

Emergency appeal No: MDRVN024 Emergency appeal launched: 18/09/2024 Operational Strategy published: 27/09/2024	Glide No: TC-2024-000161-VNM
Operation update #1 Date of issue: 11/10/2024	Timeframe covered by this update: From 18/09/2024 to 30/09/2024
Operation timeframe: 12 months (18/09/2024 - 30/09/2025)	Number of people being assisted: 130,000
Funding requirements (CHF): CHF 4 million through the IFRC Emergency Appeal CHF 4.5 million Federation-wide	DREF amount initially allocated: CHF 900,000

To date, this Emergency Appeal (EA), which seeks CHF 4,000,000, is 36 per cent funded. Further funding contributions are needed to enable the Viet Nam Red Cross Society (VNRC), with the support of the IFRC, to continue providing humanitarian assistance through response and recovery efforts to people affected by Typhoon Yagi and its aftermath.



IFRC staffs discuss with affected family about their needs in Nguyen Binh district, Cao Bang province. (Photo: IFRC)

A. SITUATION ANALYSIS

Description of the crisis

On 7 September 2024, Typhoon Yagi made landfall in Viet Nam, striking Quang Ninh province and Hai Phong city, bringing torrential rain and winds exceeding 200 km/h. The typhoon dissipated on 8 September 2024, leaving behind severe flooding and landslides, exacerbated by large upstream floods and prolonged downpours, particularly in the northern mountainous provinces and urban areas such as Ha Noi.

Typhoon Yagi was recorded as the strongest typhoon Viet Nam has experienced in the past 30 years. It affected the entire northern region, home to a population of 19 million. Among the 12 most damaged provinces, Lao Cai, Tuyen Quang, and Yen Bai have declared a state of emergency. As of 27 September 2024, the typhoon resulted in 318 deaths, 26 missing persons, 1,976 injuries, the evacuation of over 130,000 people, and initial damages amounting to more than VND 81,000 billion (approximately CHF 2,43 billion), as reported in the conference on “Preliminary, evaluating, learning experiences on the prevention and overcoming of the consequences of typhoon No. 3” chaired by the Prime Minister of Viet Nam and attended by the leaders of ministries, branches, 26 provinces and cities. The typhoon left a trail of devastation, affecting public and private properties, including offices, schools, and buildings, many of which suffered roof damage, while large areas experienced disruptions to telecommunications and power.

As of 27 September 2024, the damages reported by relevant government agencies are as follows:

- 282,000 houses damaged.
- More than 285,000 hectares of rice, crops, and fruit trees destroyed.
- Approximately 5.6 million poultry and livestock, and 11,832 aquaculture cages were lost.
- Transportation, communication, market, and water supply facilities were severely affected by the flooding and landslides due to the typhoon.

According to the initial data and assessment report from the Viet Nam Red Cross Society (VNRC) on 23 September 2024, access to roads and markets is gradually returning to normal. While essential supplies like food are available, shortages of key staples such as rice and corn are anticipated in the coming months.

Northern Viet Nam is a mountainous region, where access to essential services and markets can be challenging. Additionally, ethnic minority groups in these areas are disproportionately affected by economic disparities, resulting in higher levels of poverty and limited access to education, healthcare, and financial services, further exacerbating their vulnerability to ongoing risks.

Viet Nam remains highly vulnerable to recurring floods and landslides due to its exposure to monsoon rains and tropical cyclones. The risk of landslides and flash floods persists in the mountainous provinces in the northern part of Viet Nam, which may create challenges for relief activities.

Summary of response

Overview of the host National Society and ongoing response

Before and during the emergency, VNRC has been coordinating and working closely with the National Steering Committee for Disaster Prevention and Control, local authorities, and its local disaster response teams in disaster preparedness and response. VNRC operates 26 Red Cross chapters in the 26 affected provinces with 7,600 staff and more than 108,000 volunteers. Relief efforts began immediately after the typhoon hit the affected provinces. VNRC disaster response teams and community-based volunteers were deployed together with relief items, reaching many affected communities. VNRC logistics teams supported the delivery of relief items from two VNRC headquarters

warehouses in Lao Cai and Ha Noi, activating pre-existing agreements with suppliers and leveraging postal, railway, and airline services free of charge.

