

DREF final report

Philippines: Typhoon Hagupit

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| DREF operation: MDRPH016 | GLIDE n° TC-2014-000160-PHL |
| Date of issue: 29 July 2015 | Date of disaster: 6 December 2014 |
| Operation start date: 13 December 2014 | Operation end date: 30 April 2015 |
| Operation budget: CHF 266,257 | Actual expenditure: CHF 246,449 (92%) Amount return to DREF pot: CHF 19,808 |
| Number of people assisted: 35,000 people (7,000 families) | |

Summary

The Philippine Red Cross (PRC), through its wide network of chapters and volunteers across the country, has responded to the immediate needs of people affected by Typhoon Hagupit. Around 1,500 PRC staff and volunteers were mobilized along with the following humanitarian assistance supported by IFRC, Red Cross Red Crescent Movement partners and other bilateral donors.

| Food items | Essential household non-food items | Safe drinking water and water storage | Emergency shelter items |
|--|---|--|---|
| <ul style="list-style-type: none"> 51,960 individuals with hot meals 33,235 families with 2-3 day food rations 1,800 families with 2-week food rations 2,666 packets of biscuits | <ul style="list-style-type: none"> 16,425 blankets 13,602 mosquito nets 15,372 sleeping mats 9,987 hygiene kits | <ul style="list-style-type: none"> 10,266 bottled water 803,154 litres of water 5,277 jerry cans* | <ul style="list-style-type: none"> 8,286 tarpaulins 680 tents |

* Part of the essential household items

PRC staff and volunteers also reached 13,828 people with psychosocial support in order to help the trauma felt by the affected population.

On behalf of the Philippine Red Cross, IFRC would like to thank those who contributed to the Disaster Relief Emergency Fund (DREF). These include Austrian Red Cross, Canadian Red Cross/Canadian government, Danish Red Cross/Danish government, Japanese Red Cross Society, Monaco Red Cross/Monaco government, Netherlands Red Cross/Netherlands government, Norwegian Red Cross/Norwegian government, Swedish Red Cross/Swedish government, European Commission Humanitarian Aid and Civil Protection (ECHO), the governments of Australia, Belgium, Ireland, Italy, Luxembourg, Spain, the United Kingdom, and the United States of America, the Medtronic and Z Zurich Foundations, and other corporate and private donors.

Following the completion of all planned activities of the operation, the unspent balance of CHF 19,808 will be returned to the DREF pot. For the final financial report (annex 1), please click [here](#).



Families affected by Typhoon Hagupit are carrying their relief items provided by PRC. (Photo: PRC/IFRC)

Situation

Typhoon Hagupit (locally known as Ruby) made landfall in the province of Eastern Samar in the Visayas region on 6 December 2014. This included heavy rainfall in areas including the provinces of Cebu, Leyte and Samar, previously affected by Typhoon Haiyan in 2013, leaving families who had not yet fully recovered, suffering further from the impact of Hagupit.

The National Disaster Risk Reduction and Management Council (NDRRMC) reported that the typhoon had affected more than 4 million individuals, claiming 18 lives and injuring some 900 people.

On 13 December 2014, the IFRC allocated CHF 266,257 from DREF to support the PRC in responding to the immediate relief needs of people affected by Typhoon Hagupit. This assistance entailed the provision of food items, essential non-food household items, hygiene kits and emergency shelter materials.

While dealing with Hagupit, a second Tropical Storm Jangmi (locally known as Seniang) made landfall on 30 December 2014 in Hinatuan, Surigao del Sur. This storm also affected some of the same areas as Hagupit and consequently hampered the ongoing response.

Coordination and partnerships

Overview of Red Cross Red Crescent Movement in-country

PRC worked with the IFRC, ICRC, American Red Cross, Australian Red Cross, Qatar Red Crescent, and Spanish Red Cross in its response to Typhoon Hagupit. A Movement coordinator was in place who liaised frequently and supported coordination with the PRC, ICRC, partner national societies in-country, and external organizations as needed.

