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# DREF Final Report

## Philippines: Manila Fire Incident

 International Federation  
of Red Cross and Red Crescent Societies

<b>DREF operation n° MDRPH017</b>	<b>Date of issuing this report: 4 September 2015</b>
<b>Date of disaster: 2 March 2015</b>	<b>DREF allocation date: 6 March 2015</b>
<b>Operation start date: 6 March 2015</b>	<b>Operation end date: 6 June 2015</b>
<b>DREF allocation: CHF 119,798</b>	<b>Total expenditure: CHF 72,125</b> <b>Total return to DREF: CHF 47,673</b>
<b>Number of people affected: 50,000</b>	<b>Number of people assisted: 14,070</b>
<b>Host National Society: The Manila Chapter of Philippine Red Cross (PRC) mobilized 14 staff and 18 volunteers for the response.</b>	
<b>Red Cross Red Crescent Movement partners involved in the operation: PRC was supported by the International Federation of Red Cross and Red Crescent Societies (IFRC) in this operation.</b>	
<b>Other (non-Movement) organizations involved in the operation: The Social Welfare Department of the City of Manila, City Government of Manila and City Government of Makati.</b>	

## A. Situation analysis

### Description of the disaster

A fire that reached the highest alarm<sup>1</sup> broke out on 2 March 2015 in the densely-populated compound of Parola in Tondo in the Philippine capital, Manila. More than 10,000 families (50,000 people) were affected, losing homes and essential household items. More than 1,000 houses were destroyed or damaged by the fire. Most of the affected people took refuge in evacuation centres set up by the city government of Manila.

The Philippine Red Cross (PRC), in part utilizing resources mobilized using the DREF allocation by the International Federation of Red Cross and Red Crescent Societies (IFRC), supported the city government through provision of food, non-food items such as blankets, mosquito nets, sleeping mats, jerry cans and hygiene kits, and tarpaulins.

**Of the total DREF allocation, CHF 72,125 was spent, and the balance of CHF 47,673 will be returned to the DREF pot.**

### Summary of response

#### Overview of Host National Society

The response to the fire incident was implemented by the Manila Chapter of PRC, which has 18 staff members and approximately 1,600 volunteers. The chapter mobilized 14 staff and 18 volunteers for the response.



The Manila Chapter of the PRC responded to the needs for food, essential household items and emergency shelter of families affected by the fire.  
**Photo: PRC, Manila Chapter**

<sup>1</sup> The highest alarm; mobilizes all available fire protection units and volunteers across metropolitan Manila.

Nationwide, PRC has 100 chapters covering all administrative districts and major cities, including the city of Manila. The National Society has at least 1,000 staff members at the national headquarters and Chapter levels, and approximately 1 million volunteers and supporters, of whom some 500,000 are active volunteers.

### **Overview of Red Cross Red Crescent Movement in-country**

Outside of this operation, the National Society continues to work with the IFRC, the International Committee of the Red Cross as well as American Red Cross, Australian Red Cross, British Red Cross, Canadian Red Cross Society, Finnish Red Cross, French Red Cross, German Red Cross, Japanese Red Cross Society, Netherlands Red Cross, Norwegian Red Cross, Qatar Red Crescent Society, the Republic of Korea National Red Cross, Spanish Red Cross, Swiss Red Cross and Taiwan Red Cross Organization, in-country. The majority of these partners are supporting PRC's response to Typhoon Haiyan.

### **Overview of non-RCRC actors in-country**

#### ***Coordinating with authorities***

As auxiliary to the public authorities, PRC maintains a strong relationship with government bodies through participation or collaboration with (i) the National Disaster Risk Reduction and Management Council (NDRRMC); (ii) the provincial, municipal and barangay (village) disaster risk reduction and management councils; and (iii) local government units defined in the Disaster Risk Reduction and Management Act of 2010. PRC participates in NDRRMC meetings and coordinates with the Department of Social Welfare and Development and Department of Health.

