Typhoon Yagi, the VNRC has also identified the repair/rebuilding of schools, along with support for schoolchildren (e.g. school supplies, books, learning tools) as a top priority within its Emergency Appeal operation.



## **Health and Care, including Water, Sanitation, and Hygiene (WASH)**

*(Mental Health and Psychosocial Support/Community Health)*

Relief phase: The VNRC has been providing emergency health services, including first aid and mental health and psychosocial support (MHPSS), to the most affected individuals and will continue these efforts in the

targeted areas, while also strengthening the capacities of their staff and volunteers in this field. The VNRC will also address immediate WASH needs by providing adequate conditional cash grants used to purchase essential items like water tanks, together with other emergency WASH activities, ensuring access to safe water. Adequate training will also be conducted for affected communities to ensure the proper use of these items. Simultaneously, and based on the experiences and lessons learned from previous DREF and Emergency Appeal operations, the National Society will also conduct initial hygiene promotion activities and distribute hygiene kits.

Recovery phase: The VNRC's health and WASH approach during the recovery phase will be based on its long-standing experience in implementing community-based health programmes to ensure the involvement and ownership of affected communities in this crucial sector. Key interventions will include MHPSS, hygiene promotion, and health education to raise awareness of health risks, while promoting behaviour change initiatives to prevent disease outbreaks in the aftermath of the massive floods. Capacity building will be prioritised within VNRC branches, with relevant training for staff and volunteers, and the development of training materials/curriculums and IEC materials to improve operational effectiveness. In response to the damage to community infrastructure, the VNRC will also contribute to the repair and rebuilding of critical health facilities in the affected provinces and districts.

### Protection and Prevention

*(Protection, Gender, and Inclusion (PGI), Community Engagement and Accountability (CEA), and Environmental Sustainability)*

The operation will ensure the integration of the DAPS (Dignity, Access, Participation, and Safety) approach and the Minimum Standards on PGI by promoting the participation of both men and women from different age groups through training and consultations. A gender and diversity analysis, incorporating the participation of all gender identities, age groups, disabilities, and ethnic or cultural minorities, will address specific needs, risks, and concerns. Sex, age, and disability disaggregated data (SADDD) will be collected and analysed by assessment teams to guide the emergency response, with orientation for staff and volunteers on PGI.



Continuous dialogue with stakeholders will ensure the proactive inclusion of gender, diversity, and disability in the selection of affected communities. Flexibility will be maintained to adapt to changing needs, while continuous monitoring will ensure the operation meets people's needs and encourages informed and inclusive participation. Community engagement is integrated across the response, with engagement activities planned, budgeted, and embedded into the action plan. Mechanisms will be put in place to share information, encourage participation, and respond to feedback.

The VNRC will also conduct a Child Safeguarding Risk Analysis, as required for all IFRC supported operations.

Understanding the needs, capacities, and context of the community is a priority. Needs assessments will, therefore, be carried out transparently and respectfully, with response plans discussed with communities and key stakeholders. Furthermore, regular information sharing with the community will be conducted, with the necessary support provided to ensure their participation in decision-making on the response. Community feedback will be actively solicited and used to guide the response. Finally, the community will be involved in the evaluation process to ensure accountability and responsiveness.

Environmental sustainability: Drawing on lessons learned from previous disaster response operations, the VNRC has identified environmental sustainability as a priority for its Emergency Appeal operation. To achieve this, the VNRC will adopt the Green Response approach by mainstreaming the IFRC Environment Quick Guide into its activities during the planning process. The VNRC and IFRC Country Cluster Delegation (CCD) will also work towards ensuring a carbon neutral operation.

## Enabling approaches

The sectors outlined above will be supported and enhanced by the following enabling approaches:

### Coordination and Partnerships

- The VNRC plays a key role as part of the disaster management coordination platform in Viet Nam.
- The IFRC is supporting the VNRC in coordinating with Movement partners and other actors in-country, as well as at the regional level in Bangkok.
- The IFRC CCD and APRO are also working with relevant donors to ensure sufficient contributions to the Emergency Appeal and to keep them informed about the situation on the ground, and of the implementation of the operation.
- The IFRC will promote the results of the related activities through various platforms, and media-related events will be planned accordingly.