As of 25 September 2024, through its emergency funding, domestic fundraising, and relief stocks, VNRC has provided assistance valued at over VND 11.54 billion (approximately CHF 346,000) to around 12,000 households (48,000 people) across 18 provinces and cities, specifically:

- Cash assistance: VND 4.85 billion (approximately CHF 146,000)
- Relief items: over VND 6.68 billion (approximately CHF 200,000), which included 3,200 relief kits with essential household items (including 1,850 relief kits distributed in the IFRC EA targeted provinces), 100 shelter repair kits and 3,300 bags of food and essential necessities.

VNRC initially requested an IFRC Disaster Response Emergency Fund (DREF) allocation to support 50,000 people in four impacted provinces with conditional cash assistance for livelihoods, replenishment of distributed relief kits, food and nutrition assistance, water, sanitation, and hygiene (WASH) and health interventions. With the rapidly growing impact, an EA was later launched on 18 September 2024 with a funding ask for CHF 4 million to broaden the reach and impact of the operations to 130,000 people in seven impacted provinces.

Needs analysis

From 18 to 21 September 2024, VNRC National Disaster Response Team (NDRT) and Provincial Disaster Response Team (PDRT) conducted detailed needs assessments at eight communes of the four most affected provinces of Lao Cai, Yen Bai, Bac Giang, and Lang Son. The assessment involved the participation of local authorities, affected communities and the most vulnerable groups in the forms of interviews and focus group discussions (FGDs). The interview involved 60 affected households, while the FGD engaged a minimum of 15 people per commune representing the most vulnerable groups. Based on the assessment findings, need gaps in shelter, livelihoods, essential household items, water, sanitation and hygiene (WASH), medical and health care and public facilities were identified as follows:

1. Shelters and household items

The typhoon has damaged or flooded thousands of houses, indicating that basic household relief items, shelter, and other basic needs remain a challenge. There is an urgent need for essential household items, particularly kitchenware and hygiene kits, which should be tailored to meet the different needs of men and women. The damage and further risks from landslides and flash floods that forced the affected households to evacuate to temporary shelters resulted in increased demand for shelter items like tarpaulins.

Once the urgent needs for food and shelter are met, house repairs will remain a priority. Given the ongoing support from the government, private corporations, and international assistance – most of which focus on the construction of new homes – VNRC will complement the gap in supporting the affected communities with the repair of homes that are partially damaged or inundated. Ongoing assessment and coordination with the government, private sector and humanitarian organisations which are providing support on shelter assistance would be continued to ensure the needs of the affected communities are accurately identified and responded to.

2. Livelihood restoration

According to initial field reports from the impacted areas, and in line with the government's priorities in addressing the aftermath of the typhoon, restoring livelihoods is one of the most pressing demands of the affected communities. More than 250,000 hectares of agricultural land have been completely lost, and millions of livestock and poultry were swept away. In the most affected areas, where livelihoods have been severely disrupted, livelihood restoration will be considered as part of the early recovery and recovery efforts to help address the issue of food security, particularly for the most vulnerable.

3. Multi-purpose cash grants

During the IFRC-DREF operation in 2023, several assessments conducted by VNRC chapters with the relevant local authorities showed that just several months after the disaster, the provision of multi-purpose cash assistance provides the necessary flexibility for affected individuals to meet their own specific needs in the early recovery phase.

Following the emergency relief period, which focuses on providing food and water, the need for food security from December 2024 to at least May 2025 is expected to be significant. This is due to the widespread damage to most agricultural farms, rice fields, maize crops, and cassava fields, creating a looming food security shortage, especially during the winter season.