The Movement as a whole supported PRC in its response to people affected by Typhoon Hagupit. An agreement on the different roles, responsibilities, and the coordination of these, was made through a joint statement agreed and signed on 8 December 2014. PRC continued to take the lead in the response, while IFRC supported through assessments, relief and recovery assistance, and organizational development in areas other than those covered by the ICRC. IFRC also coordinated international communication directly related to Hagupit.

With regards operational areas, Samar was considered to be covered by the ICRC response. In areas where ICRC takes the lead, the IFRC support is complementary to their interventions. Participating National Societies worked either directly with PRC or through IFRC and ICRC. All support was made through the Movement coordination mechanism for Typhoon Hagupit.

Overview of non-Red Cross Red Crescent actors in-country

Coordinating with the authorities

As auxiliary to the public authorities, PRC maintained a strong relationship with government bodies through participation or collaboration with (i) the NDRRMC; (ii) the provincial, municipal and barangay (village) disaster risk reduction and management councils; and (iii) the local government units defined in the Disaster Risk Reduction and Management act from 2010.

PRC participated in NDRRMC meetings and coordinated with the Department of Social Welfare and Development and the Department of Health.

Inter-agency coordination

At country level, PRC and IFRC participated in the Humanitarian Country Team forums. PRC and IFRC were involved in relevant Cluster information sharing, planning, and analysis at all levels while IFRC supported PRC coordination efforts through representation in other relevant Clusters as required.

IFRC is the lead agency of the IASC Shelter Cluster in the Philippines and maintained a Shelter Cluster coordinator (from the Typhoon Haiyan Shelter Cluster) in Manila for a short time when this coordination was crucial. Under Typhoon Hagupit, the coordinator supported the Humanitarian Country Team and donors, meeting with all agencies on 10 December 2014. However, long term Shelter Cluster coordination from IFRC was not deemed necessary for Typhoon Hagupit operation.

Operational implementation

Overview

The PRC, with its proven capacity in emergency response during disasters, was on alert since Typhoon Hagupit was first sighted. PRC mobilized some 1,500 staff and volunteers to respond to the needs of people affected by the typhoon. After rapid assessment food and non-food items were seen as the priority needs. However, due to the high number of agencies already operating in the areas affected by Hagupit, some non-food items targets detailed in the original DREF were changed based on the needs observed on the ground. This is detailed below.

In addition to the food and non-food items detailed below, PRC also set up 112 welfare desks in Luzon, Visayas and Mindanao. Specifically, areas reached were the provinces of Albay, Batangas, Camarines Sur, Catanduanes, Cavite, Laguna, Malabon, Marinduque, Masbate, Navotas and Rizal in Luzon; the provinces of Aklan, Capiz, Leyte, Northern Samar, Ormoc, Southern Leyte and Western Samar in Visayas; and the provinces of Agusan del Norte and Surigao del Norte in Mindanao. Tracing through referrals and restoring family links between families needing to find relatives and loved ones was also supported. Up to 13,828 individuals were also reached with psychosocial support.

Also in addressing health-related needs of the affected population, PRC was able to provide 1,147 individuals with basic health care services. Hygiene promotion was also conducted, reaching 21,460 families. To ensure access to safe drinking water, 440 families were provided with aqua tabs in San Sebastian, Western Samar while two tankers were provided in Albay and Northern Samar. Some 803,154 litres of clean water were produced and made available for up to 163,520 affected people. A total of 10,266 bottles of safe drinking water were also distributed.

Quality programming

Outcome: Continuous and detailed assessment and analysis are used to inform the design and implementation of the operation

Output 1: Initial needs assessments are updated according to current findings

Output 2: Selected food and non-food items are considered where appropriate and incorporated into the plan

Impact and achievements

After Hagupit made landfall, each chapter of PRC conducted a rapid assessment to determine the prevailing needs in the areas affected by the typhoon. Planning for emergency response was carried out in coordination with local government and other humanitarian actors in order to determine the roles and responsibilities of each party involved, and to ensure that duplication of interventions was avoided.