### IFRC Secretariat Services

- The IFRC CCD team (including the two IFRC staff based in Viet Nam) will coordinate with and provide adequate technical support to relevant VNRC staff throughout the entire Emergency Appeal operation, including in their relations with relevant government agencies.
- Relevant APRO staff will also provide assistance remotely or in-country, as needed based on the support requirements identified by the VNRC and the CCD.
- Technical guidance will be provided to the VNRC by a Surge Operations Manager, who will be deployed at an early stage of the operation for an estimated period of two months to help kickstart the operation. Additional surge support will be requested based on the evolving operational needs.



## National Society Strengthening



- This Emergency Appeal operation will support key areas of branch development and preparedness for effective response (PER) in the provinces where relief and recovery activities will be implemented.
- The VNRC will also use this operation as an opportunity to reinforce key functions of the National Society, from headquarters to the district level, including youth and volunteer development, financial development, and logistics, which form the foundations for delivering timely and effective assistance in emergencies.
- Under the health component, the VNRC is prioritising building its first aid and MHPSS capacities, including reinforcing systems and human resources.
- The VNRC has also improved the mainstreaming of PGI and CEA in all its relief and recovery interventions, and this operation will give it the opportunity to further strengthen its PGI and CEA capacities, addressing gaps identified during its last DREF operations.
- The VNRC is co-chairing the Shelter Cluster together with UNDP in-country. The IFRC is ready to provide technical support to the VNRC in this role as and when necessary.

The planned response reflects the current situation and is based on the information available at the time of this Emergency Appeal launch. Details of the operation will be updated through the Operational Strategy to be released in the upcoming days. The Operational Strategy will also provide further details on the Federation-wide approach, which includes the response activities of all contributing Red Cross and Red Crescent National Societies, and the Federation-wide funding requirement.

## RED CROSS RED CRESCENT FOOTPRINT IN COUNTRY

### Viet Nam Red Cross Society



#### Core areas of operation



- *Emergency relief and humanitarian aid*
- *Health care*
- *First aid*
- *Donation of blood, tissues, and organs*
- *Tracing of relatives missing in wars and natural hazards*
- *Dissemination on humanitarian values*
- *Participation in disaster preparedness and response*

Number of staff:

**17,024**

Number of volunteers:

**421,220**

Number of branches:

**63**

The VNRC is one of the leading humanitarian actors in the country, with a membership of over four million people. It has an extensive network of Red Cross branches across all 63 provinces and major cities, reaching down to the district and commune levels. This network

includes 63 provincial chapters, 700 district branches, and 14,191 local units nationwide. This widespread presence enables the VNRC to effectively deliver humanitarian services and respond to needs across the entire country. As Viet Nam is hit every year by monsoon floods and regularly by typhoons, the VNRC has developed strong capacities in disaster response and in implementing programmes across the disaster risk management (DRM) spectrum. The VNRC is also recognised as one of the most advanced National Societies in the Asia-Pacific in terms of cash and voucher

assistance. This Emergency Appeal operation is the sixth to be implemented by the VNRC in the last 15 years, and the National Society has implemented a DREF operation almost every year during this period.

In times of crises, the VNRC coordinates and works closely with the National Steering Committee for Disaster Prevention and Control (NDPC), local government agencies, and local disaster response task forces, reinforcing its auxiliary role to the public authorities in disaster preparedness and response.

### **IFRC Membership coordination**

The Republic of Korea National Red Cross (KNRC) is the only sister National Society to have a presence and ongoing bilateral projects in Viet Nam. The VNRC also maintains bilateral partnerships with the Canadian Red Cross, Red Cross Society of China, and British Red Cross. Since the immediate aftermath of the disaster, the IFRC CCD, directly or through the IFRC APRO, has regularly informed the Membership about the situation and needs in the country through field reports and partner calls to update National Societies on the VNRC's actions and the support required.

The IFRC has been coordinating the support of sister National Societies contributing to the VNRC operation, either bilaterally or through the Emergency Appeal once it is launched, allowing the VNRC to focus on planning and managing its disaster response operation. This Emergency Appeal will follow a Movement-Wide approach, based on the operational priorities set by the VNRC and in consultation with Federation members who contribute, and coordinated by the IFRC secretariat. The Federation-wide picture will be highlighted in the upcoming Operational Strategy, which will ensure consistency across all response and recovery interventions as part of the overall VNRC action plan. In addition to the Emergency Appeal components, this strategy will include activities funded bilaterally and through the VNRC's domestic appeal, ultimately increasing the coverage and impact of the VNRC's response with the support of the entire Membership.