Drawing on its extensive experience with cash and voucher programming in previous operations, VNRC conducted an initial market assessment alongside the needs and damage assessment, which confirmed both the feasibility of the market and the restoration of logistics. Therefore, providing multi-purpose cash assistance is identified as an effective and feasible response in this operation to support nutrition, restore food security in the affected provinces, and reduce harmful coping mechanisms, such as taking on financial debt to cover expenses for food, medicine, school fees, and other urgent needs.

4. Water, sanitation and hygiene (WASH)

The urgent need for water and sanitation support due to infrastructure destruction caused by flash floods, prolonged periods of severe flooding, and landslides has largely been addressed by the government, as well as domestic and international organisations operating in Viet Nam during the emergency relief period. The restoration of WASH facilities in schools and construction of latrines for households were highlighted in the assessment. Based on the assessment, the typhoon damaged more than 1,500 schools across the region and impacted millions of children. School facilities, including water and sanitation systems, kitchen, and dormitory areas, were destroyed.

5. Medical and health care

Local health facilities, under governmental efforts, have overseen the provision of medical services, including emergency medical services, responses to infectious diseases such as waterborne and vector-borne diseases, and hygiene-related responses in the emergency relief stage. While there is a recognised need for mental health support in the affected communities, VNRC personnel and local officials have been working to address anxiety, psychosocial distress, and the emotional toll of evacuations and disaster exposure. However, VNRC still lacks the capacity to conduct comprehensive mental health and psychosocial support (MHPSS) activities during the emergency and early recovery stages. Additionally, VNRC has only one focal person for MHPSS at the headquarters level, which limits its capacity. Given this, the operation will focus on providing psychological first aid (PFA), integrated into community-based activities such as WASH dissemination and CEA interventions. VNRC's gaps in MHPSS capacity can be addressed through longer-term planning.

Given the current prioritisation of medical and health interventions by the government and other organisations, continuous monitoring and regular assessments are necessary to quickly identify gaps in the response and revise interventions accordingly.

Operational risk assessment

The operational risk assessment remains the same as indicated in the [Operational Strategy](#). Regular risk assessments and the identification of appropriate mitigation measures will be carried out through joint coordination between the VNRC and IFRC. VNRC will receive regular support from the IFRC and its membership, with risk management embedded in the planning and monitoring processes of this operation. However, as the situation evolves, both risks and related mitigation measures will be updated in the Emergency Appeal operation risk register and dealt with by relevant VNRC and IFRC staff.

B. OPERATIONAL STRATEGY


Update on the strategy

There are no changes to the published operational strategy and VNRC is currently focusing on the detailed EA work plan to implement the operational strategy. To sum up, the operation aims to address the multisectoral needs of 130,000 people most affected by Typhoon Yagi in the seven northern provinces of Lao Cai, Yen Bai, Cao Bang, Phu Tho, Thai Nguyen, Bac Giang and Lang Son. The strategy will prioritise immediate assistance to meet the urgent needs of the most impacted families in the response phase for the first three to four months by focusing on the distribution of essential household items such as relief kits. The early recovery phase is being initiated alongside the ongoing relief interventions in the response phase, focusing on multi-purpose cash grants and conditional cash support for livelihoods and shelter.

The IFRC will support VNRC to incorporate Protection, Gender, Inclusion (PGI), Community Engagement and Accountability (CEA), national society development and green response in the operation.

C. DETAILED OPERATIONAL REPORT

STRATEGIC SECTORS OF INTERVENTION


 Shelter, Housing and Settlements		People Reached:	tbc
		Female > 18:	tbc
Male > 18:	tbc	Male < 18:	tbc
Objective:	<i>People in the most affected communities have met their basic needs through the provision of essential household items and conditional cash grants for shelter assistance.</i>		
Key indicators:	Indicator	Actual	Target
	<i># of households provided with household and essential items</i>	1,850	3,200
	<i># of households provided with tents and repair kits</i>	0	500
	<i># of households that received conditional cash for shelter repair and reconstruction assistance</i>	0	350
	<i># of households that received technical guidance on build back safer</i>	0	350
	<i>% of households that received conditional cash are reached with PDM</i>	0	100
	<i>% of households provided with household and essential items are reached with PDM</i>	0	10

As of reporting period, VNRC has distributed relief items to 1,850 households in seven targeted provinces of the EA operation. The breakdown of each province as shown in Table 1.