The Manila Chapter of PRC coordinated with its national headquarters and the city government of Manila throughout the operation. PRC also maintained strong coordination with the Department of Social Welfare of Manila City and other departments of the local government unit.

#### ***Inter-agency coordination***

At the country level, PRC and IFRC participate in Humanitarian Country Team (HCT) forums held both during disasters and non-emergency times. However, there was no involvement of other HCT actors in this response.

## **Needs analysis and scenario planning**

Assessments carried out by PRC staff and volunteers indicated that most of the affected families lost both their homes and vital household belongings such as sleeping, kitchen and hygiene items. Assessments also pointed out the need to provide food and safe water to the affected families inside evacuation centres.

## **B. Operational strategy and plan**

### **Overall Objective**

This DREF operation was launched to support the National Society to provide affected families with food and non-food relief items, as indicated in assessments carried out by the Manila Chapter of PRC.

### **Operational support services**

#### **Logistics**

Procurement of blankets, jerry cans and sleeping mats was done locally in accordance with IFRC procedures. The IFRC in-country logistics team supported PRC in this process, which included securing necessary documents such as quotations, comparative bid analyses, requisitions, and duly signed purchase orders. Hygiene kits, mosquito nets and tarpaulins were procured through the IFRC zone logistics unit in Kuala Lumpur, Malaysia, within the existing IFRC framework agreements and in accordance with the IFRC procurement procedures.

### **Planning, monitoring, evaluation, and reporting**

Monitoring was led by the Manila Chapter of PRC in coordination with the national headquarters' Disaster Management Services. A field delegate and a reporting officer from the IFRC country delegation also supported the Manila Chapter of PRC to assess the situation in evacuation centres and at the site of the fire. Monitoring of progress against planned activities by PRC included sampling of beneficiary cards against award/distribution lists as well as obtaining feedback from beneficiary households through a post-distribution survey.

## C. Operational implementation

### Quality Programming

#### Needs assessment

Continuous and detailed assessments and analysis was used to inform the design and implementation of the operation. According to findings of the assessments, food, water, non-food items and emergency shelter materials were the priorities to support affected families.

#### Achievements

Through assessments carried out by the Manila Chapter, the operation was able to meet the most immediate needs of affected families. The DREF plan of action prioritized food, water, essential household items and emergency shelter materials for 2,000 families inside the evacuation centres.

#### Challenges

Although assessments were extensively done, the magnitude of the damage could not be estimated more accurately due to the population density of the area. Many members of these communities are grouped informally and it was difficult to identify the existing residents and the actual number of families and homes.

### Water and Sanitation

**Needs analysis:** Following assessments, it was determined that provision of safe drinking water was crucial for people inside evacuation centres.

**Population targeted with assistance:** 9,000 people (1,800 households)

#### Water, sanitation and hygiene promotion

Outcome: The risk of waterborne and water-related diseases among affected households is reduced through provision of safe water.

#### Achievements

The Manila Chapter of the PRC installed two 5,000-litre bladders (with tap stands) outside the evacuation centres to provide water to the affected families. A water tanker was used to transport safe water to the bladders from which more than 100,000 litres of water were provided. More than 1,800 households were able to access safe water provided by the National Society.

In addition, more than 900 jerry cans were provided to families for safe water storage. Details on the distribution of jerry cans are provided in the 'shelter and settlements' section.

Photo right: Two 5,000-litre water bladders were set-up by the Manila Chapter to provide water to the affected population inside the evacuation centres.

Photo: PRC - Manila Chapter



## Shelter and Settlements

**Needs analysis:** Following assessment, it was determined that provision of tarpaulins and essential household non-food items was necessary.

**Population targeted with assistance:** 4,500 people (900 households)

### Shelter and settlements

Outcome: The immediate shelter needs of households are met through the provision of standard IFRC tarpaulins and standard IFRC household non-food items to vulnerable households.