### **International Red Cross and Red Crescent Movement coordination**

The IFRC CCD has been coordinating with the ICRC Regional Delegation in Bangkok on the impact of Typhoon Yagi, the needs in the affected areas, and the support required by the VNRC. At the time of this Emergency Appeal publication, the ICRC has confirmed a contribution of nearly CHF 20,000 to support the VNRC in distributing multi-purpose cash or relief items in the affected areas.

### **External coordination**

As a member of the UN Humanitarian Country Team and an active participant in the Cash Working Group, the VNRC engages in critical discussions and decision-making processes, sharing insights on cash-based assistance interventions. By co-convening the inter-agency Shelter Cluster, the VNRC ensures that shelter needs are met efficiently, reducing gaps and overlaps in assistance. In addition, the VNRC participates in the Disaster Management Working Group (DMWG) and maintains information-sharing channels with stakeholders. The VNRC also has strong connections with the local corporate sector, allowing for in-kind contributions that effectively enhance the response efforts.



Through these collaborative efforts, the VNRC ensures effective coordination and well-resourced mobilisation in support of the national strategy.

The IFRC CCD and APRO have been closely coordinating with UN agencies to exchange information on Typhoon Yagi's impact, related needs, and each other's planned support to Viet Nam to avoid any overlap and maximise resources. The IFRC and VNRC have also been coordinating with institutional donors (e.g. USAID, ECHO, foreign governments, etc.) to inform them about the needs in-country, the VNRC's actions, and the different modalities to channel contributions to support the overall disaster response operation.

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*After 30 September 2025, any subsequent recovery and long-term resilience interventions of the operation will continue under the [IFRC Viet Nam Country Plan](#) for 2025. The IFRC Network Country Plans show an integrated view of the ongoing emergency responses and longer-term programming tailored to the needs of the country, as well as a Federation-wide view of the country's actions. This aims to streamline activities under one plan, while still ensuring that the needs of those affected by the disaster are met in an accountable and transparent way. Information will be shared in due course, should there be a need for an extension of the crisis-specific response beyond the above-mentioned timeframe.*

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## Contact information

For further information specifically related to this operation, please contact:

### At the Vietnam Red Cross Society:

- **Nguyen Hai Anh, Secretary General/Vice President;** email: [international@redcross.org.vn](mailto:international@redcross.org.vn), phone: + 84 869 377 999
- **Tran Si Pha, Head of Disaster Management & Social Work department;** email: [tranphavnrc@gmail.com](mailto:tranphavnrc@gmail.com), phone: + 84 -869 377 999

### At the IFRC Country Cluster Delegation Bangkok:

- Kathryn Clarkson, Head of Country Cluster Delegation; email: [Kathryn.clarkson@ifrc.org](mailto:Kathryn.clarkson@ifrc.org)
- Pascal Boucher, Programme Coordinator; email: [pascal.boucher@ifrc.org](mailto:pascal.boucher@ifrc.org)

### At the IFRC Asia-Pacific Regional Office in Kuala Lumpur:

- Alexander Matheou, Regional Director; email: [alexander.matheou@ifrc.org](mailto:alexander.matheou@ifrc.org)
- Juja Kim, Deputy Regional Director; email: [juja.kim@ifrc.org](mailto:juja.kim@ifrc.org)
- Joy Singhal, Head of Health, Disaster, Climate and Crisis Unit; email: [joy.singhal@ifrc.org](mailto:joy.singhal@ifrc.org)
- Felipe Delcid, Lead of Evolving Crises and Disasters; email: [felipe.delcid@ifrc.org](mailto:felipe.delcid@ifrc.org)
- Farah Nur Wahyuni Zainuddin, Operations Coordinator; email: [opsCOORD.southeastasia@ifrc.org](mailto:opsCOORD.southeastasia@ifrc.org)
- Afrhill Rances, Communications Manager; email: [afrhill.rances@ifrc.org](mailto:afrhill.rances@ifrc.org)

### At the IFRC Geneva:

- Christina Duschl, Senior Officer Operations Coordination; email: [christina.duschl@ifrc.org](mailto:christina.duschl@ifrc.org)

### For IFRC Resource Mobilisation and Pledges support:

- **IFRC Asia-Pacific Regional Office:** Maz Afiqah Mohammad Khairrul Azmi, Senior Officer, Partnership in Emergencies; email: [partnershipsea.ap@ifrc.org](mailto:partnershipsea.ap@ifrc.org)

### For In-Kind donations and Mobilisation table support:

- Nuraiza Khairuddin, Manager – Regional Logistics Unit; email: [nuraiza.khairuddin@ifrc.org](mailto:nuraiza.khairuddin@ifrc.org)

#### Reference



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