No.	Province	No. of HH provided relief items
1	Yen Bai	300
2	Lao Cai	350
3	Phu Tho	200
4	Bac Giang	300
5	Lang Son	300
6	Thai Nguyen	300
7	Cao Bang	100

Trained volunteers are being mobilized to conduct the distributions. The targeted households received essential relief items, including blankets, mosquito nets, cooking pots, pans, rice cookers, plastic bins and essential hygiene items (Wash cloths, detergent, toothbrush and toothpaste, soap, eyedrops, mosquito spray, alcohol swabs, nail clippers, cotton swabs, sanitary pads, band-aid, medicine storage box).


Collaborating closely with local authorities and community leaders, distribution points were established to facilitate easy access for affected households. Simultaneously, IFRC is coordinating with VNRC to conduct the implementation plan for the other planned activities in this sector.

 Livelihoods	People Reached:	-
	Female > 18: -	Female < 18: -
	Male > 18: -	Male < 18: -

Objective: *The livelihoods of affected communities are restored and strengthened over the long-term by mitigating the need for negative coping mechanisms.*

Key indicators:	Indicator	Actual	Target
	<i># of households that received conditional cash for livelihood restoration</i>	0	4,400
	<i># of households that received technical guidance on livelihood restoration</i>	0	4,400
	<i>% of households that received conditional cash are reached with PDM</i>	0	100

IFRC is coordinating with VNRC to conduct the implementation plan. During the reporting period, no activities were implemented and therefore the sector progress will be reported in the next operations update.

 Multi-purpose Cash	People Reached:	-
	Female > 18: -	Female < 18: -
	Male > 18: -	Male < 18: -

Objective: *The most affected communities can access and purchase essential items and services in a secure and dignified manner.*

Indicator	Actual	Target
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Key indicators:	# of households that received multi-purpose cash grants	0	18,400
	# of provincial Red Cross staff that received refreshment training on PDM	0	50
	% of households that received multi-purpose cash grants are reached with PDM	0	10

The IFRC is coordinating with VNRC to conduct the implementation plan. During the reporting period, no activities were implemented and therefore the sector progress will be reported in the next operations update.

 Health & Care <i>(Mental Health and psychosocial support / Community Health / Medical Services)</i>	People Reached:	-
	Female > 18: -	Female < 18: -
	Male > 18: -	Male < 18: -

Objective: *The immediate and potential health risks of affected communities are closely and continuously monitored to ensure their health and well-being are addressed.*

Key indicators:	Indicator	Actual	Target
	# of VNRC staff and volunteers who received training on PFA	0	50
	# of people who received key messages on MHPSS and PFA	0	2,100

The IFRC is coordinating with VNRC to conduct the implementation plan. During the reporting period, no activities were implemented and therefore the sector progress will be reported in the next operations update.


 Water, Sanitation and Hygiene	People Reached:	-
	Female > 18: -	Female < 18: -
	Male > 18: -	Male < 18: -

Objective: *The main risks of WASH-related diseases are mitigated, and the environmental sanitation needs of the affected communities are addressed through quality WASH services.*

Key indicators:	Indicator	Actual	Target
	# of VNRC staff and volunteers who received ToT on WASH and disease prevention in disasters	0	25
	# of people reached by WASH assistance	0	3,200
	# of people reached by hygiene promotion activities	0	18,900
	# of constructed household/communal sanitation facilities	0	300

# of households that received conditional cash for water tank procurement	0	500
% of the targeted population reached with PDM	0	100


The IFRC is coordinating with VNRC to conduct the implementation plan. During the reporting period, no activities were implemented and therefore the sector progress will be reported in the next operations update.