Following Typhoon Hagupit, Tropical Storm Jangmi made landfall in late December, striking several areas earlier affected by Hagupit. While Jangmi had a less destructive impact than Hagupit, previous damage by Hagupit was exacerbated by Jangmi. At that time PRC chapters conducted a series of further assessments to determine the extent of damage caused by both typhoons. Findings showed the need for more hygiene kits and jerry cans. In order to accommodate these new needs stemming from Jangmi, the original budget was adjusted.

Shelter and settlements (and household items)

Outcome: The immediate shelter needs of 500 families from the disaster affected population are met.

Output 1: Standard IFRC tarpaulins are distributed to 500 vulnerable families

Output 2: Standard IFRC household non-food items are distributed to 3,135 vulnerable families.

Impact and achievements

Through the collective effort and support from IFRC and Movement partners, PRC was able to reach five regions, including Bicol, Calabarzon, Caraga, Eastern Visayas and the National Capital Region with emergency shelter materials and non-food items. The focus of interventions was in the Eastern Visayas where the typhoon had made landfall and reported a wider scale of damage.

Table 1 outlined the overall PRC relief distribution in each of the affected regions, of which 9,987 families received one or more relief items.

Table 1. Breakdown of emergency shelter and non-food items distributed

| Region | Emergency shelter | | Essential household non-food items | | | | |
|--|-------------------|------------|------------------------------------|--------------|--------------|---------------|---------------|
| | Tarpaulins | Tents | Blankets | Hygiene kits | Jerry cans | Mosquito nets | Sleeping mats |
| Bicol: Masbate + Sorsogon | 219 | | 85 | 85 | 797 | 85 | 85 |
| Calabarzon | | | 37 | | | | |
| Caraga: Agusan del Sur + Surigao del Norte | | | | | 5 | | |
| Eastern Visayas: Northern Samar | 8,067 | 680 | 16,285 | 9,902 | 4,475 | 13,517 | 15,269 |
| National Capital Region | | | 18 | | | | 18 |
| Grand total | 8,286 | 680 | 16,425 | 9,987 | 5,277 | 13,602 | 15,372 |
| No. of families targeted by the DREF | 500 | | 3,135 | 3,135 | 3,135 | 3,135 | 3,135 |
| No. of items targeted by the DREF | 1,000 | | 6,270 | 3,135 | 3,135 | 6,270 | 6,270 |
| No. of items distributed through the DREF | 1,498 | | 5,264 | 2,634 | 1,134 | 5,264 | 5,264 |

Government assistance coupled with assistance from other humanitarian actors also helped address the pressing needs of the affected people quickly, thereby making it unnecessary for IFRC to extend assistance to the number of beneficiaries originally targeted.

Non-food items were mobilized from disaster preparedness stocks. Disaster preparedness stocks that were released have been already replenished through the DREF.



Preparing for distribution, the PRC Agusan del Sur chapter prepares ready packs of non-food items for distribution such as blankets, jerry cans, mosquito nets and sleeping mats, to families affected by Hagupit. (Photo: PRC/IFRC)

Food security, nutrition and livelihoods

Outcome: Immediate food needs of 7,000 families from the disaster-affected population are met

Output 1: Appropriate food rations are distributed to 7,000 vulnerable families.

Impact and achievements

After the Typhoon, some 52,000 individuals sheltered in evacuation centres were served with hot meals by PRC. A total of 33,235 families were also provided with two-to-three day food rations and 1,800 families with two-week food rations. The food rations included five kilos of rice, four tins of canned goods and four packs of noodles. PRC was also able to distribute 2,666 packs of biscuits. This was made possible, through the collective effort and support from all partners.