### Achievements

The DREF allocation supported the Manila Chapter of PRC in providing emergency shelter materials and essential non-food items to 900 households (4,500 people) inside evacuation centres. Based on assessments, tarpaulins, sleeping mats, blankets, mosquito nets, jerry cans and hygiene kits were provided to the affected families. Specifically, each household received one tarpaulin, two sleeping mats, two blankets, one 20-litre jerry can, two mosquito nets and one hygiene kit.

The items distributed were released from prepositioned stocks, with the DREF allocation covering replenishment.

## Food Security

**Needs analysis:** Based on assessments, it was determined necessary to provide affected families with food while in the evacuation centers.

**Population targeted with assistance:** 9,000 people (1,800 households)

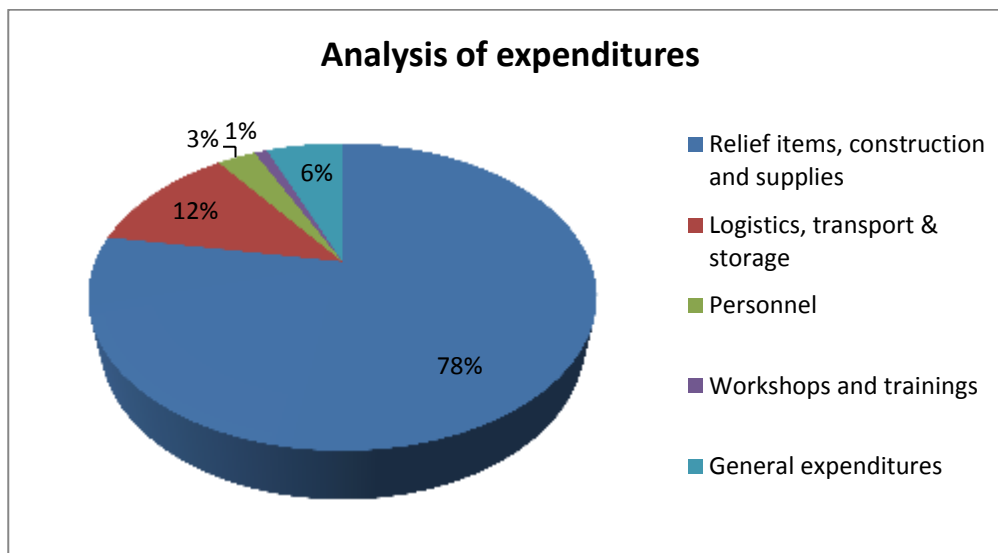
### Food security, nutrition and livelihoods

Outcome: Immediate food needs of families from the disaster affected population are met through provision of food rations.

### Achievements

Hot meals were initially provided to affected families by the Manila Chapter, with more than 10,665 people served with hot meals. The Chapter also provided two to three-day food rations to 2,814 most vulnerable households (14,070 people). The rations comprised of five kilogrammes of rice, four packets of noodles and four cans of sardines.

The cost for the provision of hot meals was covered by locally-mobilized funds from the PRC and is outside of this DREF operation. As the situation evolved, it was determined that PRC had the capacity to cover the expenses for food relief, thus the DREF budget line for food was not spent.



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## Contact Information

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## How we work

All IFRC assistance seeks to adhere to the Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations (NGO's) in Disaster Relief and the Humanitarian Charter and Minimum Standards in Disaster Response (Sphere) in delivering assistance to the most vulnerable.

The IFRC's vision is to inspire, encourage, facilitate and promote at all times all forms of humanitarian activities by National Societies, with a view to preventing and alleviating human suffering, and thereby contributing to the maintenance and promotion of human dignity and peace in the world.

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Saving lives, changing minds.



The IFRC's work is guided by Strategy 2020 which puts forward three strategic aims:

1. Save lives, protect livelihoods, and strengthen recovery from disaster and crises.
2. Enable healthy and safe living.
3. Promote social inclusion and a culture of non-violence and peace.