 Protection, Gender and Inclusion	People Reached:	-
	Female > 18: -	Female < 18: -
	Male > 18: -	Male < 18: -

Objective: *Ensure protection and safety by strengthening the existing protection capacity of affected communities and by ensuring that all facilities, goods, and services are accessible, dignified, and safe for people of all backgrounds.*

Key indicators:	Indicator	Actual	Target
	# of people reached through messages from PGI materials	0	2,100
	# of VNRC staff and volunteers who received PGI training	0	50
	Programme has completed the IFRC Child Safeguarding Risk Analysis as per the requirements of IFRC-supported operations	0	Yes

The IFRC is coordinating with VNRC to conduct the implementation plan. During the reporting period, no activities were implemented and therefore the sector progress will be reported in the next operations update.

 Community Engagement and Accountability	People Reached:	-
	Female > 18: -	Female < 18: -
	Male > 18: -	Male < 18: -

Objective: *Targeted communities are informed, consulted, and able to share their feedback on the planned or received assistance, allowing programmes and operations to be adjusted and adapted accordingly.*

Key indicators:	Indicator	Actual	Target
	The operation is informed by a needs assessment which includes information gathered from affected people (Yes/No)	Yes	Yes
	# of VNRC staff and volunteers who received CEA training	0	25

# of methods established to communicate with communities about what is happening in the operation, including the selection criteria, if these are being used	0	2
% of people who received a response to their feedback about the operations	0	50


The IFRC is coordinating with VNRC to conduct the implementation plan. During the reporting period, no activities were implemented and therefore the sector progress will be reported in the next operations update.

 Risk Reduction, climate adaptation and Recovery	People Reached:	-
	Female > 18: -	Female < 18: -
	Male > 18: -	Male < 18: -

Objective: *Strengthen the capacity of communities in high-risk areas to anticipate and reduce the risks associated with disasters and climate change.*

Key indicators:	Indicator	Actual	Target
	# of schools reached by the VNRC through environmental awareness raising/DRR sessions	0	60
	# of people reached by the VNRC through DRR and climate change adaptation activities	0	1,200

The IFRC is coordinating with VNRC to conduct the implementation plan. During the reporting period, no activities were implemented and therefore the sector progress will be reported in the next operations update.

 Environmental Sustainability	People Reached:	-
	Female > 18: -	Female < 18: -
	Male > 18: -	Male < 18: -

Objective: *Reduce the negative impacts of VNRC relief and recovery interventions on the environment.*

Key indicators:	Indicator	Actual	Target
	# of sectors for which environmental sustainability has been considered in the operational plan	0	9
	% of the total response budget which is comprised of goods and services purchased locally or which is cash and voucher assistance	0	50

The IFRC is coordinating with VNRC to conduct the implementation plan. During the reporting period, no activities were implemented and therefore the sector progress will be reported in the next operations update.



Education

People Reached:	-
Female > 18: -	Female < 18: -
Male > 18: -	Male < 18: -

Objective: *Enhance safety at school to ensure safe, continued, and equitable access to education for affected populations, especially children and young people, and vulnerable and marginalised groups.*

Key indicators:	Indicator	Actual	Target
	# of educational facilities or learning spaces where the VNRC assisted in securing the safe and continued access to education		0
# of teachers and education personnel (incl. volunteer facilitators) trained by the VNRC on risk reduction and safe schools' protocols in the affected areas		0	10,000

The IFRC is coordinating with VNRC to conduct the implementation plan. During the reporting period, no activities were implemented and therefore the sector progress will be reported in the next operations update.

Enabling approaches



National Society Strengthening

Objective: *Support the VNRC with the necessary competencies and capacity strengthening efforts as required in this operation and as outlined in the VNRC strategy.*

Key indicators:	Indicator	Actual	Target
	# of VNRC PDRT and CDRT personnel trained in disaster response		0
# of VNRC staff and volunteers trained in different sector(s)		0	1,700
# of VNRC provincial branches with PER tools introduced		0	7
Lessons learned workshop for this operation is conducted		0	1

The IFRC is coordinating with VNRC to conduct the implementation plan. During the reporting period, no activities were implemented and therefore the sector progress will be reported in the next operations update.