Table 2. Breakdown of food items distributed

| Region | Families provided with 2-3 day food rations | Families provided with 2-week food rations | Ready to eat food (5 tins/family) | Individuals provided with hot meals |
|--|---|--|-----------------------------------|-------------------------------------|
| Bicol | 1,287 | | | 2,190 |
| Calabarzon | 770 | | | 1,455 |
| Caraga | 1,269 | | | |
| Central Visayas | 2,354 | | | 6,371 |
| Eastern Visayas | 27,156 | 1,800 | 160 | 14,594 |
| Mimaropa | 279 | | | 10,145 |
| Western Visayas | | | | 2,235 |
| National Capital | 120 | | | 14,970 |
| Grand total | 33,235 | 1,800 | 160 | 51,960 |
| No. of families targeted by the DREF | 7,000 | | | |
| No. of items targeted by the DREF | 7,000 | | | |
| No. of items distributed through the DREF | 3,520 | | | |

Samar was an ICRC operational area so they led the operation for food rations, with a total of 25,000 packs being distributed. With a large number of humanitarian interventions together with government actions, there were large supplies of food rations provided to the affected families. As such, in order to avoid duplication of response actions, only 3,520 families of the target 7,000 families outlined in the DREF were provided with food items.

Hot meals and emergency food rations were procured locally since markets were found to be functioning and with adequate supplies.

Challenges

During the last week of December 2014, Tropical Storm Jangmi also affected some of the same areas as Hagupit. Dispatch of humanitarian relief supplies for the provinces of Agusan del Sur and Surigao del Norte was hampered owing to the effect of the tropical storm, resulting in some delay in reaching the affected areas.

During the landfall of two typhoons, the IFRC Philippine Delegation and PRC were both engaged in several other operations such as the Central Visayas Earthquake (2013) and Typhoon Haiyan (2013). As such, human response capacity, both for IFRC and PRC, was challenged during these two consecutive disasters.

Monitoring and evaluation

An IFRC field delegate supported PRC Disaster Management Services in a post distribution visit to the chapters and affected communities who received support. Overall, based on post distribution visit, it was evident that relief items were appropriate and necessary to all affected families. Distribution of items for Typhoon Hagupit operation was reported to be effective. A recommendation from the visit identified the need to strengthen the analysis of field reports from Chapters. With many chapters reporting to DMS during disasters regarding their respective needs, this information is vital to planning for effective disaster response.

Contact information

For further information specifically related to this operation, please contact:

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1. **DREF final financial report [here](#)**
 2. **Click [here](#) to return to the title page**
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How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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Saving lives, changing minds.



The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

Disaster Response Financial Report**MDRPH016 - Philippines - Typhoon Hagupit**

Timeframe: 13 Dec 14 to 30 Apr 15

Appeal Launch Date: 13 Dec 14

Final Report

Selected Parameters

| | | | |
|-------------------------|----------------|-----------|----------|
| Reporting Timeframe | 2014/12-2015/6 | Programme | MDRPH016 |
| Budget Timeframe | 2014/12-2015/4 | Budget | APPROVED |
| Split by funding source | Y | Project | * |
| Subsector: | * | | |

All figures are in Swiss Francs (CHF)

I. Funding

| | Raise humanitarian standards | Grow RC/RC services for vulnerable people | Strengthen RC/RC contribution to development | Heighten influence and support for RC/RC work | Joint working and accountability | TOTAL | Deferred Income |
|--------------------------------------|------------------------------|---|--|---|----------------------------------|---------|-----------------|
| A. Budget | | 266,257 | | | | 266,257 | |
| B. Opening Balance | | | | | | | |
| Income | | | | | | | |
| <u>Other Income</u> | | | | | | | |
| <i>DREF Allocations</i> | | 266,257 | | | | 266,257 | |
| C4. Other Income | | 266,257 | | | | 266,257 | |
| C. Total Income = SUM(C1..C4) | | 266,257 | | | | 266,257 | |
| D. Total Funding = B + C | | 266,257 | | | | 266,257 | |