**Disaster Response Financial Report**  
**MDRPH017 - Philippines - Manila Fire Incident**  
 Timeframe: 06 Mar 15 to 06 Jun 15  
 Appeal Launch Date: 06 Mar 15  
 Final Report

Selected Parameters			
Reporting Timeframe	2015/3-2015/6	Programme	MDRPH017
Budget Timeframe	2015/3-2015/6	Budget	APPROVED
Split by funding source	Y	Project	*
Subsector:	*		

All figures are in Swiss Francs (CHF)

## I. Funding

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
<b>A. Budget</b>		119,798				119,798	
<b>B. Opening Balance</b>							
<b>Income</b>							
<b>Other Income</b>							
<i>DREF Allocations</i>		119,798				119,798	
<b>C4. Other Income</b>		119,798				119,798	
<b>C. Total Income = SUM(C1..C4)</b>		119,798				119,798	
<b>D. Total Funding = B + C</b>		119,798				119,798	

\* Funding source data based on information provided by the donor

## II. Movement of Funds

	Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability	TOTAL	Deferred Income
<b>B. Opening Balance</b>							
<b>C. Income</b>		119,798				119,798	
<b>E. Expenditure</b>		-72,125				-72,125	
<b>F. Closing Balance = (B + C + E)</b>		47,673				47,673	

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### III. Expenditure

Account Groups	Budget	Expenditure					TOTAL	Variance
		Raise humanitarian standards	Grow RC/RC services for vulnerable people	Strengthen RC/RC contribution to development	Heighten influence and support for RC/RC work	Joint working and accountability		
	A					B	A - B	
<b>BUDGET (C)</b>			<b>119,798</b>			<b>119,798</b>		
<b>Relief items, Construction, Supplies</b>								
Shelter - Relief	28,632		27,218			27,218	1,414	
Clothing & Textiles	9,806		8,736			8,736	1,069	
Food	11,767						11,767	
Water, Sanitation & Hygiene	11,895		9,387			9,387	2,508	
Medical & First Aid	1,090		1,075			1,075	15	
Utensils & Tools	9,413		9,160			9,160	254	
<b>Total Relief items, Construction, Sup</b>	<b>72,602</b>		<b>55,575</b>			<b>55,575</b>	<b>17,027</b>	
<b>Logistics, Transport &amp; Storage</b>								
Distribution & Monitoring	10,000		5,315			5,315	4,685	
Transport & Vehicles Costs	5,556		719			719	4,837	
Logistics Services	5,000		2,975			2,975	2,025	
<b>Total Logistics, Transport &amp; Storage</b>	<b>20,556</b>		<b>9,010</b>			<b>9,010</b>	<b>11,547</b>	
<b>Personnel</b>								
National Society Staff	4,903		1,127			1,127	3,776	
Volunteers	6,156		1,123			1,123	5,032	
<b>Total Personnel</b>	<b>11,058</b>		<b>2,251</b>			<b>2,251</b>	<b>8,808</b>	
<b>Workshops &amp; Training</b>								
Workshops & Training	2,706						2,706	
<b>Total Workshops &amp; Training</b>	<b>2,706</b>						<b>2,706</b>	
<b>General Expenditure</b>								
Travel	1,994		50			50	1,944	
Information & Public Relations			180			180	-180	
Office Costs	1,373		546			546	827	
Communications			46			46	-46	
Financial Charges	2,000		65			65	1,935	
Other General Expenses	196						196	
<b>Total General Expenditure</b>	<b>5,563</b>		<b>887</b>			<b>887</b>	<b>4,675</b>	
<b>Indirect Costs</b>								
Programme & Services Support Recov	7,312		4,402			4,402	2,910	
<b>Total Indirect Costs</b>	<b>7,312</b>		<b>4,402</b>			<b>4,402</b>	<b>2,910</b>	
<b>TOTAL EXPENDITURE (D)</b>	<b>119,798</b>		<b>72,125</b>			<b>72,125</b>	<b>47,673</b>	
<b>VARIANCE (C - D)</b>			<b>47,673</b>			<b>47,673</b>		