Coordination and Partnerships

Objective:	<i>Support the VNRC with the necessary competencies and capacity strengthening efforts as required in this operation and as outlined in the VNRC strategy.</i>		
Key indicators:	Indicator	Actual	Target
	<i>Movement coordination meetings organised, and updates are provided to Movement partners based on operational needs (Yes/No)</i>	Yes	Yes

The IFRC has deployed staff to Viet Nam in September 2024 to support the development of operational strategies. The Operation Managers has been deployed to support the ongoing development of implementation plan and kick starting the activities. IFRC maintains communications with the PNSs.

The IFRC has also coordinated with external bodies, for example the United Nations Office for the Coordination of Humanitarian Affairs for the typhoon operations.

IFRC APRO organized a Partners Call following the EA publication, allowing VNRC and IFRC CCD Bangkok to speak to the IFRC Network globally to secure support. Another Partner Call is in discussion.



IFRC Secretariat Services

Objective:	<i>Provide the necessary support to the VNRC in implementing its relief and recovery interventions, ensuring adherence to compliance standards, effective operational management and coordination, as well as quality assurance and accountability.</i>		
Key indicators:	Indicator	Actual	Target
	<i># of surge personnel deployed to support the operation</i>	1	1
	<i># of IFRC monitoring and support missions</i>	1	7
	<i># of evaluations conducted for this operation</i>	0	1 (final evaluation)
	<i>% of financial reporting respecting IFRC procedures</i>	0	100

In terms of IFRC Secretariat services, through the IFRC surge system, regional and global alerts have been issued for Operations Manager. During the reporting period, a surge operations manager has been deployed to support the formulation of detailed implementation plan with VNRC.

IFRC APRO Operations Coordinator was deployed to Hanoi for one week to facilitate the Operational Strategy development. IFRC CCD Bangkok and IFRC APRO thematic coordinator provided technical support in the development of Operational Strategy, implementation planning and risk management for quality planning of activity.

IFRC CCD Bangkok Communications officer was also deployed to Viet Nam to provide communications support, including collections of communications materials, feature stories and development of press release.

The IFRC CCD Bangkok and the APRO procurement and CVA consultant has supported VNRC to review the financial service provider agreements and related arrangements since late September 2024.

For risk management, in accordance with the IFRC Risk Management Framework, the operation continues to monitor the risks as identified in the operation strategy and monthly updates will continue across the seven IFRC risk categories: strategic, contextual, operational, programme delivery, fiduciary, safeguarding, and reputational with the objective of maintaining a safe workplace, minimizing losses, maximizing opportunities, and developing appropriate risk treatment options for informed decision-making.

For security, currently, there are no security concerns in the country, but the situation is continuously being monitored.

D. FUNDING

The IFRC Secretariat funding requirement is CHF 4 million and the Federation-wide funding requirement is CHF 4.5 million. Initially, IFRC released a DREF loan of CHF 900,000 on 17 September 2024 to enable swift and effective relief actions on the ground. As of 9 October 2024, **CHF 1,425,844** (36 per cent which includes both hard and soft pledge) of the EA have been raised, excluding the DREF loan.

The IFRC expresses its gratitude to donors and kindly encourages further contributions to fill the funding gap of CHF 2,574,156 to enable the National Society, with the support of the IFRC, to continue with humanitarian assistance efforts in both emergency and recovery phases.

Contact information

For further information, specifically related to this operation please contact:

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Reference documents



Click here for:

- [Previous Appeals and updates](#)

How we work

All IFRC assistance seeks to adhere the **Code of Conduct** for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief, the **Humanitarian Charter and Minimum Standards in Humanitarian Response (Sphere)** in delivering assistance to the most vulnerable, to **Principles of Humanitarian Action** and **IFRC policies and procedures**. The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.