* Funding source data based on information provided by the donor

II. Movement of Funds

| | Raise humanitarian standards | Grow RC/RC services for vulnerable people | Strengthen RC/RC contribution to development | Heighten influence and support for RC/RC work | Joint working and accountability | TOTAL | Deferred Income |
|---|------------------------------|---|--|---|----------------------------------|----------|-----------------|
| B. Opening Balance | | | | | | | |
| C. Income | | 266,257 | | | | 266,257 | |
| E. Expenditure | | -246,449 | | | | -246,449 | |
| F. Closing Balance = (B + C + E) | | 19,808 | | | | 19,808 | |

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| Subsector: | * | | |

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III. Expenditure

| Account Groups | Expenditure | | | | | | TOTAL | Variance |
|--|----------------|------------------------------|---|--|---|----------------------------------|---------------|----------|
| | Budget | Raise humanitarian standards | Grow RC/RC services for vulnerable people | Strengthen RC/RC contribution to development | Heighten influence and support for RC/RC work | Joint working and accountability | | |
| | A | | | | | B | A - B | |
| BUDGET (C) | | | 266,257 | | | 266,257 | | |
| Relief items, Construction, Supplies | | | | | | | | |
| Shelter - Relief | 78,882 | | 16,738 | | | 16,738 | 62,144 | |
| Clothing & Textiles | 26,412 | | 60,171 | | | 60,171 | -33,759 | |
| Food | 52,623 | | 54,505 | | | 54,505 | -1,882 | |
| Water, Sanitation & Hygiene | | | 36,504 | | | 36,504 | -36,504 | |
| Utensils & Tools | 12,296 | | 7,976 | | | 7,976 | 4,320 | |
| Other Supplies & Services | 2,179 | | 2,550 | | | 2,550 | -371 | |
| Total Relief items, Construction, Sup | 172,392 | | 178,445 | | | 178,445 | -6,053 | |
| Logistics, Transport & Storage | | | | | | | | |
| Storage | 4,358 | | | | | | 4,358 | |
| Distribution & Monitoring | 16,343 | | 13,900 | | | 13,900 | 2,442 | |
| Transport & Vehicles Costs | 10,895 | | 14,964 | | | 14,964 | -4,069 | |
| Logistics Services | 20,000 | | 6,872 | | | 6,872 | 13,128 | |
| Total Logistics, Transport & Storage | 51,596 | | 35,736 | | | 35,736 | 15,860 | |
| Personnel | | | | | | | | |
| International Staff | | | 202 | | | 202 | -202 | |
| National Society Staff | 9,620 | | 11,310 | | | 11,310 | -1,690 | |
| Volunteers | | | 84 | | | 84 | -84 | |
| Total Personnel | 9,620 | | 11,596 | | | 11,596 | -1,976 | |
| Consultants & Professional Fees | | | | | | | | |
| Professional Fees | 327 | | 301 | | | 301 | 26 | |
| Total Consultants & Professional Fees | 327 | | 301 | | | 301 | 26 | |
| General Expenditure | | | | | | | | |
| Travel | 3,835 | | 1,227 | | | 1,227 | 2,608 | |
| Information & Public Relations | | | 2,584 | | | 2,584 | -2,584 | |
| Office Costs | 1,307 | | 148 | | | 148 | 1,159 | |
| Communications | 1,090 | | 51 | | | 51 | 1,038 | |
| Financial Charges | 8,500 | | 991 | | | 991 | 7,509 | |
| Other General Expenses | 1,340 | | 329 | | | 329 | 1,011 | |
| Total General Expenditure | 16,072 | | 5,330 | | | 5,330 | 10,742 | |
| Indirect Costs | | | | | | | | |
| Programme & Services Support Recover | 16,250 | | 15,041 | | | 15,041 | 1,209 | |
| Total Indirect Costs | 16,250 | | 15,041 | | | 15,041 | 1,209 | |
| TOTAL EXPENDITURE (D) | 266,257 | | 246,449 | | | 246,449 | 19,808 | |
| VARIANCE (C - D) | | | 19,808 | | | 19,808 | | |